

Rocky Mountain Power
Docket No. 13-035-184
Witness: Steven R. McDougal

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Rebuttal Testimony of Steven R. McDougal

Revenue Requirement

June 2014

1 **Q. Are you the same Steven R. McDougal who submitted direct testimony in**
2 **this proceeding on behalf of PacifiCorp dba Rocky Mountain Power (“the**
3 **Company”)?**

4 A. Yes.

5 **Purpose of Testimony**

6 **Q. What is the purpose of your rebuttal testimony?**

7 A. The purpose of my rebuttal testimony is to respond to and rebut certain issues
8 raised by Division of Public Utilities (“DPU”) witnesses Dr. Artie Powell, Mr.
9 Matthew Croft, Mr. Robert Davis, Mr. Richard Hahn, Mr. Clair Oman, Mr. Eric
10 Orton, and Mr. David Thomson; Utah Office of Consumer Services (“OCS”)
11 witness Ms. Donna Ramas; Utah Association of Energy Users Intervention Group
12 (“UAE”) witness Mr. Kevin Higgins; Utah Industrial Energy Consumer (“UIEC”)
13 witness Mr. Jonathan A. Lesser; and Federal Executive Agencies (“FEA”) witness
14 Mr. Greg Meyer.

15 First, I present a revised calculation of the Company’s revised Utah-
16 allocated revenue requirement and revenue increase requested in this case. The
17 Company’s revised revenue requirement includes adjustments made to its original
18 filing that address certain corrections identified by the Company and items raised
19 in the direct testimony of intervening parties. Next, I discuss the Company’s
20 opposition to certain adjustments proposed by intervening parties that are not
21 incorporated into the revised revenue requirement presented herein. Last, I discuss
22 the Company's proposal pertaining to the Naughton unit 3 gas conversion.

23 **Revised Revenue Requirement**

24 **Q. Have you recalculated a revised revenue requirement for the Test Period?**

25 A. Yes. The Company has adopted a number of adjustments reflecting updates and
26 corrections to its original filing and issues identified by intervening parties
27 through their direct testimony in this case, reducing the overall requested price
28 change from \$76,252,101 to \$66,429,236. A summary of the Company's revised
29 revenue requirement is provided in Exhibit RMP____(SRM-1R) and details of the
30 revenue requirement calculation, including new adjustments to the revenue
31 requirement, are included in Exhibit RMP____(SRM-2R). The revised results of
32 operations for the twelve months ending June 31, 2015, (the "Test Period")
33 demonstrate that under current rates, the Company will earn an overall return on
34 equity ("ROE") of 8.7 percent in Utah.

35 **Q. Please describe how Exhibit RMP____(SRM-2R) is organized.**

36 A. Exhibit RMP____(SRM-2R) is the Company's revised Utah results of operations
37 report (the "Report") incorporating all adjustments to the revenue requirement
38 identified in my rebuttal testimony. The Report is organized into sections marked
39 with tabs in a similar manner as Exhibit RMP____(SRM-3). Tabs 1, 2 and 11 of
40 Exhibit RMP____(SRM-2R) replace tabs of the same number in Exhibit
41 RMP____(SRM-3) previously filed by the Company in this proceeding. Tab 12 of
42 Exhibit RMP____(SRM-2R) is a new section of the Report that identifies all
43 adjustments made by the Company in its rebuttal case to the original filing and
44 provides details supporting the calculation of the adjustments. All adjustments in
45 Tab 12 are incremental to the revenue requirement submitted in the Company's

46 original filing.

47 **Q. Please summarize the adjustments the Company is incorporating into its**
48 **revised revenue requirement calculation.**

49 A. As shown in Table 1, the Company is making the following adjustments to the
50 revenue requirement originally proposed in this proceeding related to corrections
51 identified by the Company and issues addressed in the direct testimony of
52 intervening parties:

Table 1 (\$millions)

Filed Price Change		\$ 76.252
Adjustment Name	Adj No.	Amount
Capital Structure and Cost Update		(3.514)
Net Power Cost Update	12.1	(4.948)
Fuel Stock Update	12.2	(0.024)
Wages and Benefits Update	12.3	(0.419)
REC Revenue	12.4	(0.427)
REC Revenue 10 Percent Incentive	12.5	0.245
Special Contract Revenues	12.6	(0.269)
Sub-lease Revenue	12.7	0.083
Lease Expense	12.8	(0.208)
Challenge Grants	12.9	(0.048)
Uncollectible Accounts Expense	12.10	(0.292)
Condit Hydroelectric Dam Decommissioning Expense Correction	12.11	0.949
Lobbying Expenses	12.12	(0.000)
Reduction to Affiliate Charges	12.13	(0.432)
Cottonwood Coal Lease	12.14	(0.027)
Bridger and Trapper Update	12.15	0.087
Lake Side 2 Prepaid Overhaul	12.16	(0.300)
Jim Bridger Unit 3 Small Projects	12.17	(0.044)
FC200 to FC300 Replacement	12.18	(0.035)
Mill Fork South Lease Acquisition	12.19	(0.076)
Vehicle Replacement	12.20	(0.002)
DPU Updates Adjustment	12.21	1.405
Big Fork Penstock	12.22	(0.004)
Casper Outer Loop	12.23	(0.006)
U3 OH Boiler Waterwall Tube Replacement At Naughton	12.24	(0.024)
Soda Spillway Improvements Project	12.25	(0.051)
Depreciation Expense Update	12.26	0.921
Depreciation Reserve Update	12.27	(2.134)
Tax Impacts Update	12.28	(0.033)
Renewable Energy Tax Credit Update	12.29	(0.000)
Contingency Reserve	12.30	(0.195)
Total Adjustments		<u>(9.823)</u>
Rebuttal Price Change		<u>\$ 66.429</u>

53 **Adjustments to Revenue Requirement**

54 **Q. Please explain the updates, corrections or other revisions the Company has**
55 **incorporated into its rebuttal case.**

56 A. Subsequent to filing the original revenue requirement request in this proceeding,
57 the Company identified certain items to be updated in net power costs,
58 miscellaneous fuel stock, wages and benefits, hydro decommissioning expense,
59 and the renewable energy tax credit. Additionally, the Company has adopted
60 several adjustments proposed by parties in this proceeding. The majority of these
61 items have been communicated to intervening parties through discovery and
62 addressed in their direct testimony. I address individually the adjustments made
63 by the Company in developing its rebuttal revenue requirement.

64 **Capital Structure**

65 **Q. Were any changes to capital structure included in your revised revenue**
66 **requirement?**

67 A. My rebuttal exhibit includes the impacts of the revised capital structure as
68 supported in the rebuttal testimony of Mr. Bruce N. Williams. These updates
69 result in a decrease of \$3,513,858 to the Company's original request.

70 **12.1 Net Power Cost Update**

71 **Q. Please explain the adjustment to update Net Power Costs.**

72 A. Page 12.1 of Exhibit RMP____(SRM-2R) updates the net power costs included in
73 the case consistent with the April 10, 2014, net power cost update ("NPC
74 Update") filing submitted by the Company in this proceeding and as addressed by
75 Company witness Mr. Gregory N. Duvall in his rebuttal testimony. As a result of

76 the NPC Update, Test Period net power costs are reduced from \$1,521.9 million
77 to \$1,510.2 million on a total Company basis, and from \$641.1 million to \$636.1
78 million on a Utah-allocated basis. The NPC Update decreases the revenue
79 requirement requested in this case by \$4,947,729.

80 **12.2 Fuel Stock Update**

81 **Q. Did the NPC Update affect any other aspects of revenue requirement in this**
82 **case that are not reflected in the 12.1 Net Power Cost Update adjustment?**

83 A. Yes. The NPC Update included changes to the Company's coal costs that impact
84 the Company's coal fuel stock balances by plant for the Test Period, shown on
85 Exhibit RMP___(SRM-3), page 8.7.1. The updates to the NPC result in a
86 \$217,160 decrease in the Company's fuel stock levels in the Test Period. This
87 information was also provided in the Company's response to data request OCS
88 29.1. This adjustment is shown in Page 12.2 of Exhibit RMP___(SRM-2R). The
89 NPC Update also impacts the Renewable Energy Tax credits, which is discussed
90 later in my testimony.

91 **12.3 Wages and Benefits Update**

92 **Q. Please summarize the contents of the revised Wages and Benefits adjustment.**

93 A. Page 12.3 of Exhibit RMP___(SRM-2R) contains an updated Wages and Benefits
94 adjustment which reduces the Company's request by \$417,851 on a Utah-
95 allocated basis. Included in this adjustment are various changes due to updates
96 identified by the Company or adjustments proposed by the intervening parties that
97 the Company accepted. Table 2 summarizes the changes included in the updated
98 Wages and Benefits adjustment:

Table 2 - Wage and Benefit Adjustment Summary

	UT Allocated Amount
Medicare Tax Correction Adjustment	\$ (1,289)
Wage Increase Incremental Adjustment	1,115
AIP Incremental Adjustment	102,501
Pension Update Incremental Adjustment	(213,717)
Postretirement Update Incremental Adjustment	(122,869)
Normalize 401k Incremental Adjustment	(74,533)
Eliminate Severance Incremental Adjustment	(109,060)
Total Rebuttal Adjustment	\$ (417,851)

99 Each of these items is briefly described below:

100 Medicare Tax Correction

101 On November 26, 2013, the Internal Revenue Service implemented the Additional
102 Medicare Tax as added by the Affordable Care Act (“ACA”). The Additional
103 Medicare Tax applies to compensation over certain thresholds and is paid for by
104 the employee at 2.35 percent. The Company’s initial filing incorrectly applied the
105 Additional Medicare Tax rate to the employer portion of Medicare tax, resulting
106 in the pro forma payroll tax being overstated by \$1,289.

107 Wage Increases

108 In February 2014, the Company finalized labor contract negotiations with IBEW
109 57 Combustion Turbine (“CT”). The Wage and Benefits adjustment updates the
110 wage increase showing in Exhibit RMP___(SRM-3) on Page 4.2.5 to the final
111 contractual amounts. The increase previously shown in February 2014 as 1.25
112 percent in Exhibit RMP___(SRM-3) has been moved to March 2014 and
113 increased to 1.65 percent. In addition, the IBEW 57 CT increase in Feb 2015 has
114 been decreased from 2.75 percent to 2.0 percent. These changes result in an
115 incremental increase to Utah-allocated utility labor by \$1,115.

116 Annual Incentive Plan

117 This adjustment updates the filing for the actual calendar year 2013 Annual
118 Incentive Plan (“AIP”) payouts. The actual amount is now known and has been
119 reflected in the Company's updated adjustment. This effectively increases labor
120 expense on Utah-allocated utility labor by \$102,501.

121 Pension Expense

122 This adjustment updates the Test Period pension expense to reflect an updated
123 actuarial report provided by Towers Watson to the Company for the Calendar
124 year 2014. The impact of this adjustment reduces the Company’s pension expense
125 in the rebuttal filing by \$213,717 and is consistent with the adjustment that was
126 proposed in the direct testimony of Mr. Higgins. However, the Company has a
127 concern that this type of adjustment is generally only made when the projections
128 decrease. The Company respectfully requests that the Commission require the
129 update as a policy in future cases, regardless of the direction of the update. Ms.
130 Ramas also proposed an adjustment to the Company’s pension expense that the
131 Company did not accept. Reasons for the rejection of Ms. Ramas’ adjustment are
132 discussed later in my testimony.

133 Post-retirement Benefit Expense

134 This adjustment updates the Test Period level post-retirement benefits expense to
135 reflect the impact of the Company’s revised calendar year 2014 plan expense.
136 This adjustment reduces the Company’s expense in the rebuttal filing by
137 \$122,869, and is also consistent with the adjustment proposed in the direct
138 testimony of Mr. Higgins.

