

REDACTED

Rocky Mountain Power

Docket No. 17-035-39

Witness: Rick T. Link

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

REDACTED

Rebuttal Testimony of Rick T. Link

October 2017

1 **Q. Are you the same Rick T. Link who previously provided direct testimony in this**
2 **case on behalf of Rocky Mountain Power (“Company”), a division of PacifiCorp?**

3 A. Yes.

4 **PURPOSE AND SUMMARY OF REBUTTAL TESTIMONY**

5 **Q. What is the purpose of your rebuttal testimony?**

6 A. I summarize updates to the economic analysis that demonstrate increasing customer
7 benefits from the wind repowering project. I also rebut challenges to the Company’s
8 economic analysis raised in the direct testimonies of the Utah Division of Public
9 Utilities (“DPU”) witness Mr. Daniel Peaco; Office of Consumer Services (“OCS”)
10 witnesses Mr. Philip Hayet, Ms. Donna Ramas, and Mr. Gavin Mangelson; and the
11 Utah Association of Energy Users (“UAE”) witness Mr. Kevin C. Higgins.

12 **Q. Please summarize your rebuttal testimony.**

13 A. My rebuttal testimony summarizes updated and expanded economic analysis that
14 incorporates modeling updates and new sensitivity studies developed in response to
15 certain concerns raised by parties in this proceeding. My rebuttal testimony also
16 addresses criticisms of PacifiCorp’s modeling assumptions and methodologies. My
17 rebuttal demonstrates that:

- 18 • The updated economic analysis shows net customer benefits in all of the
19 scenarios analyzed.
- 20 • The wind repowering project will produce present-value net customer benefits,
21 based on updated economic analysis over the remaining life of the repowered
22 wind facilities, ranging between \$360 million to \$635 million.

- 23
- Present-value gross customer benefits calculated over the remaining life of the
- 24
- repowered wind facilities range between \$1.38 billion and \$1.65 billion, which
- 25
- compares to present-value project costs totaling \$1.02 billion.
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- These net and gross customer benefits are conservative, as they do not account
- 27
- for additional incremental energy output that will be generated with the
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- installation of equipment that only recently has been verified to be available for
- 29
- repowering of certain wind facilities.
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- When measured over a 20-year period, the present value of net customer
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- benefits from wind repowering range between \$90 million and \$214 million,
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- which does not account for the value of incremental energy output that will
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- increase significantly beyond 2036.
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- Project-by-project analysis, developed in response to criticisms raised by
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- certain parties, confirms that the proposed scope of the project, including just
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- over 999 megawatts (“MW”) of existing wind resource capacity, is appropriate
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- and will maximize customer benefits.
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- Tax-policy sensitivity analysis, also developed in response to criticisms raised
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- by certain parties, confirms that net customer benefits persist even with
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- potential changes in the corporate federal income tax rate.
- 41
- The modeling tools and methodologies used to develop the economic analysis
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- supporting the wind repowering project are robust.
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- The wind repowering project will replace equipment at existing wind facilities
- 44
- with modern technology to improve efficiency, increase energy production,
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- extend the operational life, reduce run-rate operating costs, reduce net power

46 costs, and deliver substantial federal production tax credit (“PTC”) benefits that
47 will be passed on to customers. The proposed wind repowering project is in the
48 public interest.

49 **MODELING UPDATES**

50 **Q. Did PacifiCorp update its economic analysis supporting the wind repowering**
51 **project?**

52 A. Yes. The economic analysis was updated to correct certain model inputs and to reflect
53 more current assumptions.

54 **Q. Please summarize these updates.**

55 A. The models were updated to: (1) implement a correction to certain transmission
56 assumptions; (2) reflect more current load-forecast assumptions; (3) reflect more
57 current forward-price-curve assumptions; and (4) to reflect more current cost-and-
58 performance assumptions for the repowered wind facilities.

59 **Q. Did you calculate how these updates impact the economic analysis that you**
60 **summarized in your direct testimony?**

61 A. Yes. PacifiCorp used the System Optimizer (“SO”) model and the Planning and Risk
62 model (“PaR”) to determine the impact of these modeling updates on the economic
63 analysis summarized in my direct testimony. These models were used to calculate how
64 the present-value revenue requirement differential (“PVRR(d)”) between a simulation
65 with and without the wind repowering project changes after applying the modeling
66 updates. The PVRR(d) calculated from the change in nominal revenue requirement due
67 to wind repowering through 2050 was also calculated.

68 **Q. What is the impact of these assumption changes in the economic analysis assuming**
69 **medium natural gas prices and medium carbon dioxide (“CO₂”) prices?**

70 A. Based on SO model results through 2036, the expected wind repowering PVRR(d)
71 benefits increase by \$116.6 million, from \$21.7 million as summarized in my direct
72 testimony (Link Direct, Table 2) to \$138.3 million. Based on stochastic-mean PaR
73 results through 2036, the wind repowering PVRR(d) benefits increase by \$101.8
74 million, from \$13.5 million (Link Direct, Table 2) to \$115.2 million. Based nominal
75 revenue requirement results through 2050, the PVRR(d) benefits of wind repowering
76 increase by \$112.5 million, from \$358.7 million (Link Direct, Table 3) to \$471.2
77 million. I describe each of these modeling updates in more detail below.

78 **Q. Please describe the correction to transmission assumptions applied in the updated**
79 **economic analysis.**

80 A. In my direct testimony, I described how PacifiCorp modeled de-rates to its Wyoming
81 230-kV transmission system (Link Direct, lines 344 - 359). Based on historical outage
82 data, the transfer capability from eastern Wyoming to the Aeolus area was reduced by
83 36.5 MW in simulations that included the wind repowering project. This same de-rate
84 was inadvertently not applied to the simulations that excluded the wind repowering
85 project. This was corrected by applying the 36.5 MW transmission de-rate to
86 simulations both with and without the wind repowering project.

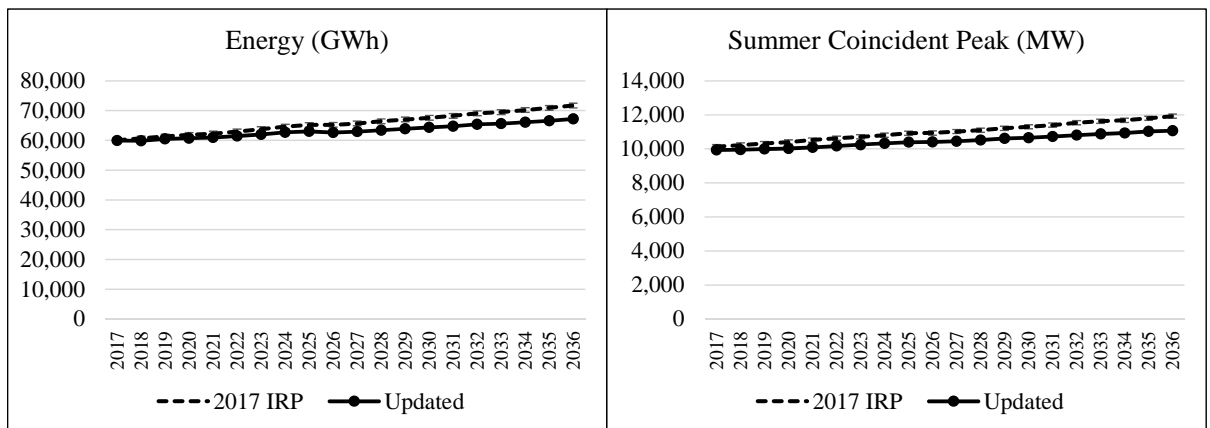
87 **Q. Please describe the new load forecast assumptions included in the updated**
88 **economic analysis.**

89 A. The load forecast used in the economic analysis summarized in my direct testimony is
90 the same load forecast used in PacifiCorp’s 2017 Integrated Resource Plan (“IRP”).

91 This 2017 IRP load forecast was finalized in December 2016. My updated analysis uses
92 the Company's new load forecast completed in the summer of 2017, after the Company
93 made its initial filing.

94 Figure 1 compares the load forecast from the 2017 IRP used in my original
95 economic analysis to the new load forecast. The updated system energy forecast is
96 down by 2.2 percent in 2021 and down by 6.3 percent in 2036 relative to the 2017 IRP
97 forecast. The updated coincident summer peak forecast is down by 4.1 percent in 2021
98 and down by 7.2 percent in 2036 relative to the 2017 IRP forecast.

99 **Figure 1. Comparison of the 2017 IRP and Updated Load Forecast Assumption**



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Changes in the load forecast are primarily driven by: (1) a reduction in Utah and Wyoming industrial loads principally due to reduced usage projections for a number of large customers; (2) increases in the growth of customer generation from 2017 to 2018, contributing to reductions in Utah residential customer usage; and (3) updated appliance saturation and efficiency assumptions with refinements to miscellaneous device sales data (i.e., televisions, pool heaters, personal computers, and other plug-in devices), contributing to reductions in Utah residential customer usage.

