

Docket No. 20000-____-EA-17
Witness: Timothy J. Hemstreet

BEFORE THE WYOMING PUBLIC SERVICE
COMMISSION

ROCKY MOUNTAIN POWER

Direct Testimony of Timothy J. Hemstreet

June 2017

1 **Q. Please state your name, business address and present position with PacifiCorp.**

2 A. My name is Timothy J. Hemstreet. My business address is 825 NE Multnomah Street,
3 Suite 1500, Portland, Oregon 97232. My present position is Director of Renewable
4 Energy Development. I am testifying on behalf of Rocky Mountain Power
5 (“Company”), a division of PacifiCorp.

6 **QUALIFICATIONS**

7 **Q. Briefly describe your education and business experience.**

8 A. I hold a Bachelor of Science degree in Civil Engineering from the University of Notre
9 Dame in Indiana and a Master of Science degree in Civil Engineering from the
10 University of Texas at Austin. I am also a Registered Professional Engineer in the state
11 of Oregon. Prior to joining the Company in 2004, I held positions in engineering
12 consulting and environmental compliance. Before joining the Company, I have held
13 positions in environmental policy, engineering, project management, and hydroelectric
14 project licensing and program management. In 2016, I assumed the role of Director of
15 Renewable Energy Development, in which I oversee the development of renewable
16 energy resources.

17 **PURPOSE OF TESTIMONY**

18 **Q. What is the purpose of your testimony?**

19 A. In support of the Company’s application for approval of wind repowering and
20 associated ratemaking treatment, my testimony provides technical information
21 regarding the Company’s proposal to upgrade, or “repower,” most of its wind fleet.
22 Specifically, my testimony addresses:

- 23
 - The scope of the project;

- 1 • The benefits of repowering resulting from the qualification for federal
- 2 production tax credits (“PTCs”);
- 3 • The increased energy benefits following repowering;
- 4 • The reduced ongoing operating costs following repowering;
- 5 • System transmission reliability related to the project;
- 6 • The extension of wind facility asset lives after repowering;
- 7 • Project contract status and construction schedule; and
- 8 • The disposition of removed equipment.

9 OVERVIEW OF WIND REPOWERING AND PROJECT SCOPE

10 **Q. Please briefly describe what repowering a wind facility entails.**

11 A. Repowering broadly describes the upgrade of an existing, operating wind facility with
12 new wind-turbine-generator (“WTG”) equipment that can increase a facility’s
13 generating capacity and the amount of electrical generation produced from the facility.
14 Exhibit RMP___(TJH-1) is a depiction of a wind turbine and its various components.
15 The Company proposes to repower its wind facilities by replacing the nacelle and rotor
16 of the WTG.

17 **Q. Which facilities does the Company propose to repower?**

18 A. The Company is planning to upgrade all of its wind facilities in Wyoming except the
19 Foote Creek facility (Glenrock I, Glenrock III, Rolling Hills, Seven Mile Hill I, Seven
20 Mile Hill II, High Plains, McFadden Ridge, and Dunlap); the Leaning Juniper facility
21 in Oregon; and the Marengo I, Marengo II, and Goodnoe Hills facilities in Washington.

22 **Q. Please explain why repowering is feasible for these wind facilities.**

23 A. The wind facilities the Company proposes to repower began commercial operations

1 between 2006 and 2010. Because they were recently developed, they can be
2 economically repowered, or upgraded, with new technology that will improve their
3 efficiency and increase their generation output, while retaining the existing towers,
4 foundations, and energy collection systems. The existing foundations and towers,
5 although more than 10 years old in some instances, are adequately designed to
6 accommodate larger, more modern WTG equipment and have a sufficient remaining
7 useful life to economically justify the associated investment.

8 In contrast, at facility sites developed more than about 15 years ago, the WTG
9 equipment typically has a low generating capacity (*i.e.*, sub-1,000 kilowatt) and the
10 towers and foundations supporting the nacelle and rotor do not have the height or
11 design strength to accommodate the installation of modern, larger nacelles and rotors
12 capable of generating a much greater amount of electricity per WTG. With these older
13 facilities, repowering usually involves the entire removal of the old wind turbine
14 equipment and the redevelopment of the site with modern wind turbines that have much
15 greater generating capacity. This can result in significantly fewer wind turbines needed
16 to produce an equivalent generating capacity, while also increasing energy output.

17 The ability to repower facilities while reusing the existing infrastructure of the
18 towers, foundations, and energy collection system is highly beneficial because the
19 energy and PTC benefits can be realized with a lower capital investment, as compared
20 to the more comprehensive site redevelopment required for older facilities.

21 **Q. Did the Company's 2017 Integrated Resource Plan ("2017 IRP") evaluate**
22 **repowering all of the resources covered by the application?**

23 A. Yes, except for Goodnoe Hills. When the 2017 IRP was developed, the Company had

1 not assessed repowering Goodnoe Hills. Since that time, however, the Company has
2 evaluated the facility and believes Goodnoe Hills can be economically repowered
3 similar to the facilities evaluated in the 2017 IRP.

4 **Q. Why did the Company exclude Foote Creek in Wyoming from the proposed wind**
5 **repowering project at this time?**

6 A. As noted in the 2017 IRP action plan item 1a, the Company is still evaluating the
7 potential of repowering Foote Creek. Repowering this older facility would involve
8 more comprehensive site redevelopment, as described above, which is different in
9 scope than the repowering projects proposed here. If the Company determines that
10 repowering Foote Creek is economic for customers, it will pursue the appropriate
11 regulatory process for doing so.

