

REDACTED

Rocky Mountain Power

Docket No. 17-035-40

Witness: Rick T. Link

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

REDACTED

Direct Testimony of Rick T. Link

June 2017

1 **Q. Please state your name, business address, and position with PacifiCorp.**

2 A. My name is Rick T. Link. My business address is 825 NE Multnomah Street, Suite 600,
3 Portland, Oregon 97232. My position is Vice President, Resource and Commercial
4 Strategy. I am testifying on behalf of Rocky Mountain Power, a division of PacifiCorp.

5 **Q. Please describe the responsibilities of your current position.**

6 A. I am responsible for PacifiCorp's integrated resource plan ("IRP"), structured
7 commercial business and valuation activities, long-term commodity price forecasts,
8 long-term load forecasts, and environmental strategy and policy activities. Most
9 relevant to this docket, I am responsible for the economic analysis used to screen
10 system resource investments and for conducting competitive request for proposal
11 ("RFP") processes consistent with applicable state procurement rules and guidelines.

12 **Q. Please describe your professional experience and education.**

13 A. I joined PacifiCorp in December 2003 and assumed the responsibilities of my current
14 position in September 2016. Over this time period, I held several analytical and
15 leadership positions responsible for developing long-term commodity price forecasts,
16 pricing structured commercial contract opportunities and developing financial models
17 to evaluate resource investment opportunities, negotiating commercial contract terms,
18 and overseeing development of PacifiCorp's resource plans. I was responsible for
19 delivering PacifiCorp's 2013, 2015, and 2017 IRPs; have been directly involved in
20 several resource RFP processes; and performed economic analysis supporting a range
21 of resource investment opportunities. Before joining PacifiCorp, I was an energy and
22 environmental economics consultant with ICF Consulting (now ICF International)
23 from 1999 to 2003, where I performed electric-sector financial modeling of

24 environmental policies and resource investment opportunities for utility clients.
25 I received a Bachelor of Science degree in Environmental Science from the Ohio State
26 University in 1996 and a Masters of Environmental Management from Duke University
27 in 1999.

28 **Q. Have you testified in previous regulatory proceedings?**

29 A. Yes. I have testified in proceedings before the Utah Public Service Commission, the
30 Wyoming Public Service Commission, the Public Utility Commission of Oregon, and
31 the Washington Utilities and Transportation Commission.

32 **PURPOSE AND SUMMARY OF TESTIMONY**

33 **Q. What is the purpose of your testimony?**

34 A. I present and explain the economic analysis that supports PacifiCorp's decision to
35 construct or procure four new Wyoming wind resources with a total capacity of
36 860 megawatts ("MW") (collectively, the "Wind Projects"), and the decision to
37 construct the "Aeolus-to-Bridger/Anticline Line" and construct the 230 kV Network
38 Upgrades (collectively, the "Transmission Projects").¹ The Transmission Projects

¹ As more specifically described in the testimony of Mr. Rick A. Vail, the Transmission Projects include: (1) a new 140-mile, 500 kV transmission line segment and associated infrastructure running from the new Aeolus substation near Medicine Bow, Wyoming, to the new Anticline substation located near the existing Jim Bridger substation, which includes construction of the new Aeolus and Anticline substations; (2) a new five-mile, 345 kV transmission line that will extend from the proposed Anticline substation to the existing Jim Bridger substation, which includes modifications at the existing Jim Bridger substation to allow termination of the new 345 kV line; (3) installation of a voltage control device at the Latham substation; (4) a new 16-mile, 230 kV transmission line running from the Company's existing Shirley Basin substation to the proposed Aeolus substation, which requires modifications to the Shirley Basin substation and interconnection facilities in the new Aeolus substation to accommodate the new line; (5) reconstruction of four miles of an existing 230 kV transmission line between the proposed Aeolus substation and the Freezeout substation, which requires modifications to the Freezeout substation and interconnection facilities in the new Aeolus substation to accommodate the rebuilt line; and (6) reconstruction of 14 miles of an existing 230 kV transmission line between the Freezeout substation and the Standpipe substation, which requires modifications to the Freezeout and Standpipe substations to accommodate the rebuilt line. Items 1 through 3 are collectively referred to as the "Aeolus-to-Bridger Anticline Line," and items 4 through 6 are collectively referred to as the "230 kV Network Upgrades."

39 enable interconnection of the new wind resources. My testimony demonstrates that
40 PacifiCorp’s proposals to construct or acquire approximately 860 MW of new Wind
41 Projects and construct the Transmission Projects (collectively, the “Combined
42 Projects”) is in the public interest. My testimony also summarizes PacifiCorp’s
43 assessment of new Wyoming wind resources and the Aeolus-to-Bridger/Anticline Line
44 in its 2017 IRP.

45 **Q. Please summarize your testimony.**

46 A. PacifiCorp’s economic analysis supports investments in the Combined Projects. The
47 Wind Projects, which are enabled by the Transmission Projects, will generate federal
48 production tax credits (“PTCs”) for ten years; produce zero-fuel-cost energy that will
49 lower net power costs (“NPC”); generate renewable-energy credits (“RECs”), which
50 can be sold in the market to create additional revenues that would lower net customer
51 costs; and help decarbonize PacifiCorp’s resource portfolio, which will mitigate long-
52 term risk associated with potential future state and federal policies targeting carbon
53 dioxide (“CO₂”) emissions reductions from the electric sector.

54 The Transmission Projects will relieve congestion on the current transmission
55 system in eastern Wyoming, enable new wind resource interconnections, provide
56 critical voltage support to the Wyoming transmission network, improve overall
57 reliability of the transmission system, enhance PacifiCorp’s ability to comply with
58 mandated reliability and performance standards, and reduce line losses. Moreover, the
59 proposed transmission-system investments create an opportunity for further increases
60 to the transfer capability across the Aeolus-to-Bridger/Anticline Line with the
61 construction of additional segments of Energy Gateway.

62 The Combined Projects will produce customer benefits that significantly
63 outweigh costs. The change in revenue requirement due to the Combined Projects was
64 analyzed using two different modeling tools across nine different scenarios, each with
65 varying natural-gas and CO₂ price assumptions. For each of these scenarios, the
66 present-value revenue requirement differential (“PVRR(d)”) was calculated from
67 system revenue requirement forecasts through 2050 (through the 30-year life of the
68 Wind Projects), reflecting nominal capital revenue requirement from the Combined
69 Projects, and from system revenue requirement forecasts over a 20-year period, where
70 capital revenue requirement is levelized.

71 The Combined Projects show PVRR(d) benefits in seven of the nine scenarios
72 (all scenarios except two using the lowest natural-gas price assumptions) when
73 calculated from system revenue requirement forecasts through 2050. The present-value
74 reduction to the change in system revenue requirement through 2050 is \$137 million
75 when assuming medium natural-gas and medium CO₂ price assumptions.

76 In seven of the nine scenarios (all scenarios except two using the lowest natural-
77 gas price assumptions), the Combined Projects show PVRR(d) benefits when
78 calculated from system revenue requirement forecasts over a 20-year period. Over this
79 20-year forecast period, the present-value reduction to the change in system revenue
80 requirement due to the Combined Projects ranges between \$85 million and \$124
81 million when assuming medium natural-gas and medium CO₂ price assumptions.

82 The customer benefits from the Combined Projects increase substantially with
83 higher natural-gas price assumptions and higher CO₂ price assumptions. These benefits
84 conservatively do not assign any value to the RECs that will be generated by the Wind

85 Projects. For every dollar assigned to the incremental RECs that will be generated by
86 the Wind Projects, present-value benefits would improve for all scenarios by an
87 additional \$34 million when calculated from the change in system revenue requirement
88 through 2050. When calculated from the change in system revenue requirement over a
89 20-year period, each dollar assigned to the incremental RECs from the Wind Projects
90 would increase PVR(d) benefits by \$26 million.

91 Sensitivity analysis shows that substantial benefits of the Combined Projects
92 persist when paired with PacifiCorp's plans to upgrade or "repower" certain wind
93 resources, which is the subject of a concurrently filed application. Sensitivity analysis
94 also shows that there is additional upside to customer benefits if the new equipment is
95 depreciated over a longer life.

96 **2017 INTEGRATED RESOURCE PLAN**

97 **Q. Did PacifiCorp analyze new Wyoming wind resources and the Aeolus-to-**
98 **Bridger/Anticline Line in its 2017 IRP?**

99 **A.** Yes. The 2017 IRP preferred portfolio, representing PacifiCorp's least-cost, least-risk
100 plan to reliably meet customer demand over a 20-year planning period, includes
101 1,100 MW of new wind resources located in Wyoming. This wind capacity is enabled
102 by the Aeolus-to-Bridger/Anticline Line, which is also included in the 2017 IRP
103 preferred portfolio. The new wind and Aeolus-to-Bridger/Anticline Line are assumed
104 to be placed in service by the end of 2020 so that the new wind resources can qualify
105 for the full value of PTCs.

106 **Q. What led PacifiCorp to include 1,100 MW of new Wyoming wind resources and**
107 **the Aeolus-to-Bridger Anticline Line in its 2017 IRP preferred portfolio?**

108 A. All of the resource portfolios produced during the initial stages of the portfolio-
109 development phase of the 2017 IRP contained new Wyoming wind resources in 2021,
110 which for modeling purposes was used as a proxy on-line date for PTC-eligible wind
111 achieving commercial operation by the end of 2020. At the same time, the load-and-
112 resource balance developed for the 2017 IRP shows that PacifiCorp would not require
113 incremental system capacity to meet its 13-percent planning-reserve margin until 2028,
114 accounting for assumed coal unit retirements, incremental energy efficiency savings,
115 and available wholesale-power market purchase opportunities. These results indicated
116 that PTC-eligible wind resources located in wind-rich areas like Wyoming provide
117 customer benefits.

118 During the initial stages of portfolio development for the 2017 IRP, the amount
119 of Wyoming wind capacity that routinely appeared in 2021 was limited by transmission
120 congestion on PacifiCorp's existing 230 kV transmission system. This congestion
121 affects energy output from resources in eastern Wyoming where there is substantial
122 potential to develop high-quality, low-cost wind resources. Wyoming resource
123 selections at or near the limitation on Wyoming wind capacity caused by transmission
124 constraints indicated clear potential for incremental customer benefits if incremental
125 transmission is added to accommodate more PTC-eligible wind resources located in
126 Wyoming.