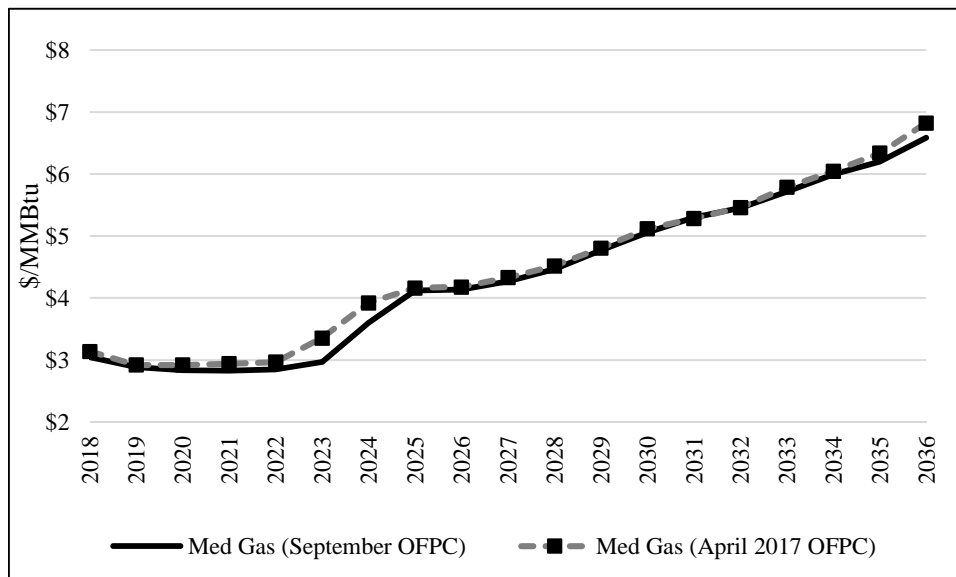
108 **Q. Please describe the new price forecast included in the updated economic analysis.**

109 A. In my direct testimony, I described nine price-policy scenarios, developed by pairing
110 three natural-gas price forecasts (low, medium, and high) with three CO₂ price forecasts
111 (zero, medium, and high). (Link Direct, lines 515 - 572.) The medium natural-gas price
112 assumptions are derived from PacifiCorp's official forward price curve ("OFPC"). In
113 the economic analysis summarized in my direct testimony, PacifiCorp used its April
114 26, 2017 OFPC.

115 PacifiCorp's most recent OFPC is dated September 30, 2017, which reflects
116 more current market forwards and an updated forecast from [REDACTED]. Figure 2
117 compares Henry Hub natural-gas prices from the April 26, 2017 OFPC, as used to
118 support the economic analysis in my direct testimony, with Henry Hub natural-gas
119 prices from the updated September 30, 2017 OFPC. Over the period 2018 through
120 2036, the nominal levelized price for Henry Hub natural-gas prices has dropped by
121 approximately 2.6 percent from \$4.07/MMBtu to \$3.97/MMBtu. The reduction in
122 levelized prices is primarily driven by reductions in the 2023 to 2024 time frame.

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Figure 2. Comparison of the April 2017 and September 2017 OFPC Henry Hub Natural-Gas Price Forecasts



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The updated OFPC reflects market forwards as of September 30, 2017, through October 2023. Prices in the updated market fundamentals forecast from [REDACTED], which are used exclusively in the OFPC beyond October 2024, track closely with those assumed in the April 2017 OFPC. PacifiCorp continues to blend market forwards from month 61 (November 2022) through month 72 (October 2023) with the fundamentals-based forecast from month 85 (November 2024) through month 96 (October 2025) to establish prices in month 73 (November 2023) through month 84 (October 2024).

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Q. Mr. Peaco compares the Company’s natural-gas price forecasts with NYMEX Henry Hub natural-gas futures through 2029 as of September 11, 2017, and concludes that this comparison demonstrates current market expectations most closely align with the Company’s low natural-gas forecast. (Peaco Direct, lines 585 - 598.) How do you respond?

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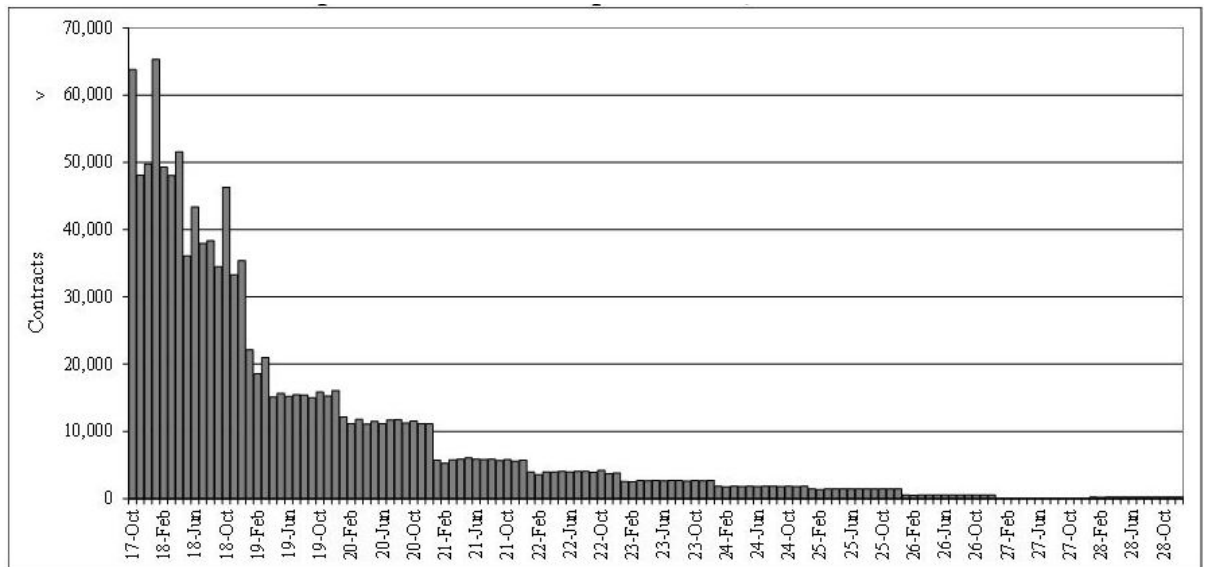
A. Mr. Peaco’s conclusion is misguided because it relies solely on NYMEX Henry Hub natural-gas futures after 2022, which do not accurately capture market expectations for

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138 long-term natural-gas prices. Mr. Peaco fails to consider the open interest in NYMEX
139 Henry Hub futures contracts, which quickly falls for futures contracts further out in
140 time. The sparsity of open interest in the out period makes these futures contracts an
141 unreliable indicator of market expectations for long-term natural-gas prices.

142 Each futures trade represents the creation of a new contract and is indicative of
143 new capital being committed to the market. Figure 3 shows NYMEX Henry Hub
144 natural-gas open interest as of September 11, 2017—the same quote date used by Mr.
145 Peaco to compare NYMEX futures prices to the Company’s Henry Hub natural-gas
146 price forecast.

147 **Figure 3. NYMEX Henry Hub Natural Gas Futures
Open Interest as of September 11, 2017**



148 This figure shows that open interest is greater in the near term and significantly
149 lower in the long term. For instance, in 2018 open contracts average over 43,200. By
150 2023, open contracts average just over 2,600—approximately six percent of the open
151 interest observed for 2018 contracts. The concentration in the earlier futures indicates

152 the market is deeper and stronger in the near term because fewer market participants
153 are willing to commit capital required to enter and maintain long-term contracts.

154 There are very few contracts supporting NYMEX Henry Hub natural-gas-
155 futures prices over the period in which Mr. Peaco claims the market outlook most
156 closely aligns with the Company's low natural-gas price forecast (*i.e.*, beyond 2022).
157 Contracts with greater open interest more accurately represent a market consensus of
158 where spot prices are likely to trade. Long-term prices are shaped by a handful of
159 participants who are lightly committed. These participants are basing their decisions on
160 highly imperfect data. Short-term prices are shaped by a large field of market
161 participants, who commit far more capital because there is more transparency around
162 the conditions and variables that can impact prices.

163 **Q. Did PacifiCorp update the low and high natural-gas price scenarios used in the**
164 **economic analysis presented in your direct testimony?**

165 A. No. Current low and high natural-gas price scenarios produced by third-party
166 forecasters are not materially different than those used to support the economic analysis
167 in my direct testimony. Similarly, there are no material changes in third-party forecasts
168 for CO₂ price assumptions. Consequently, the low and high natural-gas price
169 assumptions and the medium and high CO₂ price assumptions used in the economic
170 analysis summarized in my direct testimony remain valid for testing how these
171 variables impact the overall economics of the wind repowering project.

172 **Q. Please describe the updated cost-and-performance assumptions for the repowered**
173 **wind facilities.**

174 A. As described in the rebuttal testimony of Company witness Mr. Timothy J. Hemstreet,

175 General Electric (“GE”) finished developing a 91-meter rotor for use in repowering
176 wind facilities and has completed engineering and design review on a [REDACTED]
177 [REDACTED] turbine. Assuming the repowered wind facilities continue to operate
178 within the limits specified in their large-generator interconnection agreements
179 (“LGIAs”), the updated expected incremental energy output from wind repowering,
180 accounting for use of the [REDACTED] turbines on GE sites (all but Marengo 1, Marengo 2,
181 and Goodnoe Hills), is 25.9 percent (743 GWh per year)—up from the 19.2 percent
182 (551 GWh per year) increase assumed in my original economic analysis. Mr. Hemstreet
183 also explains that the Company has fixed pricing for the wind repowering turbines
184 supporting updated capital costs. The updated total up-front capital investment is
185 \$1.083 billion—a \$45 million reduction from the cost assumed in my original economic
186 analysis.

187 As noted by Mr. Hemstreet, the Company did not receive verification that the
188 [REDACTED] turbine was technically suitable for GE sites within the scope of the repowering
189 project until October 6, 2017. At this time, the Company had already begun updating
190 its analysis assuming the use of a [REDACTED] turbine at GE sites. The
191 longer blade length also improves expected incremental annual energy output relative
192 to the [REDACTED] turbine equipment assumed in my original analysis.
193 Assuming use of the [REDACTED] turbines, the updated incremental energy output is 24.9
194 percent (714 GWh per year)—up from the 19.2 percent (551 GWh per year) increase
195 assumed in my original economic analysis. The updated total up-front capital
196 investment assuming the use of [REDACTED] turbines on GE sites is \$1.083 billion—identical

197 to the up-front capital investment required assuming the use of [REDACTED] turbines on GE
 198 sites.

199 Because the Company did not receive verification that the [REDACTED] turbine was
 200 technically suitable for GE sites until after the updated economic analysis had been
 201 initiated, the bulk of my updated economic analysis assumes the use of [REDACTED] turbines
 202 on GE sites. However, now that the Company has received verification that the [REDACTED]
 203 [REDACTED] turbines can be deployed on GE sites, I summarize the results of a sensitivity study
 204 that quantifies the incremental benefits from the use of this equipment later in my
 205 rebuttal testimony.

206 **UPDATED SYSTEM-MODELING PRICE-POLICY RESULTS**

207 **Q. Did PacifiCorp update its system modeling among different price-policy scenarios**
 208 **to reflect the modeling updates described above?**

209 A. Yes. Using the same system methodology described in my direct testimony, PacifiCorp
 210 updated the economic analysis for the wind repowering project, incorporating the
 211 modeling updates described earlier in my rebuttal testimony, including the assumed use
 212 of [REDACTED] turbines on GE sites. This updated analysis was performed using the SO
 213 model and PaR among nine different price-policy scenarios.

214 **Q. Please summarize the updated PVRR(d) results calculated from the SO model and**
 215 **PaR through 2036.**

216 A. Table 1 summarizes the updated PVRR(d) results for each price-policy scenario. The
 217 PVRR(d) between cases with and without wind repowering are shown for the SO model
 218 and for PaR, which was used to calculate both the stochastic-mean PVRR(d) and the

219 risk-adjusted PVRR(d). The data used to calculate the PVRR(d) results shown in the
 220 table are provided as Exhibit RMP____(RTL-R2).

221 **Table 1. Updated SO Model and PaR PVRR(d)
 (Benefit)/Cost of Wind Repowering (\$ million)**

Price-Policy Scenario	SO Model PVRR(d)	PaR Stochastic-Mean PVRR(d)	PaR Risk-Adjusted PVRR(d)
Low Gas, Zero CO ₂	(\$110)	(\$90)	(\$95)
Low Gas, Medium CO ₂	(\$125)	(\$108)	(\$113)
Low Gas, High CO ₂	(\$133)	(\$114)	(\$119)
Medium Gas, Zero CO ₂	(\$137)	(\$116)	(\$122)
Medium Gas, Medium	(\$138)	(\$115)	(\$121)
Medium Gas, High CO ₂	(\$157)	(\$131)	(\$137)
High Gas, Zero CO ₂	(\$196)	(\$152)	(\$160)
High Gas, Medium CO ₂	(\$204)	(\$167)	(\$175)
High Gas, High CO ₂	(\$214)	(\$167)	(\$176)

222 Over a 20-year period, before accounting for the increase in incremental energy
 223 output beyond 2036, the wind repowering project reduces customer costs in all nine
 224 price-policy scenarios. This outcome is consistent in both the SO model and PaR
 225 results. Under the central price-policy scenario, assuming medium natural-gas prices
 226 and medium CO₂ prices, the PVRR(d) benefits range between \$115 million, when
 227 derived from PaR stochastic-mean results, and \$138 million, when derived from SO
 228 model results.

229 **Q. What trends do you observe in the modeling results across the different price-**
 230 **policy scenarios?**

231 A. Projected system costs increase with high natural-gas price assumptions, and similarly,
 232 increase with high CO₂ price assumptions. Conversely, system costs decline when low
 233 natural-gas prices and low CO₂ prices are assumed. This trend holds true when looking

234 at the results from the two simulations used to calculate the PVRR(d) for all nine of the
235 price-policy scenarios. Generally, this same trend applies when looking at the change
236 in system costs between simulations with and without wind repowering. There are,
237 however, a few exceptions. For example, in the medium natural-gas price scenarios
238 where a change from a zero CO₂ price assumption to a medium CO₂ price assumption
239 has a very marginal impact on the PVRR(d) benefits from repowering. In this price-
240 policy scenario, the increase to system costs from PaR caused by the introduction of a
241 CO₂ price assumption is slightly greater in the simulation without wind repowering
242 than it is in the simulation with wind repowering.

243 These slight variations from expected trends can be explained by the difference
244 in functionality between the SO model and PaR. Relative to the SO model, PaR
245 provides additional granularity on how wind repowering is projected to affect system
246 operations. However, in its optimization to minimize system costs, PaR cannot modify
247 the resource portfolio, which is based on SO model results. This can contribute to
248 variation in the trends observed between the two models as price-policy assumptions
249 change across the scenarios. Importantly, both models, each having its own strengths,
250 show that the wind repowering benefits are robust across a range of price-policy
251 assumptions.

252 **Q. Mr. Peaco claims that the Company’s modeling has “methodological issues”**
253 **because the results have “several anomalies,” e.g., the benefits do not increase in**
254 **every scenario where the gas price increases. (Peaco Direct, line 375-390.) Please**
255 **respond.**

256 **A.** As I just discussed, the impact of natural-gas price and CO₂ price assumptions follows

257 the expected trends in the simulations with and without wind repowering that are used
 258 to calculate the PVRR(d) results for each price-policy scenario. In some instances, the
 259 relative impact of natural-gas price and CO₂ price assumption changes can be greater
 260 on the simulation with repowering or greater on the simulation without repowering.
 261 Any perceived anomalies in the PVRR(d) results among price-policy scenarios can be
 262 explained by examining the model results for each of these simulations in detail, and
 263 accounting for changes to resource mix and system dispatch.

264 **Q. Did you update the potential upside to these PVRR(d) results associated with**
 265 **renewable energy credit (“REC”) revenues?**

266 A. Yes. Consistent with my direct testimony, the PVRR(d) results presented in Table 1 do
 267 not reflect the potential value of RECs generated by the incremental energy output from
 268 the repowered facilities. Accounting for the updated performance assuming use of ■■■
 269 ■■■ turbines on GE sites, customer benefits for all price-policy scenarios would improve
 270 by approximately \$6 million for every dollar assigned to the incremental RECs that
 271 will be generated from the repowered wind facilities through 2036 (up from \$4 million
 272 in my original analysis).

273 **Q. OCS witness Ms. Ramos recommends that the Commission ignore any repowering**
 274 **benefit related to the possibility of future REC revenues (Ramos Direct, lines 668-**
 275 **691.) How do you respond?**

276 A. PacifiCorp is not relying on potential incremental REC revenues in its economic
 277 analysis of the wind repowering project, as evidenced by the fact REC revenues are not
 278 included in the PVRR(d) results summarized in Table 1. While Ms. Ramos correctly
 279 notes that the REC market is illiquid and lacks transparency, PacifiCorp is active in this

280 market and routinely engages in REC sales and purchases. Quantifying the potential
281 upside associated with incremental REC revenues is intended to simply communicate
282 that the net benefits of wind repowering *could* improve *if* the incremental RECs can be
283 monetized in the market.

284 **Q. Is there additional upside to these PVRR(d) results?**

285 A. Yes. The PVRR(d) results in Table 1 assume that [REDACTED] turbines are deployed on GE
286 sites, not the [REDACTED] turbines now secured for these sites, which will deliver additional
287 incremental energy output without any increase in cost. As described later in my
288 rebuttal testimony, sensitivity analysis developed off of the medium natural-gas price
289 and medium CO₂ price scenario that assumes the use of the [REDACTED] turbines improves
290 the PVRR(d) benefits of wind repowering by \$11 million to \$13 million if these
291 facilities continue operating within the limits specified in their LGIAs. If the LGIAs
292 are modified to accommodate additional energy output, the incremental benefits of
293 wind repowering increase by between \$37 million to \$48 million.

294 **UPDATED REVENUE REQUIREMENT MODELING PRICE-POLICY RESULTS**

295 **Q. Did PacifiCorp update its revenue requirement modeling among different price-**
296 **policy scenarios to reflect the modeling updates described above?**

297 A. Yes. Using the same annual revenue requirement modeling methodology described in
298 my direct testimony, PacifiCorp updated its forecast of the change in nominal annual
299 revenue requirement due to the wind repowering project, incorporating the modeling
300 updates described earlier my rebuttal testimony, including the assumed use of [REDACTED]
301 turbines on GE sites.

302 **Q. Please summarize the updated PVRR(d) results calculated from the change in**
303 **annual revenue requirement through 2050.**

304 A. Table 2 summarizes the updated PVRR(d) results for each price-policy scenario
305 calculated off of the change in annual nominal revenue requirement through 2050. The
306 annual data over the period 2017 through 2050 that was used to calculate the PVRR(d)
307 results shown in the table are provided as Exhibit RMP__(RTL-R3).

308 **Table 2. Updated Nominal Revenue Requirement PVRR(d)**
(Benefit)/Cost of Wind Repowering (\$ million)

Price-Policy Scenario	Annual Revenue Requirement PVRR(d)
Low Gas, Zero CO ₂	(\$360)
Low Gas, Medium CO ₂	(\$480)
Low Gas, High CO ₂	(\$473)
Medium Gas, Zero CO ₂	(\$483)
Medium Gas, Medium CO ₂	(\$471)
Medium Gas, High CO ₂	(\$534)
High Gas, Zero CO ₂	(\$555)
High Gas, Medium CO ₂	(\$635)
High Gas, High CO ₂	(\$619)

309 When system costs and benefits from the wind repowering project are extended
310 out through 2050, covering the full depreciable life of the repowered wind facilities,
311 the wind repowering project reduces customer costs in all nine price-policy scenarios.
312 The PVRR(d) benefits range from \$360 million in the low natural gas, zero CO₂
313 scenario to \$635 million in the high natural gas, medium CO₂ scenario. Under the
314 central price-policy scenario, assuming medium natural-gas prices and medium CO₂
315 prices, the PVRR(d) benefits of wind repowering are \$471 million.

316 **Q. Is there potential upside to these PVRR(d) results associated with REC revenues?**

317 A. Yes. Consistent with my direct testimony, the PVRR(d) results presented in Table 2 do
 318 not reflect the potential value of RECs generated by the incremental energy output from
 319 the repowered facilities. Accounting for the updated performance assuming use of [REDACTED]
 320 [REDACTED] turbines on GE sites, customer benefits for all price-policy scenarios would improve
 321 by approximately \$13 million for every dollar assigned to the incremental RECs that
 322 will be generated from the repowered wind facilities through 2050 (up from \$11 million
 323 in my original analysis). As noted earlier, quantifying the potential upside associated
 324 with incremental REC revenues is intended to simply communicate that the net benefits
 325 of wind repowering *could improve if* the incremental RECs can be monetized in the
 326 market.

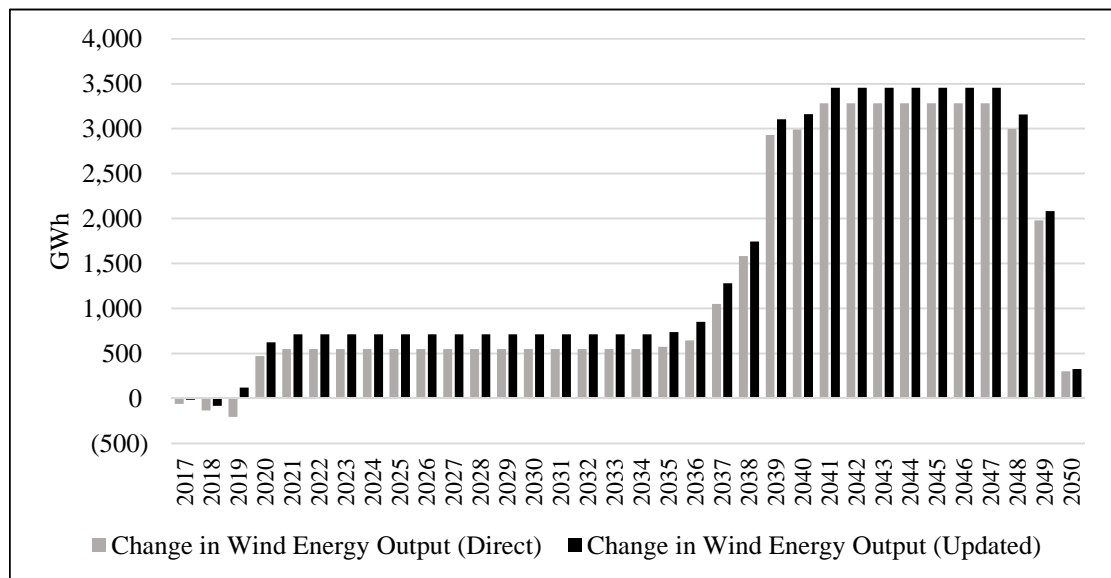
327 **Q. What causes the increase in PVRR(d) results when calculated off of the change in**
 328 **nominal revenue requirement through 2050 relative to the system modeling results**
 329 **calculated off of the change in system costs through 2036?**

330 A. In my direct testimony, I explain that the extended analysis picks up the sizable increase
 331 in incremental wind energy output beyond the 20-year period analyzed with the SO
 332 model and PaR. (Link Direct, lines 675 - 694.) This same rationale applies to the
 333 economic analysis that has been refreshed to incorporate the modeling updates
 334 described earlier in my rebuttal testimony. In fact, with the increase in expected
 335 incremental energy output from the wind facilities, the change in incremental wind
 336 energy output is higher than what was assumed in the economic analysis summarized
 337 in my direct testimony.

338 Figure 4 shows the updated incremental change in wind energy output resulting
 339 from the repowering project alongside the same assumptions used in the economic
 340 analysis summarized in my direct testimony. The updated assumptions continue to
 341 show progressively higher levels of incremental energy output from 2036 through
 342 2040, as wind facilities originally placed in service between 2006 and 2010 would have
 343 otherwise reached the end of their lives. Based on the updated assumptions, the average
 344 incremental increase in wind energy output is approximately 714 GWh. Beyond 2040,
 345 and before the new equipment reaches the end of its depreciable life, the average annual
 346 incremental increase in wind energy output is 3,454 GWh.

347

Figure 4. Comparison of the Updated Change in Incremental Wind Energy Output Due to Wind Repowering



348 **Q. Mr. Hayet provides analysis showing that if the useful lives of the wind turbines**
349 **are extended for an additional 10 years, then the benefits of repowering decrease.**
350 **(Hayet Direct, lines 479-98.) Mr. Higgins and Mr. Peaco make similar points.**
351 **(Higgins Direct, lines 158-171; Peaco Direct, lines 53-56.) How do you respond to**
352 **this concern?**

353 A. PacifiCorp's annual revenue requirement analysis, which extends the economic
354 analysis beyond the 2036 time frame, captures the upside of increased incremental
355 energy output beyond the period in which the repowered wind facilities would have
356 otherwise reached the end of their depreciable lives. This analysis reasonably assumes
357 that these facilities would be retired at the end of their current depreciable lives.

358 If one were to assume that the wind facilities would continue to operate for
359 some period beyond their current depreciable lives if not repowered, it is reasonable to
360 assume that the repowered wind facilities would also operate for some comparable
361 period of time beyond their 30-year life initiated upon repowering.

362 The effect of this assumption would be to defer, but not eliminate, the value of
363 the sizable increase in expected incremental energy beyond the assumed operable life
364 of the wind facilities. Consequently, this would defer the associated incremental
365 benefits beyond the assumed operable life of the wind facilities, which would be more
366 heavily discounted in the present-value calculation. For this reason, it is no surprise
367 that the PVRR(d) is reduced if one were to assume the existing wind facilities and the
368 repowered wind facilities both continue to operate beyond their depreciable lives.

369 Mr. Hayet's analysis estimating the impact on the PVRR(d) results assuming
370 the existing wind facilities, if not repowered, and the repowered wind facilities operate

371 for 10 years beyond their depreciable life is presented over two different time frames—
372 one where the PVRR(d) is calculated from annual data through 2060 and one where
373 the PVRR(d) is calculated from annual data through 2050.

374 The results based on the PVRR(d) calculated from annual data through 2060
375 are directionally consistent with the expectations I describe above. Mr Hayet’s analysis
376 shows that benefits are reduced, but importantly, this analysis shows that the wind
377 repowering project still has sizable economic benefits in eight out of nine price-policy
378 scenarios. Moreover, Mr. Hayet's analysis was performed without accounting for the
379 modeling updates described earlier in my rebuttal testimony, which significantly
380 increase the expected benefits of the wind repowering project.

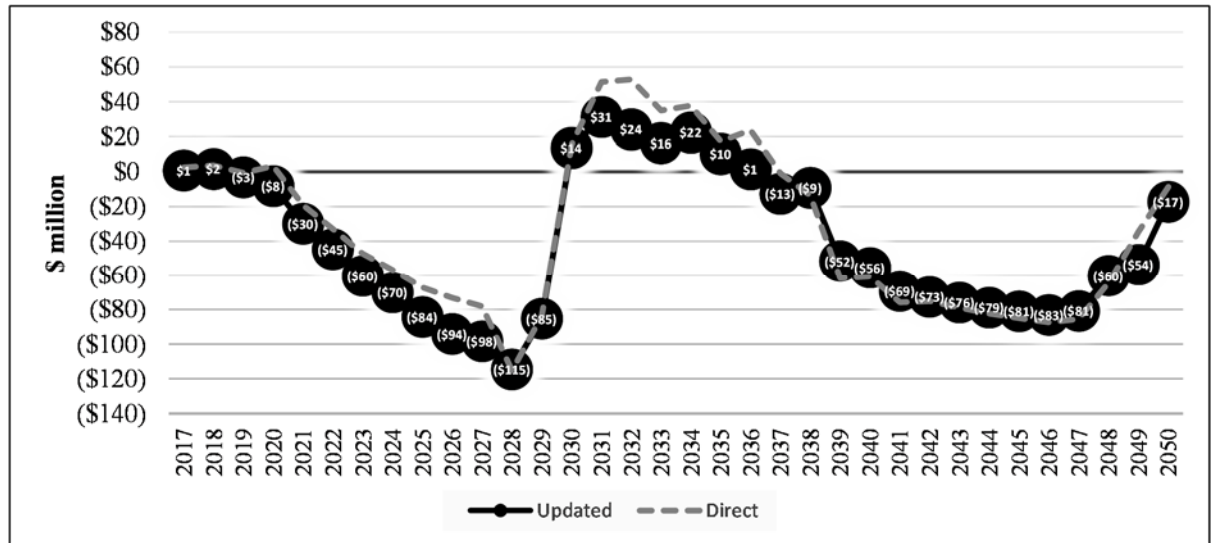
381 Mr. Hayet’s results calculated from annual data through 2050 are misleading
382 and should be dismissed. By assuming a 10-year extension to the operable life and
383 truncating the present-value calculation to eliminate the last 10 years of the assumed
384 asset lives, this analysis erroneously eliminates the sizable increase in incremental
385 energy from the repowered wind facilities from 2051 through 2060.

386 **Q. Please describe the change in annual nominal revenue requirement from the wind**
387 **repowering project.**

388 A. Figure 5 shows the updated change in nominal revenue requirement due to wind
389 repowering for the medium natural gas, medium CO₂ price-policy scenario on a total-
390 system basis. The change in nominal revenue requirement shown in the figure reflects
391 updated project costs, including capital revenue requirement (i.e., depreciation, return,
392 income taxes, and property taxes), operations and maintenance expenses, the Wyoming
393 wind-production tax, and PTCs. The project costs are netted against updated system

394 impacts from wind repowering, reflecting the change in NPC, emissions, non-NPC
 395 variable costs, and system fixed costs that are affected by, but not directly associated
 396 with, the wind repowering project.

397 **Figure 5. Updated Total-System Annual Revenue Requirement
 With Wind Repowering (\$ million)**



398 This figure has the same basic profile as Figure 5 from my direct testimony.
 399 This profile shows substantial near-term benefits associated with the PTCs, a period
 400 over which the change in annual revenue requirement increases after the PTCs expire,
 401 and a period over the long term where the change in annual revenue requirement is
 402 reduced based on substantial and progressively growing increases to incremental
 403 energy output between 2036 through 2041. The PVRR(d) benefits from the wind
 404 repowering project calculated off of this stream of data is \$471 million—the same
 405 figure shown in Table 2 for the medium natural gas, medium CO₂ price-policy scenario.

406 **Q. Did parties in this proceeding raise concerns with the methodology used in**
407 **PacifiCorp’s economic analysis to calculate customer benefits from 2037 through**
408 **2050?**

409 A. Yes. Mr. Hayet claims that the extended results to 2050 are questionable and that
410 customers would have to wait 20 years before significant benefits could be achieved.
411 (Hayet Direct, lines 269-272.) Similarly, Mr. Peaco criticizes the extrapolation
412 methodology, stating that extrapolation of results beyond 2036 is problematic. (Peaco
413 Direct, lines 539-540.)

414 **Q. How do you respond?**

415 A. As described in my direct testimony, the methodology used to extrapolate system
416 benefits from wind repowering from 2037 through 2050 is based on the aggregate
417 system benefits derived from the SO model and PaR over the period 2028 through
418 2036. (Link Direct, lines 455 - 501.) These data, based on how the wind repowering
419 project affects forecasted system costs, are a reasonable proxy for projected long-term
420 benefits associated with the wind repowering project.

421 Regardless of the methodology used to extrapolate the system benefits of wind
422 repowering to 2050, the point of extrapolating results is to capture the benefits from
423 the significant increase in the expected annual energy output from the repowered wind
424 facilities beyond the period in which the existing wind facilities would have otherwise
425 hit the end of their lives. While the methodology used in my analysis is valid, the value
426 of this incremental energy can be evaluated in different ways.

427 Table 3 summarizes how the PVRR(d) results through 2050 would change if
428 flat market prices at the Palo Verde (“PV”) market from the September OFPC were

429 used as the basis to evaluate the value of incremental energy from wind repowering
 430 over the 2037 to 2050 time frame. Recognizing there is both upside and downside price
 431 risk to the value of this energy, I assume different levels of PV prices—70 percent of
 432 the PV forward curve, 100 percent of the PV forward curve, and 130 percent of the PV
 433 forward curve. PacifiCorp’s September OFPC includes forward prices through 2042.
 434 Conservatively, I assume no escalation in PV prices beyond 2042 for each of these
 435 scenarios. I also calculate the PVRR(d) through 2050 assuming the incremental energy
 436 from the project from 2037 through 2050 is worth nothing. Each of these scenarios is
 437 shown alongside the \$471 million PVRR(d) benefit when incremental energy from
 438 repowering beyond 2036 is calculated from system modeling results over the 2028
 439 through 2036 time frame.

440 **Table 3. Long-Term Benefit Sensitivity**

Source of 2037-2050 Benefits	Nominal Levelized Benefit from 2037 – 2050 (\$/MWh)	Annual Revenue Requirement PVRR(d) (Benefit)/Cost (\$ million)
2028-2036 System Modeling	\$57.82	(\$471)
70% of PV Flat OFPC	\$45.30	(\$385)
100% of PV Flat OFPC	\$64.71	(\$522)
130% of PV Flat OFPC	\$84.12	(\$658)
No Value	\$0.00	(\$66)

441 This analysis demonstrates that regardless of the methodology used to extend
 442 wind repowering benefits to 2050, the PVRR(d) result shows significant customer
 443 savings in all scenarios. If the incremental energy is valued at the PV forward curve,
 444 the PVRR(d) benefits of repowering are \$522 million, which is \$51 million higher than
 445 the methodology used in my analysis. Even if the incremental energy beyond 2036 is

446 assumed to have no value at all, which is an unimaginable scenario, the wind
447 repowering project delivers \$66 million in PVRR(d) benefits.

448 **Q. Mr. Peaco argues that the Company’s extrapolation method for the extended**
449 **period is unreasonable because of the year-to-year volatility in system costs from**
450 **2028 to 2036. (Peaco Direct, lines 494-510.) Is this a fair criticism of the**
451 **extrapolation?**

452 A. No. Mr. Peaco’s assessment of the volatility in system modeling benefits is misguided
453 because he focuses solely on changes to system *fixed* costs between simulations with
454 and without repowering and ignores contemporaneous changes to system *variable*
455 costs. When the SO model identifies a least-cost resource portfolio, it evaluates all fixed
456 and variable system costs to arrive at an optimized least-cost solution—it does not
457 separately optimize system fixed costs nor does it separately optimize system variable
458 costs. It is not uncommon for there to be volatility in system fixed costs as resources in
459 the portfolio change in response to changes in input assumptions (*i.e.*, when wind
460 repowering is factored in the SO model’s determination of the optimal resource mix).
461 Generally, there are offsetting changes to system variable costs that coincide with
462 spikes or dips in the change to system fixed costs between two simulations. Mr. Peaco’s
463 observations of model results is explained by not considering changes to all of the
464 system costs (fixed and variable costs) between simulations with and without wind
465 repowering and do not indicate that there are model errors or model limitations.

466 Mr. Peaco further observed that the SO model evaluates resource alternatives
467 as discrete choices. (Peaco Direct, lines 475-477.) This observation is correct. For
468 instance, the SO model is not configured to be able to choose a percentage of a new

469 combined cycle unit (for example, the model cannot choose to add a two MW combined
470 cycle plant), because this is unrealistic. This does not mean that the model is not well-
471 suited to analyze benefits from the wind repowering project. In fact, it is critical to
472 understand how the wind repowering project might influence projected system costs
473 that account for discrete changes in the resource portfolio.

474 **Q. Both Mr. Peaco and Mr. Hayet argue that the expected customer benefits are**
475 **modest relative to the overall project costs and that there is very little certainty**
476 **that customers will see significant, if any, cost savings. (Peaco Direct, lines 227 -**
477 **234; Hayet Direct, lines 263 - 274.) Is this a fair criticism?**

478 A. No. Mr. Peaco and Mr. Hayet both mischaracterize the relationship between the cost
479 and benefits of the wind repowering project by comparing the up-front investment cost
480 to the *net* benefits of the project. This artificially makes it appear that customer benefits
481 are relatively small in relation to the investment required to deliver those benefits, when
482 in fact, the gross benefits from the project are actually greater than total project costs.

483 For instance, in the updated economic analysis, the PVRR(d) results calculated
484 from the change in system costs through 2050 assuming medium natural gas and
485 medium CO₂ prices show a \$471 million net customer benefit from wind repowering.
486 This is based on present-value project costs, including changes to run-rate operating
487 costs, totaling \$1.02 billion. The present value of customer benefits, including federal
488 PTC benefits, for this price-policy scenario is \$1.49 billion, which is \$472 million
489 greater than the present value of project costs. In fact, the present value of customer
490 benefits among all nine price-policy scenarios ranges between \$1.38 billion and \$1.65

491 billion. In all scenarios, the present value of customer benefits far exceed the present
492 value of customer costs.

493 **PROJECT-BY-PROJECT ANALYSIS**

494 **Q. Did parties in this proceeding raise concerns with the scope of the proposed wind**
495 **repowering project?**

496 A. Yes. OCS witness Mr. Hayet faults PacifiCorp for modeling repowering as a single, all-
497 or-nothing project, instead of modeling each facility individually, and claims that some
498 of the individual wind facilities are not economic. (Hayet Direct, lines 295-308, 389-
499 390.) DPU witness Mr. Peaco similarly criticizes PacifiCorp's modeling for not
500 performing a project-by-project assessment. (Peaco Direct, lines 258-272.)

501 **Q. Is Mr. Hayet correct that some of the individual facilities are not economic to**
502 **repower?**

503 A. No. Mr. Hayet attempts to calculate the PVRR(d) for each wind facility, but does so
504 incorrectly. He first calculates the net levelized cost of each facility by netting the PTC
505 benefits against the capital and run-rate operating cost of each facility. This part of his
506 calculation is reasonable. Mr. Hayet then allocates PacifiCorp's forecast of system
507 benefits, having a present value of approximately \$150 million, to each wind facility
508 based on its share of the total incremental wind energy output expected after
509 repowering. This allocation methodology is not appropriate.

510 Resource-portfolio and system-benefit results from the full scope of the wind
511 repowering project reflect system interactions that cannot be reasonably allocated to
512 individual wind facilities. Consequently, a spreadsheet analysis that begins with
513 aggregate system optimization results that attempts to back into individual resource

514 contributions neglects to consider how these wind facilities interact within the broader
515 system and will therefore yield arbitrary results.

516 In response to the concerns raised by Messrs. Hayet and Peaco, PacifiCorp
517 developed a series of studies using the SO model and PaR to analyze the net benefits
518 of each individual wind facility included in the proposed scope of the wind repowering
519 project. This is a more robust analytical approach that accounts for how each repowered
520 wind facility interacts with the broader system.

521 **Q. Please describe how you developed this project-by-project analysis.**

522 A. The methodology used to develop the project-by-project analysis is similar to the
523 methodology used to perform the economic analysis for the proposed wind repowering
524 project. Assuming medium natural gas and medium CO₂ price-policy assumptions,
525 PacifiCorp ran two SO model simulations for each of the 12 wind facilities within the
526 scope of the proposed wind repowering project—one simulation in which all 12
527 facilities within the proposed scope are repowered and one simulation that assumes one
528 of the 12 wind facilities is not repowered. For each simulation, the difference in
529 projected system costs from the SO model, accounting for any changes to the resource
530 mix over a 20-year forecast period, are used to calculate the marginal PVRR(d) for each
531 wind facility.

532 Using the resource portfolios from the SO model simulations, this same
533 approach was used to calculate PVRR(d) for each wind facility using projected system
534 costs from PaR over a 20-year forecast period. Finally, the SO model and PaR model
535 results are used to estimate the change in nominal annual revenue requirement for each
536 wind facility by extending the system modeling results to 2050. The methodology used

537 to estimate the change in nominal annual revenue requirement through 2050 is identical
 538 to the methodology used to analyze the full scope of the wind repowering project.

539 **Q. Please summarize the project-by-project PVRR(d) results calculated from the SO**
 540 **model and PaR through 2036.**

541 A. Table 4 summarizes the PVRR(d) results for each wind facility within the scope of the
 542 wind repowering project. The PVRR(d) between cases with and without wind
 543 repowering are shown for each wind facility based on system modeling results from
 544 the SO model and for PaR, before accounting for the substantial increase in incremental
 545 energy beyond the 2036 time frame. Each of the wind facilities within the scope of the
 546 proposed repowering project show net benefits with repowering.

547 **Table 4. Project-by-Project SO Model and PaR PVRR(d)**
(Benefit)/Cost of Wind Repowering (\$ million)

Wind Facility	SO Model PVRR(d)	PaR Stochastic-Mean PVRR(d)	PaR Risk-Adjusted PVRR(d)
Glenrock 1	(\$17)	(\$14)	(\$14)
Glenrock 3	(\$5)	(\$3)	(\$4)
Seven Mile Hill 1	(\$23)	(\$20)	(\$21)
Seven Mile Hill 2	(\$5)	(\$5)	(\$5)
High Plains	(\$4)	(\$1)	(\$1)
McFadden Ridge	(\$1)	(\$0.20)	(\$0.20)
Dunlap Ranch	(\$14)	(\$11)	(\$11)
Rolling Hills	(\$5)	(\$3)	(\$3)
Leaning Juniper	(\$3)	(\$3)	(\$4)
Marengo 1	(\$28)	(\$26)	(\$27)
Marengo 2	(\$10)	(\$9)	(\$10)
Goodnoe Hills	(\$21)	(\$21)	(\$22)
Total	(\$138)	(\$117)	(\$122)

548 **Q. Please summarize the project-by-project PVRR(d) results calculated from the**
 549 **change in annual revenue requirement through 2050.**

550 A. Table 5 summarizes the PVRR(d) results for each wind facility calculated off of the
 551 change in annual nominal revenue requirement through 2050. Unlike the results
 552 summarized in Table 4, these results account for the substantial increase in incremental
 553 energy beyond the 2036 time frame. Each of the wind facilities within the scope of the
 554 proposed repowering project show net benefits with repowering.

**Table 5. Project-by-Project Nominal Revenue Requirement PVRR(d)
 (Benefit)/Cost of Wind Repowering (\$ million)**

Wind Facility	Annual Revenue Requirement PVRR(d)
Glenrock 1	(\$50)
Glenrock 3	(\$15)
Seven Mile Hill 1	(\$65)
Seven Mile Hill 2	(\$17)
High Plains	(\$37)
McFadden Ridge	(\$11)
Dunlap Ranch	(\$60)
Rolling Hills	(\$30)
Leaning Juniper	(\$34)
Marengo 1	(\$77)
Marengo 2	(\$30)
Goodnoe Hills	(\$50)
Total	(\$477)

556 **Q. Why is the sum of the project-by-project PVRR(d) results summarized in Tables**
 557 **4 and 5 not precisely equal to the comparable scenario results shown in Tables 1**
 558 **and 2 of your rebuttal testimony?**

559 A. The scope of the wind repowering project is similar, yet unique, for each of the studies
 560 summarized in these tables. Eliminating one of the wind facilities from the scope of

561 repowering project affects how the remaining repowered facilities contribute to the
562 forecasted system costs and benefits of repowering. The impact on system costs that
563 results from altering the scope of the repowering project varies depending upon the
564 specific characteristics of the wind facility being studied. For this reason, it is
565 reasonable to expect that the sum of the project-by-project results in Tables 4 and 5 are
566 not precisely equal to the comparable scenario results in Tables 1 and 2.

567 **Q. The project-by-project results vary by wind facility, and some wind facilities**
568 **appear to show relatively small PVRR(d) benefits. Do these results support**
569 **eliminating those or any other facility from the scope of the wind repowering**
570 **project?**

571 A. No. The magnitude of the PVRR(d) results must be considered in relation to the specific
572 attributes of the repowered wind facility, including the size of the facility, the expected
573 cost to repower the facility, and the level of annual energy output expected after the
574 new equipment is installed. For example, the PVRR(d) for McFadden Ridge shows an
575 \$11 million benefit when repowered—the lowest PVRR(d) among all of the project-
576 by-project results. The PVRR(d) benefit for McFadden Ridge is 14 percent of the \$77
577 million benefit for Marengo I, which yields the highest PVRR(d) among all of the
578 project-by-project results. However, current capacity of McFadden Ridge (28.5 MW)
579 is approximately 20 percent of the current capacity for Marengo 1 (140.4 MW).
580 Similarly, the expected energy output after repowering for McFadden Ridge
581 (approximately 108 GWh per year) is approximately 22 percent of the expected energy
582 output after repowering for Marengo 1 (approximately 408 GWh per year).

583 A reasonable metric to evaluate the relative benefits among the wind facilities
584 that captures the specific attributes of each facility is the nominal levelized net benefit
585 per incremental MWh expected after the facility is repowered. This metric captures the
586 specific repowering cost for each facility net of the specific benefits of each facility per
587 incremental MWh of energy expected after the facility is repowered. Table 6 shows the
588 nominal levelized net benefit of repowering per MWh of expected incremental energy
589 output after repowering for each wind facility. The table shows the Seven Mile Hill 2
590 facility produces the largest net benefit per incremental MWh and Leaning Juniper
591 produces the smallest net benefit per incremental MWh. All facilities produce net
592 benefits equal to or greater than \$27/MWh of incremental energy output after
593 repowering.

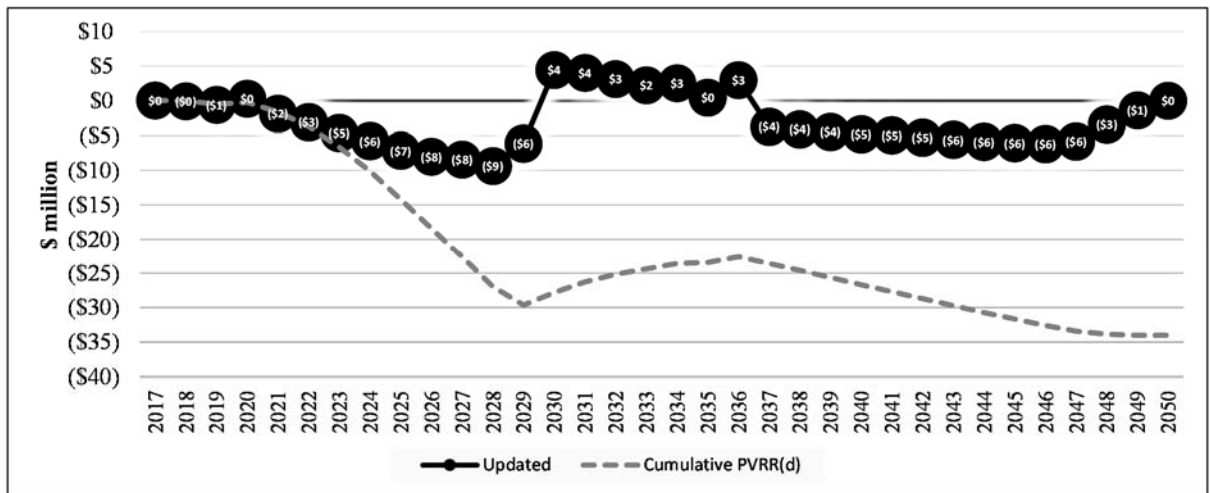
594 **Table 6. Nominal Levelized Net Benefit per MWh of Incremental
Energy Output after Repowering (\$/MWh)**

Wind Facility	Nominal Levelized Net Benefit
Glenrock 1	\$43/MWh
Glenrock 3	\$39/MWh
Seven Mile Hill 1	\$46/MWh
Seven Mile Hill 2	\$58/MWh
High Plains	\$29/MWh
McFadden Ridge	\$28/MWh
Dunlap Ranch	\$42/MWh
Rolling Hills	\$36/MWh
Leaning Juniper	\$27/MWh
Marengo 1	\$37/MWh
Marengo 2	\$31/MWh
Goodnoe Hills	\$47/MWh

595 Q. Have you reviewed the change in annual nominal revenue requirement due to
 596 wind repowering from the Leaning Juniper facility, which yields the lowest net
 597 benefits per MWh of incremental energy output among all facilities within the
 598 proposed scope of repowering project?

599 A. Yes. Figure 6 shows the change in nominal revenue requirement due to wind
 600 repowering for the Leaning Juniper wind facility. The figure also shows the cumulative
 601 PVRR(d) for Leaning Juniper through 2050. The cumulative PVRR(d) for any given
 602 year reflects the present value net benefits from prior years that are associated with
 603 repowering Leaning Juniper. For instance, the cumulative PVRR(d) shown for 2020
 604 represents the present value of the net benefits for repowering over the period 2017
 605 through 2020. Consequently, the cumulative PVRR(d) in 2050 captures the net benefits
 606 of repowering the Leaning Juniper wind facility through its expected useful life (*i.e.*,
 607 \$34 million of net benefit as reported in Table 5).

608 **Figure 6. Total-System Annual Revenue Requirement for
 Leaning Juniper with Wind Repowering (\$ million)**



609 As is the case with the projected change in nominal revenue requirement for the
 610 all projects in the wind repowering scope presented in Figure 5, this figure shows that

611 repowering Leaning Juniper will produce substantial near-term customer benefits,
612 followed by a period in which the change in annual revenue requirement exhibits a
613 moderate increase after the PTCs expire. In 2037 and beyond, the change in annual
614 revenue requirement is reduced due to the substantial increase in incremental energy
615 output beyond the period in which Leaning Juniper would have otherwise reached the
616 end of its useful life (*i.e.*, increasing from approximately 70 GWh before 2037 to just
617 under 304 GWh beyond 2037).

618 Importantly, with the substantial cost savings associated with the PTCs over the
619 first 10 years after repowering, the cumulative PVRR(d) reaches \$30 million by 2029—
620 approximately 87 percent of the PVRR(d) benefits calculated off the change in nominal
621 system costs through 2050. The cumulative PVRR(d) benefits decline after the PTCs
622 expire, but when Leaning Juniper would have otherwise reached the end of its useful
623 life in 2036, wind repowering still yields cumulative PVRR(d) benefits totaling \$23
624 million. Even if one were to assume that there is *no* net incremental benefit associated
625 with the incremental energy output expected from Leaning Juniper beyond 2036, the
626 net benefits of repowering this facility, which yields the lowest nominal levelized net
627 benefit per MWh of incremental energy among all of the wind facilities within the
628 scope of the repowering project, would still generate net customer benefits totaling \$23
629 million on a present-value basis.

630 **Q. What do you conclude from this project-by-project analysis?**

631 A. The project-by-project analysis demonstrates that the proposed scope of the wind
632 repowering project, which includes repowering 12 wind facilities with a current
633 capacity totaling just over 999 MW is appropriate and will maximize customer benefits.

634 This is a conservative analysis because the project-by-project analysis evaluates the GE
635 projects using lower generation output from [REDACTED] turbines, not the higher output
636 expected from the [REDACTED] turbines the Company has now secured.

637 **TAX POLICY SENSITIVITY**

638 **Q. Several witnesses argue that the economic value of the repowering project may be**
639 **adversely impacted if the federal corporate income tax decreases. (Mangelson**
640 **Direct, lines 31 - 33; Hayet Direct, 49 - 50; Ramas Direct, 570 - 572; Higgins Direct**
641 **315 - 316.) Please respond.**

642 A. The potential changes, if any, to the federal corporate income tax rate are highly
643 uncertain. For this reason, I did not include a sensitivity in my original analysis to
644 account for speculative tax rate changes. While this issue remains uncertain, to respond
645 to the parties' concerns, I have performed a sensitivity analysis that assumes a lower
646 federal corporate tax rate to determine how that lower rate impacts the economic
647 benefits from the wind repowering project.

648 **Q. Please describe the corporate tax rate assumption used for this sensitivity analysis.**

649 A. For purposes of the tax policy sensitivity, PacifiCorp assumes the current federal
650 income tax rate is decreased from 35 percent to 25 percent. The basis for this assumed
651 reduction is provided in the rebuttal testimony of Company witness Ms. Nikki L.
652 Koblaha. Assuming a marginal state income tax rate of 4.54 percent less a federal
653 deductibility benefit of 1.135 percent, the assumed net state tax rate is 3.405 percent.
654 Based on these inputs, the effective combined federal and state income tax rate assumed
655 for this sensitivity is 28.405 percent.

656 **Q. Please describe how the effective combined federal and state income tax rate**
657 **assumption is applied in the SO model and PaR for this sensitivity.**

658 A. The effective combined federal and state income tax rate affects PacifiCorp's post-tax
659 weighted average cost of capital ("post-tax WACC"), which is used as the discount rate
660 in the SO model and PaR. Assuming no change to the corporate tax rate, the discount
661 rate assumed in the benchmark economic analysis is 6.57 percent. Assuming a drop in
662 effective combined federal income tax rate from 37.951 percent to 28.405 percent for
663 purposes of this sensitivity increases the discount rate to 6.81 percent. This modified
664 discount rate assumption is used in both the SO model and PaR for each simulation of
665 PacifiCorp's system—simulations with and without wind repowering.

666 The modified income tax rate assumed for this sensitivity also affects the capital
667 revenue requirement for all new resource options available for selection in the SO
668 model. As described in my direct testimony, capital revenue requirement is levelized in
669 the SO and PaR models to avoid potential distortions in the economic analysis of
670 capital-intensive assets that have different lives and in-service dates. (Link Direct, lines
671 412-431). This is achieved through annual capital recovery factors, which are expressed
672 as a percentage of the initial capital investment for any given resource alternative in
673 any given year. Capital recovery factors, which are based on the revenue requirement
674 for a specific types of assets, are differentiated by each asset's assumed life, book
675 depreciation rates, and tax depreciation rates. Because capital revenue requirement
676 accounts for the impact of income taxes on rate-based assets, the capital recovery
677 factors applied to new resource costs in the SO model were updated for each simulation
678 of PacifiCorp's system—simulations with and without wind repowering.

679 Finally, the modified income tax rate assumption affects the tax gross-up of all
680 PTC-eligible resources. As noted in my direct testimony, the current value of federal
681 PTCs is \$24/MWh, which equates to a \$38.68/MWh reduction in revenue requirement
682 assuming an effective combined federal and state income tax rate of 37.95 percent.
683 (Link Direct, lines 99-102). If the effective combined federal and state income tax rate
684 were reduced to 28.405 percent, the reduction in revenue requirement associated with
685 federal PTCs would drop from \$38.68/MWh to \$33.52/MWh, adjusted for inflation
686 over time. The impact of the modified income tax rate assumptions were applied to all
687 PTC-eligible resource alternatives available in the SO model in the simulations with
688 and without wind repowering. The adjustment to the reduction in revenue requirement
689 associated with federal PTCs was also applied to repowered wind facilities in the
690 simulation with repowering.

691 **Q. Please summarize the results of the tax policy sensitivity.**

692 A. Table 7 summarizes the results of the sensitivity that assumes the corporate federal
693 income tax rate is reduced from 35 percent to 25 percent. To assess the potential impact
694 of a change in the federal corporate tax rate, the PVRR(d) results were calculated
695 through 2036 based on SO model and PaR results and are presented alongside the
696 comparable benchmark study in which it is assumed the federal corporate income tax
697 rate is not changed. The sensitivity results reflect medium natural gas and medium CO₂
698 price-policy assumptions.

699

**Table 7. Tax Policy Sensitivity
(Benefit)/Cost of Wind Repowering (\$ million)**

Model	Sensitivity PVRR(d)	Benchmark PVRR(d)	Change in PVRR(d)
SO Model	(\$45)	(\$138)	\$93
PaR Stochastic Mean	(\$23)	(\$115)	\$93
PaR Risk Adjusted	(\$24)	(\$121)	\$97

700 **Q. What do you conclude from the tax policy sensitivity results?**

701 A. Although the overall benefit of the wind repowering project is reduced by between \$93
702 million to \$97 million, the wind repowering project still produces net economic benefits
703 for customers.

704 **Q. Messrs. Peaco and Hayet suggest that if the federal corporate income tax rate were
705 reduced to 15 percent, the repowering project may be uneconomic. (Peaco Direct,
706 lines 766 - 767; Hayet Direct, lines 369 -370.) Is their assumption reasonable?**

707 A. No. As described in Ms. Kobliha’s rebuttal testimony, any reduction to the corporate
708 federal income tax rate remains speculative at this point. Given the many potential
709 impediments to any such change, it is unreasonable to assume that the federal income
710 tax rate will decrease to 15 percent, a reduction of more than 50 percent from current
711 levels.

PROJECT EQUIPMENT SENSITIVITY

713 **Q. Did you perform a sensitivity study to evaluate the upside benefits of the wind
714 repowering project assuming use of the [REDACTED] turbines on repowering sites that
715 will use GE equipment?**

716 A. Yes. As described earlier in my rebuttal testimony, after initiating the updated analysis
717 assuming use of [REDACTED] turbines, PacifiCorp received verification that the [REDACTED]
718 turbines are technically feasible for wind repowering at wind repowering sites that will

719 use GE equipment. Assuming repowered wind facilities continue to operate within the
 720 limits of their LGIAs, this will increase incremental annual energy output for the wind
 721 repowering project by 25.9 percent (743 GWh per year)—up from the 24.9 percent
 722 (714 GWh per year) assumed in my updated economic analysis. This equipment can be
 723 deployed without any incremental cost.

724 **Q. Please summarize the results of this sensitivity.**

725 A. Table 8 summarizes the results of the sensitivity that assumes [REDACTED] turbines are
 726 deployed on wind repowering sites that will use GE equipment. To assess the potential
 727 impact of deploying this equipment, the PVRR(d) was calculated through 2036 based
 728 on the SO model and PaR, and these results are presented alongside the comparable
 729 benchmark study which assumed use of [REDACTED] turbines. The sensitivity reflects
 730 medium natural gas and medium CO₂ price-policy assumptions and shows that the
 731 benefits of deploying the [REDACTED] turbines range between \$11 million to \$13 million
 732 before accounting for the sizable increase to incremental energy output from the
 733 repowered wind projects beyond 2036.

734 **Table 8. LGIA-Limited Equipment Sensitivity
 (Benefit)/Cost of Wind Repowering (\$ million)**

Model	Sensitivity PVRR(d)	Benchmark PVRR(d)	Change in PVRR(d)
SO Model	(\$152)	(\$138)	(\$13)
PaR Stochastic Mean	(\$127)	(\$115)	(\$11)
PaR Risk Adjusted	(\$132)	(\$121)	(\$11)

735 **Q. Did you also analyze the upside benefits based on the [REDACTED] turbines assuming**
 736 **the LGIAs for the repowered wind facilities can be modified to accommodate**
 737 **additional output from the wind repowering project?**

738 A. Yes. If the LGIAs can be modified to allow all of the turbines to operate up to their full
 739 nameplate capability, the incremental annual energy output from repowered wind
 740 facilities will increase by 30.0 percent (862 GWh per year)—up from the 24.9 percent
 741 (714 GWh per year) assumed in my updated economic analysis. As explained in the
 742 rebuttal testimony of Mr. Hemstreet, this scenario would require replacing turbine pad-
 743 mount transformers, upgrading some segments of collector systems, and retrofitting or
 744 replacing certain generator step-up transformers for an incremental combined cost of
 745 \$36 million.

746 **Q. Please summarize the results of this sensitivity.**

747 A. Table 9 summarizes the results of the sensitivity that assumes use of [REDACTED] turbines
 748 with modified LGIAs. To assess the potential impact of deploying this equipment, the
 749 PVRR(d) was calculated through 2036 based on the SO model and PaR, and these
 750 results are presented alongside the comparable benchmark study which assumed use of
 751 [REDACTED] turbines. The sensitivity reflects medium natural gas and medium CO₂ price-
 752 policy assumptions and shows that the benefits of deploying the [REDACTED] turbines with
 753 modified LGIAs range between \$37 million to \$48 million before accounting for the
 754 sizable increase to incremental energy output from the repowered wind projects beyond
 755 2036.

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**Table 9. LGIA-Modified Equipment Sensitivity
(Benefit)/Cost of Wind Repowering (\$ million)**

Model	Sensitivity PVRR(d)	Benchmark PVRR(d)	Change in PVRR(d)
SO Model	(\$186)	(\$138)	(\$48)
PaR Stochastic Mean	(\$153)	(\$115)	(\$37)
PaR Risk Adjusted	(\$160)	(\$121)	(\$39)

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GENERAL MODELING ASSUMPTIONS

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Q. Mr. Hayet claims that the Company’s economic analysis assumes that each of the nine price-policy scenarios studied (e.g., high gas/high CO₂, medium gas/medium CO₂, low gas/low CO₂) are all equally likely to occur. (Hayet Direct, lines 165-72.)

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Is this a correct understanding of the Company’s analysis?

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A. No. Mr. Hayet’s claim implies that, without an explicit weighting for each price-policy scenario, each scenario is equally likely to occur. While application of a weighting factor to each price-policy scenario could as a matter of convenience be used to produce a single, probability-weighted PVRR(d) outcome, it is problematic because there is no way to develop empirically derived probability assumptions. Rather, assigning probability assumptions would be a highly subjective exercise largely informed by individual opinion.

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The price-policy scenario assuming medium natural-gas prices and medium CO₂ prices represents the central forecast, around which the impact of lower or higher price assumptions can be evaluated. The PVRR(d) net benefit of wind repowering in the updated economic analysis derived from the central price-policy scenario is \$471 million when calculated off of the forecasted change in annual revenue requirement through 2050. This outcome indicates that when central price-policy assumptions are

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775 used, there is a reasonably sized cushion in the PVRR(d) results allowing for some
776 erosion of the favorable economics should long-term natural-gas prices and CO₂ prices
777 end up lower than what is assumed in this scenario. The other price-policy scenarios
778 are useful in quantifying how sensitive the PVRR(d) results are to these key
779 assumptions and provide a foundation for judging risk. In the updated economic
780 analysis, customer benefits from the wind repowering project increase relative to the
781 results from my original analysis and remain substantial in low natural-gas price and
782 low CO₂ price scenarios, and there is significant upside to the projected customer
783 benefits if these price assumptions are higher than in the central price-policy scenario.

784 **Q. Mr. Peaco alleges that because there is no current price on carbon emissions, the**
785 **scenarios with zero carbon price may be the most likely outcome. (Peaco Direct,**
786 **lines 600-606.) Do you agree?**

787 A. No. It is simply not reasonable to conclude that today's policy environment is the best
788 indicator of the policy environment we can expect over the next three decades. It is
789 even more unreasonable to dismiss the results of scenarios developed to quantify the
790 economic impact of potential environmental policy outcomes that could impute a
791 financial cost on CO₂ emissions at some point over the next three decades. While it is
792 *possible* that no such policy will materialize, as contemplated in certain price-policy
793 scenarios, it does not mean that given the current policy environment, it is the *most*
794 *likely* scenario.

795 **Q. Mr. Peaco also points out that relatively small changes in assumptions, for**
796 **example, a one-percent reduction in generation, can have a significant impact on**
797 **customer benefits. (Peaco Direct, lines 830-831.) How do you respond?**

798 A. Mr. Peaco calculates the potential impact on the PVRR(d) value of federal PTC benefits
799 assuming a one-percent reduction in generation from the repowered wind facilities.
800 PacifiCorp's wind generation forecast for the repowered wind facilities is derived by
801 applying the incremental increase in energy output calculated from actual operating
802 data to the actual historical wind generation from each wind facility since it was
803 originally placed in service. Because this forecast is tied to actual generation and actual
804 turbine output data resulting from the actual experienced wind conditions at the existing
805 wind facilities, I have a high degree of confidence in the generation forecasts used in
806 the economic analysis.

807 Mr. Peaco does not testify that PacifiCorp's wind generation forecasts are
808 invalid. He simply asserts that there is potential risk to the overall economics of the
809 wind generation output were reduced by one percent. This one-sided risk assessment
810 fails to quantify the potential upside benefits if wind generation exceeds the assumed
811 forecast used in the economic analysis by one percent. Using Mr. Peaco's calculations,
812 the PVRR(d) benefits calculated from the change in system costs through 2050
813 assuming medium natural-gas price and medium CO₂ price-policy assumptions would
814 be reduced from \$471 million to \$462 million if wind generation data were one percent
815 lower than assumed and be increased from \$471 million to \$480 million if wind
816 generation data were one percent higher than assumed.

817 **Q. Mr. Hayet claims that the repowering project will provide little additional value if**
818 **the Company also acquires the new wind facilities and constructs the new**
819 **transmission facilities that are also contemplated in the 2017 IRP. (Hayet Direct,**
820 **lines 532 - 535.) Is this a fair criticism?**

821 A. No. Mr. Hayet misinterprets the sensitivity analysis summarized in my direct testimony
822 that reports the PVRR(d) benefits of wind repowering if implemented along with
823 PacifiCorp's proposed new wind resources and new transmission line. This sensitivity
824 showed that when both projects are implemented together, the PVRR(d) benefits of all
825 projects (wind repowering, new wind, and new transmission) are between \$219 million
826 and \$230 million higher when calculated from system costs through 2036, than the
827 benefits of wind repowering as a stand-alone project.

828 I present the same sensitivity study in the economic analysis of the new wind
829 and transmission projects in Docket No. 17-035-40; however, the economic impact of
830 all projects (wind repowering, new wind, and new transmission) is compared to the
831 PVRR(d) results of the new wind and transmission investments as a stand-alone
832 project. This sensitivity shows a modest reduction in the PVRR(d) benefits of all of the
833 projects relative to the new wind and transmission investments as a stand-alone project
834 when calculated from PaR results through 2036. Results from the SO model based on
835 projections through 2036 show increased benefits from when all projects are added to
836 the system. Most importantly, the results do not capture *any* of the incremental benefits
837 from wind repowering beyond 2036, and therefore do not include any of the
838 incremental benefits associated with the significant increase in the expected annual

839 energy output from the repowered wind facilities beyond the period in which the
840 existing wind facilities would have otherwise reached the end of their lives.

841 **CONCLUSION**

842 **Q. Please summarize the conclusions of your rebuttal testimony.**

843 A. The updated economic analysis summarized in my rebuttal testimony supports
844 repowering just over 999 MW of existing wind resource capacity located in Wyoming,
845 Oregon, and Washington. The updated economic analysis shows significant net
846 customer benefits in all of the scenarios analyzed. The wind repowering project will
847 replace equipment at existing wind facilities with modern technology to improve
848 efficiency, increase energy production, extend the operational life, reduce run-rate
849 operating costs, reduce net power costs, and deliver substantial federal PTC benefits
850 that will be passed on to customers. The proposed wind repowering project is in the
851 public interest.

852 **Q. Does this conclude your rebuttal testimony?**

853 A. Yes.