

1		INTRODUCTION AND SUMMARY
2	Q.	Please state your name, business address, and current position with PacifiCorp
3		d/b/a Rocky Mountain Power ("Company").
4	A.	My name is Jeffrey K. Larsen, and my business address is 1407 West North Temple
5		Suite 310, Salt Lake City, Utah 84116. I am currently employed as Vice President of
6		Regulation for Rocky Mountain Power.
7	Q.	Please describe your education and professional background.
8	A.	I received a Master of Business Administration degree from Utah State University in
9		1994, and a Bachelor of Science degree in Accounting from Brigham Young University
10		in 1985. I have also participated in the Company's Business Leadership Program
11		through the Wharton School, and an Advanced Education Program through the J.L
12		Kellogg School of Management at Northwestern University. In addition to formation
13		education, I have also attended various educational, professional and electric industry-
14		related seminars and training programs during my career at the Company. I joined the
15		Company in 1985, and I have held various accounting, compliance, regulatory, and
16		management-related positions prior to my current position.
17	Q.	Have you provided testimony in previous regulatory proceedings?
18	A.	Yes. I have filed testimony on various matters in the states of Utah, Idaho, Wyoming
19		California, Washington, Oregon, and Nevada.
20	Q.	What is the purpose of your testimony?
21	A.	I explain the Company's requested ratemaking treatment for the wind repowering
22		project for which the Company is seeking approval in this Application. Specifically,

describe how the Company proposes to match the costs and benefits of the wind

repowering project by deferring the costs and benefits that do not go through the Energy
Balancing Account ("EBA") and passing back the net benefits through the proposed
Resource Tracking Mechanism ("RTM"). I also explain and support the Company's
proposed accounting treatment and request for continued cost recovery of the upgraded
and replaced wind equipment.

Q. Please summarize the Company's proposed ratemaking treatment for the wind repowering project.

The Company requests approval of its decision to act on the time-constrained economic opportunity to upgrade most of its wind facilities and requalify for federal production tax credits ("PTCs"). The wind repowering project will provide customers additional cost-effective generation, and tax benefits resulting from renewed PTC eligibility, and extend the life of the repowered facilities by at least an additional 10 years.

The proposed RTM is designed to capture customer benefits resulting from wind repowering, and match those benefits with the costs of repowering until the costs and benefits are fully included in base rates through a general rate case. Once the full costs and benefits are included in base rates, recovery of those elements would cease through the RTM, with the exception of PTCs. The Company is proposing to cap the RTM until the next general rate case so that, after taking into account the wind repowering benefits that will flow through the Company's EBA, it will not operate to surcharge customers. After the next general rate case, the Company proposes to use the RTM to track the actual change in PTCs from the base level included in rates. Because PTCs are entirely dependent on the variable output of the repowered wind facilities and

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difficult to precisely forecast, tracking PTCs through the RTM ensures that customers receive their full value.

Under the RTM, the Company would begin deferring the costs and benefits associated with the wind repowering activity for each repowered wind facility in the month they go into service.

Q. Please summarize the Company's proposed accounting treatment for the wind equipment replaced by repowering.

The Company proposes to record the remaining book balances of replaced wind equipment in the accumulated depreciation reserve ("ADR"), and continue to recover these costs in rates.

Q. As the repowered wind facilities come into service, what are the annual, estimated deferral balances that would flow through the RTM?

As described more fully later in my testimony and exhibits, the Company is projecting estimated, annual revenue requirement benefits in Utah of up to \$10.7 million by 2022, as summarized in Figure 1. The Company will capture the impacts of wind repowering through the RTM until they are included in base rates.

Figure 1

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,	Estimated Reve \$th	ousands	23	5
_	2019	2020	2021	2022
Total Company	2000000	22/52/1920/00/	Manufal and A	11 20 21 21 21 21 21 21
1 Revenue Requirement	-\$5,938	\$6,443	-\$9,380	-\$25,184
2 Utah Allocated	-\$2,531	\$2,735	-\$4,012	-\$10,748
3 Utah EBA	-\$215	-\$4,136	-\$5,869	-\$7,732
4 Utah Deferral	-\$2,316	\$4,136	\$1,857	-\$3,017
5 Net Customer Benefit	-\$2,531	\$0	-\$4,012	-\$10,748