12 **Q. How many megawatts (“MW”) of installed wind capacity is the Company**
13 **proposing to repower?**

14 A. The Company is proposing to repower 12 of its 13 wind facilities, representing
15 999.1 MW of installed wind capacity. Broken down by state, this consists of eight
16 facilities in Wyoming comprising 594 MW, one facility in Oregon of 100.5 MW, and
17 three facilities in Washington comprising 304.6 MW. Detailed information about the
18 wind facilities the Company proposes to repower is included in Exhibit
19 RMP___(TJH-2).

20 **BENEFITS OF REPOWERING INCLUDING REQUALIFICATION FOR**
21 **PRODUCTION TAX CREDITS**

22 **Q. What benefits will customers realize from wind repowering?**

23 A. Repowering the proposed wind facilities will requalify them for PTCs, and the benefits

1 will be fully passed on to the Company’s customers with the ratemaking treatment
2 discussed by Company witness Mr. Jeffrey K. Larsen. Additionally, repowering will
3 increase the amount of zero-fuel-cost energy produced from the repowered turbines
4 which will range from 13 to 35 percent, depending on the facility.¹ It will reduce
5 ongoing operating costs as a result of replacing older WTG equipment subject to more
6 failure and maintenance issues than newer equipment. Finally, repowering the wind
7 facilities with new WTG equipment will extend the useful lives of the facilities by at
8 least 10 years, creating substantial energy benefits for customers in the future when
9 these wind facilities would otherwise have been retired from service.

10 **Q. How are the repowered wind facilities able to requalify for PTCs?**

11 A. On December 18, 2015, Congress enacted changes to the federal Internal Revenue
12 Code that extended the full value of the PTC for wind energy facilities that begin
13 construction in 2015 and 2016. The legislation also provided for a phase-out of the PTC
14 over three years, reducing the PTC value by 20 percent for wind facilities beginning
15 construction in 2017, 40 percent for wind facilities beginning construction in 2018, and
16 60 percent for wind facilities beginning construction in 2019. The Internal Revenue
17 Service (“IRS”) has issued guidance that establishes a “safe harbor” for taxpayers to
18 demonstrate the year a facility will be deemed to “begin construction,” thereby setting
19 the value of the PTC. If at least five percent of the total project costs are incurred in
20 2016, then the facility qualifies under the IRS safe harbor for the full value of the PTC,
21 provided the taxpayer can demonstrate continuous-efforts to complete construction.

¹ This range reflects increases under existing transmission interconnection agreements. The range is 15 percent to 38 percent if transmission interconnection agreements are modified to reflect the additional capacity available from the repowered turbines.

1 The IRS has issued additional guidance that establishes a safe harbor for satisfying this
2 continuous-efforts standard. Under the continuous-efforts safe harbor, the wind
3 facilities must be in service by the end of the fourth calendar year following the
4 calendar year in which construction began. Thus, wind facilities that began construction
5 in 2016 must be in service no later than December 31, 2020, to satisfy the continuous-
6 efforts safe-harbor provisions. If not installed by December 31, 2020, the projects must
7 satisfy IRS requirements that continuous efforts were expended to repower the
8 facilities, which is a difficult standard to meet.

9 **Q. Does the Company’s repowering project qualify for the full value of the PTC**
10 **under these rules?**

11 A. Yes. Consistent with IRS guidance, a facility owner can demonstrate that construction
12 of a facility has begun in the year in which at least five percent of the applicable project
13 costs are incurred. If wind turbine equipment is purchased and delivered in 2016, and
14 the equipment comprises at least five percent of the applicable project costs, a PTC safe
15 harbor is created for the wind facilities subsequently constructed. To meet this
16 requirement, the Company executed safe-harbor equipment purchases with General
17 Electric International, Inc. (“GE”) and Vestas American Wind Technology, Inc. in
18 December 2016, and took delivery of equipment with a value sufficient to give the
19 Company the ability to repower its entire wind fleet and qualify the repowered wind
20 facilities for 100 percent of the PTC value.

21 **Q. What is the value of the PTC for wind facilities?**

22 A. For 2017, wind facilities that are qualified for the PTC receive 2.4 cents per kilowatt-
23 hour, or \$24 per megawatt-hour. This PTC value is adjusted annually based upon an

1 inflation index, and the PTC is available for energy produced during the 10-year period
2 after the wind facility begins commercial operation.

3 **Q. What other requirements must repowered projects satisfy to qualify for the PTC?**

4 A. On May 5, 2016, the IRS issued Notice 2016-31² (“Notice”), which provides guidance
5 on various aspects of qualifying for the PTC and whether new tax credits can be
6 claimed when wind turbines are repowered or retrofitted. The Notice generally
7 provides that the repowering costs must equal at least four times the fair market value
8 of the equipment that the owner retains from the original facility for the repowered
9 turbines to qualify for new PTCs. Thus, 80 percent of the fair market value of the
10 repowered WTG must result from repowering project costs while the value of the
11 retained components cannot exceed 20 percent of the fair market value of the new
12 facility. This “80/20” test is applied on a turbine-by-turbine basis. Each wind turbine—
13 composed of a foundation, tower, and machine head (including nacelle, hub, and
14 rotor)—is considered a separate facility.

