Rocky Mountain Power Docket No. 20-035-04 Witness: Rick T. Link

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF UTAH

### ROCKY MOUNTAIN POWER

Rebuttal Testimony of Rick T. Link

October 2020

1	Q.	Are you the same Rick T. Link who previously provided direct testimony in this
2		proceeding on behalf of PacifiCorp d/b/a Rocky Mountain Power ("PacifiCorp"
3		or the "Company")?
4	А.	Yes.
5		I. PURPOSE AND SUMMARY OF REBUTTAL TESTIMONY
6	Q.	What is the purpose of your rebuttal testimony?
7	A.	My rebuttal testimony supports the Company's position on the wind repowering
8		projects and the Pryor Mountain wind project. Specifically, I respond to:
9		• The recommendation by witness Mr. Philip Hayet on behalf of the Office of
10		Consumer Services ("OCS") that Foote Creek I repowering costs be removed from
11		the test year and excluded from the Company's rate base. <sup>1</sup>
12		• The recommendation by Mr. Hayet that the costs of the Pryor Mountain wind
13		project be removed from the test year and excluded from the Company's rate base. <sup>2</sup>
14		• Testimony from Dr. Joni Zenger on behalf of the Division of Public Utilities
15		("DPU") that the Company should exclude renewable energy credit ("REC")
16		benefits from the calculation of net benefits for the Pryor Mountain wind project. <sup>3</sup>
17		• Mr. Kevin C. Higgins's recommendation that the terminal value for the Pryor
18		Mountain wind project facilities be eliminated from the calculation of net benefits
19		for the project. <sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Direct Testimony of Philip Hayet at lines 82-96.
<sup>2</sup> Id. at lines 98-107.
<sup>3</sup> Direct Testimony of Dr. Joni S. Zenger at lines 26-32.
<sup>4</sup> Direct Testimony of Kevin C. Higgins at lines 803-815.

20		• Mr. Higgins's recommendation that the Pryor Mountain wind project be treated like
21		a power-purchase agreement ("PPA"), with the pricing set at avoided-cost prices
22		prepared for precursor qualifying facility ("QF") projects. <sup>5</sup>
23	Q.	Please summarize your rebuttal testimony.
24	А.	My rebuttal testimony addresses criticisms raised by Mr. Hayet, Dr. Zenger, and
25		Mr. Higgins regarding the Company's proposed treatment of wind repowering projects,
26		as well as the Pryor Mountain project. My rebuttal testimony demonstrates that:
27		• The Foote Creek I repowering project will generate net benefits for customers, and
28		the Company's decision to move forward with that project was prudent. The costs
29		of the project should therefore be included in base rates.
30		• The economic analysis for Foote Creek I should not be reconfigured to account for
31		current market conditions or the COVID-19 pandemic, as Mr. Hayet suggests.
32		• The Company's economic analysis of the Pryor Mountain wind project
33		demonstrates that the project will generate net benefits for customers, and the
34		Company's decision to move forward with that project was prudent. The costs of
35		the project should therefore be included in base rates.
36		• The calculation of net benefits for Pryor Mountain appropriately included REC
37		benefits backed by an executed contract that establishes the term, volume, and price
38		for REC sales.
39		• The Company's estimates of the terminal value of the Pryor Mountain project are
40		not speculative and should appropriately be included in the calculation of customer
41		benefits for the project.

<sup>&</sup>lt;sup>5</sup> *Id.* at lines 880-945.