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03	Ų.	now do the revenue requirement benefits in Figure 1 relate to Company witness
64		Mr. Rick T. Link's analysis of revenue requirement savings from wind
65		repowering?
66	A.	Mr. Link conducted a revenue requirement differential analysis, while my analysis is a
67		revenue requirement calculation based on his information.
68	Q.	Is the RTM proposed here the same mechanism the Company proposes in the
69		concurrently filed application for approval of a resource decision for new wind
70		resources and associated transmission?
71	A.	Yes. The Company proposes to use an RTM to track the costs and benefits associated
72		with both wind repowering and the new wind and transmission resources discussed in
73		the concurrently filed application. The Company proposes to separately track the costs
74		and benefits of the two projects through different sections of the new tariff, in this case
75		Schedule 97, which I provide in Exhibit RMP(JKL-5). The Company proposes
76		slight differences in the treatment of the deferral balances, applying the surcharge cap
77		to wind repowering only.
78		REQUEST FOR APPROVAL OF RATEMAKING TREATMENT
79	Q.	Under what authority is the Company proposing approval of the ratemaking
80		treatment for the wind repowering project?
81	A.	The Company seeks approval to defer the cost and benefits of the wind repowering
82		project under Utah Code Ann. § 54-4-23, with the net benefits to be passed through the
83		proposed RTM. Utah Code Ann. § 54-17-402 authorizes the Commission to approve a
84		utility's proposed "resource decisions" outside of a general rate case. Utah Code Ann.
85		§ 54-17-403 authorizes cost recovery of the approved resource decision "in a general

rate case or other appropriate proceeding." The Company proposes to use the annual RTM review, filed concurrently with the annual EBA review, as the proceeding referenced in Utah Code Ann. § 54-17-403 for cost recovery (or in this case, pass through of net benefit). This will address the proper ratemaking treatment to match the annual costs and benefits of the wind repowering project until the incremental costs and benefits are fully reflected in base rates, primarily including incremental capital and operating costs, and PTC benefits. Net power cost savings would currently be captured in the Company's EBA, however, to the extent the EBA is modified or eliminated, the Company would use the RTM to pass back any incremental net power cost savings not captured in the EBA. This mechanism will align the costs and benefits so that customers receive the full net benefits from the repowering project while shareholders receive appropriate cost recovery of the prudent investment. Once the full costs are reflected in base rates in a general rate case, the Company proposes that the RTM continue to track only year-to-year changes in PTCs to capture the full impact of the new PTCs.

- Q. Why is it appropriate to provide the Commission and interested parties the opportunity to review and approve the ratemaking treatment for a resource decision before construction?
- A. The benefit of the RTM being approved now is that it sets the process for consistent and fair treatment between customers and shareholders with respect to the ratemaking impacts of the wind repowering project. As a general policy matter, the Company believes that it is prudent and in the public interest to have regulatory review of large investments before implementation and construction. Such review avoids the need to

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address large investments in the context of a rate case along with the potential for disallowances of very large investments. For instance, in Docket No. 14-035-147, the Commission and interested parties reviewed and approved a stipulation for closure of the Deer Creek Mine, that was initially filed under the provisions of Utah Code Ann. § 54-17-402, in conjunction with the ratemaking treatment.

As the other Company witnesses have discussed, the wind repowering project has positive economic benefits for customers and is in the public interest due to the benefits of the incremental generation and PTCs. Without the proposed ratemaking treatment through the RTM, customers may not obtain the full benefits of the project, or a mismatch would occur between costs and benefits with customers receiving the immediate benefit of the incremental zero-cost energy production with no recognition of the capital costs, which would be borne by the shareholders. Currently, 100 percent of the benefits of incremental zero-cost generation from repowering would automatically flow through the EBA while the PTCs and costs associated with the investments would not be captured in rates and would flow to shareholders. Customers would be receiving benefits while shareholders would absorb a net cost. The deferral and RTM seeks to align the costs and benefits so that customers receive the full net benefits from the repowering project while shareholders receive appropriate cost recovery of the prudent investment. Moreover, the Company is proposing to implement the RTM concurrently with the EBA to match the timing for all costs and benefits in rates until reflected in base rates following a general rate case.