15 **Q. Do all of the wind turbines the Company is proposing to repower meet this 80/20**
16 **test?**

17 A. Yes. The repowering project has been scoped to ensure that the 80/20 test, which is
18 applied at the time the turbine is repowered, will be met for each turbine repowered.
19 Not all turbines at all wind facilities, however, will be repowered because the retained
20 value of the towers and foundations at certain wind turbines does not allow them to
21 meet the 80/20 test before the end of 2020, when the repowered wind facilities must be
22 completed to obtain the full PTC value.

² The IRS Notice 2016-31 is available at: https://www.irs.gov/irb/2016-23_IRB/ar07.html.

1 **Q. Which wind facilities will not have all wind turbines repowered?**

2 A. Repowering at Glenrock I, Rolling Hills and Glenrock III, located near Glenrock,
3 Wyoming, will not include all wind turbines. At this location, 32 of the 158 wind
4 turbines will not be repowered because the facilities were developed at the Company's
5 reclaimed Glenrock coal mine. These 32 wind turbines were constructed atop mine
6 tailings and required special pile foundations. These special foundations were more
7 expensive to construct than the standard foundations found elsewhere on those facility
8 sites and at other Company wind facility locations. Because the original construction
9 cost of these foundations was higher than for standard foundations, the retained value
10 of these foundations, which is based on net book value, is also higher than other
11 foundations. For these 32 wind turbine locations, the higher retained value of the
12 foundations means that repowering, while technically feasible, would not qualify those
13 turbines for PTCs, which is necessary for the repowering to be economic. The
14 Company plans to repower all of the turbines at the other wind facilities discussed
15 above.

16 **Q. How else has the Company scoped the repowering project to maximize the benefits**
17 **of available PTCs?**

18 A. As shown in Exhibit RMP__(TJH-2), the majority of the wind facilities the Company
19 proposes to repower, with the exception of Leaning Juniper, are still within 10 years of
20 their original commercial online date. Thus, the PTCs from original construction are
21 still accruing to the benefit of the Company's customers. The existing PTCs for these
22 wind facilities will expire 10 years after the facilities' commercial online date. Between
23 August 2017 and October 2020, the PTCs associated with approximately 2.64 terawatt-

1 hours (“TWh”) of electricity generated at the Company’s wind facilities will expire. On
2 an annual basis, in 2017 dollars, the expiration of these PTCs represents the loss of
3 approximately \$100 million per year in customer PTC benefits, as shown in Exhibit
4 RMP__(TJH-2).

5 To maximize the benefits of the existing PTCs available from the wind
6 facilities, the Company will generally delay repowering until the original PTCs have
7 expired. The exception to this is Dunlap, where the PTCs expire in October 2020. To
8 repower Dunlap by the end of 2020, as required to re-qualify for PTCs, repowering
9 must begin before October 2020 so construction can be completed before the winter
10 season. This results in a slight truncation of the existing, original 10-year PTC period
11 for that facility. As with all of the wind facilities, however, once Dunlap is repowered,
12 it will then re-start a 10-year period where its generation is eligible for the full value of
13 PTCs.

14 **INCREASED ENERGY BENEFITS FOLLOWING REPOWERING**

15 **Q. Once repowered, how do the energy benefits of the wind facilities increase?**

16 A. Repowering will involve the replacement of the existing machine heads including the
17 nacelle and rotor. The new nacelles have generators that, in most instances, have a
18 greater nameplate generating capacity than the equipment that is removed. For
19 example, the nameplate of each turbine at the Wyoming facilities will increase from
20 1.5 MW to 1.6 MW, while at the Marengo facility, the generator nameplate rating will
21 increase from 1.8 MW to 2.0 MW. Details regarding the proposed wind turbine
22 upgrades, capital project costs, in-service dates, and resulting energy benefits are
23 shown in Confidential Exhibit RMP__(TJH-3).

1 In addition to the larger generators in the repowered turbines, the Company will
2 also install larger blades. With the larger blades, the rotor-swept area of the wind
3 turbines will increase between 28 to 56 percent, depending on the type of turbine. A
4 larger rotor-swept area allows more of the wind energy flowing past the wind turbine
5 to be captured and converted by the wind turbine into electricity. Because the size of
6 the rotors will increase, the repowered turbines will also include more robust hubs,
7 main shafts, bearings and couplings, and gearboxes suitable to handle the greater torque
8 exerted by the larger rotors.

9 **Q. Will the larger blades installed with repowering increase the potential for avian**
10 **impacts at the Wyoming wind facilities?**

11 A. Although the larger blades will increase the overall risk zone (rotor-swept area) of the
12 repowered wind turbines, this does not necessarily correlate with an increased risk of
13 avian impacts at existing turbine sites. The Company will continue to implement its
14 current informed-curtailment protocols after repowering to minimize avian impacts.
15 Informed curtailment involves the shutdown of wind turbines when species of interest
16 are in the vicinity. The Company’s informed-curtailment protocols avoid avian impacts
17 regardless of the swept area of the rotor. The Company performs monthly monitoring
18 at all Wyoming wind facilities and reports all findings to both the Wyoming Game and
19 Fish Department and the U.S. Fish and Wildlife Service. The Company will continue
20 this monthly monitoring to determine if the new turbine blades cause additional impacts
21 to avian species and will engage with the appropriate agency to discuss and, if prudent
22 and practicable, implement additional avoidance, minimization, or mitigation
23 measures.