127 To assess these potential incremental benefits, PacifiCorp reviewed
128 components of its Energy Gateway transmission project to identify specific sub-

129 segments that could access additional new Wyoming wind resources. In performing
130 this review, PacifiCorp looked at the transmission interconnection queue and
131 determined that sub-segment D2 (the Aeolus-to-Bridger/Anticline Line) of the Energy
132 Gateway transmission project could access a sizable volume of new wind projects
133 being developed in the Aeolus area. PacifiCorp then developed an initial, high-level
134 cost estimate for the Aeolus-to-Bridger/Anticline Line that was used for an initial
135 Aeolus-to-Bridger/Anticline sensitivity assuming 650 MW of incremental transfer
136 capability and 900 MW of new Wyoming wind resources.

137 **Q. Why did PacifiCorp assume new wind resource capacity in excess of the assumed**
138 **incremental transfer capability of the Aeolus-to-Bridger/Anticline Line in this**
139 **initial sensitivity?**

140 A. The Aeolus-to-Bridger/Anticline Line can enable new resource interconnections in
141 excess of the transfer capability of the line. PacifiCorp's preliminary sensitivity in the
142 2017 IRP assumed the Aeolus-to-Bridger/Anticline Line would support at least
143 900 MW of new resource interconnections. The assumed level of new wind resources
144 is higher than the assumed incremental transfer capability of the transmission line
145 because wind resources do not generate at their full capability in all hours of the year.
146 At times when wind resources in southeastern Wyoming are operating near full output,
147 other resources in the area can be re-dispatched to accommodate PTC-producing wind
148 generation.

149 **Q. What were the results of this initial Aeolus-to-Bridger/Anticline sensitivity?**

150 A. The initial sensitivity indicated that there could be economic benefits from aligning
151 development of the Aeolus-to-Bridger/Anticline Line with new, PTC-eligible

152 Wyoming wind resources. Based on the promising results from this initial sensitivity,
153 PacifiCorp reviewed its initial, high-level assumptions to determine how refined inputs
154 would affect potential benefits from the incremental new Wyoming wind resources and
155 the Aeolus-to-Bridger/Anticline Line.

156 PacifiCorp completed power flow and dynamic-stability studies to refine its
157 Aeolus-to-Bridger/Anticline Line assumptions. These studies supported increasing the
158 assumed incremental transfer capability of the new transmission line from 650 MW to
159 750 MW and suggested that it could enable up to 1,270 MW of new resource
160 interconnections. PacifiCorp also refined its initial, high-level cost assumptions,
161 reducing the estimated capital cost of the project by over \$100 million.

162 In addition, PacifiCorp reviewed its new wind resource cost-and-performance
163 assumptions, initially developed to represent proxy Wyoming wind resources, to focus
164 on specific projects that could be developed in the Aeolus area. Based on this review,
165 PacifiCorp determined that the estimated capital cost for new wind resources could be
166 lowered by 10.7 percent from its initial proxy cost assumptions and that its wind
167 capacity factor assumptions should be reduced from 43 percent to 41.2 percent.

168 In addition to refining its transmission and new wind resource assumptions,
169 PacifiCorp reviewed whether additional benefits from the wind enabled by the Aeolus-
170 to-Bridger/Anticline Line could be quantified. PacifiCorp identified and quantified
171 three additional value streams associated with its participation in the energy imbalance
172 market (“EIM”), improved transmission reliability, and reduced transmission line
173 losses.

174 The results from this additional review and analysis were applied in the final

175 2017 IRP resource-portfolio screening process, where PacifiCorp conducted additional
176 studies that considered analysis performed in earlier resource-portfolio screening
177 stages.

178 **Q. What type of analysis did PacifiCorp consider from earlier resource-portfolio**
179 **screening stages?**

180 A. In earlier stages of its resource-portfolio screening process, PacifiCorp developed a
181 wind repowering sensitivity, where certain existing wind resources qualify for an
182 additional ten years of PTCs after they are upgraded with modern equipment. The wind
183 repowering project, the subject of a concurrently filed application, showed significant
184 net customer benefits across a range of assumptions related to forward market prices
185 and federal CO₂ policy based on the Clean Power Plan (“CPP”). Considering the
186 significant customer benefits associated with the wind repowering project, PacifiCorp
187 combined its refined assumptions for incremental new Wyoming wind and the Aeolus-
188 to-Bridger/Anticline Line in a study that included wind repowering.

189 **Q. What were the results of PacifiCorp’s final 2017 IRP resource-portfolio screening**
190 **process that incorporated refined and expanded input assumptions for**
191 **incremental new Wyoming wind resources and the Aeolus-to-Bridger/Anticline**
192 **Line?**

193 A. Studies developed for the final 2017 IRP resource-portfolio screening process showed
194 significant net customer benefits relative to other resource-portfolio alternatives. Based
195 on these results, the Aeolus-to-Bridger/Anticline Line and the 1,100 MW of new
196 Wyoming wind resources, both assumed to be placed in service by the end of 2020,
197 were included in the 2017 IRP preferred portfolio.

198 **Q. What are the benefits associated with the new Wyoming wind assumed to come**
199 **online by the end of 2020 that was included in the 2017 IRP preferred portfolio?**

200 A. This new wind, which was included in the 2017 IRP preferred portfolio, will deliver
201 several different benefits for customers. First, these new wind resources will generate
202 PTCs for ten years after being placed in service. The current value of federal PTCs,
203 which is adjusted annually for inflation by the Internal Revenue Service, is \$24 per
204 megawatt-hour (“MWh”). At a federal and state effective tax rate of 37.95 percent, the
205 current PTC equates to a \$38.68 per MWh reduction in revenue requirement that can
206 be passed through to customers. Second, these zero-fuel-cost assets will provide
207 incremental NPC benefits for customers. Third, the new wind facilities will generate
208 RECs, which can be sold in the market to create additional revenues that would lower
209 net customer costs. Fourth, these zero-emissions assets will help to decarbonize
210 PacifiCorp’s resource portfolio and mitigate long-term risk associated with potential
211 future state and federal policies targeting CO₂ emissions reductions from the electric
212 sector.

213 **Q. What are the benefits associated with the Aeolus-to-Bridger/Anticline Line**
214 **included in the 2017 IRP preferred portfolio?**

215 A. As is the case with the new wind resources, the Aeolus-to-Bridger/Anticline Line will
216 also deliver several benefits for customers. The new line will relieve congestion on the
217 current transmission system in eastern Wyoming and enable the additional wind
218 resource interconnections. As discussed by Mr. Rick A. Vail, the Aeolus-to-
219 Bridger/Anticline Line will also provide critical voltage support to the Wyoming
220 transmission network, improve overall reliability of the transmission system, enhance

221 PacifiCorp's ability to comply with mandated reliability and performance standards,
222 reduce line losses, and creates an opportunity for further increases to the transfer
223 capability across the Aeolus-to-Bridger/Anticline Line with the construction of
224 additional segments of Energy Gateway.

225 **Q. Did PacifiCorp include an action item for new Wyoming wind resources in its 2017**
226 **IRP action plan?**

227 A. Yes. The 2017 IRP action plan, which lists the specific steps PacifiCorp will take over
228 the next two to four years to deliver resources in the preferred portfolio, includes the
229 following action item associated with the new Wyoming wind resources:

230 PacifiCorp will issue a wind resource request for proposals (RFP) for at
231 least 1,100 MW of Wyoming wind resources that will qualify for federal
232 wind production tax credits and achieve commercial operation by
233 December 31, 2020.

- 234 • April 2017, notify the Utah Public Service Commission of intent
235 to issue the Wyoming wind resource RFP.
- 236 • May-June, 2017, file a draft Wyoming wind RFP with the Utah
237 Public Service Commission and the Washington Utilities and
238 Transportation Commission.
- 239 • May-June, 2017, file to open a Wyoming wind RFP docket with
240 the Public Utility Commission of Oregon and initiate the
241 Independent Evaluator RFP.
- 242 • June-July, 2017, file a draft Wyoming wind RFP with the Public
243 Utility Commission of Oregon and file a Public Convenience and
244 Necessity (CPCN) application with the Public Service
245 Commission of Wyoming.
- 246 • By August 2017, obtain approval of the Wyoming wind resource
247 RFP from the Public Utility Commission of Oregon, the Utah
248 Public Service Commission and the Washington Utilities and
249 Transportation Commission.
- 250 • By August 2017, issue the Wyoming wind RFP to the market.
- 251 • By October 2017, Wyoming wind RFP bids are due.
- 252 • November-December, 2017, complete initial shortlist bid
253 evaluation.
- 254 • By January 2018, complete final shortlist bid evaluation, seek
255 acknowledgment of the final shortlist from the Public Utility
256 Commission of Oregon, and seek approval of winning bids from
257 the Utah Public Service Commission.

- 258 • By March 2018, receive CPCN approval from the Wyoming
259 Public Service Commission.
260 • Complete construction of new wind projects by December 31,
261 2020.²

262 **Q. Please describe the resource procurement requirements in PacifiCorp's Oregon**
263 **and Utah jurisdictions applicable to the new Wyoming wind resource action item**
264 **included in the 2017 IRP action plan.**

265 A. The Public Utility Commission of Oregon established competitive bidding
266 requirements for certain resource acquisitions applicable to Oregon's investor-owned
267 utilities (the Competitive Bidding Guidelines).³ Because of the multi-state regulatory
268 approach for cost recovery of PacifiCorp's generation assets and NPC, the new
269 Wyoming wind resources will be subject to these Competitive Bidding Guidelines as it
270 relates to cost recovery for Oregon's allocated share of costs. The new Wyoming wind
271 resources described in the 2017 IRP action plan could exceed the 100 MW threshold
272 size for any given project as established by the Competitive Bidding Guidelines.
273 Therefore, procurement of these Wyoming wind resources is governed by these
274 guidelines.

275 In addition, Utah's Energy Resource Procurement Act requires a competitive
276 solicitation process before the acquisition of renewable resources greater than
277 300 MW.⁴ While it is not certain whether a single wind resource acquired through a
278 competitive bidding process will exceed 300 MW, PacifiCorp is proceeding with filings
279 under the Utah Energy Resource Procurement Act because the total new wind resource
280 capacity assumed to come online by the end of 2020 that is in the 2017 IRP preferred

² PacifiCorp 2017 Integrated Resource Plan, Volume I at 16-17 (Apr. 4, 2017).

³ The Competitive Bidding Guidelines were established by OPUC Order No. 06-446 in Docket No. UM 1182.