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130		RESOURCE TRACKING MECHANISM
131	Q.	Please describe the mechanics of the RTM.
132	A.	Upon the completion of repowering at each wind resource, the Company will begin
133		monthly deferrals of the associated costs and benefits in the RTM balancing account,
134		which will operate on a calendar-year basis. On March 15 each year, the Company will
135		file the RTM deferral balance from the prior calendar year, to be included in rates
136		beginning May 1, on an interim basis. This schedule is aligned with the EBA, and the
137		RTM review will continue on the same schedule as the EBA each year.
138	Q.	Why is it important to link the timing of the RTM with the EBA?
139	A.	Linking the RTM and the EBA helps match the increased production benefits of the
140		repowered wind resources, which will flow through the EBA, with the costs of wind
141		repowering. The RTM will minimize rate changes by using an annual filing date, as
142		opposed to changing rates every time the Company completes repowering of a specific
143		wind resource. Also, by filing the EBA and RTM concurrently, the Company can more
144		readily combine the two mechanisms into a single line item on customer bills.
145	Q.	What costs and revenues will be incorporated in the RTM deferral?
146	A.	The deferral for each of the repowered wind resources will include the following
147		revenue requirement components:
148		• Plant revenue requirement, consisting of:
149		Capital investment
150		• ADR
151		• Accumulated Deferred Income Tax ("ADIT")
152		• Operations and Maintenance Expense ("O&M")

153		Depreciation expense
154		• Property taxes
155		Wyoming Wind Tax
156		 Net Power Cost ("NPC") savings
157		• PTCs
158		These items are summarized in Exhibit RMP(JKL-1). The Company will calculate
159		the RTM deferral as the difference between the value included in base rates for these
160		items and the new value taking into account the costs and benefits of repowered wind
161		facilities as they are placed into service.
162		REVENUE REQUIREMENT COMPONENTS OF RTM
163	Q.	Please describe how the RTM will track rate base components, which include the
164		capital investment, ADR, and ADIT.
165	A.	After a repowered wind resource is placed into service, the Company will defer the full
166		amount of the capital investment, ADR, and ADIT related to repowering in the RTM.
167		Once the Company has included some or all of the repowered wind resources in base
168		rates through a future general rate case, the amount in rates will become the "wind
169		base" plant balance that would be subtracted from the capital investment in subsequent
170		annual RTM filings. The Company will use the net plant balance described above to
171		calculate a return on investment using the most recent Commission-approved cost of
172		capital and income tax rate.
173	Q.	Please describe how the RTM will track depreciation expense.
174	A.	The Company will include depreciation expense in the RTM deferral as the actual
175		monthly plant-in-service balances associated with wind repowering, less the repowered

wind base plant-in-service balance, multiplied by the current depreciation rates. Until a general rate case is filed, no depreciation expense associated with the repowered wind resources is reflected in base rates, so the full amount would be included in the RTM.

Q. Please describe how actual depreciation expense will be calculated.

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The current depreciation rates will be applied to the gross electric plant-in-service ("EPIS") balance, associated with wind repowering, to calculate the depreciation expense. As existing equipment is replaced by repowering, the Company will transfer the replaced assets from gross EPIS to the ADR, thereby reducing depreciation expense on the existing investment until the next depreciation study. At that time, the Company will review the net plant balance for wind resources and propose new depreciation rates to recover both the repowering investment and the remaining investment in the replaced equipment. Because the repowering investment is projected to be less than the remaining investment, the initial depreciation expense after wind repowering will temporarily decrease until the Company implements new depreciation rates from its next depreciation study. The RTM deferral will reflect this decrease in depreciation expense. I provide more details on the proposed ratemaking treatment for replaced equipment later in my testimony.