1 **Q. How did the Company determine the amount of additional generation that will be**
2 **produced from the repowered wind turbines?**

3 A. The Company retained the engineering consulting firm of Black & Veatch, Inc. (“Black
4 & Veatch”) to evaluate increased energy production expected at each of the wind
5 facilities from repowering. To complete this assessment, Black & Veatch used site wind
6 data, wind turbine location data, operational performance data, and other available site-
7 specific information for each facility to model this increased generation. The wind
8 model also evaluated generation losses resulting from the wake losses at each turbine
9 location. Wake losses are the reduction in generation at turbines downwind of other
10 turbines due to reduced wind speed and increased turbulence in the airflow—or wake—
11 behind a turbine.

12 **Q. What are the major power production advantages of the new equipment?**

13 A. The larger rotor size and improvements in blade design of the new equipment generate
14 more power at all ranges of wind speeds. Additionally, some of the new turbines begin
15 producing power at a lower wind speed than the existing equipment; thus, the turbines
16 can produce energy during lower wind conditions in which the current equipment may
17 sit idle. Because the new turbines, at most facilities, will have an increased generator
18 capacity, the turbines will also produce more energy when wind speeds are high and
19 the turbines are at their maximum output. These power production advantages are
20 illustrated in Exhibit RMP__(TJH-4). This exhibit compares the power curves of an
21 existing wind turbine to those of a repowered wind turbine.

1 **Q. Why wasn't this larger equipment installed when the wind facilities were initially**
2 **constructed?**

3 A. Wind turbine technology has continued to advance since the facilities were first
4 constructed between 2006 and 2010. The use of new composite materials has allowed
5 blade lengths to increase without adding weight, allowing for the extraction of more
6 energy from the available wind resources at the facility sites. In addition, more
7 sophisticated sensor and control systems in the wind turbines, combined with improved
8 blade pitch control systems, increase the ability of the wind turbine control systems to
9 implement load mitigation strategies on the wind turbines to reduce the loading on the
10 power train, towers and foundations. For new wind facilities, these technology
11 improvements mean that longer blades and additional generating capacity is possible
12 without a commensurate increase in cost to strengthen the turbine structural
13 components (including the tower and foundation). For new wind facilities, this is one
14 of the drivers towards reduced energy costs. For existing wind facilities, these new load
15 mitigation technologies mean that the existing towers and foundations are suitable for
16 the installation of larger equipment through repowering.

17 **Q. How much additional energy will the repowered wind facilities produce?**

18 A. As shown in Confidential Exhibit RMP__(TJH-3), across the wind fleet, the proposed
19 repowered wind facilities are estimated to increase generation by 550,601 megawatt-
20 hours ("MWh") per year if the facilities are operated within the limits of their existing
21 large generator interconnection agreements—an increase of 19 percent. If the facilities
22 are operated at their full generating capability following a modification to their
23 interconnection agreements, the additional generation increases to 597,671 MWh per

1 year, or an increase of 21 percent.

2 **Q. Is the Company planning to use the additional generating capacity provided by**
3 **the repowered wind turbines?**

4 A. Yes. The Company has submitted generation interconnection applications to request
5 increased output from the repowered wind facilities and transmission service requests
6 to transmit power so that the full generation capability of the repowered facilities can
7 be delivered to customers.

8 **Q. Is the repowering project economic even without the ability of the wind facilities**
9 **to generate at their full repowered nameplate capacity?**

10 A. Yes, as Company witness Mr. Rick T. Link demonstrates in his testimony, the
11 repowering projects are economic even if the facilities are operated within their existing
12 transmission capacity limits. An adjustment to the large-generator interconnection
13 agreements allows the facilities to be operated at full nameplate capability following
14 repowering and simply improves the economics of the repowering project.

15 **Q. With the rapid technological advances in the wind industry, will the Company be**
16 **able to leverage any advancements for the repowering projects before the new**
17 **equipment is installed?**

18 A. Yes. Turbine manufacturers continue to develop new technologies and offerings to
19 improve efficiency and reliability and reduce the overall cost of wind energy—both for
20 new and repowered facilities. To the extent the Company’s repowering projects can
21 leverage these advancements, the Company will evaluate them and negotiate with the
22 turbine suppliers to incorporate new product offerings to further enhance the benefits
23 of the repowering the facilities for customers. For example, GE is developing a

1 91-meter rotor for repowering projects like the Company's that is based upon the
2 proven designs of its existing rotor offerings. This new rotor will be compatible with
3 the safe-harbor equipment the Company purchased in December 2016, and with the
4 nacelles the Company is purchasing as follow-on equipment consistent with the
5 contract with GE. This new rotor, if it can be applied to the Company's repowering
6 project, would further increase the amount of energy produced as a result of
7 repowering, resulting in additional customer benefits.