139 401(k) Administration Costs

140 Ms. Ramas stated that 401k administrative costs were abnormally high during the
141 12 months ended June 30, 2013 (the “Base Period”), proposing to normalize these
142 costs over a three-year period to reduce volatility caused by credits from the
143 401(k) plan administrator coming through intermittently. This adjustment
144 normalizes Test Period 401(k) administration costs to reflect a typical level as
145 recommended by Ms. Ramas, resulting in a reduction of labor expense by
146 \$74,553 on a Utah-allocated basis.

147 Severance Expense

148 Severance expense was removed from the Base Period as recommended by Ms.
149 Ramas, decreasing the Test Period labor expense by \$109,060. The Company
150 agrees to remove severance expense from the case, but reserves the option to
151 include severance expense in future filings.

152 **12.4 REC Revenue**

153 **Q. Does Exhibit RMP___(SRM-1R) include an adjustment to revenue associated**
154 **with sales of the Company’s Renewable Energy Credits (“REC”)?**

155 A. Yes. The Company provided an updated REC revenue forecast in its 1st
156 Supplemental response to data request UAE 2.2. The updated REC revenue
157 forecast contained additional known REC sales volumes and prices. The
158 Company incorporated the updated REC revenue forecast in the rebuttal case,
159 consistent with the recommendations of Ms. Ramas, Mr. Davis and Mr. Higgins.
160 This update decreases the revenue requirement by \$427,155.

161 **12.5 REC Revenue 10 Percent Incentive**

162 **Q. Please explain the 10 percent incentive adjustment associated with REC**
163 **revenues in this case.**

164 A. The Stipulation in Docket No. 11-035-200 (“2012 Stipulation”) specified that the
165 Company would be allowed to retain 10 percent of the revenues obtained from
166 sales of RECs incremental to the forecast REC revenue included in that case of
167 \$25 million through May 31, 2013, and thereafter incremental to the revenues
168 received under contracts entered into after July 1, 2012 included in Confidential
169 Exhibit B to the 2012 Stipulation. The Company did not account for the 10
170 percent incentive in the original filing with the intention of including it in the
171 RBA filing. Ms. Ramas and Mr. Davis point out that accounting for the 10
172 percent incentive in the general rate cases sets the amount of REC revenue
173 included in base rates at a more accurate level, avoiding carrying charges on this
174 amount. Therefore, the Company revised the REC revenue adjustment in this case
175 to account for the 10 percent incentive. The Company calculated the incentive by
176 taking 10 percent of the Utah allocated REC revenue during the Test Period, i.e.,
177 \$2,449,852, which produces a \$244,985 decrease in Utah-allocated REC
178 revenues.

179 **12.6 Special Contract Revenues**

180 **Q. Please summarize the adjustment proposed by Mr. Higgins related to Special**
181 **Contract Revenues.**

182 A. Mr. Higgins recommends that the Company adjust revenues in this case for
183 Special Contract 1, which is subject to a 1.93 percent base rate increase on

184 January 1, 2015, per the terms of the contract. Mr. Higgins states that the 1.93
185 percent change needs to be applied to the Special Contract 1 pro forma revenue
186 estimated by the Company to properly reflect Test Period level revenues. Mr.
187 Higgins' adjustment adds \$268,722 in revenue, calculated as approximately half
188 of the annualized January 1, 2015 increase based on the proportion of kilowatt-
189 hours projected for Special Contract 1 for the period January through June 2015,
190 relative to total Test Period kilowatt-hours for this customer as forecast by the
191 Company.

192 **Q. Did the Company revise the Test Period revenues to incorporate the**
193 **additional revenue from the Special Contract 1 increase as recommended by**
194 **Mr. Higgins?**

195 A. Yes, the Company incorporated Mr. Higgins' recommended adjustment, adding
196 \$268,722 of revenues to the Test Period. Details of this adjustment are contained
197 on page 12.6 of Exhibit RMP____(SRM-2R).

198 **12.7 Sub-lease Revenue and 12.8 Lease Expense**

199 **Q. Did any intervening party propose an adjustment with respect to the**
200 **Company's sub-lease revenues and lease expense?**

201 A. Yes. Mr. Davis proposed the removal of expired sub-lease revenues and lease
202 expenses from the Test Period. His adjustment removed \$196,080, or \$83,276
203 Utah-allocated, of sub-lease rental income associated with the Wilsonville capital
204 lease. Mr. Davis also recommends the removal of total-Company lease expense
205 associated with the 1033 Building lease in the amount of \$256,574, the
206 Wilsonville lease in the amount of \$227,736 and the Keystone Aviation Hanger

207 lease for \$4,250. The Wilsonville Distribution Center lease and the 1033 Building
208 lease expired before the beginning of the Test Period and the need for space in
209 both cases was absorbed elsewhere with no additional expense. In addition, 14
210 monthly payments for the Keystone Aviation Hangar were inadvertently included
211 in the Base Period.

212 **Q. Does the Company agree with the proposed adjustment to sub-lease revenue**
213 **and lease expense?**

214 A. Yes, the Company finds Mr. Davis' adjustment to be reasonable as these items do
215 not reflect ongoing revenues or expenses. This adjustment is located on pages
216 12.7 and 12.8 of Exhibit RMP___(SRM-2R).

217 **Q. Did the Company find any small corrections to Mr. Davis' adjustment**
218 **calculation?**

219 A. Yes. Mr. Davis removed the two months of Keystone Aviation Hangar expense
220 on a System Overhead ("SO") factor, but the expense was recorded in unadjusted
221 results on a System Generation ("SG") factor. The Company correctly uses the
222 SG allocation factor in its rebuttal adjustment.

223 **12.9 Challenge Grants**

224 **Q. Please describe the adjustment proposed by Mr. Orton with regards to**
225 **challenge grants.**

226 A. Mr. Orton removes challenge grants booked by the Company during the Base
227 Period.

228 **Q. Does the Company agree to remove challenge grants as proposed by Mr.**
229 **Orton in this case?**

230 A. Yes. The Company has included an adjustment to remove the challenge grants
231 from the filing as shown on page 12.9 of Exhibit RMP____(SRM-2R). This
232 reduces the Company's O&M expense by \$48,103.

233 **Q. Why does this amount differ from the \$158,750 amount removed by Mr.**
234 **Orton in his direct testimony?**

235 A. During the Base Period, the Company booked a total of \$158,750 associated with
236 challenge grants. However, the Company directly assigns these amounts to the
237 individual states, and Mr. Orton incorrectly included the total Company amount
238 and not the Utah amount in his adjustment. Only \$48,103 of the \$158,750 total
239 was assigned to Utah. Therefore, the Company revised the amount of challenge
240 grants removed to accurately reflect the amount included in the original filing.

241 **12.10 Uncollectible Accounts Expense**

242 **Q. Please describe the adjustment proposed to the Company's uncollectible**
243 **accounts expense.**

244 A. On August 2, 2013, the Commission approved an update to Electric Service
245 Regulation No. 3 resulting in the direct assignment of Collection Agency fees to
246 individual delinquent accounts. Due to this change, the Company agreed in its
247 response to data request OCS 4.12 to adjust the uncollectible expense in rebuttal.
248 Mr. Thomson, Ms. Ramas and Mr. Higgins propose an adjustment to the
249 Company's uncollectible expense in the amount of \$449,965, representing the
250 \$434,331 for costs associated with collection fees escalated for inflation.

251 **Q. Does the Company agree that an adjustment is warranted to uncollectible**
252 **expense?**

253 A. Yes. However, the full amount of the uncollectible expense savings will not be
254 realized during the Test Period. Table 3 below shows the projected fee savings by
255 calendar year. Because the assignment of collection agency fees to delinquent
256 accounts only applies to new arrearages, the Company does not expect to fully
257 eliminate collection agency fees until 2017.

Table 3

Year	Projected Fee Savings
2014	\$234,103
2015	\$358,680
2016	\$387,106
2017	\$401,738
Total	\$1,381,627

258 Therefore the Company's rebuttal filing includes an adjustment on page 12.10 of
259 Exhibit RMP___(SRM-2R) in the amount of \$291,521, calculated as the average
260 of calendar year 2014 and 2015 savings escalated for inflation.

261 **12.11 Condit Hydroelectric Dam Decommissioning Expense Correction**

262 **Q. Please describe the adjustment the Company made to correct the original**
263 **filing related to the Company's Miscellaneous Asset Sales and Removals**
264 **adjustment in your direct testimony Exhibit RMP___(SRM-3) on Page 8.12.**

265 A. In the Company's original filing, the plant balances and associated expenses
266 related to the Condit dam were removed in the Miscellaneous Asset Sales and
267 Removals adjustment since the plant is no longer in service. As part of the

268 adjustment, the Company inadvertently removed \$2,224,227 in depreciation
269 expense that was not associated with the Condit dam. Upon review, this expense
270 represents the accrual of the hydro decommissioning for several of the
271 Company's hydro plants and should not have been removed. The hydro
272 decommissioning detail can be found in RMP___(SRM-3) on page 6.3.9. Page
273 6.3.9 shows the west side Base Period accruals total of \$2,224,227, the amount
274 incorrectly removed as part of the Condit plant adjustment on page 8.12. Since the
275 hydro decommissioning costs are an expense related to assets providing service to
276 customers, the Company has made an adjustment to correct the Condit dam
277 removal adjustment. This correction increases Utah's depreciation expense by
278 \$948,151. Supporting detail for this adjustment can be found on page 12.11 of
279 Exhibit RMP___(SRM-2R).

280 **12.12 Lobbying Expenses**

281 **Q. Please describe the adjustment Mr. Orton makes with respect to lobbying**
282 **expenses incurred by the Company.**

283 A. Mr. Orton suggests that the portion of membership dues paid by the Company to
284 Edison Electric Institute ("EEI") and United Telecom Council ("UTC") that
285 relates to lobbying efforts be removed from the revenue requirement. He
286 recommends an adjustment to decrease the revenue requirement by \$89,337.

287 **Q. Does the Company agree with Mr. Orton that lobbying expenses should be**
288 **excluded in customer rates?**

289 A. Yes. The Company agrees that expenses incurred for lobbying activities should
290 not be included in rates to be recovered from customers. However, the majority of

291 the adjustment proposed by Mr. Orton was for costs that were not included in the
292 rate case. The Company removed \$295 in lobbying expenses from the revenue
293 requirement requested in this case.

294 **Q. Please describe why the Company's adjustment for lobbying expense is less**
295 **than that proposed by Mr. Orton.**

296 A. The amount of UTC dues the Company paid in the Base Period was \$13,348. The
297 percentage of the expenses attributable to lobbying activities was five percent.
298 Since all of the UTC dues the Company paid in the Base Period were booked
299 above-the-line, five percent was removed in this adjustment, which is \$295 on a
300 Utah-allocated basis.

301 **Q. Does the Company agree with Mr. Orton's adjustment to reduce EEI dues**
302 **expense in the Test Period by \$209,658?**

303 A. No. The lobbying expenses associated with EEI were booked below-the-line and
304 are not included in the Company's filing. Since Mr. Orton's adjustment is
305 removing an expense that is not included in the original filing, the EEI portion of
306 his adjustment is erroneous and should be rejected.

307 **12.13 Reduction to Affiliate Charges**

308 **Q. Please describe the adjustment proposed by Ms. Ramas related to the recent**
309 **NV Energy acquisition.**

310 A. Due to the recent acquisition of NV Energy, Inc., certain charges associated with
311 MidAmerican Energy Holding Company, now "Berkshire Hathaway Energy," and
312 MidAmerican Energy Company that were previously allocated to PacifiCorp will
313 now be allocated to NV Energy as shown in Ms. Ramas' exhibit OCS 3.9D. This

314 reduces the costs charged to PacifiCorp by an estimated \$1,014,774 on a total-
315 Company basis. Ms. Ramas recommends adjusting the Company's revenue
316 requirement accordingly.