Q. Please estimate the amount of the temporary decrease in depreciation expense.

As of December 31, 2016, the Company had approximately \$2.0 billion gross investment in wind with approximately \$67 million of annual depreciation expense. Approximately \$1.2 billion of gross electric plant-in-service will be replaced as part of the wind repowering project and transferred to the ADR. Wind repowering will cost approximately \$1.1 billion, so gross plant will decrease from \$2.0 billion to \$1.9

199		billion, thereby reducing annual depreciation expense from approximately \$67 million
200		to approximately \$64 million based on the current depreciation rates.
201	Q.	What happens to depreciation expense after the initial implementation of the wind
202		repowering project?
203	A.	The reduced depreciation expense will continue until the rates from the next
204		depreciation study are approved by the Commission and included in base rates. The
205		depreciable lives and depreciation rates of all assets, including the Company's wind
206		assets scheduled for repowering, will be reviewed as part of the next depreciation study
207		to be filed with this Commission in the fall of 2018. As part of the depreciation study,
208		the depreciation rates will be revised to recover the remaining wind plant balances,
209		including the impacts of the debit balance in the ADR, over the life of the assets.
210	Q.	How will the RTM reflect incremental O&M expense?
211	A.	As repowered wind resources are placed into service, the Company will compare the
212		actual O&M expense for each wind resource to the 2014-2017 historical four-year
213		average of O&M expense by wind resource. The difference will be included in the RTM
214		deferral.
215	Q.	Why did the Company select a four-year average of calendar years 2014-2017?
216	A.	A pre-repowering four-year historical average helps to smooth variations in O&M
217		expense that can occur year to year. Also, because repowering may impact wind

220 Q. How will the RTM reflect property taxes?

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221 A. The Company will calculate property taxes associated with the repowered wind

reflection of the average wind O&M before wind repowering.

resources during 2018 and 2019, those years should be excluded for an accurate

222	resources by taking the monthly average of the capital investment less ADR included
223	in the RTM deferral multiplied by the average property tax rate from the Company's
224	last general rate case.

225 Q. How will the RTM reflect Wyoming wind taxes?

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A. The Company will calculate the Wyoming wind tax by taking the incremental generation associated with wind repowering multiplied by the Wyoming wind tax rate.

NPC AND PTC BENEFITS IN THE RTM

Please explain the calculation of the incremental NPC benefits in the RTM.

Wind repowering will result in additional zero-fuel-cost energy, reducing total NPC. Under the current EBA, 100 percent of the incremental NPC benefits of the wind repowering project will be credited to customers, with zero percent assigned to the Company. Based on the Commission order in Docket No. 09-035-15, the current EBA pilot structure extends through December 31, 2019. If at the conclusion of the EBA pilot period, the EBA structure is modified such that less than 100 percent of the incremental NPC benefits is credited to customers through the EBA, the Company proposes to capture any of the incremental NPC benefits in the RTM that are not credited to customers through the EBA, so that customers continue to receive 100 percent of the net benefits of the wind repowering project until the costs and benefits of the wind repowering project are fully reflected in rates.

In order to credit customers with 100 percent of incremental NPC benefits the Company would calculate the incremental NPC benefit in the RTM as the increased generation achieved by repowering, applied to the total wind generation to derive the

incremental energy on a per-plant basis. The calculation is described in Exhibit RMP__(JKL-4).

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The Company would then value the incremental energy using a monthly market price less wind integration costs, and the RTM will pass the appropriate percentage of that value through to customers.

Q. What market price would the Company use to value the incremental energy?

The market price used in the calculation would be dependent on the physical location of the wind resource and the time of the generation. If the wind resource is located on the west side of the Company's system, the monthly Mid-Columbia heavy load hour ("HLH") and light load hour ("LLH") market price would be used. If the wind resource is located on the east side of the Company's system, the monthly Four Corners HLH and LLH market price would be used. Additionally, the market price would be reduced by the wind integration costs from the most recent integration study, which currently is from the Company's 2017 Integrated Resource Plan.

Q. Please explain the calculation of the PTCs that will be included in the RTM.

Currently, the IRS rate for PTCs is \$24 per megawatt-hour, and PTCs are generally applicable for a period of 10 years after a wind resource is operational. The PTC rate is applied to the actual megawatt-hours of generation from the eligible wind turbine resources. This produces a tax credit that can be used to offset a company's income tax expense under IRS guidelines. To derive the revenue requirement value of the tax credit, the PTC value must be grossed-up by the Company's tax gross-up rate. The Company will use the tax gross-up rate from its most recent general rate case to