⁴ See Utah Code Ann. § 54-17-201 *et. seq.*

281 portfolio exceeds the 300 MW threshold established by Utah’s statute.

282 **Q. Please summarize PacifiCorp’s progress with the Wyoming wind resource**
283 **procurement action item outlined in the 2017 IRP action plan.**

284 A. PacifiCorp notified the Utah Public Service Commission (“UPSC”) of its intent to issue
285 the Wyoming wind resource RFP (the “2017R RFP”) on April 17, 2017. This
286 notification initiated the process for the UPSC to hire an independent evaluator (“IE”)
287 to oversee the 2017R RFP process. PacifiCorp subsequently filed its draft 2017R RFP
288 with the UPSC on June 16, 2017. The draft 2017R RFP is seeking bids for Wyoming
289 wind resources that can be placed in service by the end of 2020 and that are capable of
290 interconnecting to, and/or delivering energy and capacity across, PacifiCorp’s
291 transmission system in Wyoming. PacifiCorp is encouraging bidders to offer proposals
292 under a range of different structures, including power purchase agreements (“PPAs”)
293 and build-transfer agreements.

294 PacifiCorp also filed an application with the Public Utility Commission of
295 Oregon requesting that a docket be opened to approve the 2017R RFP and to appoint
296 its own IE to oversee the 2017R RFP process.

297 Since the 2017 IRP was filed, PacifiCorp determined that the 2017R RFP does
298 not need to be filed and approved by the Washington Utilities and Transportation
299 Commission.

300 In his testimony, Mr. Chad A. Teply addresses the construction schedule for the
301 new Wyoming wind resources.

302 **Q. What is the timing of the 2017R RFP and how does it compare with**
303 **PacifiCorp's proposed Wyoming CPCN schedule?**

304 A. PacifiCorp anticipates releasing the 2017R RFP to the market by the end of August
305 2017 and receiving bids in the first half of October 2017. PacifiCorp plans to have its
306 analysis of bids completed in early January 2018. After finalizing its bid analysis,
307 PacifiCorp will make a supplemental filing in this docket, so that parties and the
308 Commission can review and respond to project-specific information and the associated
309 economic analysis confirming the net customer benefits from the Combined Projects.
310 Maintaining implementation schedules for the Wind Projects, the Transmission
311 Projects, and the 2017R RFP will require a conditional Wyoming CPCN, subject to
312 final acquisition of all rights-of-ways, for the Transmission Projects under the schedule
313 included in the application.

314 **Q. Why will PacifiCorp's benchmark resources play an important role in the**
315 **2017R RFP?**

316 A. PacifiCorp's benchmark resources will provide an alternative contracting-and-
317 implementation cost basis that reflects competitive market-equipment-and-
318 construction costs while promoting participation from market bids offering other
319 project-delivery structures. PacifiCorp anticipates receiving bids in response to the
320 2017R RFP under a range of structures. Development and submittal of benchmark
321 resources expand competitive-market offerings under a commercial structure that
322 would otherwise not be available.

323 **Q. Why is PacifiCorp not waiting until completion of the 2017R RFP to file its**
324 **applications with states for approval of the Wind Projects?**

325 A. The Combined Projects under review in this Application are unique. The Wind Projects
326 and Transmission Projects are time-sensitive and codependent. These unique attributes
327 make it impossible to complete the 2017R RFP before initiating review of the
328 Transmission Projects without jeopardizing the in-service dates that are critical to
329 delivering the customer benefits summarized later in my testimony. As described by
330 Mr. Vail, the critical-path schedule for the Transmission Projects is the CPCN
331 procedural schedule. If PacifiCorp were to wait for the 2017R RFP to finish in the first
332 quarter of 2018 to begin lengthy resource review processes, it would not be possible to
333 place the Transmission Projects in service by the end of 2020, which would eliminate
334 the net customer benefits of this time-sensitive opportunity.

335 Nonetheless, PacifiCorp will fully and appropriately demonstrate the net
336 customer benefits of the Combined Projects using market-based information from
337 competitive procurement processes. To support this objective, PacifiCorp has initiated
338 this process with proxy benchmark resource information that can ultimately be
339 validated using project-specific information and associated economic analysis from the
340 2017R RFP.

341 **Q. Did PacifiCorp include an action item for the Aeolus-to-Bridger/Anticline Line in**
342 **its 2017 IRP action plan?**

343 A. Yes. The 2017 IRP action plan includes the following action item associated with the
344 Aeolus-to-Bridger/Anticline Line:

345 By December 31, 2020, PacifiCorp will build the 140-mile, 500 kV
346 transmission line running from the Aeolus substation near Medicine Bow,

347 Wyoming, to the Jim Bridger power plant (a sub-segment of the Energy
348 Gateway West transmission project). This includes pursuing regulatory
349 review and approval as necessary.

- 350 • June-July 2017, file a CPCN application with the Wyoming Public
351 Service Commission.
- 352 • By March 2018, receive conditional CPCN approval from the
353 Wyoming Public Service Commission pending acquisition of
354 rights of way.
- 355 • By December 2018, obtain Wyoming Industrial Siting permit and
356 issue EPC limited notice to proceed.
- 357 • Complete construction of the transmission line by December
358 31, 2020.⁵

359 **Q. Please summarize PacifiCorp’s progress with the Aeolus-to-Bridger/Anticline**
360 **Line action item in the 2017 IRP action plan.**

361 A. This application is being filed consistent with the 2017 IRP action plan to pursue
362 regulatory review and approval. Mr. Vail addresses the construction schedule for the
363 Aeolus-to-Bridger/Anticline Line and the 230 kV Network Upgrades identified in this
364 Application.

365 SYSTEM MODELING METHODOLOGY

366 **Q. Please summarize the methodology PacifiCorp used in its system analysis of the**
367 **Combined Projects.**

368 A. PacifiCorp relied upon the same modeling tools used to develop and analyze resource
369 portfolios in its 2017 IRP to refine and update its analysis of the Combined Projects.
370 These modeling tools calculate system PVRR by identifying least-cost resource
371 portfolios and dispatching system resources over a 20-year forecast period (2017–
372 2036). Net customer benefits are calculated as the PVRR(d) between two simulations
373 of PacifiCorp’s system. One simulation includes the Combined Projects, and the other
374 simulation excludes the Combined Projects. Customers are expected to realize benefits

⁵ PacifiCorp 2017 Integrated Resource Plan, Volume I at 17 (Apr. 4, 2017).

375 when the system PVRR with the Combined Projects is lower than the system PVRR
376 without the Combined Projects. Conversely, customers would experience increased
377 costs if the system PVRR with the Combined Projects were higher than the system
378 PVRR without the Combined Projects.

379 **Q. What modeling tools did PacifiCorp use to perform its system analysis of the**
380 **Combined Projects?**

381 A. PacifiCorp used the System Optimizer (“SO”) model and the Planning and Risk model
382 (“PaR”) to develop resource portfolios and to forecast dispatch of system resources in
383 simulations with and without the Combined Projects.

384 **Q. Please describe the SO model and PaR.**

385 A. The SO model is used to develop resource portfolios with sufficient capacity to achieve
386 a target planning-reserve margin. The SO model selects a portfolio of resources from a
387 broad range of resource alternatives by minimizing the system PVRR. In selecting the
388 least-cost resource portfolio for a given set of input assumptions, the SO model
389 performs time-of-day, least-cost dispatch for existing resources and prospective
390 resource alternatives, while considering the cost-and-performance characteristics of
391 existing contracts and prospective demand-side-management (“DSM”) resources—all
392 within or connected to PacifiCorp’s system. The system PVRR from the SO model
393 reflects the cost of existing contracts, wholesale-market purchases and sales, the cost
394 of new and existing generating resources (fuel, fixed and variable operations and
395 maintenance, and emissions, as applicable), the cost of new DSM resources, and
396 levelized revenue requirement of capital additions for existing coal resources and
397 potential new generating resources.

398 PaR is used to develop a chronological unit commitment and dispatch forecast
399 of the resource portfolio generated by the SO model, accounting for operating reserves
400 and the volatility and uncertainty in key system variables. PaR captures volatility and
401 uncertainty in its unit commitment and dispatch forecast by using Monte Carlo
402 sampling of stochastic variables, which include load, wholesale electricity and natural-
403 gas prices, hydro generation, and thermal unit outages. PaR uses the same common
404 input assumptions that are used in the SO model, with resource-portfolio data provided
405 by the SO model results. The PVRR from PaR reflects a distribution of system variable
406 costs, including variable costs associated with existing contracts, wholesale-market
407 purchases and sales, fuel costs, variable operations and maintenance costs, emissions
408 costs, as applicable, and costs associated with energy or reserve deficiencies. Fixed
409 costs that do not change with system dispatch, including the cost of DSM resources,
410 fixed operations and maintenance costs, and the levelized revenue requirement of
411 capital additions for existing coal resources and potential new generating resources, are
412 based on the fixed costs from the SO model, which are combined with the distribution
413 of PaR variable costs to establish a distribution of system PVRR for each simulation.

414 **Q. How has PacifiCorp historically used the SO model and PaR?**

415 A. PacifiCorp uses the SO model and PaR to produce and evaluate resource portfolios in
416 its IRP. PacifiCorp also uses these models to analyze resource-acquisition
417 opportunities, resource retirements, resource capital investments, and system
418 transmission projects. The models were used to support the successful acquisition of
419 the Chehalis combined-cycle plant, to support selection of the Lake Side 2 combined-
420 cycle resource through a RFP process, and to evaluate installation of emissions control

421 equipment. These models will also be used to evaluate bids in the soon-to-be-issued
422 2017R RFP.

423 **Q. Are the SO model and PaR the appropriate tools for analyzing the net customer**
424 **benefits of the Combined Projects?**

425 A. Yes. The SO model and PaR are the appropriate modeling tools when evaluating
426 significant capital investment that influence PacifiCorp's resource mix and affect least-
427 cost dispatch of system resources. The SO model simultaneously and endogenously
428 evaluates capacity and energy trade-offs associated with resource capital projects and
429 is needed to understand how the type, timing, and location of future resources might be
430 affected by the Combined Projects. PaR provides additional granularity on how the
431 Combined Projects are projected to affect system operations, recognizing that key
432 system conditions are volatile and uncertain. Together, the SO model and PaR are best
433 suited to perform a net-benefit analysis for the Combined Projects that is consistent
434 with long-standing least-cost, least-risk planning principles applied in PacifiCorp's
435 IRP.