8 **REDUCED ONGOING OPERATIONAL COSTS FOLLOWING REPOWERING**

9 **Q. Aside from increased generation and the associated PTC benefits, what other**
10 **benefits will be realized with the repowering project?**

11 A. The repowering project will lower the ongoing costs of operating the existing wind
12 facilities. The Company's turbine-supply contracts for repowering, consistent with
13 wind industry standards for new equipment, will include a two-year warranty on the
14 new equipment. This will reduce capital costs associated with replacing or refurbishing
15 the equipment currently in service. Additionally, the new turbine equipment associated
16 with repowering, will obviate, to a large extent, capital costs associated with major
17 turbine component replacements and refurbishments (generators, gearboxes, blades,
18 and small components). After the two-year warranty period for the new equipment
19 expires, these costs are expected to be lower than the costs for the current equipment
20 that has now been in service for up to 11 years. Further, capital costs will be reduced
21 before repowering as the investment horizon for the existing wind turbines closes and
22 various capital replacements no longer make economic sense given the short remaining
23 installed life of the turbines to be repowered.

1 **Q. Will the Company's reduced capital investments during the transition to**
2 **repowering cause a reduction in the generation from the facilities?**

3 A. Yes, before repowering is complete, some of the existing turbines may experience
4 component failures that render them unable to provide economic service. It will be
5 more economic for customers to idle these turbines than repair them given the short
6 period before repowering. As a result, the Company estimates that generation from the
7 wind facilities targeted for repowering will be reduced before repowering. These
8 pre-repowering generation impacts are factored into the economic analysis.

9 **Q. Will the new equipment address any other operational cost issues?**

10 A. Yes. In addition to the reduced capital run rate of the new equipment in its early years
11 after installation, repowering will avoid costs from replacing certain major turbine
12 components that are experiencing high failure rates. One category of avoided costs
13 relates to failures of certain models of gearboxes found in the Wyoming wind fleet and
14 Leaning Juniper and Marengo. These gearboxes, which are original equipment from
15 the manufacturer, are experiencing high failure rates compared to other models of
16 gearboxes installed in WTGs at these facilities and elsewhere within the wind fleet.
17 Consequently, the Company has experienced increased capital costs in recent years to
18 address the gearbox failures, and these models are no longer being re-installed as long-
19 term replacement equipment after failure, given their poor historical performance.

20 **Q. Why are these gearbox failures significant?**

21 A. These gearbox failures generally cannot be repaired "up-tower." The repair cannot be
22 completed within the nacelle without removing the damaged equipment by crane.
23 These failures cost approximately \$400,000 per occurrence, including equipment and

1 labor costs to purchase and install a replacement gearbox and the costs of mobilizing a
2 large crane to the site to remove and replace the equipment. These costs also do not
3 account for the lost generation from the time the turbine is down until the repair is
4 completed.

5 **Q. How many gearbox failures of this type are expected if there is no repowering?**

6 A. There are 230 of these gearbox models remaining in the wind fleet, and the Company
7 anticipates that all of these remaining gearboxes will fail within the next 15 years.

8 **Q. Will repowering completely address these gearboxes with shorter-than-**
9 **anticipated service lives?**

10 A. No. Ten of the 32 wind turbines that will not be repowered at Glenrock I, Glenrock III,
11 and Rolling Hills have these gearbox models that will need to be replaced, which is
12 factored into the economic analysis. Following repowering, these gearboxes—as well
13 as potential failures of other gearbox models at the non-repowered units—can be
14 replaced with those removed from the existing turbines as part of the repowering effort,
15 reducing the repair costs of the remaining gearboxes. The cost savings of doing so,
16 however, have not been factored into the Company’s economic analysis because the
17 Company is still evaluating how best to realize value for customers from the removed
18 equipment.

19 **Q. Are other significant capital costs avoided with repowering?**

20 A. Aside from the gearbox issues, repowering will also avoid ongoing capital expenditures
21 related to blade costs at Goodnoe Hills. Blade expenditures at this facility represent
22 approximately 60 percent of the budgeted capital costs associated with blade failures
23 and refurbishments across the Company’s wind fleet, even though Goodnoe Hills

1 accounts for only seven percent of the turbines. Repowering is expected to bring blade
2 costs for that facility in line with the Company's expenditures at its other facilities,
3 resulting in reduced capital costs to keep the wind fleet meeting its operational
4 performance targets.

5 Given these ongoing gearbox and blade failure costs, repowering is particularly
6 attractive because repowering avoids significant forecast capital expenditures to
7 maintain turbine production. This addresses the predicted turbine failure, replaces the
8 turbine equipment with new equipment that extends the asset life, and provides the
9 benefit of increased generation from the turbine, while requalifying the wind turbine
10 for PTCs for another 10-year period.

11 **Q. Will the new repowering equipment have similar failure issues as the old**
12 **gearboxes?**

13 A. No. The gearbox models in the fleet that are experiencing high failure rates will not be
14 included in the equipment installed for repowering because the gearbox specifications
15 for the new equipment differ from the existing equipment. Thus, the Company does not
16 expect to see these same gearbox models and their attendant reliability concerns.
17 Further, the equipment that will be installed has evolved from the product lines of the
18 existing turbines, rather than arising from new product offerings. Thus, the turbine
19 suppliers have presumably learned from past experience with these turbine models and
20 made adjustments in their designs, specifications, and choice of subcomponent
21 suppliers to enhance turbine reliability. Because of the warranty service requirements
22 in the turbine-supply contracts and because the turbine suppliers are often under long-
23 term service agreements for the turbines they supply, the turbine suppliers have an

1 incentive to improve the reliability of their turbines.