42		• Mr. Higgins's comparison of QF pricing to the Pryor Mountain project costs
43		included in the Company's filing is inappropriate.
44		• The Pryor Mountain project should not be treated as a PPA as Mr. Higgins suggests
45		because it is a Company-owned generating asset that should, as is the case with all
46		generating assets, be appropriately included in rate base.
47		II. FOOTE CREEK I REPOWERING PROJECT
48	Q.	What is Mr. Hayet's primary objection to including the Foote Creek I repowering
49		project costs in the test year and base rates?
50	А.	Mr. Hayet expresses concern with the turbines used in the Foote Creek I project and
51		the manner in which the Company acquired the turbines. <sup>6</sup> This concern is addressed in
52		the rebuttal testimony of Mr. Timothy J. Hemstreet. Regarding the economics of the
53		Foote Creek I repowering project, Mr. Hayet contends that the project is likely to show
54		only modest benefits, particularly in light of the COVID-19 pandemic and ensuing
55		economic recession. He also criticizes the Company for not updating its economic
56		analysis for the Foote Creek I project or demonstrating that it was among the "least cost
57		options."
58	Q.	What is your response to Mr. Hayet's economic arguments?
59	A.	The Foote Creek repowering project is expected to generate substantial customer
60		benefits. Specifically, my economic analysis demonstrates that Foote Creek I will
61		deliver present-value net customer benefits ranging from \$6 million to \$48 million
62		under two different price-policy scenarios. My analysis projects net benefits of
63		\$29/MWh in the expected case, which assumes medium natural gas and medium CO <sub>2</sub>

Page 3 – Rebuttal Testimony of Rick T. Link

<sup>&</sup>lt;sup>6</sup> Direct Testimony of Philip Hayet at lines 478-535.

64 prices. On a per-megawatt-hour basis, the Foote Creek I repowering project is expected 65 to match or beat the base case economics of nine out of 12 of the wind repowering projects the Commission approved in Docket No. 17-035-39.7 As I explained in my 66 67 direct testimony, the Foote Creek I repowering project is expected to generate net 68 benefits even in the most conservative price-policy scenario, where it is assumed that 69 natural gas prices will remain suppressed through the *entire* life of the project and there 70 will *never* be a policy that imputes a charge on  $CO_2$  emissions. If gas prices actually 71 rise, or if a  $CO_2$  policy is implemented that imputes a charge on emissions exceeding 72 those assumed in the expected case, the project will be even more beneficial for 73 customers. None of the modeled scenarios projected Foote Creek I will result in a net 74 cost to customers, and Mr. Hayet does not provide any economic analysis showing 75 otherwise. Because the project is expected to result in net benefits to customers, even 76 when applying the most conservative price-policy assumptions, it was prudent for the 77 Company to proceed with repowering.

Q. How do you respond to Mr. Hayet's criticism that the Company has not updated
its economic analysis for Foote Creek I since July 16, 2019?<sup>8</sup>

A. My testimony presents the economic analysis that the Company relied on when it made the decision to proceed with the Foote Creek I repowering project. I understand that this is the relevant timeframe for the Commission to assess the prudence of the Company's decision. That analysis followed the same approach the Company used for other repowering projects that have been reviewed and approved by the Commission.

<sup>&</sup>lt;sup>7</sup> In the Matter of the Voluntary Request of Rocky Mountain Power for Approval of Resource Decision to Repower Wind Facilities, Docket No. 17-035-39, Report and Order (May 25, 2018).

<sup>&</sup>lt;sup>8</sup> Direct Testimony of Philip Hayet at lines 523-535.

85 This is not to say that the projects would be uneconomic if later analyses were also 86 performed. The Company has every reason to believe that the Foote Creek I repowering 87 project will be beneficial to customers. In fact, as noted above, under even the most 88 conservative application of price-policy assumptions, the project is expected to deliver 89 customer benefits. I reject Mr. Hayet's contention that the Company must continually 90 re-run economic analyses after the Company made its well-informed and reasonable 91 decision to move forward with repowering Foote Creek I. The outcome of such an 92 analysis would not have altered the Company's decision to move forward with the 93 project, which had already been made. Moreover, I have no reason to believe that such 94 an analysis would have suggested the decision to repower Foote Creek I was a bad or 95 imprudent decision. Economic conditions are constantly changing, and Mr. Hayet 96 presents no analysis that shows the project will be uneconomic due to the pandemic.

