

Docket No. 20000-__-EA-18
Witness: Nikki L. Kobliha

BEFORE THE WYOMING PUBLIC SERVICE
COMMISSION

ROCKY MOUNTAIN POWER

Direct Testimony of Nikki L. Kobliha

September 2018

1 **Q. Please state your name, business address, and present position with PacifiCorp**
2 **d/b/a Rocky Mountain Power (the “Company”).**

3 A. My name is Nikki L. Kobliha. My business address is 825 NE Multnomah Street, Suite
4 1900, Portland, Oregon, 97232. My present position is Vice President, Chief Financial
5 Officer and Treasurer for PacifiCorp.

6 **QUALIFICATIONS**

7 **Q. Briefly describe your education and professional experience.**

8 A. I received a Bachelor of Business Administration with a concentration in Accounting
9 from the University of Portland in 1994. I became a Certified Public Accountant in
10 1996. I joined the Company in 1997 and have taken on roles of increasing responsibility
11 before being appointed Chief Financial Officer in 2015. I am responsible for all aspects
12 of the Company’s finance, accounting, income tax, internal audit, Securities and
13 Exchange Commission reporting, treasury, credit risk management, pension, and other
14 investment management activities.

15 **Q. Have you testified in previous proceedings?**

16 A. Yes. I have recently provided testimony in the Company’s repowering and new wind
17 and transmission cases in Docket Nos. 20000-519-EA-17 and 20000-520-EA-17.
18 I have also provided testimony before the Utah, Idaho and California public utility
19 commissions.

20 **PURPOSE OF TESTIMONY**

21 **Q. What is the purpose of your testimony?**

22 A. My testimony:

- 23 • Summarizes the Company’s proposal for new depreciation rates and their effect on

1 annual depreciation expense. The proposed depreciation rates are based on
2 projected December 31, 2020 depreciable plant balances. The proposed
3 depreciation rates are contained in the “Depreciation Study - Calculated Annual
4 Depreciation Accruals Related to Electric Plant as of December 31, 2017” (the
5 “Depreciation Study”), which was performed on behalf of the Company by
6 Mr. John J. Spanos of Gannett Fleming Valuation and Rate Consultants, LLC. The
7 Depreciation Study is provided as Exhibit RMP__(JJS-2) to Mr. Spanos’s
8 testimony.

- 9 • Provides a description of the development of the Depreciation Study and explains
10 why the depreciation rates resulting from the Depreciation Study are accurate and
11 reasonable.
- 12 • Identifies and discusses the main issues considered during the preparation of the
13 Depreciation Study. The disposition of these issues was reflected in the data
14 provided to Mr. Spanos and, in turn, this data formed the basis for the Depreciation
15 Study and the recommended changes in depreciation rates.
- 16 • Introduces the other Company witnesses who will testify in this proceeding and
17 provides a brief description of their respective subject matter.
- 18 • Summarizes the Company’s recommendations to the Wyoming Public Service
19 Commission (“Commission”).

20 RESULTS OF THE DEPRECIATION STUDY

21 **Q. Please explain what the Company is seeking Commission approval of in this**
22 **proceeding.**

23 A. The Company seeks Commission approval of the depreciation rates contained in the

1 Depreciation Study based on December 31, 2020 projected balances as shown in the
2 Appendix of the Depreciation Study and as summarized in Mr. Spanos's testimony.

3 **Q. Please explain how the depreciation rates were developed.**

4 A. The Company instructed Mr. Spanos to use December 31, 2017 historical data as the
5 basis for his depreciation life study analysis, which was then used to develop
6 depreciation rates based on projected December 31, 2020 balances. This process is
7 further described in Mr. Spanos's testimony. Projecting balances through December 31,
8 2020 aligns with the January 1, 2021 proposed effective date wherein all anticipated
9 plant additions have been considered when developing the depreciation rates. The
10 reasons for using a January 1, 2021 effective date are further described in Mr. Steven
11 R. McDougal's testimony.

12 **Q. What is the effect on annual depreciation expense if the depreciation rates
13 recommended by Mr. Spanos are adopted?**

14 A. The Depreciation Study proposes a system-wide increase of 0.8 percent to the current
15 composite depreciation rate of 2.74 percent for the Company's electric utility plant,
16 resulting in a new composite depreciation rate of 3.54 percent as shown in
17 Mr. McDougal's Exhibit RMP__(SRM-1). Applying the recommended depreciation
18 rates to the projected December 31, 2020 depreciable plant balances increases total
19 Company annual depreciation expense by approximately \$228.1 million, compared
20 with the level of annual depreciation expense currently authorized.