436 **Q. How did PacifiCorp use PaR to assess stochastic system-cost risk associated with**
437 **the Combined Projects?**

438 A. Just as it evaluates resource portfolio alternatives in the IRP, PacifiCorp uses the
439 stochastic-mean PVRR and risk-adjusted PVRR, calculated from PaR study results, to
440 assess the stochastic system cost risk of the Combined Projects. With Monte Carlo
441 sampling of stochastic variables, PaR produces a distribution of system variable costs.
442 The stochastic-mean PVRR is the average of net variable operating costs from the
443 distribution of system variable costs, combined with system fixed costs from the SO

444 model. PacifiCorp uses a risk-adjusted PVRR to evaluate stochastic system cost risk.
445 The risk-adjusted PVRR incorporates the expected value of low-probability, high-cost
446 outcomes. The risk-adjusted PVRR is calculated by adding five percent of system
447 variable costs, from the 95th percentile of the distribution of system variable costs, to
448 the stochastic-mean PVRR.

449 When applied to the analysis of the Combined Projects, the stochastic-mean
450 PVRR represents the expected level of system costs from cases with and without the
451 Wind Projects and the Transmission Projects. The risk-adjusted PVRR is used to assess
452 whether the Combined Projects cause a disproportionate increase to system variable
453 costs under low-probability, high-cost system conditions.

454 **Q. Did PacifiCorp analyze how other assumptions affect its economic analysis of the**
455 **Combined Projects?**

456 A. Yes. In addition to assessing stochastic system cost risk, PacifiCorp analyzed the
457 Combined Projects under a range of assumptions regarding wholesale market prices
458 and CO₂ policy (“price-policy”) assumptions. These assumptions drive NPC-related
459 benefits, and so it is important to understand how the net-benefit analysis is affected
460 under a range of potential outcomes. PacifiCorp developed low, medium, and high
461 scenarios for the market price of electricity and natural gas and zero, medium, and high
462 CO₂ price scenarios. Each pair of model simulations—with and without the Combined
463 Projects, in both the SO model and PaR—was analyzed under each combination of
464 these price-policy assumptions. I summarize the assumptions for each price-policy
465 scenario later in my testimony.

466 PacifiCorp also completed two sensitivity studies to assess how certain factors
467 affect the net benefits of the Combined Projects. The first sensitivity quantifies how the
468 net benefits of the Combined Projects are affected by the depreciable life assumed for
469 the new Wind Projects. PacifiCorp's base analysis assumes a 30-year depreciable life
470 when calculating revenue requirement associated with the Wind Projects. Considering
471 that wind facilities with modern equipment might continue operating over a longer
472 period, this sensitivity quantifies the economic impact if the depreciable life of the
473 Wind Projects were reset at 40 years.

474 The second sensitivity quantifies how the net benefits of the Combined Projects
475 are affected when paired with the wind repowering project, the subject of a concurrent
476 application. Consistent with PacifiCorp's wind repowering application, this sensitivity
477 assumes approximately 999 MW of existing wind resource capacity is upgraded with
478 modern equipment in the 2019-to-2020 time frame.

479 **Q. How much new Wyoming wind capacity did PacifiCorp analyze in its economic**
480 **analysis of the Combined Projects for this Application?**

481 A. PacifiCorp assumed approximately 1,180 MW of new Wyoming wind resources for all
482 SO model and PaR simulations that include the Combined Projects. As described by
483 Mr. Teply, this includes approximately 860 MW from the Wind Projects, which can
484 achieve commercial operation by year-end 2020. The remaining 320-MW balance of
485 new wind resource capacity is associated with certain qualifying facility projects (the
486 "QF Projects") that are located in the Aeolus area, have executed PPAs with PacifiCorp,
487 and have preferential positions in the transmission interconnection queue. The QF
488 Projects are reasonably expected to interconnect with PacifiCorp's transmission system

489 after the Aeolus-to-Bridger/Anticline Line is placed in service and are assumed to
490 achieve commercial operation at the end of 2021, consistent with the terms in their
491 PPAs. Because the QF Projects are not expected to be able to interconnect with
492 PacifiCorp's transmission system without the Aeolus-to-Bridger/Anticline Line, they
493 are only included in the SO model and PaR simulations that include the Combined
494 Projects.

495 **Q. Why is the total capacity of the new Wyoming wind resources included in**
496 **PacifiCorp's economic analysis of the Combined Projects different from the**
497 **capacity included in the 2017 IRP preferred portfolio?**

498 A. As discussed in the testimony of Mr. Teply, PacifiCorp is seeking approvals for the
499 specific wind projects that it will offer as benchmark resources in the 2017R RFP. This
500 includes three projects (Ekola Flats, TB Flats I, and TB Flats II) being developed by a
501 third party totaling approximately 750 MW and a fourth, 110-MW project (McFadden
502 Ridge II), which PacifiCorp is developing on a site it controls. The capacity of the
503 specific Wind Projects that will be offered as benchmark resources in the 2017R RFP
504 (approximately 860 MW), when combined with the total capacity of the QF Projects
505 (320 MW), totals 1,180 MW. This level of procurement is consistent with PacifiCorp's
506 2017 IRP action item to procure *at least* 1,100 MW of Wyoming wind resources.
507 PacifiCorp will evaluate the level of Wyoming wind resource procurement that will
508 maximize customer benefits, up to approximately 1,270 MW of new resource
509 interconnections enabled by the Aeolus-to-Bridger/Anticline Line, based on specific
510 bids submitted in response to the 2017R RFP.

511 **Q. What key assumptions did PacifiCorp update since analyzing the new Wyoming**
512 **wind resources and the Aeolus-to-Bridger/Anticline Line in its 2017 IRP?**

513 A. Beyond the price-policy assumptions used to analyze a range of NPC-related benefits,
514 PacifiCorp's economic analysis reflects updated assumptions for up-front capital costs,
515 run-rate operating costs, and energy output specific to the Wind Projects and QF
516 Projects described earlier in my testimony. PacifiCorp's analysis assumes an up-front
517 capital investment for the Wind Projects totaling approximately [REDACTED] and are
518 assumed to operate at a capacity-weighted-average-annual capacity factor of
519 [REDACTED]. The PPA price paid to the QF Projects add [REDACTED] to total-system
520 NPC beginning 2022, rising to [REDACTED] by the end of their contract terms in 2041.
521 The QF Projects are assumed to operate at an aggregate capacity factor of 40.7 percent.
522 The cost and performance assumptions for the Wind Projects and the QF Projects
523 studied for this application are summarized in Confidential Exhibit RMP___(RTL-1).

524 The up-front capital investment for the Aeolus-to-Bridger/Anticline Line is
525 [REDACTED], consistent with the capital cost assumed in PacifiCorp's 2017 IRP. The
526 assumed up-front capital investment for the 230 kV Network Upgrades, reflecting costs
527 to interconnect the Wind Projects, total [REDACTED]. The cost and performance
528 assumptions for the Transmission Projects studied for this application are also
529 summarized in Confidential Exhibit RMP___(RTL-1).

530 **Q. Does PacifiCorp assume that all of the up-front capital costs of the Transmission**
531 **Projects will be paid by its retail customers?**

532 A. No. While the up-front capital cost of the Transmission Projects will contribute to
533 retail-customer rate base, the revenue requirement for these investments will be

534 partially offset by incremental revenue from other transmission customers. The up-
535 front transmission costs will flow into PacifiCorp's formula transmission rate under its
536 Open Access Transmission Tariff ("OATT") and generate revenue credits that offset
537 costs for retail customers.

538 PacifiCorp's merchant function, which uses PacifiCorp's transmission system
539 to serve retail-customer load and to manage retail-customer NPC through off-system
540 market sales and purchases, is the largest user of PacifiCorp's transmission system.
541 However, other transmission customers pay OATT-based transmission rates that
542 generate revenue credits and offset the cost of PacifiCorp's transmission revenue
543 requirement. As discussed in Mr. Vail's testimony, the Transmission Projects are
544 considered network transmission assets under PacifiCorp's OATT and therefore will be
545 given rolled-in treatment under PacifiCorp's transmission formula rate. Over recent
546 history, these revenue credits have accounted for approximately 12 percent of
547 PacifiCorp's transmission revenue requirement. Based on this recent history,
548 PacifiCorp's analysis assumes its retail customers pay 88 percent of the revenue
549 requirement from the up-front capital cost for the Transmission Projects after
550 accounting for an assumed 12 percent revenue credit from other transmission
551 customers.

552 **Q. How did PacifiCorp model de-rates to its Wyoming 230 kV transmission system**
553 **when evaluating the Combined Projects?**

554 A. In its final 2017 IRP resource-portfolio screening process, PacifiCorp identified and
555 quantified reliability benefits associated with the Aeolus-to-Bridger/Anticline Line.
556 This new transmission project will eliminate de-rates caused by outages on 230 kV

557 transmission-system elements. Historical outages on this part of PacifiCorp's
558 transmission system indicate an average de-rate of 146 MW over approximately
559 88 outage days per year, which equates to approximately one 146-MW, twenty-four
560 hour outage every four days. Without knowing when these events might occur, de-rates
561 on the existing 230 kV transmission system were captured in the SO model and PaR as
562 a 36.5 MW reduction in the transfer capability from eastern Wyoming to the Aeolus
563 area. In simulations that include the Combined Projects, this de-rate assumption was
564 eliminated when the new transmission assets are placed in service at the end of October
565 2020.

566 **Q. How did PacifiCorp model line-loss benefits associated with the Transmission**
567 **Projects when performing its economic analysis of the Combined Projects?**

568 A. Line-loss benefits are only applicable in those simulations where the Transmission
569 Projects are built and therefore were only considered in the simulations that include the
570 Combined Projects. When the Aeolus-to-Bridger/Anticline Line is added in parallel to
571 the existing transmission lines, resistance is reduced, which lowers line losses. With
572 reduced line losses, an incremental 11.6 average MW (“aMW”) of energy, which
573 equates to approximately 102 gigawatt hours (“GWh”), will be able to flow out of
574 eastern Wyoming each year. The line-loss benefit was reflected in the SO model and
575 PaR by reducing northeast Wyoming load by approximately 11.6 aMW each year.