# 97 Q. How do you respond to Mr. Hayet's criticism that the Foote Creek I repowering 98 project was not among the "least cost" alternatives?<sup>9</sup>

99 A. As an initial point, I reiterate that, on a per-megawatt-hour basis, the Foote Creek I 100 repowering economics match or beat the base case economics of nine out of 12 the 101 wind repowering projects the Commission approved in Docket No. 17-035-39, and is 102 expected to generate net benefits even in the most conservative price-policy scenario. 103 Further, Mr. Hayet's analysis is flawed because his approach does not focus on the 104 prudence of the Company's decision at the time when it was made. While I am not a 105 lawyer, I understand that a prudence determination looks at whether the decision to 106 proceed with the project was reasonable as of the time the action was taken, in light of

Page 5 – Rebuttal Testimony of Rick T. Link

<sup>&</sup>lt;sup>9</sup> *Id.* at lines 645-661.

107knowable risks, and not simply whether it was the lowest cost alternative. The108Company has demonstrated that repowering Foote Creek I will generate net value for109customers by comparing cases with and without the Foote Creek I repowering project.110These cases consider the wide range of resource alternatives that are used to develop111the Integrated Resource Plan ("IRP"), and the case with the Foote Creek I repowering112project is lower cost and lower risk than the case without the Foote Creek I repowering113project.

# 114 Q. How do you respond to Mr. Hayet's concern that the benefits of the Foote Creek I 115 repowering project are likely to be smaller than your analysis suggests in light of 116 the COVID-19 pandemic?<sup>10</sup>

- 117 Mr. Hayet's concern is unsupported. He provides no basis to assume that the current A. 118 pandemic will alter the long-term economic performance of Foote Creek I. As noted 119 above, I have no reason to believe that the benefits of the Foote Creek I repowering project will be diminished by the COVID-19 pandemic. The pandemic has no impact 120 121 on wind generation, and customers will benefit from federal production tax credits 122 ("PTCs") and zero-fuel cost energy regardless of the pandemic. Moreover, the 123 pandemic occurred long after the Company prudently made its decision to proceed with 124 the Foote Creek I repowering project
- Q. Do you agree with Messrs. Hayet and Higgins that the low gas, no CO<sub>2</sub> price-policy
  scenario (the "LN scenario") in your analysis reflects current market conditions
  and should be given greater weight?
- 128 A. No, it is misleading to suggest that the LN scenario in my analysis reflects current

<sup>&</sup>lt;sup>10</sup> *Id.* at line 531.

market conditions and therefore should be adopted as the most-likely scenario. The LN scenario assumes *sustained* suppressed prices for the entire life of the project. It is, in other words, a worst-case scenario analysis, not the likely scenario. It would be inappropriate to assume that the worst-case scenario will define market conditions for the entire life of the Foote Creek I repowering project.

134

#### III. PRYOR MOUNTAIN AND WIND REPOWERING PROJECTS

# Q. How do you respond to Mr. Hayet's criticism that the benefits of the Pryor Mountain project are negligible in relation to the project cost under the LN scenario?<sup>11</sup>

138 The LN scenario is the most conservative, worst-case scenario, yet it still produces net A. 139 benefits to consumers. As explained above, the LN scenario assumes sustained 140 suppressed prices for the entire life of the project, which is unlikely. Given that the 141 Pryor Mountain project will produce net benefits to customers, even in the worst-case 142 scenario, it was prudent for the Company to pursue the project. Further, Mr. Hayet 143 improperly suggests that there is no net benefit to customers when he states that the 144 benefits of the Pryor Mountain project are negligible in comparison to the cost of the 145 project. My analysis focuses on *net* benefits, which are the benefits to customers *taking* 146 into account the costs of the project. There is no requirement that the net benefits 147 exceed a certain amount of the costs of the project. Because the project provides net 148 benefits to customers, customers are better off with the project than without it, even factoring in the costs of the project. 149

<sup>11</sup> Id. at lines 572-644.