21 Adoption of the proposed depreciation rates increases annual Wyoming
22 depreciation expense by approximately \$33.3 million, based on projected
23 December 31, 2020 depreciable plant balances. In addition, the Company has assumed

1 the current excess reserve amortizations will no longer be necessary, as further
2 described in Mr. McDougal's testimony. Eliminating this excess reserve amortization
3 further increases Wyoming's jurisdictional depreciation expense by \$3.8 million. The
4 calculation of the Wyoming jurisdictional amount under the 2017 Protocol allocation
5 methodology is described in Mr. McDougal's testimony.

6 DEPRECIATION STUDY BACKGROUND

7 **Q. Please explain the concept of depreciation.**

8 A. There are many definitions of depreciation. The following definition was offered by
9 the American Institute of Certified Public Accountants in its Accounting Research
10 Bulletin #43:

11 Depreciation accounting is a system of accounting which aims
12 to distribute the cost or other basic value of tangible capital
13 assets, less salvage (if any), over the estimated useful life of the
14 unit (which may be a group of assets) in a systematic and rational
15 manner. It is a process of allocation, not of valuation.

16 The actual payment for an electric utility plant asset occurs in the period in
17 which it is acquired through purchase or construction. Depreciation accounting spreads
18 this cost over the useful life of the asset. The fundamental reason for recording
19 depreciation is to accurately measure a utility's operating costs. Capital investments in
20 the buildings, plant, and equipment necessary to provide electric service are essentially
21 a prepaid expense, and annual depreciation allocates that prepaid expense applicable to
22 each successive accounting period over the service life of the asset. Annual depreciation
23 is important and essential in informing investors and others of a company's periodic
24 income. If it is omitted or distorted, a company's periodic income statement is distorted
25 and would not meet required accounting and reporting standards.

1 **Q. Why is depreciation especially important to an electric utility?**

2 A. An electric utility's business is capital intensive; that is, it requires a continuous
3 investment in generation, transmission, and distribution equipment with long lives to
4 provide electric service to customers. The annual depreciation of this equipment is a
5 major component of expense to the utility. Regulated electric rates are set to allow the
6 utility the opportunity to fully recover its operating costs, earn a fair return on its
7 investment, and equitably distribute the cost of the assets to customers using the
8 facilities. If depreciation rates are established at an unreasonably low or high level for
9 ratemaking purposes, the utility will not recover its operating costs in the appropriate
10 period, which will shift either costs or benefits from current customers to future
11 customers.

12 **Q. Why was it necessary for the Company to conduct the Depreciation Study?**

13 A. It is sound accounting practice to periodically update depreciation rates to recognize
14 additions to investment in plant assets and to reflect changes in asset characteristics,
15 technology, salvage, removal costs, life span estimates, and other factors that impact
16 depreciation rate calculations. The Company conducts depreciation studies as it deems
17 appropriate or as mandated by the Commission. The Company's last depreciation study
18 was conducted approximately five years ago. The Company's current depreciation rates
19 in Wyoming became effective January 1, 2014, based on a 2013 depreciation study.
20 The Commission order approving the stipulation on depreciation rates in Docket
21 No. 20000-427-EA-13 required the Company to file a new depreciation study by
22 December 2, 2018.

1 **Q. Was the Depreciation Study prepared under your direction?**

2 A. Yes. As Vice President, Chief Financial Officer and Treasurer, I am responsible for the
3 Company's corporate accounting departments and for ensuring compliance with
4 Company accounting policies and procedures. This includes periodic review and study
5 of depreciation rates.

6 **Q. Do you believe that the estimated plant depreciable lives and depreciation rates**
7 **developed in the Depreciation Study result in a fair level of depreciation expense**
8 **for customers to reimburse the Company for its investment in electric utility plant**
9 **and equipment?**

10 A. Yes. I believe that the Depreciation Study is well supported by the underlying
11 engineering and accounting data, and that the resulting depreciation rates produce an
12 annual depreciation expense that is fair and reasonable for both financial reporting and
13 ratemaking purposes.

14 **Q. What is the basis for your conclusions about the Depreciation Study?**

15 A. A good depreciation study is the product of sound analytical procedures applied to
16 accurate, reliable accounting and engineering data. I have reviewed Mr. Spanos's work
17 in preparing the Depreciation Study and I concur with his methodologies and
18 application of analytical procedures as described in his testimony. With respect to data
19 inputs, the estimated thermal generation plant economic lives used in the study are
20 those provided by the Company as explained in Mr. Chad A. Teply's testimony. The
21 estimated wind and hydro plant economic lives used in the study are those provided by
22 the Company as explained in Mr. Timothy J. Hemstreet's testimony. Depreciable life
23 estimates for other types of plant and equipment are based on Mr. Spanos's actuarial

1 analysis of the data and reviewed for reasonableness by the Company. The accounting
2 data has also been carefully and consistently prepared. I recommend approval of the
3 rates contained in the Depreciation Study.