317 **Q. Does the Company agree that an adjustment is necessary for this item?**

318 A. Yes. It is appropriate to reflect the impact of the transaction. The Company
319 incorporated Ms. Ramas' adjustment as shown on page 12.13 of my rebuttal
320 exhibit.

321 **12.14 Cottonwood Coal Lease**

322 **Q. Please summarize the Cottonwood Coal Lease adjustment proposed by Mr.**
323 **Davis.**

324 A. The Company provided revised actual development costs for the year ended 2013
325 for the Cottonwood Coal Lease in its response to data request DPU 16.1.
326 Correspondingly, RMP____(SRM-3), page 8.7.1 was updated with the revised July
327 2013 through December 2013 development cost numbers and ensuing
328 adjustments through 2014, which resulted in a downward adjustment to Test
329 Period results in Plant Held for Future Use of \$596,835 on a total Company basis,
330 and \$250,502 on a Utah-allocated basis.

331 **Q. Does the Company accept Mr. Davis' Cottonwood Coal Lease adjustment?**

332 A. Yes. Mr. Davis' adjustment utilizes the most up-to-date costs for the Cottonwood
333 Coal Lease. This adjustment reduces the revenue requirement by \$27,140.

334 **12.15 Bridger/Trapper Update**

335 **Q. Please explain Mr. Croft's adjustment to Bridger Mine and Trapper Mine**
336 **rate base.**

337 A. Mr. Croft proposes to update the Bridger Mine and Trapper Mine rate base
338 balances and the Trapper mine final reclamation liability balance with actual data
339 through March 2014, replacing projected data through this period used in the
340 original filing.

341 **Q. Does the Company agree with this adjustment?**

342 A. Yes. The Company has reflected this adjustment in determining the revised results
343 of operations for the Test Period. This adjustment increases the revenue
344 requirement by \$86,899, and is detailed on page 12.15 in Exhibit RMP___(SRM-
345 2R).

346 **12.16 Lake Side 2 Prepaid Overhaul**

347 **Q. Please explain the correction to Lake Side 2 prepaid overhaul capital costs**
348 **recommended by Ms. Ramas and Mr. Croft.**

349 A. Ms. Ramas and Mr. Croft correctly point out in each of their testimony that the
350 Company includes overhaul prepayments in rate base as part of the miscellaneous
351 rate base adjustment. These are pre-paid amounts associated with overhaul costs
352 that are ultimately capitalized as plant-in-service when the overhaul is completed.
353 The Miscellaneous Rate Base adjustment on page 8.7 of Exhibit RMP___(SRM-
354 3) included the projected average Test Period prepayments for the Lake Side U11
355 and U12 combustion overhaul. The associated capital costs were included in
356 plant-in-service with an in-service date of March 2015 in the Company's Pro

357 Forma Plant Additions and Retirements adjustment on Page 8.6.23 of Exhibit
358 RMP___(SRM-3). In reviewing the details, Ms. Ramas and Mr. Croft noted that
359 there is a two month period during which the capital costs were included in both
360 the prepayments and in plant-in-service and suggest that the Company reduce the
361 plant-in-service along with the depreciation expense and accumulated
362 depreciation to correct this.

363 **Q. Does the Company agree with this adjustment?**

364 A. Yes, with a few minor corrections. In its response to data request OCS 19.11, the
365 Company agreed that the capital costs associated with Lake Side U11 and U12
366 Combustion Overhaul projects should reflect an in-service date of May 2015.
367 However, the Company's calculation correctly compares depreciation expense
368 between the March 2015 in-service date depreciation and the May 2015 in-service
369 date depreciation to arrive at the appropriate amount. Depreciation expense was
370 \$280,689 using the March 2015 in-service date and \$120,295 using the May 2015
371 in-service date. The Company adjusted the depreciation expense by \$160,394,
372 representing the total Company difference between the two in-service dates. The
373 Company utilized the same method in calculating the adjustment to depreciation
374 reserve. Depreciation reserve was \$49,352 based on a 13-month average using the
375 March 2015 in-service date, and \$12,338 based on a 13-month average using the
376 May 2015 in-service date on a total Company basis. The Company adjusted the
377 depreciation reserve by \$37,014, which represents the difference between the two
378 in-service dates. This correction to the capital database will reduce pro forma rate
379 base by \$5,037,792, pro forma depreciation expense by \$160,394, and pro forma

380 depreciation reserve by \$37,014 on a total Company basis. This equates to a
381 reduction in rate base of \$2,147,526 and a decrease in Depreciation Expense of
382 \$68,373 on a Utah jurisdictional basis. The overall impact of this adjustment
383 decreases the revenue requirement by \$299,620 and is detailed on page 12.16 of
384 my rebuttal exhibit.

385 **Q. Did Mr. Croft raise additional concerns regarding the Lake Side 2 Overhaul**
386 **Project Costs?**

387 A. Yes. In his direct testimony, Mr. Croft states that the Company provided two
388 schedules showing the budgeted prepayment dollars for the Lake Side 2 plant.
389 The schedules show how dollars are built up in this account and then transferred
390 to plant-in-service. In addition to the correction addressed above, Mr. Croft also
391 states that the amount being transferred to capital based on the overhaul schedule
392 is only \$28,044,166, while the capital database shows \$32,745,646 being placed
393 in service for the same project. Therefore, in addition to correcting for the two-
394 month overlap, Mr. Croft also proposes that the Company reduce the amount of
395 capital transferred from prepayments to capital.

396 **Q. Does the Company agree with Mr. Croft's additional adjustment to Lake**
397 **Side 2 Overhaul amounts?**

398 A. No. Mr. Croft erroneously assumed that the full cost of the overhaul was reflected
399 in the prepaid account, which is wrong. The capital database value of \$32,745,646
400 includes the total amount of the capital project that is expected to be placed in
401 service at the time of the overhaul. The \$28,044,166 reflects the prepaid balance
402 only. When the capital project is placed in service it will include other items such

403 as an outage service fee, capital surcharge and Allowance for Funds Used During
404 Construction (“AFUDC”). The actual amount that will be placed into service is
405 \$32,745,646 and should not be reduced as recommended by Mr. Croft in this
406 case.

407 **12.17 Jim Bridger Unit 3 small projects**

408 **Q. Please explain Mr. Croft’s adjustment to Jim Bridger Unit 3 small projects.**

409 A. Through discovery, the Company provided its capital database that reflected 46
410 small projects under \$1 million associated with the Jim Bridger Unit 3 overhaul
411 that were scheduled to occur during the months of May and June of 2015.
412 Because the overhaul has been delayed to November 2015, which is outside the
413 Test Period, Mr. Croft proposes the removal of these projects.

414 **Q. Does the Company agree with the adjustment?**

415 A. Yes, the Company agrees to remove these items from the rate case. This
416 adjustment reduces Utah’s revenue requirement by \$43,600 and can be found on
417 page 12.17 of my rebuttal exhibit.

418 **12.18 through 12.25 Various Capital Adjustments**

419 **Q. Please describe the various capital adjustments the Company made in its**
420 **rebuttal filing in response to the requests by the intervening parties.**

421 A. Mr. Hahn and Mr. Croft recommended numerous adjustments to the Company’s
422 capital projects in each of their direct testimony. The Company carefully reviewed
423 the testimony and exhibits filed by Mr. Hahn and Mr. Croft to determine the
424 validity of their recommendations. This section of my testimony summarizes the
425 adjustments recommended by Mr. Hahn and Mr. Croft which the Company

426 considers to be valid. Later in my testimony, I present the Company's response to
427 the recommended adjustments that I disagree with and have not incorporated into
428 the rebuttal case.

429 12.18 FC200 to FC300 Replacement

430 This adjustment revises the revenue requirement to correctly reflect Utah's
431 portion of the FC200 to FC300 replacement project at \$279,160 as proposed by
432 Mr. Hahn. The impact on the case reduces the revenue requirement by \$34,782,
433 including a correction for a minor formula error found in Mr. Hahn's depreciation
434 expense calculation. Page 12.18 of my rebuttal exhibit contains the details of this
435 adjustment.

436 12.19 Mill Fork South Lease Acquisition

437 This adjustment removes the Mill Fork South Lease from the projected plant-in-
438 service, which was proposed by Mr. Hahn. The impact on the case reduces
439 revenue requirement by \$76,098, and is shown on page 12.19 of my rebuttal
440 exhibit.

441 12.20 Vehicle Replacement

442 This adjustment removes the Vehicle Replacement project from the projected
443 plant-in-service, as proposed by Mr. Hahn. The impact of this adjustment reduces
444 revenue requirement by \$2,018 and is included in my rebuttal exhibit on page
445 12.20.

446 12.21 DPU Updates Adjustment

447 Mr. Croft sponsors the DPU Updates adjustment, which replaces the forecast
448 major capital additions data in the Company's original filing with actual data for

449 the months of July 2013 through February 2014. The adjustment also updates for
450 changes to the forecast provided by the Company in its response to data request
451 DPU 35.4. Changes to the Company's major plant additions forecast include the
452 removal of projects that have been canceled or delayed past the Test Period,
453 changes to in-service dates and the addition of projects that were not included the
454 original filing but are now expected to be placed in service during the Test Period.
455 This adjustment includes the removal of condemnation settlement payments as
456 proposed by Ms. Ramas. The impact of these updates is shown on page 12.21 of
457 my rebuttal exhibit. Collectively, these updates increase the Company's revenue
458 requirement by \$1,404,545. The depreciation expense, depreciation reserve and
459 deferred tax impacts are accounted for in adjustments 12.25, 12.26 and 12.27.

460 12.22 Big Fork Penstock

461 This adjustment removes the Big Fork Penstock project from the projected plant-
462 in-service, which was proposed by Mr. Hahn. This adjustment reduces revenue
463 requirement by \$3,666 and is included in my rebuttal exhibit on page 12.22.

464 12.23 Casper Outer Loop

465 This adjustment revises the Casper Outer Loop project as discussed by Company
466 witness Mr. Douglas N. Bennion in his rebuttal testimony. Mr. Bennion discusses
467 the reasons why the Company is revising the Casper Outer Loop project amounts
468 instead of accepting Mr. Hahn's recommendation to remove it entirely from the
469 Test Period. The impact of this adjustment reduces revenue requirement by
470 \$6,346 and is included in my rebuttal exhibit on page 12.23.

471 12.24 U3 OH Boiler Waterwall Tube Replacement at Naughton

472 This adjustment revises the U3 OH Boiler Waterwall Tube Replacement at
473 Naughton project as proposed by Mr. Hahn. The impact of this adjustment
474 reduces revenue requirement by \$24,260, and is included in my rebuttal exhibit on
475 page 12.24.

476 12.25 Soda Spillway Improvement Project

477 This adjustment removes the Soda Spillway Improvement project because the in-
478 service date has moved outside the Test Period. The impact of this adjustment
479 reduces revenue requirement by \$51,206, and is included in my rebuttal exhibit on
480 page 12.25.

481 **12.26 Depreciation Expense and 12.27 Depreciation Reserve Updates**

482 **Q. Please describe the Depreciation Expense and Depreciation Reserve Update**
483 **adjustments included in your rebuttal exhibit.**

484 A. The Company updated the depreciation expense and reserve amounts to account
485 for the impacts of the DPU updates adjustment on page 12.22 described above.
486 The update to depreciation expense results in a revenue requirement increase of
487 \$920,576 as provided in my rebuttal exhibit on page 12.26. The correlating
488 adjustment to the depreciation reserve balance decreases the revenue requirement
489 by \$2,134,179 and is shown on page 12.27.