266		calculate the value of the PICs from wind repowering. The RIM will reflect the value
267		for the grossed-up PTCs.
268	Q.	Why should the RTM track the benefits of the PTCs on an ongoing basis?
269	A.	The amount of PTCs received is entirely dependent on the amount of the generation at
270		eligible facilities. The generation is highly dependent on weather, varying from year-
271		to-year as weather patterns fluctuate. Accordingly, because the PTCs are significant
272		and actual output is beyond the control of the Company, the Company proposes to use
273		the RTM to track and true-up PTCs on an ongoing basis.
274	Q.	Do the base rates that are currently in place include PTCs for the existing
275		resources?
276	A.	Yes. These resources qualified for PTCs when they initially began commercial
277		operation. A value based on the generation from these projects during the test period is
278		currently included in base rates. The Company is not proposing to remove this value
279		from base rates through this mechanism. The RTM is intended to track the PTCs
280		associated with repowered wind resources only.
281	Q.	How will the Company treat wind repowering costs incurred before the in-service
282		dates of the repowered resources?
283	A.	As described in the testimony and exhibits of Mr. Hemstreet and Mr. Link, the
284		Company will incur minor repowering costs before the in-service dates of the
285		repowered wind resources. These costs were included in the Company's economic
286		analysis. Most of the costs are due to reduced generation from the facilities before and
287		during repowering, and the associated loss of PTCs. These costs will be included in the
288		EBA. Because these costs are part of the overall project, which will benefit customers,

289		it is appropriate that customers pay for them. The impact from the current PTCs ending
290		will be borne entirely by the Company because the benefits are currently built into
291		rates.
292		RTM CALCULATION AND STRUCTURE
293	Q.	Have you prepared an exhibit that illustrates the calculation and structure of the
294		RTM on a year-by-year basis?
295	A.	Yes. Exhibit RMP(JKL-2) provides an illustrative example of the calculation of the
296		RTM on an annual basis. The annual amounts will be the sum of the monthly amounts
297		shown in Exhibit RMP(JKL-3), and the individual lines are described as part of that
298		exhibit.
299	Q.	Please explain Exhibit RMP(JKL-3).
300	A.	Exhibit RMP(JKL-3) is an example of the RTM's monthly calculation. The RTM
301		deferral will be adjusted after a general rate case to exclude amounts that are recovered
302		as part of base rates in the rate case to assure against double-recovery. For items
303		partially recovered in base rates, such as capital investments included for part of the
304		test period, the portion included in the test period will be removed as of the effective
305		date of the general rate case. Page 5 of Exhibit RMP(JKL-3) includes an overview
306		of the total plant revenue requirement, net power cost, and PTC sections.
307		Once per year on a calendar-year basis, the Company will sum the monthly
308		RTM revenue requirement entries to prepare the annual RTM application for filing with
309		the Commission on March 15, with an interim rate effective date that corresponds with
310		the EBA application (May 1). The Company is proposing to cap the RTM until the next

311		general rate case so that, after taking into account the wind repowering benefits that
312		will flow through the Company's EBA, it will not operate to surcharge customers.
313	Q.	How will the costs and benefits associated with the wind repowering project be
314		allocated to Utah customers?
315	A.	The Company will use Utah's applicable inter-jurisdictional allocation factors to
316		allocate total-company revenue requirement to Utah based on the current Commission-
317		approved allocation methodology. Because the allocation factors are dynamic and
318		change with variations in jurisdictional loads, the Company is proposing that the
319		allocation factors used in the RTM match the allocation factors used in the calculation
320		of the EBA.
321	Q.	How will the Company calculate rates to credit or recover RTM balances?
322	A.	The Company will file a separate rate to credit or recover the net amount in the RTM
323		deferral. The Company proposes to use the same class allocation and rate design as
324		used for the annual EBA filing. For billing purposes, the EBA and RTM rates could be
325		consolidated on the customer bill.
326	Q.	Has the Company prepared a tariff for the RTM?
327	A.	Yes. The Company has prepared a tariff for implementation of the RTM. The tariff is
328		identified as Schedule 97A, Resource Tracking Mechanism - Wind Repowering, and is
329		included in my testimony as Exhibit RMP(JKL-5).
330	Q.	What procedures do you envision for an application to adjust the RTM?
331	A.	The Company expects that the Commission will docket and notice an RTM application
332		similar to other tariff filings. The Commission staff and intervening parties will have
333		an opportunity to examine the application and submit data requests. The Company will

work with the parties, which could result in a consensus recommendation that will be
presented to the Commission, or the matter could be scheduled for hearing if there are
contested issues. The important aspect of the proposed RTM schedule is that it be
processed concurrently with the EBA to preserve the matching principle for costs and
benefits.