2 **MAINTAINING TRANSMISSION SYSTEM RELIABILITY**

3 **Q. With the high concentration of wind in eastern Wyoming, and the increased wind**
4 **turbine capacity from the repowering project, what measures are being taken by**
5 **the Company to assure continued transmission system reliability?**

6 A. In addition to adding new transmission infrastructure necessary to support the new
7 wind resources that are the subject of the concurrently filed application for a Certificate
8 of Public Convenience and Necessity (“CPCN”), the Company has identified the need
9 to add two features to the wind turbine capabilities of the repowered facilities that will
10 improve the reliability of the transmission system for eastern Wyoming. These
11 reliability features will provide added support for system voltages during a wide range
12 of operating conditions and increased system inertia to provide needed transmission
13 system support during under-frequency system events.³ These two features are
14 summarized below and will be installed on the repowered units of the GE wind fleet in
15 Wyoming:

- 16 • The WindFREE™ Reactive Power feature has been developed by GE for wind
17 turbines to provide smooth fast voltage regulation by delivering controlled
18 reactive power through all operating conditions. By supervising individual wind
19 turbines, the WindCONTROL™ system ensures that the reactive power
20 performance of a wind power plant can meet—and often exceed—the
21 performance of a conventional (non-wind) power plant. Even when wind
22 turbines are not generating active power, GE’s wind turbine generators

³ Under-frequency events occur when imbalances in system generation resources and load cause transmission system frequency to drop below 60 hertz, which can result in load shedding to restore system frequency.

1 equipped with the WindFREE™ Reactive Power control feature can provide
2 reactive power. The provision of continued voltage support and regulation
3 provides grid benefits not possible with conventional generation, while
4 mitigating adverse voltage impacts of wind turbines being off-line due to wind
5 conditions. This feature can eliminate the need for grid reinforcements
6 specifically designed for no-wind conditions, and may allow for more economic
7 commitment of other generating resources that will enhance grid security by
8 reducing the risk of voltage collapse.

- 9 • The WindINERTIA™ control has been developed by GE to provide an inertial
10 response capability for wind turbines that is similar to that of conventional
11 synchronous generators during under-frequency grid events. By utilizing the
12 mechanical inertia of the rotor, GE has designed the WindINERTIA™ power
13 pulse characteristics to provide a five percent to 10 percent increase in turbine
14 power over operational wind speeds. The duration of the power pulse is up to
15 several seconds and benefits the grid by allowing other non-wind power
16 generation assets time to respond by increasing power production.

17 **Q. Are these features part of the current Wyoming GE wind fleet?**

18 A. No, but with the additional capacity from repowering, and the increased amount of
19 wind generation anticipated as part of the Company's current CPCN application, the
20 Company believes these features will provide important system support capabilities
21 after the facilities are repowered.

22 **Q. How will these features benefit customers?**

23 A. These features will improve transmission system reliability and will allow the

1 Company greater flexibility in managing the transmission system in Wyoming. These
2 features should defer the need to separately provide for transmission system voltage
3 support through the construction of synchronous condensers or static VAR (volt-amp
4 reactive) compensators.

5 **Q. Have these reliability and deferred transmission system support costs been**
6 **factored into the economic analysis of the repowering project?**

7 A. No, these customer benefits are not currently included in the economic analysis because
8 transmission studies are needed to quantify these benefits as compared to other
9 alternatives. The Company is currently undertaking these studies.

10 **EXTENSION OF WIND FACILITY ASSET LIFE AFTER REPOWERING**

11 **Q. What is the current asset life of the wind facilities that will be repowered?**

12 A. All of the existing wind facilities are currently being depreciated assuming a 30-year
13 asset life. The facilities the Company plans to repower as shown in Exhibit
14 RMP___(TJH-2) are currently scheduled to be retired between 2036 and 2040.

15 **Q. Will repowering the wind facilities extend their useful operating lives beyond the**
16 **currently planned retirement dates?**

17 A. Yes, repowering the wind facilities will extend their life an additional 30 years from
18 the repowering date, extending their useful lives by at least 10 years.

19 **Q. How will repowering extend the useful life for an additional 30 years?**

20 A. The repowering projects are being designed by the turbine equipment suppliers to meet
21 the same design requirements that apply to complete wind turbine generators used in
22 new wind facility construction. The wind turbine equipment suppliers are contractually
23 required, as would be the case with a new wind facility, to have their wind turbine

1 designs for the repowering projects certified by an independent third party to ensure
2 that they meet or exceed applicable International Electrotechnical Commission design
3 standards used in the wind turbine industry. These design standards are intended to
4 ensure that the equipment is appropriate for the site conditions and will perform
5 satisfactorily over the standard design life.

6 **Q. What factors will be independently reviewed to assess and certify the design?**

7 A. The third-party design assessment evaluates the site-specific load assumptions based
8 upon the climactic conditions at each facility and will assess the control and protection
9 systems for the wind turbines and their ability to meet the site design conditions. It will
10 also assess the electric components, the rotor blades, hub, machine components (*i.e.*,
11 drivetrain, main bearing and gearbox), and the suitability of the existing tower upon
12 which the new wind turbine equipment will be installed.

13 **Q. Does the design certification also evaluate the ability of the existing foundations
14 to handle the loads associated with the repowered turbines?**

15 A. No. The design certification will assess the design loads and the design assumptions
16 regarding the ability of the new turbines and the existing towers to handle those loads.
17 But as with new wind facility development, the facility owner must provide a
18 foundation suitable to handle the loads imparted by the tower on the foundation.