490 **12.28 Tax Impacts Update**

491 **Q. Please describe the tax impacts update adjustment.**

492 A. This adjustment updates deferred taxes for the changes made to the capital
493 included in the rebuttal filing.

494 **12.29 Renewable Energy Tax Credit Update**

495 **Q. Why did the Company include an update to the Renewable Energy Tax**
496 **Credits?**

497 A. The renewable energy tax credit adjustment that was included in the Company's
498 original filing, Exhibit RMP____(SRM-3), page 7.3, was updated in the rebuttal
499 case to be consistent with the NPC Update. The NPC Update reduces the
500 renewable energy tax credit amount included in the Test Period by \$202. Details
501 are provided in my rebuttal exhibit on page 12.29.

502 **12.30 Contingency Reserve**

503 **Q. Please explain the adjustment to contingency reserves as proposed by Mr.**
504 **Higgins.**

505 A. Mr. Higgins proposes to update project contingency reserves provided in this case
506 to reflect updated contingency amounts provided in the Company's response to
507 data request UAE 11.1. The update produces a \$3.6 million downward adjustment
508 from \$11.8 million to \$8.2 million, reducing the revenue requirement by
509 \$195,247.

510 **Q. Does the Company agree with this adjustment?**

511 A. Yes. Mr. Higgins adjusts the contingency reserves to a more recent and accurate
512 amount and is incorporated into the Company's rebuttal revenue requirement as
513 shown on page 12.30 of my rebuttal exhibit.

514 **Q. Does the Company's acceptance of Mr. Higgins' proposed adjustment**
515 **resolve all of Mr. Higgins' concerns related to contingency reserves?**

516 A. No. Mr. Higgins raised additional issues with the principle of using contingency

517 reserves. The rebuttal testimony of Company witness Mr. Chad A. Teply
518 addresses Mr. Higgins' ratemaking policy concerns.

519 **Condemnation Settlements**

520 **Q. Please describe the condemnation settlement adjustment proposed by Ms.**
521 **Ramas.**

522 A. Ms. Ramas proposes removing condemnation settlements associated with the
523 Populus-Terminal 345 kV line.

524 **Q. What is the Company's position with respect to the adjustments to remove**
525 **condemnation settlement costs as proposed by Ms. Ramas?**

526 A. The Company accepts Ms. Ramas' adjustment related to the condemnation
527 settlements regarding the Populus-Terminal 345 kV line. This adjustment was
528 also included in the DPU updates, and has therefore been removed as part of
529 adjustment 12.21, DPU Updates Adjustment.

530 **Carbon Non-Labor O&M Expense**

531 **Q. Please describe the proposed adjustments to the non-labor O&M expense**
532 **associated with the Company's Carbon plant.**

533 A. The Company's original filing included approximately \$4,472,000 in non-labor
534 O&M expense associated with the Carbon plant. Since the Carbon plant is
535 scheduled to be retired in April 2015, both Ms. Ramas and Mr. Higgins claim that
536 leaving this expense in the case will cause the expense to continue to be included
537 in rates beyond the point in time when Carbon is providing service. Ms. Ramas
538 and Mr. Higgins agree that the Company should be able to recover the non-labor
539 O&M expenses for the Carbon plant until it is removed from service and suggest

540 that a mechanism be put in place which allows the Company to recover the costs,
541 but prevents customers from continuing to pay these costs after the plant is
542 retired.

543 **Q. Please respond to Ms. Ramas' and Mr. Higgins' proposal.**

544 A. The Company agrees in principle with Ms. Ramas' and Mr. Higgins' observation
545 that if these costs are recovered in base rates, they will continue to be charged to
546 customers after the Carbon plant is retired and they are no longer being incurred,
547 until superseded by rates established in a subsequent rate case.

548 **Q. How could this be remedied?**

549 A. As noted by Mr. Higgins, the Test Period Carbon O&M expense could be moved
550 from base rates to a rider that would expire after 12 months. Another option
551 would be to convert the Test Period expenses into a regulatory asset and recover
552 them over a specified period of time similar to the Carbon-specific deferred
553 accounting treatment currently being used to recover plant removal costs and the
554 remaining depreciation balance. The Company prefers the method proposed by
555 Ms. Ramas. The amount in rates resulting from Carbon O&M expense could be
556 recorded as an offset in the Carbon Removal Cost regulatory asset each month.
557 This monthly offset to the regulatory asset would continue until the rates
558 established in the next general rate case go into effect.

559 **Q. Does the Company agree with Ms. Ramas' adjustment?**

560 A. In principle, yes. However, the \$4.4 million represents the amount that the
561 Company needs to recover related to the nine months the plant will be in service
562 during the Test Period. Based on the Test Period, this amount will be recovered

563 over a twelve month period (The \$4.4 million is included as an annual amount in
564 the revenue requirement). Therefore, in order to allow the Company the
565 opportunity to recover the \$4.4 million related to Test Period expenses, the
566 Company must include the Carbon costs in rates for twelve months.

567 **Analysis and Response to Adjustments not Included in the Company's Case**

568 **Annual Incentive Plan**

569 **Q. Please explain the adjustment to the Company's AIP proposed by Mr. Oman**
570 **and Mr. Meyer.**

571 A. Mr. Oman adjusts the calendar year 2013 AIP payout percentage to the average of
572 the calendar year 2009 through 2012 payout percentages. Mr. Meyer proposes a
573 33 percent reduction in AIP.

574 **Q. Does the Company agree with either of these proposed adjustments?**

575 A. No. There is no basis for Mr. Oman's indiscriminate adjustment. The Company
576 paid out the AIP at 100 percent in 2013. The AIP program has been established to
577 put a portion of employees' total compensation at risk, making it dependent on
578 employee performance. To reduce the percentage paid out in 2013 simply because
579 it is different from the prior years is inappropriate because the Company already
580 used a three-year average to calculate AIP in the original filing to effectively
581 smooth out differences from year to year. Proposing a downward adjustment on
582 the highest value in a set of data, changes the methodology from an average, as
583 approved in prior Utah general rate cases, to using the lowest percentage payout.
584 Mr. Oman gives no justification for this change in methodology, and provides no
585 evidence that moving away from an average is appropriate.

586 Mr. Meyer's adjustment to reduce the AIP percentage is based on nothing
587 more specific than his general criticism of the program, with no support for his
588 percentage disallowance. The Company requested Mr. Meyer provide support for
589 the 33 percent reduction in data request RMP 2.1. When asked for the basis of the
590 33 percent, Mr. Meyer's response was "The 33 percent disallowance is a
591 *subjective* [emphasis added] estimate of the portion of the AIP payments which
592 relate to the financial goals, lobbying and/or tasks which should be considered
593 normal job requirements." Mr. Meyer's 33 percent reduction is arbitrary and
594 should be rejected by the Commission. Further support for the Company's AIP is
595 provided in the rebuttal testimony of Mr. Erich D. Wilson.

596 **Net Pension and Post-Retirement Welfare Plan Prepaid Asset**

597 **Q. Please summarize the proposed adjustment related to the Company's net**
598 **pension and post-retirement welfare plan prepaid asset.**

599 A. Dr. Powell, Ms. Ramas and Mr. Higgins disagree with the Company's position
600 that the net pension and post-retirement welfare plan prepaid asset should be
601 included in rate base. They propose to reverse the Company's adjustment shown
602 on page 8.14 of Exhibit RMP____(SRM-3), which produces a decrease in revenue
603 requirement of approximately \$7.0 to \$7.5 million

604 **Q. Does the Company agree with this adjustment?**

605 A. No. The Company maintains that this net pension and post-retirement welfare
606 plan prepaid asset should receive rate base treatment. Company witness Mr.
607 Douglas K. Stuver provides support for the inclusion of this asset in rate base.

608 **Unclassified Plant (FERC Accounts 106 and 1019)**

609 **Q. Please explain Mr. Croft's adjustment to Unclassified Plant (FERC**
610 **Account 106).**

611 A. Mr. Croft proposes removing the full amount of the June 2013 balance for
612 unclassified plant because he believes the unclassified plant balances are already
613 accounted for in FERC accounts 301 to 399. On lines 160-162 of his testimony,
614 Mr. Croft defines FERC 106 as "plant that has been placed into service and is
615 providing benefits to customers but has not technically been classified yet to the
616 appropriate plant account (Accounts 301 to 399)."

617 **Q. Is the assertion by Mr. Croft that there is a double count of unclassified**
618 **account balance in the JAM accurate?**

619 A. No. This is an erroneous assumption. Mr. Croft simply does not understand how
620 the Pro Forma Capital Additions adjustment works. The Pro Forma Capital
621 Additions and Retirements adjustment is calculated by taking the June 2015 13-
622 month average balance and subtracting the June 2013 13-month average balance.
623 The amount included in the JAM model is correct.

624 **Q. Has the Company included FERC 106 in prior cases?**

625 A. Yes. The Company has included FERC 106 in all prior rate cases, using both
626 historic and forecast test periods, in all states. The Company is unaware of anyone
627 challenging the inclusion of FERC 106 because the unclassified plant is property
628 that is already in service, and is appropriately included in the case.

629 **Q. Is Mr. Croft's Table 3 showing the flow of unclassified plant correct?**

630 A. No, the flow is correct. However, the numbers in Mr. Croft's table are wrong.

631 **Q. What evidence exists to ensure there is no double counting of unclassified**
632 **plant in the Company's filing and that Mr. Croft's table is wrong?**

633 A. There is a reconciliation included with the Pro Forma Capital Additions and
634 Retirements adjustment in Exhibit RMP____(SRM-3), page 8.6.2 that ties the total
635 electric plant in service ("EPIS") from adjustment 8.6 Pro Forma Capital
636 Additions and Retirements to the "EPIS balance in the JAM, as seen in Exhibit
637 RMP____(SRM-3), page 2.2, line 36. This reconciliation is included to show that
638 all forecasted EPIS dollars are accounted for and tie to the JAM. This
639 reconciliation shows the \$25,515,027,180 on Mr. Croft's table, and how it
640 reconciles to the EPIS total on pages 2.2 and 2.30 Exhibit RMP____(SRM-3). It is
641 important to remember that unclassified plant is a part of EPIS.

642 **Q. Is the \$87 million unclassified plant referenced in Mr. Croft's table included**
643 **in the rate case?**

644 A. Yes. However, it is already included as part of the \$25.15 billion amount in Mr.
645 Croft's Table 3, and should not be included a second time as he is showing in his
646 table. As can be seen on the reconciliation included with the Pro Forma Capital
647 Additions and Retirements adjustment in Exhibit RMP____(SRM-3), page 8.6.2,
648 the only differences between the \$25.15 billion on the pro forma plant addition
649 sheet and the total EPIS in the case are mining assets, Little Mountain and an
650 Oregon solar project. This reconciliation was provided to avoid questions similar
651 to the one raised by Mr. Croft. If a double count did exist, this reconciliation
652 would not tie to the JAM.

653 **Q. Does the Company agree with Mr. Croft's assertion that the FERC 106**
654 **balances are included in the FERC 301 - 399 plant accounts as stated on lines**
655 **148-150, 210, and 216-218?**

656 A. No. Mr. Croft is wrong. FERC 106 is not included in the FERC 301 - 399 plant
657 accounts and is also not included in plant additions because the FERC 106
658 balances are already in-service. The plant is specifically referred to as unclassified
659 because it is has not been classified to the 301 - 399 FERC accounts yet.

660 **Q. Did Mr. Croft describe how he came to the conclusion that unclassified plant**
661 **balances should be removed?**

662 A. According to his direct testimony, Mr. Croft arrived at this conclusion through
663 examination of three key questions: 1) What capital assets are going into service?
664 2) When are they going into service? and 3) Does the Company's capital
665 database, depreciation template and JAM accounts 301 to 399 already account for
666 when these asset go into service and when they are depreciated?