Q. Would stakeholders be able to challenge the general prudence of wind repowering when the Company files to change rates under the RTM?

No. The Company is seeking approval in this filing that the decision to repower most of the Company's wind facilities is reasonable, prudent, and in the public interest. If the Commission makes this finding in this proceeding, review of the specific costs included in the RTM would be subject to Utah Code Ann. § 54-17-403, which provides that retail rates may include the state's share of the costs of the approved resource decision up to the projected costs in this Application. Any increase from the projected costs would be subject to review by the Commission under Utah Code Ann. § 54-7-12. The Commission may only disallow some or all costs if the Commission finds the Company's actions in implementing the approved resource decision were not prudent because of new information or changed circumstances, or if the Company was responsible for material misrepresentation or concealment in connection with the resource approval process.

ACCOUNTING TREATMENT FOR REPLACED EQUIPMENT

- Q. Please explain the Company's proposed accounting treatment for equipment replaced by wind repowering.
- A. As existing wind generation equipment is replaced during the repowering process, the

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364	Q.	Is the Company requesting continued cost recovery of plant balances associated
363		rates until the Company's next depreciation study.
362		investment plus new capital additions will be depreciated using current depreciation
361		it will shift the ADR from a negative to a positive balance. The remaining original
360		and debiting the ADR. This entry will not change the Company's net plant balance, but
359		transferred from FERC account 101, EPIS, to Account 108, ADR, by crediting EPIS
358		allowed by generally accepted accounting principles. The original investment will be
357		Company will follow accounting treatment consistent with FERC regulations and

Q. Is the Company requesting continued cost recovery of plant balances associated with equipment replaced in the wind repowering project?

- Yes. The existing net plant is currently in rates and should remain in rates. The Company's decision to pursue the wind repowering project is dependent on the Company continuing to recover its current investment in its wind facilities. The equipment replacement does not change the net book balance of the existing assets pre-repowering, and the incremental investment to repower these wind resources will be recovered through the RTM until the costs are captured through the general rate case process.
- 373 Q. How would the Company treat any salvage value of the replaced equipment?
- 374 A. The Company would treat the salvage value of the equipment under the same accounting guidelines. To the extent that any salvage value is obtained from the equipment, then the value would be credited to the ADR, reducing the net plant balance.

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INTER	-HIRISDICTIONAL	COST ALLOCATION

Q.	How will the Company allocate the investment in the wind repowering project to
	the state jurisdictions PacifiCorp serves?

Currently, the Company's investment in wind generation facilities is treated as a system resource under the approved 2017 Protocol Allocation Agreement. That approved methodology will continue for ratemaking purposes through 2019. The same treatment will apply to new investments that occur in that period. After that time period, the thenapplicable allocation methodology approved by the Commission would govern.

The Company's analysis demonstrates that the wind repowering project delivers net system benefits, and the Company believes that the repowered wind facilities should continue to be allocated across the six-state service territory on a system basis unless there is an agreement through the Multi-State Process to do otherwise.

390 CONCLUSION

Q. Please summarize your testimony.

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The wind repowering project presents an excellent opportunity to provide customers with additional zero-fuel-cost wind energy for an extended period of time. To match investment and operational costs with the benefits of the repowered wind resources until the costs and benefits are fully included in base rates through a general rate case, the Company proposes to defer all costs and benefits and to implement the RTM. The matching of the costs and benefits through the RTM is fair to customers and shareholders.

399		Additionally, allowing the Company to assign replaced equipment to the ADR
400		from plant-in-service and continue rate recovery of the plant balances over the useful
401		life of the repowered wind investment life is just and reasonable and allows the
402		Company to pursue the wind repowering project.
403	Q.	What is your recommendation to the Commission?
404	A.	I recommend that the Commission approve the wind repowering project and the
405		Company's proposals for ratemaking treatment, and for the continued recovery of the
406		replaced equipment. Approval will provide certainty to the Company and enable it to
407		move forward with the wind repowering project.
408	Q.	Does this conclude your direct testimony?
409	A.	Yes.