19 **Q. Has the Company reviewed the foundations to ensure they are capable of handling
20 the new turbines?**

21 A. Yes. The Company retained Black & Veatch to evaluate the ability of the existing
22 foundations to handle the loads of the repowered turbines. For the Wyoming facilities
23 and Marengo I and Marengo II, which have been fully designed, Black & Veatch's

1 evaluation indicates that the existing foundations are suitable for the repowered
2 turbines. For Leaning Juniper and Goodnoe Hills, foundation load evaluations have not
3 yet been completed because those facilities are still under design review, which is
4 expected to be completed by this fall. The suitability of the foundations will be
5 confirmed when the design process is completed for those facilities and before
6 executing contracts. Because of the load-mitigation controls now available with newer
7 equipment, the future foundation loads at some of the facilities, even with the larger
8 equipment, are less than the original design loads the foundations were engineered to
9 withstand.

10 **Q. Has the Company evaluated the foundations to determine if they are suitable for**
11 **an additional 30-year service life following repowering?**

12 A. Yes, for the foundations in which fatigue loading is a controlling design variable, and
13 for which foundation load specifications are now available, the Company's consultant
14 assessed the ability of the foundations to handle the estimated fatigue loading
15 anticipated from an additional 30-year life following repowering and determined the
16 foundations are able to accommodate the additional loading.

17 **PROJECT CONTRACT STATUS AND CONSTRUCTION SCHEDULE**

18 **Q. What is the status of contracting related to the proposed repowering projects?**

19 A. For the facilities that will be repowered with GE equipment, the Company is
20 negotiating a turn-key master retrofit contract with GE to perform the repowering at a
21 fixed price per turbine. This fixed-price contract will provide the Company the ability
22 to execute retrofit work orders for the facilities to be repowered and will significantly
23 mitigate cost uncertainty related to the facilities. For the facilities that will be

1 repowered with Vestas equipment, the Company executed a master turbine-supply
2 agreement on December 28, 2016, that facilitates future equipment supply in support
3 of repowering, and will negotiate an installation contract with Vestas or with other
4 qualified wind energy contractors.

5 **Q. When must the Company execute contracts with the equipment suppliers to**
6 **proceed with the repowering projects?**

7 A. Under the terms of the master retrofit contract being negotiated with GE, for
8 repowering projects to be completed before March 31, 2020, the Company must notify
9 GE of its intent to execute a retrofit work order eight months before the date requested
10 by the Company for commissioning of the first retrofitted unit for any facility. For
11 repowering projects to be completed on or after March 31, 2020, the Company must
12 notify GE of its intent to execute a retrofit work order 12 months before the date
13 requested by the Company for completion of commissioning of the first retrofitted unit
14 for that project. Similarly, the Company will need to execute a contract with Vestas
15 12 months before equipment deliveries begin for a particular repowering project. The
16 Company's construction schedule has been developed to optimize the PTC benefits of
17 the facilities and ensure that the facilities can be constructed during the low-wind
18 season—between March and November. To meet the equipment supply lead times
19 requires contract execution beginning in early April 2018. Allowing time to finalize
20 and execute the repowering contracts, the Company must be in a position by March
21 2018 to proceed with these facilities. A detailed project schedule for the repowering
22 projects is attached as Exhibit RMP___(TJH-5).

1 **Q. Why is there such a long lead time between the execution of retrofit contracts and**
2 **the time that turbines can actually be repowered or delivered to the site to support**
3 **the repowering projects?**

4 A. Like all equipment suppliers in the wind industry, both GE and Vestas are currently
5 responding to unprecedented demand to supply equipment for wind facilities that are
6 slated to be installed before December 31, 2020, to qualify the facilities for the full
7 value of the PTC. Because this equipment is manufactured to order, long lead times are
8 required to ensure manufacturing capacity is available and to meet specific project
9 delivery requirements. In some cases, additional manufacturing capacity may need to
10 be sourced or constructed to meet the equipment supply demands.

11 **Q. Aside from manufacturing lead times, are there other drivers for the lead times**
12 **associated with constructing these facilities?**

13 A. Yes, in addition to the manufacturing constraints, lead times are necessary to ensure
14 that construction contractors and work crews and cranes are available to install the
15 repowering equipment. Because of the large-scale efforts involved in repowering the
16 facilities, these resources must be secured well in advance of project construction to
17 ensure project schedules are met. Also, both skilled labor resources and construction
18 cranes are likely to be in short supply given the amount of activity involved in new
19 wind facility construction and wind repowering projects across the country that must
20 achieve commercial operation by December 31, 2020, to meet the safe-harbor rules
21 summarized above in my testimony to qualify for the full value of the PTC. Thus,
22 securing these necessary resources well before beginning these time-sensitive projects
23 mitigates both cost and schedule risk for these beneficial projects.

1 **Q. How has the Company designed the repowering projects to work within these**
2 **constraints?**

3 A. As discussed above, the 2019 construction schedule for most of the facilities, other than
4 Dunlap, optimizes the existing PTC benefits of the facilities and also allows for their
5 construction, generally, more than a year in advance of the December 31, 2020 deadline
6 to achieve commercial operation.