667 **Q. Does the Company agree with Mr. Croft that those are the appropriate**
668 **questions to ask?**

669 A. Yes. Mr. Croft asked the right questions. The problem is that he did not list the
670 correct answers, resulting in an incorrect conclusion.

671 **Q. Can you please describe where Mr. Croft erred in his answers to these**
672 **questions?**

673 A. Mr. Croft erred in his response to the third question. The FERC 106 balances are
674 part of EPIS. They are included in the beginning balance, and not as part of future
675 plant additions, because they are already in service. By removing these amounts,

676 Mr. Croft is removing plant that is already in service.

677 **Q. What is unclassified plant?**

678 A. Unclassified plant is plant which has been placed into service but for which the
679 final cost analysis to determine which specific FERC accounts to which it should
680 be charged has not yet been completed. Unclassified plant is a part of EPIS.
681 Usage of unclassified plant is approved by FERC. The level of detail for
682 unclassified plant is at the plant function level i.e., steam, hydro, distribution.

683 **Q. What adjustments incorporate the unclassified plant balance?**

684 A. The Depreciation and Amortization Expense, Depreciation and Amortization
685 Reserve adjustments, and Pro Forma Plant Additions and Retirements incorporate
686 unclassified plant. The June 2013 actual unclassified plant is included to more
687 accurately calculate the depreciation expense and depreciation reserve. The plant
688 balances are adjusted each month for forecasted plant additions, retirements and
689 removals. There is no additional forecasted unclassified plant additions included.

690 **Q. Has the Company reviewed the FERC 1019 adjustment, proposed by Mr.**
691 **Croft?**

692 A. Yes.

693 **Q. Are there any computational or methodological errors in the adjustment?**

694 A. Yes. FERC account 1019 was already removed in the DPU's unclassified plant
695 adjustment. An additional adjustment to remove FERC 1019 balances would
696 result in a double count.

697 **Q. Please explain how this results in a double count.**

698 A. The \$87 million removed in the unclassified plant adjustment included the FERC

699 1019 balance. Therefore, the 1019 adjustment is duplicative.

700 **Q. What is FERC account 1019 used for?**

701 A. At the end of each quarter, the Company estimates the amount of unprocessed
702 retirements to ensure the asset account balances are accurate.

703 **Miscellaneous General Expense - Civic Memberships**

704 **Q. Please describe Mr. Orton's proposed adjustment to remove expenses for**
705 **Civic Memberships.**

706 A. Mr. Orton proposes to remove from the Test Period expenses associated with dues
707 paid by the Company to chamber of commerce organizations. He asserts that the
708 Company's participation in these organizations does not provide a direct,
709 quantifiable benefit to customers, and is not necessary to the Company's efforts of
710 providing safe and reliable electric service to customers.

711 **Q. Does the Company agree with Mr. Orton's assessment?**

712 A. No. Contrary to Mr. Orton's perspective, Company participation in these
713 organizations does provide tangible benefits to customers. The Company is linked
714 to the economic viability of the communities it serves and to the actions taken by
715 community leaders with respect to Company operations. A primary purpose of
716 membership in these organizations is to foster and strengthen relationships with
717 key civic and business leaders in the community. Positive working relationships
718 help streamline Company efforts in making necessary investments to provide safe
719 and reliable electric service to customers.

720 As an example, the Company is a member of the Utah Valley Chamber of
721 Commerce and is supporting the chamber in economic development activities for

722 siting new business expansion. By participating in this initiative, Rocky Mountain
723 Power can aid in identifying more favorable sites where electrical service is more
724 readily available than less desirable sites. By being part of the process, the
725 Company is able to provide better service to customers at potentially lower costs.

726 Participation also allows the Company to develop and build relationships
727 within the community. This helps employees to speak on a regular basis and be
728 available for members of these organizations, who are also Rocky Mountain
729 Power customers, to discuss issues of concern such as service, billing or
730 programs, so that the employee can quickly and more easily resolve these issues
731 without undue disturbance to the customer. Many of these organization members
732 are key customers and run businesses that are major employers in the community.
733 These relationships are invaluable for employees to understand business needs
734 and concerns, and respond appropriately.

735 Another example of the benefit of membership in these organizations is
736 with the Salt Lake Chamber of Commerce. The Company has served on various
737 committees within the chamber which has helped to educate and inform members
738 of the chamber on key issues facing the Company such as new investments in the
739 power system to plan for reliable service and new customer growth and enlist
740 their support for programs to help customers use energy more efficiently.

741 Mr. Orton provides little demonstrable evidence to support his claim that
742 these costs provide no quantifiable benefit to customers, or that regulatory bodies
743 in other jurisdictions have excluded these types of costs from rate recovery. For
744 these reasons, the Company recommends that the Commission not adopt Mr.

745 Orton's proposed adjustment to chamber of commerce dues.

746 **Demand Side Management, Blue Sky and Project Silver Expenses**

747 **Q. Please explain the adjustment to Demand Side Management, the Blue Sky**
748 **program, and Project Silver as proposed by Mr. Orton.**

749 A. Mr. Orton proposes to remove Demand Side Management and Blue Sky costs
750 charged to FERC account 921 as they are recovered under separate surcharges.
751 Mr. Orton also proposes to remove any Project Silver costs charged to FERC
752 account 921 on the grounds that they relate to the Nevada Energy acquisition and
753 should have been recorded below-the-line.

754 **Q. Are there any computational errors made by Mr. Orton in his adjustment?**

755 A. Yes. Mr. Orton's adjustment considers only one side of the entry for Demand
756 Side Management, Blue Sky, and Project Silver expenses charged to FERC
757 account 921. When the expenses were charged to FERC account 921, an
758 offsetting entry was then recorded during the same period to settle the expense to
759 a below-the-line account. The result is a net-zero charge to FERC account 921 for
760 Demand Side Management, Blue Sky, and Project Silver expenses.

761 **Q. Does the Company agree with the adjustment to Demand Side Management,**
762 **Blue Sky and Project Silver as proposed by Mr. Orton?**

763 A. No. As noted above, this is a one-sided adjustment and singles out only debit
764 entries. The charges only flow through FERC account 921 and are eventually
765 settled into the correct order number in the same period. Accepting Mr. Orton's
766 adjustment would effectively remove costs from the revenue requirement that
767 were never included in the case in the first place.

768 **Pension Expense/Post-retirement Benefit Expense**

769 **Q. Earlier in your testimony you accepted Mr. Higgins' proposed adjustment to**
770 **pension and post-retirement benefit expense but rejected the adjustment**
771 **proposed by Ms. Ramas. How does Ms. Ramas' adjustment differ from the**
772 **one proposed by Mr. Higgins?**

773 A. Mr. Higgins uses the method utilized by the Company in this proceeding. He
774 substitutes the updated 2014 forecast number for the earlier one used in the filing.
775 Ms. Ramas however, takes the difference between the updated 2014 forecast and
776 the original 2014 forecast used in the filing. This is flawed logic because the filing
777 is based on the Test Period, 12 months ending June 2015. Since the actuarial
778 reports cover calendar years, the Company based its forecast on a 50/50 split of
779 2014 and 2015. Ms. Ramas treats the forecast pension expense as if the Company
780 were using 12 months ending December 2014 as the Test Period. On line 277 of
781 her testimony, Ms. Ramas gives the reason for this treatment as:

782 "Absent RMP providing updated estimates of the 2015 net periodic benefit
783 costs from its actuarial firm as requested in OCS Data Request 3.16, I
784 recommend that Test Year pension costs be reduced by the reduction in
785 the projected 2014 net periodic benefit costs."

786 This is not valid and should be rejected by the Commission. 2015 estimates of the
787 net periodic benefit costs were not available. To then assume the difference
788 between the amount originally filed and the updated amount is somehow
789 equivalent to the 2014 difference is unfounded. In actuarial projections, each year
790 can be very different. Pension expenses for 2015 are already considerably lower
791 than 2014, so it would be invalid to assume the estimate would decrease by the
792 same dollar amount.

793 The Company accepts Mr. Higgins’ adjustment because it correctly
794 implements the methodology utilized by the Company to update expense
795 forecasts, as stated above. The Company rejects the interpretation offered by Ms.
796 Ramas.

797 **Legal Expenses**

798 **Q. Please describe the legal expense adjustment proposed by Mr. Higgins, Ms.**
799 **Ramas and Mr. Thomson.**

800 A. Mr. Higgins proposes removing from the case legal costs related to the USA
801 Power and Deseret Power disputes. Ms. Ramas proposes removing legal expenses
802 related to the USA Power dispute. Mr. Thomson also proposes to normalize legal
803 costs related to the Wood Hollow fire by escalating and amortizing them over five
804 years.

805 **Q. What is the Company’s position with respect to the adjustments to remove**
806 **legal costs as proposed by Mr. Higgins, Ms. Ramas and Mr. Thomson?**

807 A. The Company opposes these adjustments. The level of legal costs included in the
808 case are the level the Company anticipates in the future.

809 **Q. Why is it appropriate for the Company to include legal costs escalated to the**
810 **test period?**

811 A. These costs are ordinary and typical business costs necessary for any business to
812 operate effectively. The Company has no control over the type of lawsuits that are
813 filed against it, just as it has no control over a jury verdict. The Company will
814 continue to incur legal costs necessary to defend itself from third parties or power
815 plant joint-owners in the future, regardless of whether the lawsuits have any merit

816 and whether a jury verdict goes against the Company.

817 Simply stated, the Company will always incur legal expenses to deal with
818 a variety of issues. Not one of Mr. Higgins, Ms. Ramas, nor Mr. Thomson points
819 to anything that suggests the Company will have fewer legal expenses on a going-
820 forward basis. In fact, Table 4 below summarizes legal expenses for the last four
821 years. The results show the 12 months ended June 2015 legal costs forecast
822 included in the filing is comparable to prior years, is almost the exact amount of
823 the four-year average, and is at a reasonable ongoing level, particularly when
824 considering the ongoing litigation.

Table 4

<u>Period</u>	<u>External Legal Expense⁽¹⁾</u>
CY 2010	15,191,707
CY 2011	17,608,560
CY 2012	14,174,477
CY 2013	16,884,101
4 year average	<u>15,964,711</u>
Base Period	15,226,268
Test Period	15,964,534

Notes:
(1) Above the line only, stated in 2013 dollars

825 **Q. Please describe the Legal Consulting Costs adjustment proposed by Mr.**
826 **Thomson in regard to the Wood Hollow fire.**

827 A. Mr. Thomson’s adjustment attempts to normalize and amortize over five years
828 legal consulting service expense related to the Wood Hollow fire due to what he

829 perceives to be an abnormal level of one-time occurring costs in the Base Period.

830 **Q. Does the Company agree with the Legal Consulting Costs adjustment**
831 **proposed by Mr. Thomson?**

832 A. No. Mr. Thomson's proposed adjustment should likewise be rejected because the
833 table above clearly shows that the legal costs as projected for the 12 months ended
834 June 2015 are in line with the Company's four year average, in fact, they are
835 almost identical amounts. If the legal costs related to the Wood Hollow fire were
836 abnormal, keeping them as a Base Period expense would produce abnormally
837 high projected legal costs, and that is clearly not the case here.

838 **Carbon Overhaul Expense**

839 **Q. Please explain Carbon Overhaul Expense adjustment as proposed by Ms.**
840 **Ramas and Mr. Higgins respectively.**

841 A. In its original filing, the Company normalized generation overhaul expense using
842 a four-year average methodology. The Carbon plant generation overhaul expense
843 was scaled back by 25 percent, representing April to June 2015, in the four-year
844 average totals due to the plant's scheduled April 2015 retirement. Ms. Ramas and
845 Mr. Higgins propose to remove 100 percent of the Carbon plant generation
846 overhaul expense from the Test Period calculation, resulting in a decrease of
847 \$633,903 on a total Company basis and \$270,222 on a Utah basis before
848 escalation. Mr. Higgins' adjustment also incorporates escalation of past
849 generation expense.