150 **O.** 

#### What is Dr. Zenger's recommendation for the Pryor Mountain wind project?

- A. Dr. Zenger claims that the Company should calculate the net benefits from the Pryor
  Mountain wind project without including REC benefits.
- Q. Was it appropriate to include the REC benefits for the Pryor Mountain wind
  project in the calculation of the net benefits of that project?
- A. Yes. It is appropriate to include the revenues from REC sales in the calculation of net benefits because the Company has an executed contract with a buyer that sets the price and the term of the REC sales. It would only be appropriate to exclude revenues from REC sales if those sales were not tied to a specific contract. Here, the revenue received from the REC sales are more than just "upside" because they are tied to an executed contract.

161 Q. Why did you separate out the RECs in your Energy Vision 2020 testimony?

- A. In my Energy Vision 2020 testimony, I calculated the customer benefits for the wind
  projects and did not include RECs in that analysis because, unlike here, the Company
  did not have an executed contract for the REC sales that set forth the actual terms and
  price.
- 166 Q. Do you intend to update your Table 4 results with the REC benefits stated
  167 separately, as Dr. Zenger suggests?
- A. No, this would be inappropriate for the reasons stated above. My workpapers show the
  value of the REC sales, so this analysis can be performed by reference to the
  workpapers, to the extent Dr. Zenger believes it is relevant.

#### Page 8 – Rebuttal Testimony of Rick T. Link

### 171 Q. How do you respond to Dr. Zenger's concern that the Pryor Mountain wind 172 project does not result from a near-term energy or capacity need?<sup>12</sup>

A. The Company's recent IRPs show that the Company has a need for new resources to
meet near-term energy and capacity needs. The Pryor Mountain wind project
contributes to meeting those capacity shortfalls. Dr. Zenger is simply incorrect.

#### 176 Q. Why was the Pryor Mountain wind project not included in the 2017 IRP?

177 A. The Company did not make its decision to build the Pryor Mountain wind project until 178 long after the 2017 IRP was filed, so there would have been no reason to include this 179 wind facility in the 2017 IRP. The 2017 IRP identified a resource need that could be 180 met, in part, with PTC-eligible wind resources. Consequently, the 2017 IRP action plan 181 included an action item to issue a request for proposals to acquire new wind resources. 182 Ultimately, the Company issued the 2017R request for proposals ("RFP") (and 183 subsequently, an RFP seeking bids for solar resources—the 2017S RFP) to procure 184 new resources consistent with the 2017 IRP. At that time, the Company did not have 185 development rights to offer Pryor Mountain into the RFP as a benchmark. At that time, 186 the project was known as Bowler Flats, and the Bowler Flats project, which was owned 187 by third-party, was not selected to the 2017R RFP final shortlist.

### 188 Q. Is Dr. Zenger correct that the Pryor Mountain wind project was not included in 189 the 2019 IRP?

A. No. In the May 2019 public-input meeting for the 2019 IRP, the Company began
 presenting resource portfolio results that included 240 MW of new wind resources in
 eastern Wyoming by the end of 2020—a wind resource that would contribute to

Page 9 – Rebuttal Testimony of Rick T. Link

<sup>&</sup>lt;sup>12</sup> Direct Testimony of Dr. Joni S. Zenger at line 278.

193 meeting projected resource needs. Around that time, the Company communicated to its 194 2019 IRP stakeholders that there remained limited opportunities to acquire wind 195 resources that would not require significant incremental transmission upgrades and that 196 could still come online by the end of 2020 to qualify for the 100 percent PTC. The 197 Company also communicated to its stakeholders that a competitive solicitation process 198 could not be implemented in a time frame that would enable procurement of such a 199 resource. The Company further communicated to the IRP stakeholders that it was, in 200 fact, evaluating opportunities to procure this type of resource outside of a competitive 201 solicitation process, particularly given the fact that the proxy PTC-eligible resource 202 was consistently showing up in draft resource portfolios being developed for the 2019 203 IRP.