576 **Q. Did PacifiCorp analyze potential EIM benefits in its economic analysis of the**
577 **Combined Projects?**

578 A. Yes. In its final 2017 IRP resource-portfolio screening process, PacifiCorp described
579 how the EIM can provide potential benefits when incremental energy is added to

580 transmission-constrained areas of Wyoming. Unscheduled or unused transmission from
581 participating EIM entities enables more efficient power flows within the hour. With
582 increasing participation in the EIM, there will be increasing opportunities to move
583 incremental energy from Wyoming to offset higher-priced generation in the PacifiCorp
584 system or other EIM participants' systems. The more efficient use of transmission that
585 is expected with growing participation in the EIM was captured in the economic
586 analysis of the Combined Projects by increasing the transfer capability between the east
587 and west sides of PacifiCorp's system by 300 MW (from the Jim Bridger plant to south-
588 central Oregon). The ability to more efficiently use intra-hour transmission from a
589 growing list of EIM participants is not driven by the Combined Projects; however, this
590 increased connectivity provides the opportunity to move low-cost incremental energy
591 out of transmission-constrained areas of Wyoming.

592 **ANNUAL REVENUE REQUIREMENT MODELING METHODOLOGY**

593 **Q. In addition to the system modeling used to calculate present-value net benefits**
594 **over a 20-year planning period, has PacifiCorp forecasted the change in nominal**
595 **revenue requirement due to the Combined Projects?**

596 A. Yes. The system PVRR from the SO model and PaR was calculated from an annual
597 stream of forecasted revenue requirement over a 20-year time frame, consistent with
598 the planning period in the IRP. The annual stream of forecasted revenue requirement
599 captures nominal revenue requirement for non-capital items (*i.e.*, NPC, fixed
600 operations and maintenance, etc.) and levelized revenue requirement for capital
601 expenditures. To estimate the annual revenue-requirement impacts of the Combined

602 Projects, capital costs for the Wind Projects and the Transmission Projects need to be
603 considered in nominal terms (*i.e.*, not levelized).

604 **Q. Why is the capital revenue requirement used in the calculation of the system**
605 **PVRR from the SO model and PaR levelized?**

606 A. Levelization of capital revenue requirement is necessary in these models to avoid
607 potential distortions in the economic analysis of capital-intensive assets that have
608 different lives and in-service dates. Without levelization, this potential distortion is
609 driven by how capital costs are included in rate base over time. Capital revenue
610 requirement is generally highest in the first year an asset is placed in service and
611 declines over time as the asset depreciates.

612 Consider the potential implications of modeling nominal capital revenue
613 requirement for a future generating resource needed in 2036, the last year of the 2017
614 IRP planning period. If nominal capital revenue requirement were assumed, the model
615 would capture in its economic assessment of resource alternatives the highest, first-
616 year revenue requirement capital cost without having any foresight into the potential
617 benefits that resource would provide beyond 2036. If nominal capital costs were
618 applied, the model's economic assessment of resource alternatives for the 2036
619 resource need would inappropriately favor less capital-intensive projects or projects
620 having longer asset lives, even if those alternatives would increase system costs over
621 their remaining life. Levelized capital costs for assets that have different lives and in-
622 service dates is an established way to address these types of distortions in the
623 comparative economic analysis of resource alternatives.

624 **Q. How did PacifiCorp forecast the annual revenue-requirement impacts of the**
625 **Combined Projects?**

626 A. In the simulations that include the Combined Projects, the annual stream of costs for
627 the Wind Projects, including levelized capital and PTCs, the QF Projects, and the
628 Transmission Projects are temporarily removed from the annual stream of costs used
629 to calculate the stochastic-mean PVRR. The differential in the remaining stream of
630 annual costs, which includes all system costs except for those associated with the
631 Combined Projects and the QF Projects, represents the net system benefit caused by
632 the Combined Projects.

633 These data are disaggregated to isolate the estimated annual NPC benefits, other
634 non-NPC variable-cost benefits (*i.e.*, variable operations and maintenance and
635 emissions costs for those scenarios that include a CO₂ price assumption), and fixed-
636 cost benefits. To complete the annual revenue-requirement forecast, the change in costs
637 for the Combined Projects and the QF Projects, including nominal capital revenue
638 requirement and PTCs, are added back in with the annual system net benefits caused
639 by the Combined Projects.

640 **Q. Over what time frame did PacifiCorp estimate the change in annual revenue**
641 **requirement due to the Combined Projects?**

642 A. The change in annual revenue requirement was estimated through 2050. This captures
643 the full 30-year life of the Wind Projects.

644 **Q. What is the assumed life of the Transmission Projects?**

645 A. PacifiCorp assumed a 62-year life for the Transmission Projects. The Transmission
646 Projects will continue to provide system benefits well beyond 2050 when the Wind

647 Projects are fully depreciated. These additional benefits are not reflected in
648 PacifiCorp's economic analysis.

649 **Q. How did PacifiCorp calculate the annual net benefits caused by the Combined**
650 **Projects beyond the 20-year forecast period used in PaR?**

651 A. The PaR-forecast period runs from 2017 through 2036. The change in net system
652 benefits caused by the Combined Projects over the 2028-through-2036 time frame,
653 expressed in dollars-per-MWh of incremental energy output from the Wind Projects
654 and the QF Projects, were used to estimate the change in net system benefits from 2037
655 through 2050. This calculation was performed in several steps.

656 First, the net system benefits caused by the Combined Projects were divided by
657 the change in incremental energy expected from the Wind Projects and the QF Projects,
658 as modeled in PaR over the 2028-through-2036 time frame. Next, the net system
659 benefits per MWh of incremental energy from the Wind Projects and the QF Projects
660 over the 2028-through-2036 time frame were levelized. These levelized results were
661 extended out through 2050 at inflation. The levelized net system benefits per MWh of
662 incremental energy output from the Wind Projects and the QF Projects over the 2037-
663 through-2050 time frame were then multiplied by the change in incremental energy
664 output from the Wind Projects and the QF Projects over the same period.

665 **Q. Why did PacifiCorp use PaR results from the 2028-through-2036 time frame to**
666 **extend system cost impacts out through 2050?**

667 A. Consistent with the 2017 IRP, PacifiCorp's economic analysis of the Combined
668 Projects assumes the Dave Johnston coal plant, located in eastern Wyoming, retires at
669 the end of 2027. When this plant is assumed to retire, transmission congestion affecting

670 energy output from resources in eastern Wyoming, where the Wind Projects and the QF
671 Projects are located, is reduced. The incremental energy output from the Wind Projects
672 and the QF Projects provides more system benefits when not constrained by
673 transmission limitations. Consequently, the net-system benefits caused by the
674 Combined Projects over the 2028-through-2036 time frame, after Dave Johnston is
675 assumed to retire, is representative of net system benefits that could be expected beyond
676 2036.

677 **Q. Did PacifiCorp calculate a PVRR(d) for the Combined Projects using its estimate**
678 **of annual revenue requirement impacts projected out through 2050?**

679 A. Yes.

680 **PRICE-POLICY SCENARIOS**

681 **Q. Please explain why price-policy scenarios are important when analyzing the**
682 **Combined Projects.**

683 A. Wholesale-power prices, often set by natural-gas prices, and the system cost impacts
684 of potential CO₂ policies influence the forecast of net system benefits from the
685 Combined Projects. Wholesale-power prices and CO₂ policy outcomes affect the value
686 of system energy, the dispatch of system resources, and PacifiCorp's resource mix.
687 Consequently, wholesale-power prices and CO₂ policy assumptions affect the NPC
688 benefits, non-NPC variable-cost benefits, and system fixed-cost benefits of the
689 Combined Projects. Because wholesale-power prices and CO₂ policy outcomes are both
690 uncertain and important drivers to the economic analysis, PacifiCorp studied the
691 economics of the Combined Projects under a range of different price-policy scenarios.

692 **Q. What price-policy scenarios did PacifiCorp use in its economic analysis of the**
693 **Combined Projects?**

694 A. PacifiCorp analyzed the Combined Projects under nine different price-policy scenarios.
695 PacifiCorp developed three wholesale-power price scenarios (low, medium, and high),
696 and similarly developed three CO₂ policy scenarios (zero, medium, and high). The nine
697 price-policy scenarios developed for the economic analysis of the Combined Projects
698 reflect different combinations of these scenario assumptions.

699 Considering that there is a high level of correlation between wholesale-power
700 prices and natural-gas prices, the wholesale-power price scenarios were based on a
701 range of natural-gas price assumptions. This ensures consistency between power price
702 and natural-gas price assumptions for each scenario. PacifiCorp implemented its CO₂
703 policy assumptions through a CO₂ price, expressed in dollars-per-ton.

704 While it is unlikely that the CPP will be implemented in its current form, it is
705 possible that future CO₂ policies targeting electric-sector emissions could be adopted
706 and impose incremental costs to drive emissions reductions. CO₂ price assumptions
707 used in the price-policy scenarios are not intended to mimic a specific type of policy
708 mechanism (*i.e.*, a tax or an allowance price under a cap-and-trade program), but are
709 intended to recognize that there might be future CO₂ policies that impose a cost to
710 reduce emissions. Table 1 summarizes the nine price-policy scenarios used to analyze
711 the Combined Projects.

Table 1. Price-Policy Scenarios

Price-Policy Scenario	Natural-Gas Prices (Levelized \$/MMBtu)*	CO ₂ Price Description
Low Gas, Zero CO ₂	\$3.19	\$0/ton
Low Gas, Medium CO ₂	\$3.19	\$3.41/ton in 2025 growing to \$14.40/ton in 2036
Low Gas, High CO ₂	\$3.19	\$4.73/ton in 2025 growing to \$38.42/ton in 2036
Medium Gas, Zero CO ₂	\$4.07	\$0/ton
Medium Gas, Medium CO ₂	\$4.13	\$3.41/ton in 2025 growing to \$14.40/ton in 2036
Medium Gas, High CO ₂	\$4.13	\$4.73/ton in 2025 growing to \$38.42/ton in 2036
High Gas, Zero CO ₂	\$5.83	\$0/ton
High Gas, Medium CO ₂	\$5.83	\$3.41/ton in 2025 growing to \$14.40/ton in 2036
High Gas, High CO ₂	\$5.83	\$4.73/ton in 2025 growing to \$38.42/ton in 2036

*Nominal levelized Henry Hub natural-gas price from 2018 through 2036.