850 **Q. Does the Company agree with the proposed Carbon Overhaul adjustments?**

851 A. No. To be consistent, averaging adjustments need to be made over the entire span

852 of the four years. During the years in which the Company performs plant
853 overhauls, the expense is reduced to an average, which may include years with no
854 overhauls. Eliminating Carbon plant from the four year average used during the
855 Test Period doesn't allow the expense to be increased consistent with the earlier
856 decrease. For example, if an overhaul costs \$1,000, the Company would only
857 recover \$250 during that year because only one-quarter of the cost is to be
858 recovered each year. If a plant were retired before the end of the four years
859 included in the average, the Company would not recover the full \$1,000 unless it
860 was permitted to continue to include the plant's \$1,000 in the four-year average
861 until the end of the four years. The Carbon Plant Overhaul adjustment does not
862 afford the Company the opportunity to recover the \$2,703,000 cost of the 2013
863 overhaul at Carbon as shown on page 4.8.2 of RMP____(SRM-3), which has not
864 been included in any prior cases. As in the example discussed above, the four-
865 year average methodology results in only 25 percent of the cost of the Carbon
866 Overhaul being included in the Company's filed case. Removing the entire cost of
867 the overhaul increases the under recovery of this expense.

868 **Q. Ms. Ramas argues that this adjustment is fair because the Company also**
869 **includes projected overhauls for new generation plants like Lake Side 2. How**
870 **does the Company respond to this argument?**

871 A. The Company did not begin an averaging methodology for generation overhauls
872 until the 2008 general rate case, in Docket No. 07-035-93. Therefore, the
873 Company would not have added a projected amount as is the case with Lake Side
874 2. Because of this error in methodology, the Company urges the Commission to

875 reject Ms. Ramas' and Mr. Higgins' adjustments.

876 **Plant Additions**

877 **Q. Please describe the adjustment entitled "Late Additions to Capital Projects**
878 **Database," proposed by Mr. Hahn.**

879 A. In DPU 35.4, Mr. Hahn requested that the Company provide capital projects that
880 were not in the original July 2013 to June 2015 forecast that are now expected to
881 be placed into service during the March 2014 to June 2015 time period, within the
882 Test Period. The Company provided 10 specific projects that fit the criteria in its
883 response, which are listed in Mr. Hahn's Exhibit DPU 3.5 Dir-Rev Req. These
884 projects were included in the DPU Update adjustment proposed by Mr. Croft. Mr.
885 Hahn deemed the projects to be unsupported and proposes removing them from
886 the case.

887 **Q. Does the Company accept this adjustment?**

888 A. No, with the exception of the Naughton U3 OH Boiler Waterwall Replacement
889 and the Soda Spill Way Gate projects, which were removed from the case as
890 described earlier in my testimony as adjustments 12.24 and 12.25.

891 **Q. Please list the capital projects discussed in this adjustment?**

892 A. The eight projects that were not included in the Company's original filing but
893 were provided to the DPU through discovery and included in the DPU's plant
894 additions update adjustment are listed below, along with the Company witness
895 who provides support for the project in rebuttal testimony:

896 1. Wallowa Falls, *Mr. Mark Tallman*

897 2. Swift Side Nets, *Mr. Mark Tallman*

- 898 3. Swift Main Net, *Mr. Mark Tallman*
- 899 4. Yale Upper Rock Block, *Mr. Mark Tallman*
- 900 5. DJ U3 Primary Superheater Mid Span, *Mr. Dana Ralston*
- 901 6. Lakeside U12 Combustion Turbine Exhaust Cylinder, *Mr. Dana Ralston*
- 902 7. Huntington U1 FGD Inlet Duct Header, *Mr. Dana Ralston*
- 903 8. Vantage Pomona Heights, *Ms. Natalie Hocken*

904 **Chehalis CSA Variable Fee**

905 **Q. Please explain Mr. Croft's adjustment to the Chehalis CSA Variable Fee.**

906 A. Based on the Company's response to data request OCS 4.33, Mr. Croft proposes a
907 reduction in costs for this project from the \$29,676,287 shown in the capital
908 database to the \$25,742,236 prepaid balance, referenced in the data request. This
909 cost reduction results in a \$15,241 decrease in Utah's revenue requirement.

910 **Q. Does the Company agree with this adjustment?**

911 A. No. The referenced capital database value of \$29,676,287 includes the total
912 amount of the capital project that is expected to go in-service at the time of the
913 overhaul. The \$25,742,236 reflects only the prepaid balance, derived from the
914 variable factor fired hour fees paid. When the capital project is placed in-service it
915 will include items such as outage service fees, capital surcharge and AFUDC.
916 Therefore, the recommended adjustment should be rejected.

917 **Employee Reductions**

918 **Q. Please describe the adjustment proposed by Ms. Ramas concerning employee**
919 **reductions.**

920 A. Ms. Ramas proposes an adjustment based on her assertion that employee

921 headcount in the Company's filing is not reflective of the likely Test Period level.
922 Her adjustment reduces revenue requirement by approximately \$3,685,197.

923 **Q. Does the Company accept Ms. Ramas' adjustment?**

924 A. No. Mr. Wilson provides support for the level of employees included in the
925 Company's original filing.

926 **Wage and Benefit Expense**

927 **Q. Does the Company agree with the adjustment proposed by Mr. Higgins**
928 **reducing revenue requirement for the difference in the number of employees**
929 **at January 2014 compared to June 2013?**

930 A. No. As addressed in the testimony of Mr. Wilson, the labor costs included in this
931 case are at an appropriate level and reflect the level necessary for the Company to
932 provide safe and reliable service to our customers.

933 **Generation Overhaul Expense**

934 **Q. Please explain Ms. Ramas' adjustment to Generation Overhaul Expense.**

935 A. Ms. Ramas proposes to reduce revenue requirement on a total Company basis by
936 \$1.5 million, and \$625,426 on a Utah-allocated basis. This proposed reduction
937 removes the adjustment applied by the Company to restate the prior year overhaul
938 expenses to a June 2013 level before calculating the four-year average level of
939 overhaul costs.

940 **Q. Is the Company's position that generation overhaul expense must be restated**
941 **to current dollars supported by any intervening parties in this case?**

942 A. Yes. In his direct testimony, Dr. Powell provides a detailed and astute argument
943 supporting the Company's methodology on this issue in this case. On lines 115-

944 116 referring to the Company's generation overhaul expenses ("GOE") he says,
945 "failure to account for inflation will systematically underestimate or understate
946 the Company's test period GOE." Dr. Powell then goes on to introduce new
947 evidence to support his claims using economic theory that lead to the conclusion
948 stated on lines 155-159:

949 "Economic theory suggests that in order to compare two values separated
950 by time, the values need to have a common monetary base. That is, the
951 values should be expressed in real terms, where the effects of inflation are
952 taken into account, as opposed to nominal terms. Comparing values
953 expressed in nominal terms-ignoring inflation-can lead to erroneous
954 conclusions."

955 **Q. Does the Company agree with Dr. Powell's conclusion as it relates to the**
956 **generation overhaul adjustment?**

957 A. Yes. Before averaging historical amounts from different years, it is important that
958 the dollars be correctly stated using constant dollars. Since dollars from different
959 years have different purchasing power, failing to restate each of these dollar levels
960 to a common basis is analogous to comparing apples to oranges to bananas. To
961 ignore an adjustment accounting for the differing purchasing power of dollars in
962 different years is to ignore inflation has occurred. Any financial analysis
963 performed by the Company in evaluating investment alternatives by necessity and
964 common sense must consider inflation. Ms. Ramas states that productivity offsets
965 and lessons learned will offset any inflationary drivers. This simplistic assumption
966 is a notion that would be difficult to support by actual data.

967 **Q. As pointed out by Ms. Ramas, the Commission has ruled against the use of**
968 **escalation to constant dollars in prior cases. Why does the Company think**
969 **the Commission should reconsider its position?**

970 A. Based on the arguments provided both in my testimony and that of DPU witness
971 Dr. Powell in this case, the Company urges the Commission to reconsider its
972 position on this issue.

973 **Q. Please explain Mr. Higgins' adjustment to Generation Overhaul Expense.**

974 A. Mr. Higgins proposes to reduce Company revenue requirement on a total
975 Company basis by \$378,000, and \$161,000 on a Utah-allocated basis. This
976 proposed decrease represents a reduction to the forecasted overhaul cost included
977 for the Lake Side 2 plant. This reduction is derived from a ratio which Mr.
978 Higgins calculates based on actual overhaul expenses versus projected overhaul
979 expenses applied for in rates. Based on the Company's past general rate case
980 filings, Mr. Higgins asserts that the Company had overestimated projected
981 overhaul costs by 62.7 percent on average for the Currant Creek and Lake Side 1
982 plants over the period 2007 through 2011. Thus, in the current case, he states that
983 generation overhaul expense must be scaled back by this proportion to more
984 accurately reflect the actual expense to be expected for this project.

985 **Q. Does the Company agree with Mr. Higgins' generation overhaul adjustment?**

986 A. No. Mr. Higgins argument is based on a generalization. In reality, the
987 appropriateness of the amounts included in the rate case should be based on the
988 reasonableness of the amount included. As supported in the rebuttal testimony of
989 Mr. Ralston, the forecasted overhaul expense for Lake Side 2 is reasonable, and

990 the Company urges the Commission to reject the Generation Overhaul adjustment
 991 as proposed by Mr. Higgins. As summarized in table 5 below, Mr. Higgins table
 992 KCH-3 shows actual average overhaul costs for the first four years of operations
 993 for the Currant Creek and Lake Side 1 plants at \$1.7 million and \$1.2 million,
 994 respectively. By comparison, the Company is including only \$1.0 million for the
 995 four year average of Lake Side 2 in Exhibit RMP____(SRM-3) page 4.8.2, less
 996 than either Currant Creek or Lake Side 1. Therefore, his overhaul adjustment
 997 should be rejected.

Table 5

Plant	4 Year Average Overhaul Cost	Source
Currant Creek	\$1,685,095	Table KCH-3
Lake Side 1	\$1,237,744	Table KCH-3
Average	\$1,461,420	
Lake Side 2	\$1,031,295	Exhibit RMP____(SRM-3) Page 4.8.2

998 **Construction Work In-Progress (“CWIP”)**

999 **Q. What issue does Ms. Ramas raise with the inclusion of CWIP in the current**
 1000 **case?**

1001 **A.** Ms. Ramas proposes to remove the amounts associated with the Wallula McNary
 1002 project and Generation Compliance Initiative Hardware. Ms. Ramas explains that
 1003 the Wallula McNary project currently being charged to an expense account in
 1004 order to establish a reserve in the event of a possible write-off, poses risks of
 1005 double recovery if the Company determined a need and completed the project.
 1006 Ms. Ramas also recommends removing the write-off of unused electronic

1007 equipment associated with the Generation Compliance Initiative Hardware
1008 security project, which was done to comply with NERC/Critical Infrastructure
1009 Protection Standards (“NERC CIPS”).

1010 **Q. Please elaborate on the details of the Wallula McNary 230Kv line project in**
1011 **dispute.**

1012 A. The Oregon Public Utilities Commission (“OPUC”) issued a Certificate of Public
1013 Convenience and Necessity (“CPCN”) in September 2011. In 2013, the project
1014 was delayed based on customer needs. Based on this delay, the Company
1015 continues to evaluate the need for the project. In anticipation of a possible write
1016 off, the Company has established a reserve account for \$1.7 million.