4 **SIGNIFICANT ISSUES**

5 **Q. What are the steam generating facilities-related issues the Company considered in**
6 **the Depreciation Study?**

7 A. The Company considered:

- 8 • Recognizing the impact of incremental capital additions;
- 9 • Shortening the terminal lives for several of the Company's coal-fired units;
- 10 • Shifting group depreciation from a plant level to a unit level; and
- 11 • Changing the method used to determine decommissioning costs for each steam
12 generating facility.

13 **Q. Explain the impact of capital additions to the Company's steam generating**
14 **facilities.**

15 A. Additions to property, plant and equipment balances, more commonly referred to as
16 capital additions, is one of the primary drivers that increases depreciation expense.
17 Because the Company's steam facilities have set terminal lives, incremental capital
18 additions must be depreciated over a shorter remaining life. Further explanation of the
19 need for these additions is included in Mr. Teply's testimony.

20 **Q. Is this a new issue in relation to the steam generating facilities?**

21 A. No. This issue was identified in previous studies where the Company proposed to
22 include projected capital additions into depreciation rates to help mitigate potential
23 future depreciation step increases. The Commission's adoption of depreciation rates

1 arising out of those studies did not allow recognition of any additions occurring after
2 the implementation of those rates.

3 **Q. Did the Company consider extending the depreciation lives of the steam**
4 **generating facilities to mitigate the increase in depreciation expense?**

5 A. No. There is uncertainty regarding the period in which steam generating facilities will
6 be allowed to continue to operate due to existing, evolving or emerging environmental
7 regulations. Given this, the Company does not recommend extending the depreciation
8 lives of the steam generating facilities. Instead, the Company recommends retaining
9 61 years, as previously approved by the Commission, and in certain cases shortening
10 the depreciable terminal life of steam generating facilities.

11 **Q. For which steam generating facilities is the Company recommending to shorten**
12 **the terminal life?**

13 A. The Company is recommending shortening the terminal lives of the following steam
14 generation facilities: Cholla Unit 4, Colstrip Plant, Craig Plant, and Jim Bridger Plant
15 Unit 1 and Unit 2, as further explained and discussed in Mr. Teply's testimony.

16 **Q. Describe the accounting treatment for the retirement of Naughton Unit 3.**

17 A. As referenced in Exhibit RMP__(CAT-1) of Mr. Teply's testimony, Naughton Unit 3 is
18 projected to be retired in 2019, before the proposed January 1, 2021 implementation
19 date of this Depreciation Study. Consistent with the composite or group procedure of
20 depreciation¹ the Company applies to all facilities, the cost of the retired unit is included
21 in the Naughton Plant's depreciation reserve.

¹ The group depreciation procedure is discussed in Part V of Exhibit RMP__(JJS-2) to Mr. Spanos's testimony.

1 **Q. Explain the change made to the Company’s group method of depreciation for**
2 **steam generating facilities.**

3 A. In the depreciation study performed in 2013 (the “2013 depreciation study”),
4 depreciation for steam facilities was grouped by Federal Energy Regulatory
5 Commission (“FERC”) account at a plant level, merging all units within one facility
6 into one common group. For the Depreciation Study, steam facilities are grouped by
7 FERC account at a unit level. This shift in methodology allows the Company the
8 flexibility to retire different units in different years.

9 **Q. Please explain the adjustment made to decommissioning costs for steam**
10 **generating facilities.**

11 A. In the 2013 depreciation study, the Company determined the decommissioning costs at
12 each facility by applying \$40 per kilowatt. In this Depreciation Study, the Company
13 provided plant-specific estimates of decommissioning costs, as further explained in Mr.
14 Teply’s testimony.

15 **Q. Has the Company changed any of the significant issues considered for**
16 **hydroelectric facilities lives in the Depreciation Study?**

17 A. No. The 2013 depreciation study based hydroelectric plant terminal lives primarily on
18 FERC hydroelectric plant license termination dates. For this Depreciation Study, the
19 Company continued to use the FERC hydroelectric plant license termination dates and
20 has updated those lives where new licenses have been issued or are estimated to be
21 reissued within the next five years.

1 **Q. Please discuss the other hydroelectric facilities-related issues you considered in the**
2 **Depreciation Study.**

3 A. The 2013 depreciation study included removal cost for hydroelectric facilities where
4 the Company has entered into negotiations or settlements to remove those facilities, as
5 well as a decommissioning reserve for minor hydroelectric facilities that may be
6 removed in the near future. The Company updated the Depreciation Study to reflect the
7 current projection for small plants where the Company estimated some probability of
8 their decommissioning in the near future. This reserve is not intended to cover the
9 decommissioning or removal of any large facility.