712 **Q. Please describe the natural-gas price assumptions used in the price-policy**
 713 **scenarios.**

714 A. The medium-natural-gas-price assumptions that are paired with zero CO₂ prices reflect
 715 natural-gas prices from PacifiCorp’s official forward price curve (“OFPC”) dated
 716 April 26, 2017. The OFPC uses observed forward market prices as of April 26, 2017,
 717 for 72 months, followed by a 12-month transition to natural-gas prices based on a
 718 forecast developed by [REDACTED]. The low-, medium-, and high-natural-gas price
 719 assumptions used for all other scenarios were chosen after reviewing a range of credible
 720 third-party forecasts developed by [REDACTED], and the U.S. Department of
 721 Energy’s Energy Information Administration. Exhibit RMP___(RTL-2) shows the
 722 range in natural-gas price assumptions from these third-party forecasts relative to those
 723 adopted for the price-policy scenarios to evaluate the Combined Projects.

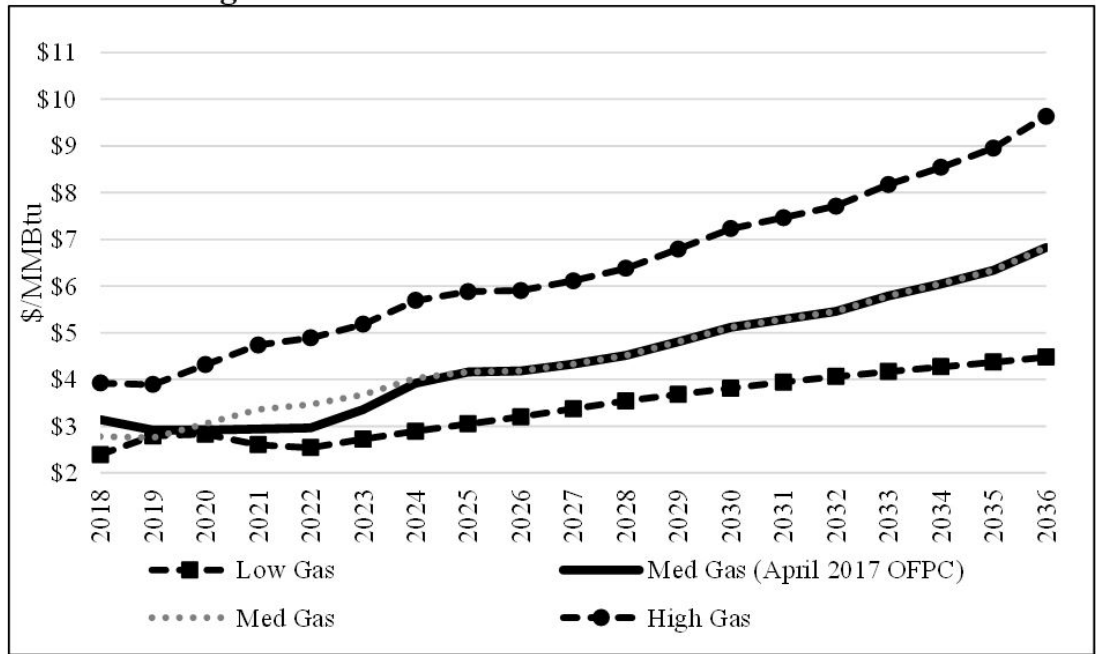
724 The low-natural-gas price assumption was derived from a low-price scenario
 725 developed by [REDACTED], which is based on surging growth in price-inelastic associated gas,

REDACTED

726 technology improvements, stagnant liquefied-natural-gas exports, and an ever-
727 expanding resource base. The medium-natural-gas price assumption, which is used
728 beyond month 84 in the April 2017 OFPC, and in all months when medium-natural-gas
729 prices are paired with medium or low CO₂ price assumptions, is based on a base-case
730 forecast from [REDACTED] that is reasonably aligned with other base-case forecasts. The
731 high-natural-gas price assumption was based on a high-price scenario from [REDACTED].
732 The high-price scenario is based on risk-aversion, whereby natural-gas developers are
733 reluctant to commit capital before demand, and the associated price response,
734 materializes. This gives rise to exaggerated boom-bust cycles (cyclical periods of high
735 prices and low prices). PacifiCorp smoothed the boom-bust cycle in the third party's
736 high-price scenario because the specific timing of these cycles are extremely difficult
737 to project with reasonable accuracy.

738 Figure 1 shows Henry Hub natural-gas price assumptions from the April 2017
739 OFPC, low-, medium-, and high-natural-gas price scenarios. The April 2017 OFPC
740 forecast only differs from the medium-natural-gas-price assumption in that it reflects
741 observed-market forwards through the first 72 months followed by a twelve-month
742 transition to [REDACTED]'s base-case forecast.

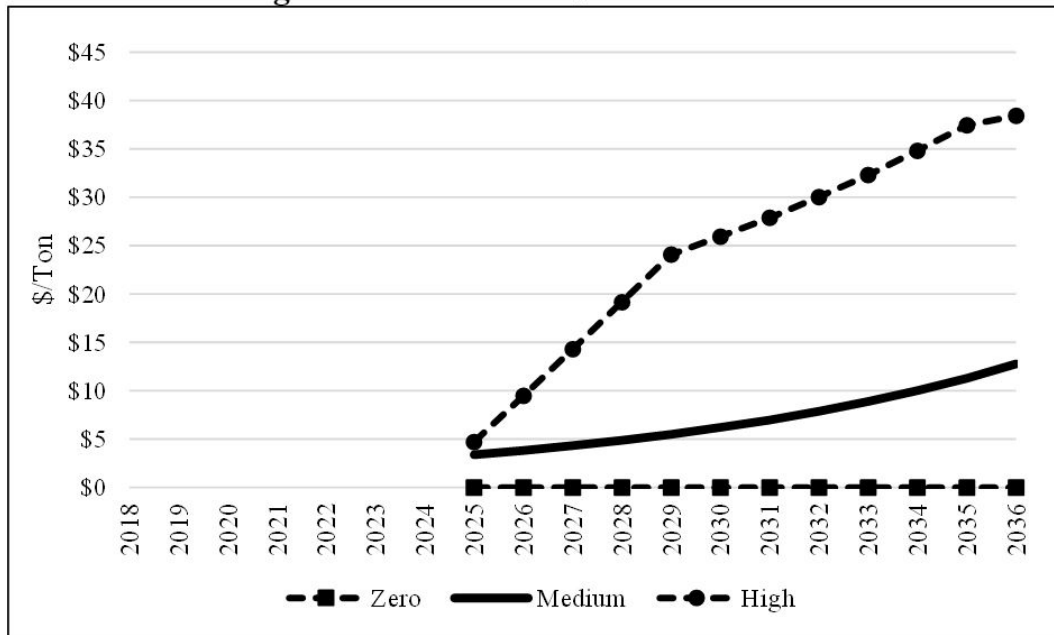
Figure 1. Nominal Natural-Gas Price Scenarios



743 Q. Please describe the CO₂ price assumptions used in the price-policy scenarios.

744 A. As with natural-gas prices, the medium- and high-CO₂ price assumptions are based on
745 third-party projections from [REDACTED] and [REDACTED]. Both forecasters assume CO₂ prices
746 start in 2025. To bracket the low end of potential-policy outcomes, PacifiCorp assumes
747 there are no future policies adopted that would require incremental costs to achieve
748 emissions reductions in the electric sector. In this scenario, the assumed CO₂ price is
749 zero. Figure 2 shows the three CO₂ price assumptions used to analyze the Combined
750 Projects.

Figure 2. Nominal CO₂-Price Scenarios



SYSTEM MODELING PRICE-POLICY RESULTS

751

752 **Q. Please summarize the PVRR(d) results calculated from the SO model and PaR**
 753 **through 2036.**

754 **A.** Table 2 summarizes the PVRR(d) results for each price-policy scenario. The PVRR(d)
 755 between cases with and without the Combined Projects are shown from the SO model
 756 and from PaR, which was used to calculate both the stochastic-mean PVRR(d) and the
 757 risk-adjusted PVRR(d). The data that was used to calculate the PVRR(d) results shown
 758 in the table are provided as Exhibit RMP___(RTL-3).

**Table 2. SO Model and PaR PVRR(d)
(Benefit)/Cost of the Combined Projects (\$ million)**

Price-Policy Scenario	SO Model PVRR(d)	PaR Stochastic-Mean PVRR(d)	PaR Risk-Adjusted PVRR(d)
Low Gas, Zero CO ₂	\$121	\$77	\$74
Low Gas, Medium CO ₂	\$73	\$32	\$26
Low Gas, High CO ₂	(\$84)	(\$133)	(\$147)
Medium Gas, Zero CO ₂	(\$19)	(\$57)	(\$66)
Medium Gas, Medium CO ₂	(\$85)	(\$111)	(\$124)
Medium Gas, High CO ₂	(\$156)	(\$224)	(\$242)
High Gas, Zero CO ₂	(\$304)	(\$260)	(\$280)
High Gas, Medium CO ₂	(\$318)	(\$272)	(\$293)
High Gas, High CO ₂	(\$396)	(\$409)	(\$437)

759 Over a 20-year period, the Combined Projects reduce customer costs in seven
760 out of nine price-policy scenarios price-policy scenarios. This trend occurs in the
761 PVRR(d) calculated from both the SO model and PaR. The only price-policy scenarios
762 without net customer benefits are those assuming the lowest natural-gas prices when
763 paired with either medium or zero-CO₂ price assumptions. Under the central price-
764 policy scenario, assuming medium-natural-gas prices and medium-CO₂ prices, the
765 PVRR(d) benefits range between \$85 million, when based upon SO model results, and
766 \$124 million, when based upon PaR-risk-adjusted results.

767 The PVRR(d) results show that the benefits of the Combined Projects increase
768 with natural-gas prices and CO₂ prices, which increase NPC and other system variable
769 cost benefits.

770 **Q. Is there incremental customer upside to the PVRR(d) results calculated from the**
771 **SO and PaR models through 2036?**

772 A. Yes. The PVRR(d) results presented in Table 2 do not reflect the potential value of
773 RECs generated by the incremental wind energy output from the Wind Projects.
774 Customer benefits for all price-policy scenarios would improve by approximately \$26

775 million for every dollar assigned to the incremental RECs that will be generated from
776 the Wind Projects through 2036. Beyond potential REC-revenue benefits, the economic
777 analysis of the Combined Projects does not reflect PacifiCorp's enhanced ability to
778 comply with mandated reliability and performance standards the opportunity for further
779 increases to the transfer capability across the Aeolus-to-Bridger/Anticline Line with the
780 construction of additional segments of the Energy Gateway project.