1017 Ms. Ramas argues if the project is deemed necessary and placed into service the
1018 Company will double-recover the cost. She recommends removing the amount
1019 charged to expense to establish the reserve from the Test Period for this
1020 proceeding. To avoid a double recovery, the Company would offset the cost as
1021 described below if the project continues.

1022 **Q. What is the Company’s proposed treatment of the write-off reserve for**
1023 **Wallula McNary if the project is completed?**

1024 A. Currently, the Wallula McNary line includes a \$1.7 million CWIP reserve account
1025 established for the possibility of a write-off. In the event the construction of the
1026 line was completed, the reserve would be reversed and the project would move
1027 from CWIP to plant-in-service. Since this reserve is proposed to be collected from
1028 customers, a reserve balance would be credited to plant-in-service for the same
1029 CWIP reserve amount upon completion. The overall result would fully offset the

1030 CWIP reserve account to customers. The project is currently being monitored by
1031 the Company to ensure the accuracy of future accounting methods if this situation
1032 does arise.

1033 **Q. Please elaborate on the details of the Generation Compliance Initiative**
1034 **Hardware in dispute.**

1035 A. In 2008, following an assessment of the extensive nature of the NERC CIPS
1036 standards, the Company made the decision to hire an outside consultant to design
1037 a fully integrated compliance program that would bring its critical asset
1038 generation facilities and operations into compliance with the new NERC CIPS
1039 standards. The "Matrikon" solution that was chosen included a complete set of
1040 compliant policies, procedures, and documentation, as well as a network design
1041 that allowed each critical asset generation facility to automate many of its
1042 compliance obligations, while simultaneously meeting the new cyber security
1043 requirements imposed by the new NERC standards.

1044 In February of 2010, PacifiCorp Energy management and the PacifiCorp
1045 IT department performed an internal reassessment of the Matrikon solution. The
1046 assessment concluded that while the Matrikon solution provided a compliant
1047 program, it also presented several undesirable drawbacks, among which were: (1)
1048 requiring the Company to rely on a third-party vendor for its compliance program;
1049 (2) requiring that the Company either add internal headcount or hire Matrikon on
1050 an ongoing basis in order to sustain the compliance program; (3) essentially
1051 requiring the creation of an IT department within the Generation organization;
1052 and (4) reinforcing the stand-alone operation mode of the critical asset generation

1053 plants rather than moving closer to a centralized, integrated solution.

1054 The IT department presented the Company with an alternative compliance
1055 model that was instead primarily supported by internal resources. The alternative
1056 compliance model offered the benefit of centralizing many of the compliance
1057 tasks that, under the Matrikon solution, would have been performed
1058 independently by plant personnel at each of the critical asset facilities.

1059 When this option was deemed more viable, the determination was made to
1060 terminate the original Matrikon scope of work and to pursue implementation of
1061 the alternative compliance model proposed by the IT department. The work is
1062 now being done by the in-house IT group with the changes in scope reflecting
1063 fewer facilities requiring the full-scale implementation. Ms. Ramas proposes to
1064 remove this project on the basis that the Company did not complete a robust
1065 analysis of the project and the costs could have been avoided by using internal
1066 resources rather than an outside vendor.

1067 **Q. Does the Company agree with Ms. Ramas' assessment?**

1068 A. No. The Company maintains that at the time the decisions were made to incur the
1069 costs related to these projects, these solutions were thought to be the best
1070 available to the Company to solve these specific issues. In coming to this
1071 conclusion, the Company underwent its own process of due diligence into all of
1072 the available solutions using the best, most complete information it could gather
1073 at the time. However, additional information revealed during the implementation
1074 process of these solutions, uncovered and unforeseen potential safety concerns
1075 and other undesirable consequences of which the Company was not previously

1076 aware. Subsequent reassessments of these projects given the new information
1077 indicated that alternative solutions would be better suited to meet the Company's
1078 needs. Though the Company could not perfectly foresee all of the consequences
1079 of these projects prior to making the decision to begin their implementation, this
1080 is a basic reality of operating any business. Any decision the Company makes can
1081 only be based on the best information it can obtain at the time. These decisions
1082 are constantly reassessed pursuant to new information that becomes available so
1083 that the Company can serve its customers in the most efficient way possible. The
1084 Company is opposed to the idea of prohibiting specific CWIP write-off expenses
1085 related to projects that were canceled.

1086 **Q. Does the Company accept Ms. Ramas' proposed adjustment to CWIP?**

1087 A. No. The Company has established accounting protocols and internal resources to
1088 ensure that any projects with reserve accounts will be properly accounted for and
1089 not double-recovered from customers. Additionally, the Generation Compliance
1090 Initiative Hardware solution was thought to be the best available to the Company
1091 to solve these specific issues at the time and are normal operating costs of doing
1092 business. The investments made for such compliance purposes should not be
1093 excluded from rates.

1094 **O&M Expense Escalation**

1095 **Q. Please explain the adjustment to the escalation of non-labor O&M costs**
1096 **proposed by Mr. Higgins.**

1097 A. Mr. Higgins' proposed adjustment removes the increases to non-labor O&M
1098 expense through the application of IHS Global Insight Inc. ("IHS") escalation

1099 factors as projected for the Test Period. He cites two primary concerns: (1)
1100 including a provision for escalation in rates makes inflation a “self-fulfilling
1101 prophecy”; and (2) including escalation in the Company’s rates builds a “cost
1102 cushion” and provides a disincentive for the Company to improve efficiency. His
1103 adjustment reduces the Company’s revenue requirement by \$2.4 million.

1104 **Q. Has the Commission ruled favorably on the use of escalation rates?**

1105 A. Yes. In Docket No. 07-035-93 the Commission stated, “In this case, we find use
1106 of Global Insight inflation forecasts is appropriate and provide the Company
1107 adequate incentive to manage their non-labor O&M costs (other than net power
1108 costs).”

1109 **Q. Why does the Company oppose Mr. Higgins’ adjustment?**

1110 A. Mr. Higgins’ position that including a forecast of inflation in the Company’s case
1111 becomes a self-fulfilling prophecy is overreaching. The proposed adjustment is
1112 based solely on his interpretation of high-level, macro-economic indicators and
1113 not empirical evidence of the cost pressures facing the utility industry and the
1114 Company. The Company is simply reflecting the cost of goods and services that it
1115 projects to experience during the Test Period. If these cost increases are not
1116 reflected in the Company’s projected revenue requirement, it will impact the
1117 Company’s ability to recover the costs necessary to serve customers during the
1118 rate-effective period.

1119 **Q. Does the Company agree that including escalation serves as a “cost cushion”
1120 for the Company?**

1121 A. No. Planning for the costs the Company will incur in providing service to

1122 customers during the Test Period is not a cost cushion, but rather an accepted
1123 practice in setting rates that will allow the Company an opportunity to recover its
1124 prudently incurred costs as needed to provide safe and reliable electrical service.
1125 Mr. Higgins purports that the use of a test period through mid-2015 is
1126 “aggressively-forward”, and that “RMP should not be rewarded for the use of an
1127 aggressively-forward test period with a windfall-markup of costs...” (Ref Line
1128 285). In fact, the Test Period for the current rate case was specifically selected to
1129 align closely with the rate-effective period. This is the period when the Company
1130 is to provide services to customers, and in doing so, this is also the period when
1131 the Company will be making the O&M expenditures. It is evident, then, that
1132 O&M expenses should rightfully be matched to the real economic dollars of the
1133 rates paid by customers. To reject any adjustment to O&M for inflationary
1134 pressures would mean that rates will continue to be set based on expenses at 2013
1135 levels, while the Company’s actual expenses are incurred at 2015 levels. This will
1136 result in chronic under-earning and does not afford the Company a reasonable
1137 opportunity to earn its authorized return and counters the objective of
1138 ameliorating regulatory lag.

1139 **Q. Does escalation of O&M expense create a disincentive to O&M efficiency**
1140 **efforts?**

1141 A. No. In fact, the Company has managed costs and drastically improved O&M
1142 efficiencies in spite of the inclusion of an O&M expense escalation adjustment in
1143 past cases. The Company agreed to a stayout period in the last case, and has
1144 managed costs to try and minimize customer rate impacts, and will continue to

1145 manage costs, but inflationary pressures are inevitable and out of the Company's
1146 control.

1147 **Q. Has Mr. Higgins proposed a similar adjustment in past general rate cases?**

1148 A. Yes. Mr. Higgins has proposed the complete removal of inflation from the
1149 Company's cases since 2007. Had Mr. Higgins been successful in persuading the
1150 Commission to remove escalation from the Company's case, today the
1151 Company's expenses would be chronically lagging actual costs, preventing the
1152 Company from recovering the costs of serving customers. Adequate planning for
1153 these costs is vital to the Company's ability to provide electric service, and
1154 ignoring inflation in planning, rate cases, retirements, or any other activity would
1155 be irresponsible.

1156 **Q. What additional arguments does Mr. Higgins provide to support his**
1157 **adjustment?**

1158 A. Mr. Higgins claims that inflationary pressures will not be substantial through the
1159 Test Period. He lists two sources to support this claim: the Minutes of the Federal
1160 Reserve Open Market Committee from March 18-19, 2014, and the February
1161 2014 forecast of the Congressional Budget Office. Both of these sources contain
1162 high level discussions of national economic factors, including core inflation,
1163 which is anticipated to be in the range of 1.4 percent to 1.6 percent in 2014 and
1164 1.7 percent to 2.0 percent in 2015. Both of these indicate that inflation will exist,
1165 and should not be ignored.

1166 **Q. Why does the Company believe that the IHS Global Insight escalation factors**
1167 **included in the case are more appropriate than Mr. Higgins' core inflation**
1168 **argument?**

1169 A. IHS conducts thorough research that is highly specialized to the electric utility
1170 industry. Based on its research, IHS formulates escalation factors related to
1171 specific FERC accounts. In contrast, core inflation is a broad predictor of inflation
1172 that is measured based on aggregate price growth excluding food and energy
1173 prices. While core inflation can be a valuable tool when examining the economy
1174 as a whole, it is too broad to be an accurate predictor of the specific cost pressures
1175 the Company will experience during the Test Period.

1176 **Incremental Generation O&M**

1177 **Q. Please explain Ms. Ramas' adjustment to Incremental O&M costs.**

1178 A. Ms. Ramas proposes to reduce the Company's Incremental O&M adjustment by
1179 \$14.3 million on a total Company basis or \$6.1 million on a Utah-allocated basis.
1180 She recommends increasing the O&M expense for the Test Period to escalated
1181 amounts (escalation factors are provided by IHS) only, rather than the Company's
1182 forecasted Test Period amounts. On line 937 of her testimony she does, however,
1183 make an exception for the Carbon, Lake Side 1, Lake Side 2, and Naughton plants
1184 which she accepts on the basis they are "unique and significant circumstances."

1185 **Q. Are there any additional adjustments Ms. Ramas has proposed to**
1186 **Incremental O&M costs?**

1187 A. Yes. As requested in OCS 19.4, a billing delay true-up for Cholla occurred during
1188 the months of May and June of 2013 for \$1,656,330. Ms. Ramas proposes to

1189 adjust Cholla actuals for this billing delay which caused Cholla to be understated
1190 by \$1.6 million.

1191 **Q. Does the Company agree with the adjustment as proposed by Ms. Ramas?**

1192 A. No, the Company does not agree given the upward trend in costs necessary to
1193 operate and maintain the Company's thermal generation resources. These
1194 increases include environmental cost increases, non-reagent chemical increases,
1195 and additional maintenance increases. Additional pertinent details are provided in
1196 the rebuttal testimony of Company witness Mr. Ralston.