204 This is precisely what ultimately occurred. By the September 2019 public-input 205 meeting, the near-term 240 MW proxy wind resource was no longer being presented in 206 the draft resource portfolios because the transactions enabling the Company to build 207 the project had been finalized. Pryor Mountain was subsequently included in all of the 208 portfolios evaluated as part of the 2019 IRP in the same way that the Company's Energy 209 Vision 2020 wind projects were included in all 2019 IRP resource portfolios. 210 Consequently, Pryor Mountain is contributing to meeting the Company's resource 211 needs and there is no doubt that this project was included in the 2019 IRP.

## Q. Has the Company provided evidence demonstrated that the Pryor Mountain wind project is the least-cost, least-risk option for customers?

A. Yes. My economic analysis compares a case where the Pryor Mountain wind project is
built to a case where the Pryor Mountain wind project is not built. In both of these

Page 10 – Rebuttal Testimony of Rick T. Link

216 cases, the *all* resource alternatives used to develop the IRP are available and evaluated 217 to establish the least-cost combination of resources needed to reliably serve customers. 218 These resource alternatives include an assessment of incremental energy efficiency and 219 demand-side management programs, market purchases, gas-fired resources, wind 220 resources, solar resources, battery storage resources, and pumped storage resources. 221 My economic analysis shows that the case with Pryor Mountain generates lower system 222 costs than the case without Pryor Mountain when considering all of these different 223 resource options. Moreover, this analysis considers how stochastic risks, like volatility 224 in natural gas prices, volatility in energy prices, volatility in load, volatility in hydro 225 generation, and uncertainty with generator outages affects system costs in both cases 226 (with and without Pryor Mountain). My analysis also evaluates price-policy risks 227 related to long-term forecasts of natural gas prices and CO<sub>2</sub> prices. As already stated, 228 this price-policy analysis shows that Pryor Mountain is least cost and least risk relative 229 to a wide array of alternative resource options even in the most conservative LN 230 scenario.

Q. Dr. Zenger further questioned the validity of including REC's in your analysis
because the Company's Schedule 272 Agreement with Vitesse expires in 25 years,
while the depreciable life of the Project is 30 years. Is the value of Pryor Mountain
uncertain for the last five years of Project life?<sup>13</sup>

A. No. As indicated in my direct testimony, the Company entered into a very favorable
contract with Vitesse, which requires it to purchase all of Pryor Mountain's REC credits
for 25 years. Our PaR value that was included in our initial filing, and which

Page 11 – Rebuttal Testimony of Rick T. Link

<sup>&</sup>lt;sup>13</sup> Direct Testimony of Dr. Joni S. Zenger at lines 159-168.

- demonstrates the considerable and robust economic value of the Project, only includes
  REC sales that are subject to written contracts. The value of this Project is not
  contingent on further REC revenues in years 26-30.
- Q. Do you agree with Dr. Zenger that REC uncertainties, including but not limited
  to the duration of the Vitesse contract, suggest that the Company should be
  required to provide a separate economic forecast without REC credits included in
  the calculation?
- A. No. As we have stated, the Company only included the economic impact of REC credit
  sales that are subject to binding written agreement. There is nothing speculative or
  uncertain about those values. Further, the Company ran two separate PaR
  simulations—one with incremental generation and one without—and neither
  simulation is impacted by potential swings in REC credit values.

### Q. What is Mr. Higgins's concern with your economic analysis of the Pryor Mountain wind project?<sup>14</sup>

- A. Mr. Higgins expresses concern with the terminal value of \$106.7 million used for the Pryor Mountain wind project facilities. Mr. Higgins claims that this terminal value is speculative and argues that the net benefits of the project are negative if the terminal value is removed from the calculation.
- Q. How do you respond to Mr. Higgins's testimony that the terminal value used in
  vour analysis of Pryor Mountain is speculative?
- A. The Company's estimates of the terminal value of the Pryor Mountain project are not
   speculative and should appropriately be included in the calculation of customer benefits

<sup>&</sup>lt;sup>14</sup> Direct Testimony of Kevin C. Higgins at lines 805-815.