10 **Q. Please discuss the wind generation facilities-related issues in the Depreciation**
11 **Study.**

12 A. The Company will repower many of its wind generation facilities in 2019 and 2020.
13 The estimated balances in the Depreciation Study schedule for projected plant balances
14 as of December 31, 2020, reflect both the new investment in plant due to repowering,
15 as well as the retirement of wind turbine equipment associated with the repowered
16 assets, with the retirement costs included in the depreciation reserve. The treatment of
17 retired wind turbine equipment included in the depreciation reserve is consistent with
18 the composite or group procedure of depreciation the Company applies to all facilities.
19 With the repowering of the wind generation facilities, the Company recommends
20 extending the terminal lives of wind generation facilities to 30 years from the time of
21 repowering, as discussed further in Mr. Hemstreet's testimony.

1 **Q. Please discuss the natural gas generation facilities-related issue in the**
2 **Depreciation Study.**

3 A. Since the 2013 depreciation study, the Company has continued to experience interim
4 retirements related to scheduled overhauls on its natural gas facilities. This interim
5 retirement experience has allowed the Company to provide Mr. Spanos with additional
6 historical retirement data to aid in his analysis and determination of interim retirement
7 patterns used in the calculation of the composite remaining lives. Changes have been
8 made in the projected future interim retirements contributing towards an increase in
9 depreciation.

10 **Q. Were there any significant changes in the Depreciation Study related to**
11 **transmission, distribution, and general plant assets?**

12 A. No. The Company provided Mr. Spanos the historical data for both transmission and
13 distribution assets including removal costs, salvage, and third-party accommodation
14 payments related to removal costs to use in determining the proposed depreciation lives
15 and rates. There were no significant changes outside of those which would normally
16 result from updating the study.

17 **Q. Are there any significant changes related to mining facilities in this Depreciation**
18 **Study?**

19 A. Yes. The Utah mine has been removed from the Depreciation Study. Since the 2013
20 depreciation study, the Company's Deer Creek mine was closed and mine reclamation
21 is underway.

1 facilities and the process of determining an appropriate life for the repowered wind
2 facilities. He also describes the procedure used to estimate the retirement date for the
3 Company's hydroelectric generating stations. He demonstrates that the estimated
4 retirement dates proposed by the Company for wind and hydroelectric generation plants
5 are reasonable and prudent and are appropriate inputs for Mr. Spanos's depreciation
6 analysis.

7 **SUMMARY OF RECOMMENDATIONS**

8 **Q. Please summarize your recommendations to the Commission.**

9 A. I recommend that the Commission find that the depreciation rates sponsored by
10 Mr. Spanos in the Depreciation Study based on projected December 31, 2020 plant
11 balances are fair and reasonable depreciation rates for the Company. I further
12 recommend that the Commission order the Company to implement these depreciation
13 rates in its accounts and records effective January 1, 2021.

14 **Q. Does this conclude your direct testimony?**

15 A. Yes.

BEFORE THE WYOMING PUBLIC SERVICE COMMISSION

IN THE MATTER OF ROCKY MOUNTAIN POWER'S APPLICATION FOR AN ORDER AUTHORIZING A CHANGE IN DEPRECIATION RATES APPLICABLE TO ELECTRIC PROPERTY

DOCKET NO. 20000-__-EA-18 (RECORD NO. ____)

AFFIDAVIT, OATH AND VERIFICATION

Nikki L. Kobliha (Affiant) being of lawful age and being first duly sworn, hereby deposes and says that:

Affiant is the Vice President, Chief Financial Officer and Treasurer for PacifiCorp, which is a party in this matter.

Affiant prepared and caused to be filed the foregoing testimony. Affiant has, by all necessary action, been duly authorized to file this testimony and make this Oath and Verification.

Affiant hereby verifies that, based on Affiant's knowledge, all statements and information contained within the testimony and all of its associated attachments are true and complete and constitute the recommendations of the Affiant in her official capacity as Vice President, Chief Financial Officer and Treasurer.

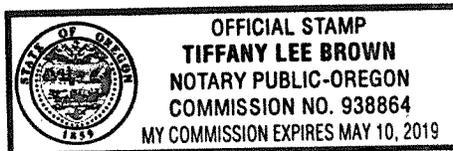
Further Affiant Sayeth Not.

Dated this 4 day of September, 2018

[Handwritten signature of Nikki L. Kobliha]

Nikki L. Kobliha Vice President, Chief Financial Officer and Treasurer 825 NE Multnomah St 503-813-5645

STATE OF Oregon)) SS: COUNTY OF Multnomah)



The foregoing was acknowledged before me by Nikki L. Kobliha on this 4 day of September, 2018. Witness my hand and official seal.

EXP May 10, 2019

[Handwritten signature of Tiffany Lee Brown] Notary Public