781 **Q. Why do the PaR results tend to show a different level of benefits from Combined**
782 **Projects when compared to the results from the SO model?**

783 A. The two models assess the system impacts of the Combined Projects in different ways.
784 The SO model is designed to dynamically assess system dispatch, with less granularity
785 than PaR, while optimizing the selection of resources to the portfolio over time. PaR is
786 able to dynamically assess system dispatch, with more granularity than the SO model
787 and with consideration of stochastic risk variables; however, PaR does not modify the
788 type, timing, size and location of resources in the portfolio in response to its more
789 detailed assessment of system dispatch.

790 **Q. Does one of these two models provide a better assessment of the Combined**
791 **Projects relative to the other?**

792 A. No. The two models are simply different, and both are useful in establishing a range of
793 benefits from the Combined Projects through the 20-year forecast period. Importantly,
794 the PVRR(d) results from both models show customer benefits across all price-policy
795 scenarios with consistent trends in the difference in PVRR(d) results between price-
796 policy scenarios. The consistency in the trend of forecasted benefits between the two
797 models, each having its own strengths, shows that the benefits from the Combined

798 Projects are robust across a range of price-policy assumptions and when analyzed using
799 different modeling tools.

800 **Q. How do the risk-adjusted PVRR(d) results compare to the stochastic-mean**
801 **PVRR(d) results?**

802 A. The risk-adjusted PVRR(d) results consistently show a slight increase in the benefits
803 of the Combined Projects when compared to the stochastic-mean PVRR(d) results. This
804 indicates that the Combined Projects reduce the risk of high-cost, low-probability
805 outcomes that can occur due to volatility in stochastic variables like load, wholesale-
806 market prices, hydro generation, and thermal-unit outages.

807 **ANNUAL REVENUE REQUIREMENT PRICE-POLICY RESULTS**

808 **Q. Please summarize the PVRR(d) results calculated from the change in annual**
809 **revenue requirement through 2050.**

810 A. Table 3 summarizes the PVRR(d) results for each price-policy scenario calculated off
811 of the change in annual nominal revenue requirement through 2050. The annual data
812 over the period 2017 through 2050 that was used to calculate the PVRR(d) results
813 shown in the table are provided as Exhibit RMP___(RTL-4).

**Table 3. Nominal Revenue Requirement PVRR(d)
(Benefit)/Cost of the Combined Projects (\$ million)**

Price-Policy Scenario	Annual Revenue Requirement PVRR(d)
Low Gas, Zero CO ₂	\$174
Low Gas, Medium CO ₂	\$93
Low Gas, High CO ₂	(\$194)
Medium Gas, Zero CO ₂	(\$53)
Medium Gas, Medium CO ₂	(\$137)
Medium Gas, High CO ₂	(\$317)
High Gas, Zero CO ₂	(\$341)
High Gas, Medium CO ₂	(\$351)
High Gas, High CO ₂	(\$595)

REDACTED

814 When calculated through 2050, which covers the 30-year life of the Wind
815 Projects, the Combined Projects reduce customer costs in seven out of nine price-policy
816 scenarios. The only price-policy scenarios without net customer benefits are those
817 assuming the lowest natural-gas prices when paired with either medium or zero-CO₂
818 price assumptions. The PVRR(d) results show customer benefits under the price-policy
819 scenario with low natural-gas prices and high-CO₂ prices, in all three of the medium-
820 natural-gas price scenarios, and in all three of the high-natural-gas price scenarios.
821 Under the central price-policy scenario, assuming medium-natural-gas prices and
822 medium-CO₂ prices, the PVRR(d) benefit is \$137 million.

823 Consistent with the PVRR(d) results calculated from the SO model and PaR
824 through 2036, the PVRR(d) results show that the benefits of the Combined Projects
825 increase with natural-gas prices and CO₂ prices, which increase NPC and other system
826 variable cost benefits.

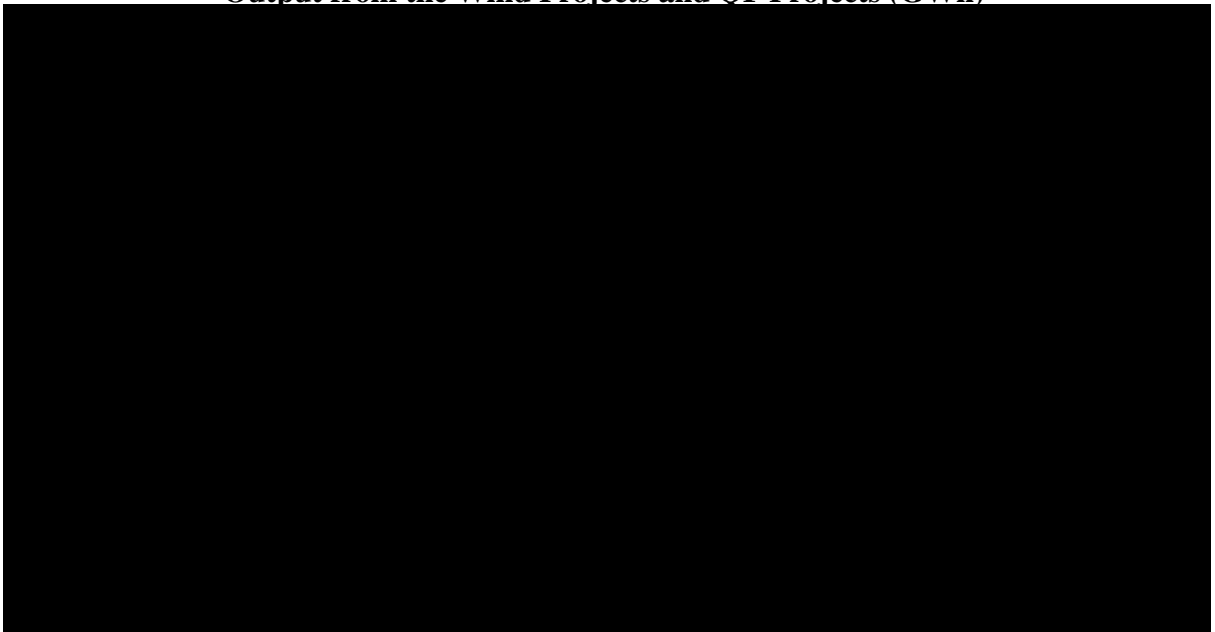
827 **Q. What causes the decrease in PVRR(d) benefits when calculated off of nominal**
828 **revenue requirement through 2050 relative to the PVRR(d) results calculated**
829 **from the SO model and PaR results through 2036?**

830 A. The PVRR(d) calculated from estimated annual revenue requirement through 2050
831 reflects reduced incremental wind energy output beginning in 2042 after the QF
832 Projects' PPAs end. Confidential Figure 3 shows the incremental change in wind energy
833 output from the Wind Projects and the QF Projects. Incremental energy output
834 associated with the Combined Projects is steady at approximately [REDACTED] GWh over the
835 2022-through-2041 period. Beyond 2041, energy output is approximately [REDACTED]
836 GWh—[REDACTED]. This

REDACTED

837 reduction in incremental wind energy output reduces NPC benefits and other system
838 variable costs benefits over the last nine years of the PVRR(d) calculated off the change
839 in nominal revenue requirement estimates through 2050. Consequently, the PVRR(d)
840 calculated off the change in nominal revenue requirement through 2050 does not
841 capture likely benefits associated with a potential extension of the QF Projects' PPAs
842 or incremental procurement of additional Wyoming wind resources after the term of
843 these PPAs end.

**Confidential Figure 3. Change Incremental Wind Energy
Output from the Wind Projects and QF Projects (GWh)**



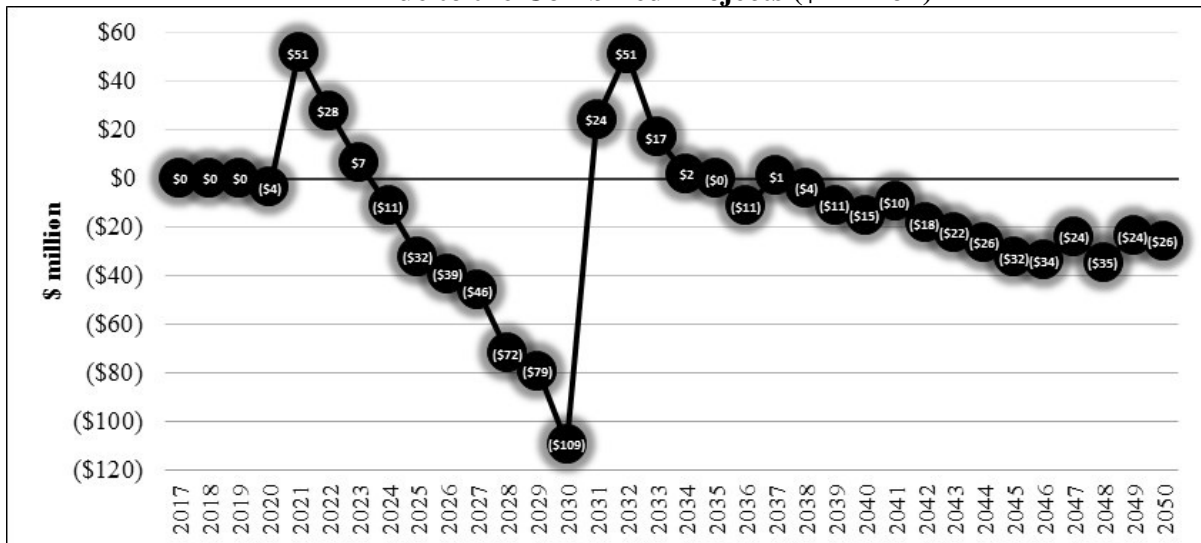
844 **Q. Is there incremental customer upside to the PVRR(d) results calculated from the**
845 **change in estimated annual revenue requirement through 2050?**

846 A. Yes. As in the case with the PVRR(d) results calculated from the SO model and PaR
847 results through 2036, the PVRR(d) results presented in Table 3 do not reflect the
848 potential value of RECs produced by the Wind Projects. Customer benefits for all price-
849 policy scenarios would improve by approximately \$34 million for every dollar assigned
850 to the incremental RECs that will be generated from the Wind Projects through 2050.