260 for the project. Terminal value includes three reasonably estimated components. The 261 first component is for value associated with transmission assets remaining at the end of 262 the assumed life for the generating resource. This is calculated as the remaining net 263 book value adjusted for inflation at the time the generating resource is assumed to retire. 264 The second component represents the value of non-transmission assets remaining at the 265 end of the assumed life of the generating resource (*i.e.*, roads, buildings, land, etc.). 266 This is fully depreciated at the end of the resource's 30-year book life; however, it has 267 a terminal value because the cost of these assets would not need to be incurred by a 268 successor project or could be sold for value in exchange. Therefore, the terminal value 269 is equal to the original cost adjusted for inflation multiplied by the portion of the 270 original life remaining (50 percent). The third component represents the value of 271 development rights which is escalated from the current value at inflation. The 272 Company's valuation properly included values for each of these items in deriving the 273 terminal value at issue. That process was no different from the Company's inclusion of 274 terminal value in other benefit calculations performed for other utility assets in other 275 matters, and Mr. Higgins does not claim otherwise. Mr. Higgins's criticism that the 276 terminal value benefit is speculative and should be excluded merely because it based 277 on a 30-year forecast is also illogical. The Company performs that same kind of forecast 278 when it estimates benefits related to assets in many settings. When it does so, the 279 Company checks the derived value under various analyses to test the expected benefits 280 over a range of potential future scenarios to arrive at a reasonable estimated value 281 range. The Company followed that same process with the Pryor Mountain project. The 282 Company's decision to move forward with Pryor Mountain was based on the best

Page 13 – Rebuttal Testimony of Rick T. Link

information available at the time, including the best forecasting information available
to it, and the value range derived from the Company's analyses shows that the project
is expected to generate significant customer benefits over time.

### 286 Q. Is it appropriate to remove the terminal value from the analysis of net benefits?

287 No. The terminal value included in the Company's analysis recognizes that, at the end A. 288 of a utility-owned resource's life, there is residual value in the asset that accrues to 289 customers. In determining the benefits of a utility asset, it is common practice to include 290 a terminal value, even where that value may be years into the future. The terminal value 291 includes the facilities supporting the resources, such as transmission facilities, that have 292 longer useful lives and, in the case of generation tied to natural resources such as wind 293 resources, there is inherent value in the site and property itself-particularly resources 294 located in high-capacity-factor geographic areas like Montana. High-value, renewable-295 resource locations are often scarce or unique in their suitability for generation 296 permitting and construction, as well as proximity to transmission. For a PPA, the 297 terminal value accrues to the project owner, not customers. But for a utility-owned 298 resource, retail customers retain the value of these assets at the end of the project's life. 299 The Company's calculation of the terminal value benefit for the Pryor Mountain project 300 should be included in the analysis. Furthermore, even if the terminal value benefit were 301 eliminated from the analysis, which would not be appropriate, the Pryor Mountain 302 project is still forecast to provide net customer benefits under the medium natural-gas 303 scenario before accounting for all of the conservative assumptions used in the 304 Company's economic analysis.

#### Page 14 – Rebuttal Testimony of Rick T. Link

# 305 Q. Does Mr. Higgins provide any evidence to support his claim that the terminal 306 value used by the Company is highly speculative?

A. No. Mr. Higgins simply claims the benefits calculated by the Company are speculative
because of the period of time over which those benefits are expected to occur. He
provides no independent valuation or analysis that challenges any of the assumptions,
scenarios or inputs used in the benefits calculation.

### Q. Please describe Mr. Higgins's proposal for the Company's recovery of Pryor Mountain costs.<sup>15</sup>

313 Mr. Higgins claims the Pryor Mountain project is imprudent, not on the basis of a lack A. 314 of customer benefits, which he acknowledges exist, but rather because the Company-315 developed cost of the project exceeds the indicative, per megawatt-hour ("MWh") 316 avoided-cost pricing previously provided to several QFs proposed by a third-party 317 developer that were the precursors of the Pryor Mountain project. He recommends that 318 the project be treated like a PPA, with the pricing set at that stale indicative avoided-319 cost pricing prepared for those precursor QF projects. Consistent with and as a part of 320 the PPA treatment proposed by Mr. Higgins, the Company would also retain the RECs 321 and PTCs produced by the Pryor Mountain project.

## 322 Q. Is Mr. Higgins's comparison of a QF PPA price to the project cost relevant or 323 valid?

A. No. There are numerous differences between the QF pricing and the valuation as a
 Company-owned resource, none of which are addressed by Mr. Higgins. First, the QF
 pricing cited by Mr. Higgins is based on 20-year contract, while I used the 30-year life

Page 15 – Rebuttal Testimony of Rick T. Link

<sup>&</sup>lt;sup>15</sup> Direct Testimony of Kevin C. Higgins at lines 886-896.

of the assets when I conducted my analysis of the Pryor Mountain project. Mr. Higgins
is not accounting for the additional 10 years of value to customers in his comparison,
which makes his analysis inaccurate. Extending the QF pricing Mr. Higgins relies on
over a 30-year period, rather than the 20-year period he uses, alone would increase the
nominal levelized value to \$29.19/MWh from December 2020 to through November
2050.

333 Second, the location of Pryor Mountain is important to the valuation. Because 334 it is a significant distance from other wind resources, the generation profile is different 335 from other wind resources, and it provides additional value to customers by way of 336 diversifying the Company's wind production. Third, Mr. Higgins uses avoided cost 337 pricing developed with data from the Company's 2017 IRP. The data used in my 338 economic analysis in this proceeding is based on more current data. Fourth, 339 Mr. Higgins ignores that the methodology used to arrive at avoided cost pricing is 340 different from the methodology I used to calculate the value of the Pryor Mountain 341 project for purposes of this docket. The avoided cost pricing to which Mr. Higgins cites 342 is based on a QF analysis that not only relied on dated information and assumed the 343 deferral of 2030 wind, the analytical methods used to establish avoided cost prices are 344 a proxy of the more robust type of analysis used to support the project economics of 345 Pryor Mountain in this proceeding. My analysis was based on then-current data that 346 was assessed under a dynamic portfolio re-optimization approach that included a 347 reliability assessment—the avoided cost pricing methodology does not capture 348 portfolio re-optimization nor does it include an assessment of system reliability. My 349 analysis is therefore not only more current, but also more robust.

Page 16 – Rebuttal Testimony of Rick T. Link

350 Fifth, Mr. Higgins ignores the additional benefits to customers that come from 351 a Company-owned resource. The Company retains flexibility and control in operating 352 and dispatching the resource and avoids the risks associated with contracted QFs, such 353 as credit risk. With a QF resource, the Company has no ability to control the dispatch 354 of that resource and must simply pay for power provided to it regardless of whether 355 that power is economic or not. Furthermore, as I explained above, customers continue 356 to receive the benefits of that resource for as long as it operates and even after the 357 resource is no longer operational, because customers retain the value associated with 358 the land and facilities that remain beyond the depreciable life of the generating 359 resource. In short, Mr. Higgins is conducting an apples-to-oranges comparison when 360 he compares 20-year avoided-cost pricing to the 30-year, more robust and more current 361 economic analysis provided with my direct testimony.

# 362 Q. Mr. Higgins recommends that the Pryor Mountain project be treated essentially 363 as a PPA. Do you agree with this approach?

A. No. Mr. Higgins's suggestion is inconsistent with my analysis and with the manner in
which Company-owned resources are handled. The Pryor Mountain project investment
is not a PPA; it is a Company-owned resource and traditional rate base item. Mr.
Higgins does not provide any legitimate basis for his proposal, which would be a vast
departure from historical regulatory treatment. Mr. Higgins's recommendation is
effectively a disallowance for a prudent investment.

### **370 Q. Does this conclude your rebuttal testimony?**

371 A. Yes.