1197 In regards to the billing true-up proposed by Ms. Ramas, the Company
1198 also rejects this adjustment on the premise that the mathematical result is a net
1199 zero. Ms. Ramas proposes to reduce the incremental O&M adjustment for the
1200 Cholla billing delay by \$1,656,330. However, Ms. Ramas does not provide a
1201 separate adjustment which would be required to increase the base by the
1202 equivalent amount. To accurately address the billing delay, two adjustments
1203 would be required: an adjustment to increase the base period by the billing delay
1204 amount to correctly state the base and test period costs, then an adjustment to
1205 decrease incremental O&M adjustment. The overall result of the two adjustments
1206 would completely offset one another. If a decision were made to adopt the
1207 methodology of Ms. Ramas, the Company would also need to provide an
1208 offsetting adjustment to the base period. Ms. Ramas is attempting to adjust from a
1209 corrected base amount, without actually correcting the base amount.

1210 **Bonuses and Awards**

1211 **Q. Please explain Mr. Meyer's adjustment to bonuses and awards.**

1212 A. Mr. Meyer asserts that bonuses and awards given to employees were administered
1213 with no set criteria or plan documentation. He proposes to completely remove
1214 these amounts from the filing.

1215 **Q. Does the Company agree with this adjustment prohibiting all bonuses and**
1216 **awards excluding AIP amounts?**

1217 A. No. As fully supported in the rebuttal testimony of Company witness Mr. Wilson,
1218 these bonuses and awards serve to attract, retain, and justly recognize employees
1219 of the Company who meet and exceed personal and Company-wide goals.

1220 **Residential Revenue and Load Adjustment**

1221 **Q. Please explain Mr. Meyer's adjustment to Residential Revenue and Load.**

1222 A. Mr. Meyer believes the Company has overstated the reduction in forecasted loads
1223 for residential revenues. Mr. Meyer attempts to make an adjustment related to
1224 loads, but appears to lack the understanding that any change in load changes three
1225 revenue requirement components: 1) revenues; 2) net power costs; and 3)
1226 allocation factors.

1227 **Q. Are there any computational or methodological errors in Mr. Meyer's**
1228 **adjustment?**

1229 A. Yes. Mr. Meyer's testimony has four areas where over-simplification has caused
1230 errors. The first is in the load adjustment itself, which is addressed in the
1231 testimony of Company witness Ms. Kelcey A. Brown. His second error is in the
1232 calculation of revenues, where an average rate was used without looking at the

1233 impact on specific rate schedules and rate tiers. The third error is in the
1234 simplifying assumptions regarding net power costs. Mr. Meyer adjusts net power
1235 costs assuming 39 percent of revenues, as opposed to looking at the impact that
1236 the load would have on incremental power costs. The last error is that Mr. Meyer
1237 fails entirely to account for how a change in load will impact allocation factors.
1238 Any change in load will change the energy and peak loads used to allocate costs
1239 to Utah, including the SG, System Energy (“SE”), and SO allocation factors. A
1240 change in these factors would have a cascading effect on multiple issues,
1241 particularly the allocation of O&M, A&G, capital, generation and transmission
1242 rate base, and deferred taxes, all of which would shift costs to Utah. Because of
1243 these errors and simplifications this adjustment should be rejected.

1244 **Naughton and Medicare Tax Amortization**

1245 **Q. Does the Company agree with the adjustment proposed by Mr. Meyer**
1246 **prohibiting amortization of the Naughton U3 Emission Cost Regulatory**
1247 **Asset and the amortization of the regulatory asset associated with the tax**
1248 **impact of healthcare reform changes to the deductibility of Medicare retiree**
1249 **drug subsidies?**

1250 A. No. This adjustment has already been accounted for in the Company’s filed case.
1251 Mr. Meyer’s adjustment constitutes a double count. Concerning the Naughton
1252 regulatory asset, in my direct testimony filed for this case, lines 267-276 stated:

1253 “Paragraphs 52 and 53 of the 2012 GRC Stipulation specifies
1254 treatment of the Naughton Unit 3 development costs for which the
1255 Company requested deferred accounting treatment in Docket No.
1256 12-035-80. Pursuant to the stipulation, Utah’s allocated share of
1257 the Naughton Unit 3 development costs of \$7.9 million would be
1258 deferred and fully amortized by September 1, 2014, providing full

1259 recovery prior to the effective date of this rate case. As addressed
1260 later in my testimony, the Naughton Write-off Adjustment, (No.
1261 4.10 of Exhibit RMP___(SRM-3)) removes amortization of the
1262 Naughton Unit 3 development costs from Test Period results
1263 ensuring the amortization is not reflected in the requested revenue
1264 requirement.”

1265 Since adjustment 4.10 in Exhibit RMP___(SRM-3) already completely removes
1266 this cost, Mr. Meyer's proposed adjustment to remove it a second time would be
1267 double counting and therefore should be rejected.

1268 **Q. Why would adjusting the Medicare Tax regulatory asset constitute a double**
1269 **count?**

1270 A. Again referring to my direct testimony, lines 739 - 743 state:

1271 “Pro Forma Schedule M’s (page 7.6) - The Base Period Schedule
1272 M items were updated for known and measurable adjustments
1273 through the Test Period. Nonutility items, separate tariff items, and
1274 other non-recurring items were removed from the historical period
1275 before updating. The Schedule M items were then used to develop
1276 deferred income tax expenses and balances for the Test Period.”

1277 The non-recurring Medicare Tax regulatory asset was removed from the filing in
1278 adjustments 7.6 and 7.7. Again, Mr. Meyer is proposing to remove a cost that
1279 does not exist in the case.

1280 **Fixed Costs Associated with Lower Energy Sales**

1281 **Q. Please summarize Mr. Lesser’s testimony regarding fixed costs associated**
1282 **with lower energy sales.**

1283 A. Mr. Lesser contends that the Company should not be afforded the guarantee to
1284 recover their fixed costs due to lower energy sales, and the risk should be borne
1285 by the shareholders should the Company be unable to recover fixed costs through
1286 wholesale market sales.

1287 **Q. What are the fallacies in Mr. Lesser's argument?**

1288 A. The Company is not seeking a guarantee for fixed cost recovery. The 2010
1289 Protocol dictates the methodology by which costs are allocated among the states,
1290 and has been applied correctly in this proceeding. Mr. Lesser's argument has no
1291 merit, and has no specific recommendation or remedy. The Company will respond
1292 to the rate design part of Mr. Lesser's testimony in the cost of service phase of this
1293 case.

1294 **Retail Transmission at FERC OATT**

1295 **Q. Please explain Mr. Lesser's proposed adjustment with regards to the**
1296 **transmission costs paid by retail customers.**

1297 A. Mr. Lesser states that the Company should charge all customers the same
1298 transmission costs. He argues that retail customers should incur the same FERC
1299 Open Access Transmission Tariff ("OATT") rate that wholesale customers are
1300 charged. He also believes that other costs that the Company includes in its retail
1301 transmission rates, such as purchases of transmission services from other
1302 companies, should be functionalized as generation-related costs, thus making all
1303 customers equal, paying the same FERC OATT rate.

1304 **Q. Does the Company agree with Mr. Lesser's proposed adjustment to**
1305 **transmission rates charged to retail customers?**

1306 A. No. This is an issue that is addressed by the allocation methodology utilized by
1307 the Company. The 2010 Protocol allocation methodology has been agreed upon
1308 by all parties to be used through December 31, 2016. This is not an issue that Mr.
1309 Lesser should be arguing in this general rate case, and the adjustment should not

1310 have been recommended. The issue has been previously discussed in Multi-State
1311 Process (“MSP”) negotiations, and an agreement was made by all parties to utilize
1312 this methodology until the end of 2016, or until a new allocation methodology has
1313 been established in new MSP proceedings.

1314 **Cost Allocation Formula**

1315 **Q. Please explain the issue addressed in the testimony of Mr. Lesser with the**
1316 **“75-25” cost allocation methodology.**

1317 A. Mr. Lesser attempts to explain how this methodology exacerbates the Company’s
1318 fixed costs. The “75-25” methodology allocates fixed generation and transmission
1319 costs, in part, based on energy consumption. In the opinion of Mr. Lesser, this
1320 methodology has the effect of magnifying the Company’s fixed cost recovery
1321 shortfall. Mr. Lesser believes that the “75-25” cost allocation formula leads to
1322 inefficient cost allocation, resulting in ambiguous price signals for the Company’s
1323 retail customers. He proposes abandoning this methodology, but does not provide
1324 an alternative solution or argument.

1325 **Q. Does the Company agree with the adjustment?**

1326 A. No. In referring to the "75-25" cost allocation formula, Mr. Lesser does not state
1327 whether he is proposing a change to inter-jurisdictional allocations or to the cost
1328 of service allocations within the state of Utah. If this is related to allocations to
1329 customer classes within the state of Utah, the revenue requirement phase of a
1330 general rate case is not the appropriate forum for proposing this type of change.
1331 Intra-class allocations should be addressed in the cost of service phase of this
1332 case. If Mr. Lesser is proposing a change to the 75/25 cost allocation formula for

1333 inter-jurisdictional cost allocations the proper forum is the MSP. Either way, this
1334 is not an issue that Mr. Lesser should be arguing in this phase of the general rate
1335 case.

1336 **Naughton Unit 3 Gas Conversion**

1337 **Q. Does the rate case reflect the Naughton 3 Gas Conversion?**

1338 A. Yes. The revenue requirement for this case continues to be prepared under the
1339 assumption that Naughton Unit 3 will cease operations as a base load coal-fired
1340 generating unit in December 2014 and be converted to a gas-fired peaking unit by
1341 May 2015.

1342 **Q. Has the Company requested to delay the Naughton 3 Gas Conversion?**

1343 A. Yes. As addressed in the direct and rebuttal testimony of Company witness Mr.
1344 Chad Teply, the Company has requested that, as part of the Environmental
1345 Protection Agency (“EPA”) review of the Wyoming Regional Haze State
1346 Implementation Plan, the EPA consider extending the operation timeframe of the
1347 unit as a coal-fired resource from December 31, 2014 to December 31, 2017.

1348 If the EPA grants the Company’s request to extend the operation
1349 timeframe of Naughton Unit 3, the Test Period results will be materially
1350 impacted. In the event the EPA extends the operation timeframe beyond June 30,
1351 2015, the Company will need to revise net power costs, electric plant in service
1352 and accumulated depreciation balances, fuel stock balances, generation O&M
1353 expense and related tax impacts. The Company estimates that continuation of
1354 Naughton Unit 3 through the Test Period as a coal-fired facility will reduce the

1355 Utah revenue requirement requested in this case by approximately \$5 million to
1356 \$6 million.

1357 **Q. What is the Company's proposal if the EPA approves a delay in the**
1358 **Naughton 3 Gas Conversion?**

1359 A. In my original testimony the Company anticipated a decision prior to rebuttal.
1360 However, as described in the testimony of Company witness Mr. Teply, the
1361 Company has not received approval to continue the operation of Naughton unit 3
1362 as a coal fired unit. If approval is granted, the Company would propose including
1363 the benefits of the continued operation as a coal unit as part of the Company's
1364 Energy Balancing Account ("EBA") at 100 percent.

1365 **Q. Why would it be appropriate to include this as part of the EBA?**

1366 A. One of the major changes related to continued operations as a coal-fired unit will
1367 be on net power costs, which are included in the EBA but subject to the 70
1368 percent EBA sharing provisions. Therefore, it would make sense to include all of
1369 the changes related to the continued operation as a coal unit in the EBA, but to
1370 pass through 100 percent of the effects of the changes so that customers receive
1371 the full benefit of the savings. The Company would include the changes related to
1372 net power costs, electric plant in service and accumulated depreciation balances,
1373 fuel stock balances, generation O&M expense and related tax impacts associated
1374 with continued operations in the EBA.

1375 **Q. Does this conclude your rebuttal testimony?**

1376 A. Yes.