851 Q. Please describe the change in annual nominal revenue requirement from the
 852 Combined Projects.

853 A. Figure 4 shows the estimated change in annual nominal-revenue requirement due to the
 854 Combined Projects for the medium-natural-gas and medium-CO₂-price-policy scenario
 855 on a total-system basis. The annual revenue requirement shown in the figure reflects
 856 all costs for the Combined Projects, including capital revenue requirement
 857 (*i.e.*, depreciation, return, income taxes, and property taxes) net of transmission
 858 revenue credits, operations and maintenance expenses, the Wyoming wind-production
 859 tax, incremental wind integration costs, and PTCs. The project costs are netted against
 860 system impacts of the Combined Projects, reflecting the change in NPC, emissions,
 861 non-NPC variable costs, and system fixed costs that are affected by, but not directly
 862 associated with, the Combined Projects.

**Figure 4. Total-System Change in Annual Revenue Requirement
 Due to the Combined Projects (\$ million)**



863 In the initial year the Combined Projects come online, net system benefits offset
 864 partial-year capital revenue requirement. In 2021, the first full year the Combined
 865 Projects are in service, the change in total-system nominal revenue requirement

866 increases by \$51 million. This figure rapidly declines and crosses over from a net
 867 increase in nominal revenue requirement to a decrease in nominal revenue requirement
 868 beginning 2024—just four years after the first full year of operation. The net revenue
 869 requirement benefits persist and grow through 2030 as PTC benefits increase with
 870 inflation and the new equipment continues to depreciate. On a total-system basis, the
 871 change in annual revenue requirement is down by \$109 million in 2030—the last year
 872 the Wind Projects produce PTCs. After the PTCs expire, annual revenue requirement
 873 increases. However, as the assets continue to depreciate, the Combined Projects once
 874 again begin producing annual revenue requirement savings beginning 2036. These
 875 annual benefits persist through 2050.

876 **SENSITIVITY STUDY RESULTS**

877 **Q. Please summarize the results of the sensitivity that assumes the Wind Projects**
 878 **have a 40-year-depreciable life.**

879 **A.** Table 4 summarizes the PVRR(d) results for the sensitivity assuming a 40-year life for
 880 the Wind Projects. To assess the relative impact of the 40-year life, the PVRR(d) results
 881 were calculated through 2036 based on SO model and PaR results and are presented
 882 alongside the benchmark study in which the Combined Projects were evaluated
 883 assuming a 30-year life for the Wind Projects. Medium-natural-gas and medium-CO₂
 884 price-policy assumptions were applied to this sensitivity.

885 **Table 4. 40-Year-Life Sensitivity**
 886 **(Benefit)/Cost of the Combined Projects (\$ million)**

Model	Sensitivity PVRR(d)	Benchmark PVRR(d)	Change in PVRR(d)
SO Model	(\$106)	(\$85)	(\$21)
PaR Stochastic-Mean	(\$132)	(\$111)	(\$21)
PaR Risk-Adjusted	(\$145)	(\$124)	(\$21)

887 If the Wind Projects are depreciated over a 40-year life, reduced book
 888 depreciation would drive lower annual revenue requirement. In this sensitivity,
 889 PVRR(d) benefits increase by approximately \$21 million relative to the benchmark
 890 case assuming a 40-year life for the Wind Projects.

891 **Q. Please summarize the results of the sensitivity that analyzes the Combined**
 892 **Projects with wind repowering.**

893 A. Table 5 summarizes the PVRR(d) results for the sensitivity assuming the Combined
 894 Projects are implemented along with wind repowering of approximately 999 MW of
 895 existing wind capacity. To assess the relative impact of wind repowering on the
 896 Combined Projects, the PVRR(d) results were calculated through 2036 based on
 897 SO model and PaR results and are presented alongside the benchmark study in which
 898 the Combined Projects were evaluated without repowering. Medium-natural-gas and
 899 medium-CO₂ price-policy assumptions were applied to this sensitivity.

**Table 5. The Combined Projects with Wind Repowering Sensitivity
 (Benefit)/Cost (\$ million)**

Model	Sensitivity PVRR(d)	Benchmark PVRR(d)	Change in PVRR(d)
SO Model	(\$114)	(\$85)	(\$29)
PaR Stochastic-Mean	(\$104)	(\$111)	\$8
PaR Risk-Adjusted	(\$116)	(\$124)	\$8

902 When the Combined Projects are analyzed with the wind repowering project,
 903 PVRR(d) benefits increase by \$29 million when assessed with the SO model. PaR
 904 shows a slight \$8 million increase to the PVRR(d).

905 **Q. Do the PaR results for this sensitivity indicate that the wind repowering project**
 906 **lowers customer benefits if implemented in parallel with the Combined Projects?**

907 A. No. The sensitivity does not capture any of the incremental benefits from the wind
 908 repowering project that will occur just beyond the 2036 period, which is the last year

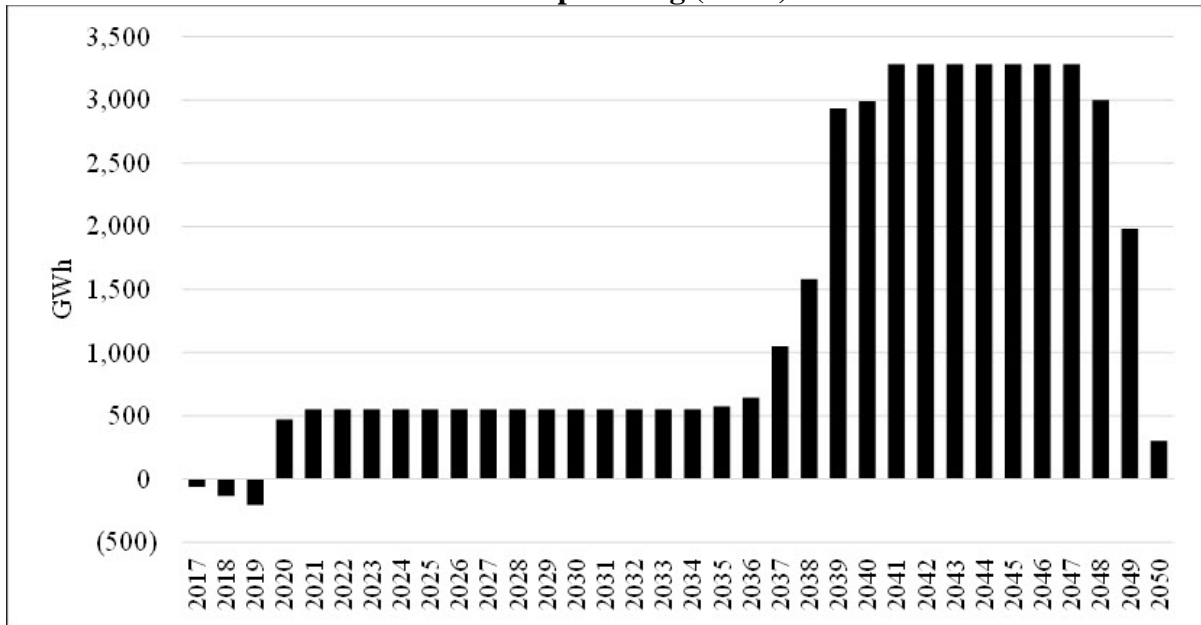
909 simulated in the SO model and PaR. Consequently, the PVRR(d) results from the
910 SO model and PaR do not capture the significant increase in the benefits from
911 repowering that is associated with increased incremental energy output that will occur
912 beyond 2036.

913 The change in wind energy output between cases with and without repowering
914 experiences a step change in the 2036-through-2040 time frame, when the wind
915 facilities within the repowering project scope that were originally placed in-service
916 during the 2006-through-2010 time frame would otherwise have hit the end of their
917 depreciable life. Before the 2036-through-2040 time frame, the period captured in the
918 PVRR(d) results summarized in Table 5, the change in wind energy output from
919 repowering reflects the incremental energy production that results from installing
920 modern equipment on repowered wind assets. Beyond the 2036-through-2040 time
921 frame, a period that is not captured in the PVRR(d) results reported in Table 5, the
922 change in wind energy output between a case with and without repowering reflects the
923 full energy output from the repowered wind facilities that would otherwise be retired.

924 Figure 5 shows the incremental change in wind energy output resulting from
925 the repowering project. Incremental energy output associated with wind repowering
926 progressively increases over the 2036-through-2040 period, as wind facilities originally
927 placed in service in the 2006-through-2010 time frame would have otherwise hit the
928 end of their lives. Before 2036, and once all of the wind resources within the project
929 scope are repowered, the average annual incremental increase in wind energy output is
930 approximately 551 GWh. Beyond 2040, and before the new equipment hits the end of
931 its depreciable life, the average annual incremental increase in wind energy output is

932 approximately 3,283 GWh. The value of this incremental wind-energy output
 933 associated with repowering adds substantial incremental benefits not reflected in the
 934 PVRR(d) results for this sensitivity that would more than offset the modest \$8 million
 935 PVRR(d) incremental cost based on PaR results through 2036.

Figure 5. Change in Incremental Wind Energy Output Due to Repowering (GWh)



CONCLUSION

936

937 **Q. Please summarize the conclusions of your testimony.**

938

939 A. PacifiCorp’s analysis supports proceeding with its planned investments in the Wind
 940 Projects and Transmission Projects. The Wind Projects, which are enabled by the
 941 Transmission Projects will: (1) qualify for ten years of federal PTCs; (2) produce zero-
 942 fuel-cost energy that will lower NPC; (3) generate RECs, which can be sold in the
 943 market to create additional revenues that would lower net customer costs; and (4) help
 to decarbonize PacifiCorp’s resource portfolio, which mitigates long-term risk

944 associated with potential future state and federal policies targeting CO₂ emissions
945 reductions from the electric sector.

946 The Transmission Projects will: (1) relieve congestion on the current
947 transmission system in eastern Wyoming; (2) enable the additional wind resource
948 interconnections; (3) provide critical voltage support to the Wyoming transmission
949 network; (4) improve overall reliability of the transmission system and enhance
950 PacifiCorp's ability to comply with mandated reliability and performance standards;
951 (5) reduce line losses; and (6), create an opportunity for further increases to the transfer
952 capability across the Aeolus-to-Bridger/Anticline Line with the construction of
953 additional segments of the Energy Gateway project.

954 The economic analysis of the Combined Projects demonstrates that net benefits
955 more than outweigh net project costs.

956 **Q. What do you recommend?**

957 A. As supported by PacifiCorp's economic analysis, I recommend that the Commission
958 determine that PacifiCorp's decision to invest in the Wind Projects and the
959 Transmission Projects is in the public interest and approve the Application as filed,
960 including the proposed ratemaking treatment for the new costs and benefits of the
961 Combined Projects.

962 **Q. Does this conclude your direct testimony?**

963 A. Yes.