7 **Q. What permitting requirements apply to repowering projects and what steps has**
8 **the Company taken to acquire any needed regulatory approvals for the**
9 **repowering projects?**

10 A. Because repowering does not increase the footprints of the existing wind facilities, and
11 since the facilities are operating under current local, state and federal permits and
12 authorizations, the permitting requirements for repowering are minimal. Because the
13 facility footprints are not altered and since repowering is unlikely to disturb additional
14 acreage not already covered by existing permits, additional standard construction
15 permits, such as storm-water permits and fugitive dust permits, are likely not required.
16 Throughout the repowering process the Company will ensure that the requirements of
17 the existing permits and authorizations are met, and will provide needed information to
18 permitting authorities to amend or modify the existing permits for the facilities to
19 reflect the change in turbine equipment, if needed. This involves assessing whether
20 amendments to the existing Wyoming Industrial Siting Division (“ISD”) permits are
21 required to reflect the new wind turbine equipment installed in Wyoming, as well as
22 similar processes to amend existing county authorizations in other states, as well as

1 modifications to Federal Aviation Administration authorizations to reflect the increased
2 height of the turbine blades.

3 The Company has engaged with the Wyoming ISD to determine requirements
4 for performing the repowering activities and based on those discussions, no additional
5 permitting or permit amendments are anticipated, as the repowering efforts can be
6 performed as operations and maintenance activities under the existing permits.
7 Additionally, the Company has spoken with county authorities to determine local
8 permitting requirements. Based on those discussions, the Company has identified the
9 need for new building permits and/or amendments to existing county authorizations in
10 several counties. The Company will obtain these permits/amendments before
11 beginning the repowering project. The Company will continue to work with the
12 appropriate regulatory and permitting authorities to provide information necessary to
13 obtain any needed permits or to process any amendments or modifications to the
14 existing facility permits.

15 **DISPOSITION OF REMOVED EQUIPMENT**

16 **Q. What is the Company planning to do with the existing equipment that will be**
17 **removed?**

18 A. The Company has not yet determined how it will dispose of this equipment, but will
19 explore various options to realize the greatest customer benefit from the equipment.
20 Because the Company will be replacing the entire machine head (nacelle and rotor) of
21 the repowered turbines, the removed equipment has the potential to be reused and
22 redeployed to another site location. This may make the equipment valuable for
23 redeployment elsewhere in the country, or perhaps elsewhere in North America.

1 customers by qualifying for the full value of the PTC. Repowering now provides a
2 unique opportunity to return the Company's wind turbines to like-new condition while
3 enhancing their performance and avoiding expenditures that maintain but do not
4 enhance the value of the wind fleet.

5 By incorporating recent technical advances that allow for longer blades to be
6 installed on the existing towers and foundations, repowering will result in significantly
7 more low-cost energy for customers—550 TWh annually, or an increase of 19 percent.
8 With increases to the allowable transmission capacity of the facilities, these generation
9 benefits will be 598 TWh, or an increase of 21 percent. If new equipment now being
10 developed by GE for repowering projects can be successfully applied to these facilities,
11 generation will be further increased with resulting benefits to customers. Further,
12 repowering with new equipment will extend the asset lives of the wind facilities by at
13 least 10 years—allowing the wind facilities to continue serving customers well into the
14 future.

15 Finally, these benefits from repowering can be delivered to customers while
16 reducing rather than increasing costs to customers, as further described by Company
17 witness Mr. Link.

18 **Q. What is your recommendation to the Commission?**

19 A. I recommend the Commission enter a finding that the decision to repower certain wind
20 facilities is prudent and in the public interest and approve the Application as filed,
21 including the request for continued cost recovery of the wind equipment that will be
22 replaced and the proposed rate-making treatment for the new costs and benefits of the
23 wind repowering project.

1 Q. Does this conclude your direct testimony?

2 A. Yes.

BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

IN THE MATTER OF THE)	
APPLICATION OF ROCKY)	
MOUNTAIN POWER FOR AN ORDER)	DOCKET NO. 20000-__-EA-17
APPROVING WIND REPOWERING)	(RECORD NO. _____)
)	
)	

AFFIDAVIT, OATH AND VERIFICATION

Timothy J. Hemstreet (Affiant) being of lawful age and being first duly sworn, hereby deposes and says that:

Affiant is the Director of Renewable Energy Development, PacifiCorp, which is a party in this matter.

Affiant prepared and caused to be filed the foregoing testimony. Affiant has, by all necessary action, been duly authorized to file this testimony and make this Oath and Verification.

Affiant hereby verifies that, based on Affiant's knowledge, all statements and information contained within the testimony and all of its associated attachments are true and complete and constitute the recommendations of the Affiant in his official capacity as Director of Renewable Energy Development.

Further Affiant Sayeth Not.

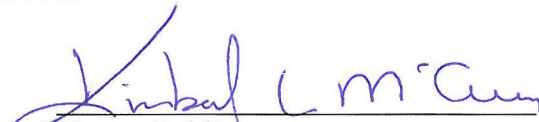
Dated this 29th day of June, 2017



Timothy J. Hemstreet
Director of Renewable Energy Development
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(503) 813-6170

STATE OF OREGON)
) SS:
COUNTY OF Multnomah

The foregoing was acknowledged before me by Timothy J. Hemstreet on this 29th
day of June, 2017. Witness my hand and official seal.



Notary Public

My Commission Expires:

