



1407 W. North Temple, Suite 310
Salt Lake City, Utah 84116

December 31, 2015

***VIA ELECTRONIC FILING
AND OVERNIGHT DELIVERY***

Utah Public Service Commission
Heber M. Wells Building, 4th Floor
160 East 300 South
Salt Lake City, UT 84114

Attention: Gary Widerburg
Commission Secretary

RE: Docket No. 15-035-____
Application of Rocky Mountain Power for Approval of the 2017 Protocol

Rocky Mountain Power hereby submits for filing an original and ten (10) copies of its Application in the above referenced matter, along with Rocky Mountain Power's direct testimony and exhibit. The Company will also provide an electronic version of this filing to [psc@utah.gov](mailto:pse@utah.gov).

Informal inquiries may be directed to Bob Lively, Utah Regulatory Affairs Manager at (801) 220-4052.

Sincerely,

A handwritten signature in cursive script that reads "Jeffrey K. Larsen/cm".

Jeffrey K. Larsen
Vice President, Regulation

Enclosures

R. Jeff Richards (7294)
Daniel E. Solander (11467)
1407 W. North Temple, Suite 320
Salt Lake City, Utah 84116
Telephone: (801) 220-4014
Facsimile: (801) 220-3299
robert.richards@pacificorp.com
daniel.solander@pacificorp.com

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Rocky Mountain Power for Approval of the 2017 Protocol	Docket No. 15-035-____ APPLICATION FOR APPROVAL OF THE 2017 PROTOCOL
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I. INTRODUCTION

PacifiCorp d/b/a Rocky Mountain Power (“PacifiCorp”, “Rocky Mountain Power” or “Company”) hereby submits its application (“Application”) to the Public Service Commission of Utah (“Commission”) requesting approval of PacifiCorp’s 2017 inter-jurisdictional allocation methodology (the “2017 Protocol”) as a replacement for the 2010 Protocol previously approved by the Commission on February 3, 2012, in Docket No. 02-035-04.

In support of this Application, the Company states as follows:

1. Rocky Mountain Power is a division of PacifiCorp. PacifiCorp is an Oregon corporation that provides retail electric service to customers as Rocky Mountain Power in the states of Idaho, Utah, and Wyoming; as Pacific Power in the states of California, Oregon, and Washington; and wholesale electric service throughout the western United States.

2. Rocky Mountain Power is a public utility in the state of Utah and is subject to the Commission's jurisdiction with respect to its prices and terms of electric service to retail customers in Utah. The Company serves approximately 840,000 customers and has approximately 2,400 employees in Utah. Rocky Mountain Power's principal place of business in Utah is 1407 W. North Temple, Suite 330, Salt Lake City, Utah 84116.

3. This Application is filed pursuant to Utah Code Ann. § 54-4-1 (general jurisdiction), 54-4-21 (valuation of public utilities) and 54-4-23 (accounts and records of utilities).

4. The Company respectfully requests that the Commission complete its review and issue an order with respect to this Application no later than July 1, 2016, for the reasons discussed herein.

5. The Company requests that all notices, correspondence and pleadings with respect to this Application be sent to:

Bob Lively
Utah Regulatory Affairs Manager
Rocky Mountain Power
1407 W. North Temple, Suite 330
Salt Lake City, Utah 84116
bob.lively@pacificorp.com

R. Jeff Richards
Daniel E. Solander
Rocky Mountain Power
1407 W. North Temple, Suite 320
Salt Lake City, Utah 84116
robert.richards@pacificorp.com
daniel.solander@pacificorp.com

6. In addition, formal correspondence and requests for additional information regarding this matter should be addressed to:

By e-mail (preferred): datarequest@pacificorp.com

By regular mail: Data Request Response Center
PacifiCorp
825 NE Multnomah Street, Suite 2000
Portland, Oregon 97232

II. BACKGROUND

7. PacifiCorp provides retail electric service to more than 1.7 million customers in the western states of California, Idaho, Oregon, Utah, Washington, and Wyoming. PacifiCorp owns substantial generation and transmission facilities. Augmented with wholesale power purchases and long-term transmission contracts, these facilities operate as a single system on an integrated basis to provide service to customers in a cost-effective manner. PacifiCorp recovers the costs of owning and operating its generation and transmission system in retail prices established from time to time in state regulatory proceedings.

8. In such state regulatory proceedings, it is customary to first determine what assets are used and useful in providing service to customers and the prudence of associated costs to be included in the Company's revenue requirement in the state conducting the proceeding. Because all of the Company's generation and transmission resources and other common or general functions are deemed to be used to serve the Company's customers in all of its state jurisdictions, it is necessary to determine what portion of these costs should be allocated to customers in the state for which prices are being established. If different state commissions make different decisions regarding what resources should be included in PacifiCorp's rate base or if different state commissions adopt different policies for allocating the costs of resources among states, the Company may not be afforded a reasonable opportunity to recover its full cost of providing electric service.

9. Each of PacifiCorp's state regulatory commissions has the ability to pursue policies that it believes are in the public interest in its state. It is also important, however, for PacifiCorp to be able to make business decisions in an environment where differing state policies

do not result in preemptively denying the Company a reasonable opportunity to recover its prudently incurred costs. This would create a disincentive for PacifiCorp to invest in its system.

10. The Multi-State Process (“MSP”) began in 2002, with PacifiCorp filing applications in each of its six jurisdictions to create a process to consider issues related to its status as a multi-jurisdictional utility. After years of discussions, PacifiCorp sought ratification of an inter-jurisdictional allocation protocol in Idaho, Oregon, Utah and Wyoming. Following negotiations, the participants agreed to certain revisions to the protocol filed with the commissions (the “Revised Protocol”), which was approved by the commissions in Idaho, Oregon, Utah and Wyoming. The Revised Protocol allocated costs among PacifiCorp’s jurisdictional states and ensured that the Company operated its generation and transmission system on an integrated basis to achieve a least cost-least risk resource portfolio, while allowing each state to independently establish its ratemaking policies. Section XIII.B of the Revised Protocol established a “Standing Committee” for facilitating continued dialogue among the states related to inter-jurisdictional allocation issues.

11. Thereafter, subsequent and substantial discussions occurred to address various concerns raised by stakeholders in different states that resulted in the amendments to the Revised Protocol (the “2010 Protocol”). The 2010 Protocol was agreed to by the parties on September 15, 2010, and was designed to allocate PacifiCorp’s costs among its jurisdictional states in an equitable manner, ensure PacifiCorp plans and operates its generation and transmission system on a six-state integrated basis that achieved a least cost-least risk resource portfolio for customers, allow each state to independently establish its ratemaking policies, and provide PacifiCorp with the opportunity to recover 100 percent of its prudently-incurred costs. The 2010 Protocol was approved by the commissions in Idaho, Oregon, Utah and Wyoming.

12. One of the terms of 2010 Protocol was a specified termination date. Parties to the stipulation agreed that it would only be utilized for regulatory filings made prior to January 1, 2017. Knowing that it would take some time to develop a new allocation methodology, the Standing Committee and Broad Review Work Group (“BRWG”), a workgroup of interested stakeholders, started collaborating in November 2012 to develop potential solutions acceptable to all parties in the context of an allocation methodology, including the performance of various studies by the Company at the request of the Standing Committee.

13. The 2017 Protocol is the result of general agreement that has been reached between representatives of PacifiCorp and certain Commission staff members, consumer advocates and other interested parties from Idaho, Oregon, Utah, and Wyoming, who are signatories to the 2017 Protocol,¹ (collectively referred to as the “Parties” or individually as a “Party”) regarding issues arising with regards to the 2010 Protocol, PacifiCorp’s status as a multi-jurisdictional utility and future inter-jurisdictional allocation procedures.

14. After approximately three years of discussions and negotiations, in November 2015 the Parties reached an agreement-in-principle that led to the final 2017 Protocol that is being presented in this docket.

III. REQUEST FOR APPROVAL OF 2017 PROTOCOL

15. The 2017 Protocol was developed and the Parties support its adoption to provide PacifiCorp, state commissions, and other interested stakeholders an allocation methodology on a

¹ Signatories to the 2017 Protocol include: PacifiCorp, Public Utility Commission of Oregon Staff, the Citizens’ Utility Board of Oregon, the Idaho Public Utilities Commission Staff, Utah Division of Public Utilities, Utah Office of Consumer Services, Wyoming Office of Consumer Advocate, Wyoming Industrial Energy Consumers, and the Wyoming Public Service Commission Staff. Representatives from Washington participated in early discussions, but they are not signatories to the 2017 Protocol since the Washington Utilities and Transportation Commission has adopted a different allocation methodology as part of general rate case proceedings. California representatives did not participate in negotiations, but it implements the multi-jurisdictional allocation methodology as part of general rate case proceedings. The Utah Association of Energy Users was party to the negotiations and, although not available at the time of filing, the Company anticipates receiving a signature page and filing it with the Commission in the near future.

shorter-term basis while the impacts of the Environmental Protection Agency (“EPA”) Rule 111(d) and other multi-jurisdictional issues are better understood and can be more fully analyzed for their allocation impacts on PacifiCorp and its states.

16. The Parties to the 2017 Protocol agreed to support Commission adoption and use of the 2017 Protocol in all PacifiCorp rate proceedings filed after December 31, 2016, up to and including December 31, 2018. The 2017 Protocol will expire on December 31, 2018, unless all state commissions that approve the 2017 Protocol determine, by no later than March 31, 2017, that the term of the 2017 Protocol should be extended by an optional one-year through December 31, 2019.

17. During the term of the 2017 Protocol, PacifiCorp will continue to analyze alternative allocation methods including but not limited to: corporate structure alternatives, divisional allocation methodologies, alternative system allocation methodologies, potential implications of the EPA Rule 111(d), and possible formation of a regional independent system operator. PacifiCorp will present the results of its analyses of these issues to the MSP BRWG and discuss them at commissioner forums.

18. PacifiCorp commits that its generation and transmission system will continue to be planned and operated prudently on an integrated basis designed to achieve a least cost-least risk resource portfolio for PacifiCorp’s customers.

19. The 2017 Protocol describes how the costs and revenues, including wholesale transactions, associated with PacifiCorp’s generation, transmission and distribution system will be assigned or allocated among its six state jurisdictions for purposes of establishing retail rates. It describes inter-jurisdictional allocation policies and procedures, which, if utilized by the states for rate proceedings filed after December 31, 2016, is intended to better afford, than would

otherwise be the case, PacifiCorp a reasonable opportunity to recover all of its prudently incurred cost of service.

20. The assignment of a particular expense or investment, or allocation of a share of an expense or investment, to a jurisdiction pursuant to the 2017 Protocol is not intended to, and should not prejudice the prudence of those costs. Nothing in the 2017 Protocol abridges any state commission's right and/or obligation to establish fair, just and reasonable rates based upon the law of that state and the record established in rate proceedings conducted by that state.

21. The Parties who support the ratification of the 2017 Protocol do so with the belief that it will continue to achieve a solution to multi-jurisdictional issues that is in the public interest. A Party's support of the 2017 Protocol, however, is not intended in any manner to negate the necessary flexibility of the regulatory process to deal with changed or unforeseen circumstances, and a Party's support of the 2017 Protocol will not bind or be used against that Party in the event that unforeseen or changed circumstances cause that Party to conclude, in good faith, that the 2017 Protocol no longer produces results that are just, reasonable and in the public interest.

22. In support of this Application the Company provides the testimony of witnesses: Jeffrey K. Larsen, Vice President of Regulation, and Steven R. McDougal, Director of Revenue Requirement.

IV. PROPOSED COMMISSION PROCEEDING PROCESS

23. Given the lengthy discussions held with interested parties and the significant analytical review that was undertaken with them, as described in the direct testimonies of Mr. Larsen and Mr. McDougal, PacifiCorp respectfully requests that the Commission complete its review and issue an order with respect to this Application no later than July 1, 2016. The

Company also proposes that within 30 days of receipt of the Application, the Commission establish a schedule for further proceedings.

V. CONCLUSION

WHEREFORE, by this Application, PacifiCorp respectfully requests that the Commission issue an order approving the 2017 Protocol inter-jurisdictional allocation methodology as described in the direct testimony of Company witnesses Mr. Larsen and Mr. McDougal no later than July 1, 2016.

DATED this 31st day of December 2015.

Respectfully submitted,

PACIFICORP



R. Jeff Richards (7294)
Daniel E. Solander (11467)
1407 West North Temple, Suite 320
Salt Lake City, Utah 84116
Tel: (801) 220-4014
Fax: (801) 220-4615
robert.richards@pacificorp.com
daniel.solander@pacificorp.com

Rocky Mountain Power
Docket No. 15-035-__
Witness: Jeffrey K. Larsen

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Direct Testimony of Jeffrey K. Larsen

December 2015

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp, dba Rocky Mountain Power (the “Company”).**

3 A. My name is Jeffrey K. Larsen, and my business address is 1407 West North
4 Temple, Suite 310, Salt Lake City, Utah 84116. I am currently employed as Vice
5 President of Regulation for Rocky Mountain Power.

6 **Qualifications**

7 **Q. Please summarize your education and business experience.**

8 A. I received a Master of Business Administration degree from Utah State University
9 in 1994, and a Bachelor of Science degree in Accounting from Brigham Young
10 University in 1985. I have also participated in the Company’s Business
11 Leadership Program through the Wharton School, and an Advanced Education
12 Program through the J.L. Kellogg School of Management at Northwestern
13 University. In addition to formal education, I have also attended various
14 educational, professional and electric industry-related seminars and training
15 programs during my career at the Company.

16 I joined the Company in 1985, and I have held various accounting,
17 compliance, regulatory and management-related positions prior to my current
18 position.

19 **Q. Have you appeared as a witness in previous regulatory proceedings?**

20 A. Yes. I have testified on various matters in the states of Utah, Idaho, Wyoming,
21 California, Washington, Oregon, and Nevada.

22 **Purpose and Overview of Testimony**

23 **Q. What is the purpose of your testimony?**

24 A. My testimony describes the process and approaches leading up to this filing of the
25 2017 PacifiCorp Inter-Jurisdictional Allocation Protocol (“2017 Protocol”).

26 Specifically, my testimony provides:

- 27 • a brief history of the Multi-State Process (“MSP”) leading to the 2017
28 Protocol;
- 29 • a summary of the work conducted by the Broad Review Work Group
30 (“BRWG”) since November 2012 that has culminated in this filing;
- 31 • an overview of the 2017 Protocol;
- 32 • a discussion of the Company’s view of the timing for commission
33 proceedings necessary to process this application;
- 34 • a discussion of the annual commissioner’s forum;
- 35 • an explanation of the purpose of the Equalization Adjustment;
- 36 • a discussion of the term of the 2017 Protocol; and
- 37 • a discussion of the Reservation of Rights.

38 Additionally, Mr. Steven R. McDougal addresses the calculation and
39 implementation of the 2017 Protocol and discusses the revenue requirement
40 analyses undertaken at the request of the BRWG.

41 **Q. What is the purpose of your testimony in support of the 2017 Protocol?**

42 A. My testimony describes and supports the 2017 Protocol agreed to among
43 PacifiCorp and the signatories to the 2017 Protocol (referred to individually as a
44 Party or collectively as the Parties). The 2017 Protocol describes the multi-

45 jurisdictional allocation methodology that will be used by the Company in all rate
46 proceedings beginning January 1, 2017.

47 **Q. Are you also sponsoring an exhibit to your testimony?**

48 A. Yes. Exhibit RMP___(JKL-1) presents the 2017 Protocol with all of its
49 appendices. Although I sponsor Appendix A, Mr. McDougal sponsors the
50 remaining appendices.

51 **Brief History of MSP and the Development of the 2017 Protocol**

52 **Q. Please provide a brief history of the events that gave rise to the 2017**
53 **Protocol.**

54 A. The MSP began in 2002, with PacifiCorp filing applications in each of its six
55 jurisdictions to create a process to consider issues related to its status as a multi-
56 jurisdictional utility. Following years of discussions and negotiations, the Revised
57 Protocol was agreed to by the Parties and approved by the commissions in Idaho,
58 Oregon, Utah and Wyoming. The Revised Protocol allocated costs among
59 PacifiCorp's jurisdictions and ensured that the Company operated its generation
60 and transmission system on an integrated basis to achieve a least cost-least risk
61 resource portfolio, while allowing each state to independently establish its
62 ratemaking policies.

63 Thereafter, subsequent and substantial discussions occurred to address
64 various concerns raised by stakeholders in different states that resulted in the
65 development of the 2010 Protocol. The 2010 Protocol was agreed to by the Parties
66 on September 15, 2010, and was designed to allocate PacifiCorp's costs among its
67 jurisdictions in an equitable manner, ensure PacifiCorp plans and operate its

68 generation and transmission system on a six-state integrated basis that achieved a
69 least cost-least risk resource portfolio for customers, allow each state to
70 independently establish its ratemaking policies, and provide PacifiCorp with the
71 opportunity to recover its prudently-incurred costs. The 2010 Protocol was
72 approved by the commissions in Idaho, Oregon, Utah and Wyoming.

73 One of the terms of 2010 Protocol was a specified termination date. The
74 Parties to the 2010 Protocol agreed that it would only be used for regulatory
75 filings made before January 1, 2017. Knowing that it would take some time to
76 develop a new allocation methodology, the MSP standing committee (a committee
77 consisting of one member or delegate from each commission) and BRWG started
78 collaborating in November 2012 to come up with potential solutions acceptable to
79 all Parties in the context of an allocation methodology, including the performance
80 of various studies by the Company at the request of the Standing Committee.

81 **Q. Who participated in the MSP collaborative meetings?**

82 A. The MSP meetings were typically attended by in excess of 50 individuals in
83 person or by teleconference, representing 18 entities from the states of Idaho,
84 Oregon, Utah, Washington and Wyoming. These included representatives of state
85 commission policy staffs, advocacy staffs, industrial customers and consumer
86 groups.

87 **Q. Did stakeholders from California and Washington participate in the MSP?**

88 A. Not for the entire process. Representatives from the California Public Utilities
89 Commission participated in the May 1, 2015, commissioner forum, but did not
90 participate in the negotiations. PacifiCorp's inter-jurisdiction allocation

91 methodologies are considered in the course of the Company's general rate case
92 cycle in California, and prior approval is generally not required. Representatives
93 from Washington participated in early discussions, but they are not signatories to
94 the 2017 Protocol since the Washington Utilities and Transportation Commission
95 has adopted a different allocation methodology for PacifiCorp's Washington rate
96 proceedings.

97 **Q. Who are the signatories to the 2017 Protocol?**

98 A. The Parties signing the 2017 Protocol include: the Company, Public Utility
99 Commission of Oregon Staff, the Citizens' Utility Board of Oregon, the Idaho
100 Public Utilities Commission Staff, Utah Division of Public Utilities, Utah Office
101 of Consumer Services, Wyoming Office of Consumer Advocate, Wyoming
102 Industrial Energy Consumers, and the Wyoming Public Service Commission
103 Staff. The Utah Association of Energy Users was party to the negotiations and,
104 although not available at the time of filing, the Company anticipates receiving a
105 signature page and filing it with the Commission in the near future.

106 **Q. Did the BRWG establish principles to guide their review of inter-
107 jurisdictional cost allocation alternatives?**

108 A. Yes, the BRWG developed principles and criteria to guide their review of
109 allocation alternatives. The four key criteria that the allocation method should
110 incorporate were to:

111 1. Maintain state sovereignty by not impeding states from pursuing policy
112 directives or flexibility in establishing class allocation or rate design;

- 113 2. Provide an equitable solution for the Company and all states based on
114 principles of cost causation;
115 3. Be sustainable by promoting rate stability and avoiding unreasonable or
116 inappropriate cost shifts; and
117 4. Promote administrative ease.

118 **Q. Do you believe the 2017 Protocol meets these requirements?**

119 A. Yes. The 2017 Protocol generally accomplishes these requirements. During
120 negotiations, however, some Parties requested that the 2017 Protocol be designed
121 as a short-term methodology until impacts of the United States Environmental
122 Protection Agency (“EPA”) rules governing carbon pollution from existing power
123 plants under section 111(d) of the Clean Air Act (“Rule 111(d)”) and other issues
124 could be better understood. Based on this feedback, the initial term of the 2017
125 Protocol is for two years with the option of a one year extension.

126 **Q. How did Parties address the equity issue with the 2017 Protocol?**

127 A. Through extensive negotiations with the Parties, an Equalization Adjustment was
128 added to the 2017 Protocol to account for inconsistent implementation of the 2010
129 Protocol, and to allow the Company a better opportunity to recover its costs.

130 **Q. Does the 2017 Protocol allow the Company an opportunity to collect all of its
131 prudently incurred costs?**

132 A. Not entirely. The Equalization Adjustment mitigates the issues caused by
133 inconsistent implementation of the 2010 Protocol but it does not fully provide the
134 Company the ability to recover all its costs.

135 **Q. Why was the Company willing to agree to a method that didn't allow it to**
136 **recover all of its cost?**

137 A. The Company agreed to the 2017 Protocol for two primary reasons: first because
138 this was a short-term solution; and second, the Company appreciated the BRWG
139 good faith approach to implement an Equalization Adjustment which reduces the
140 allocation short-fall the Company was experiencing with the 2010 Protocol.

141 **Q. Does the 2017 Protocol contain provisions for continued dialogue among the**
142 **states?**

143 A. Yes. The Parties have committed to hold an annual public meeting to which all
144 seated commissioners from each jurisdiction where the Company provides retail
145 service will be invited to discuss the 2017 Protocol and other inter-jurisdictional
146 allocation issues ("Commissioner Forums"), beginning in January 2017. All
147 seated commissioners from each jurisdiction will be invited to participate in all
148 Commissioner Forums. At the first Commissioner Forum, commissioners will be
149 invited to discuss and make recommendations regarding extension of the 2017
150 Protocol and other inter-jurisdictional allocation issues that may arise.

151 In addition, before each annual Commissioner Forum, the Company will
152 convene an MSP BRWG meeting for the purpose of discussing and monitoring
153 emerging inter-jurisdictional allocation issues facing the Company and its
154 customers, the status and implications of Rule 111(d), or the development of a
155 regional independent system operator, in order to inform discussions at the
156 Commissioner Forum.

157 **Overview of 2017 Protocol**

158 **Q. Please provide an overview of the 2017 Protocol.**

159 A. The 2017 Protocol was negotiated as an integrated, interdependent agreement. All
160 sections were discussed, resulting in a negotiated agreement based on the entirety
161 of the language. Any material alteration of any terms or conditions contained in
162 the 2017 Protocol would require additional discussions and may affect any Party's
163 continued support for the agreement.

164 **Q. How was the 2017 Protocol developed?**

165 A. The 2017 Protocol was largely developed using the 2010 Protocol as the starting
166 point and further refining areas within that methodology to arrive at the new
167 agreement and allocation methodology. A major focus was on arriving at a single
168 allocation methodology that all of the Parties could support that made progress
169 towards reducing the allocation shortfall resulting from differences in application
170 of the 2010 Protocol. This resulted ultimately in the development of an
171 Equalization Adjustment, that when combined with the Embedded Cost
172 Differential ("ECD"), produces the 2017 Protocol Adjustment. The 2017 Protocol
173 Adjustment is added to each state's annual revenue requirement. This
174 modification to the 2010 Protocol is intended to reduce unintended ECD
175 variations due to nonuniform implementation of the 2010 Protocol. Other changes
176 were made to address direct access treatment, the duration of the 2017 Protocol,
177 and process issues.

178 **Detailed Discussions of Sections I to XIV**

179 **Q. Please describe each section of the 2017 Protocol Agreement.**

180 A. The 2017 Protocol has 14 sections that contain the terms and conditions agreed to
181 by the Parties through the negotiations. Section I provides an introduction to the
182 2017 Protocol. Section I makes it clear that the 2017 Protocol is not intended to
183 prejudice the prudence of any costs or abrogate a State Commission's right and/or
184 obligation to determine fair, just, and reasonable rates based upon the law of that
185 State and the record established in rate proceedings conducted by that
186 Commission. The Parties and State Commissions are also not prohibited from
187 considering any changes in laws, regulations or circumstances on inter-
188 jurisdictional allocation policies and procedures when determining fair, just, and
189 reasonable rates. The 2017 Protocol also does not prohibit the establishment of
190 different allocation policies and procedures for purposes of allocation of costs and
191 revenues within a State to different customers or customer classes.

192 Section II discusses the effective period and expiration of the 2017
193 Protocol.

194 Section III identifies the classification of resources between Demand-
195 Related, meaning capital and fixed costs incurred or revenues received in order to
196 be prepared to meet the maximum demand imposed upon the Company's system,
197 or Energy-Related, costs and revenues that vary based on the amount of energy
198 delivered to customers.

199 Section IV discusses the allocation of resource costs and wholesale
200 revenues. Resources are assigned to one of two categories of inter-jurisdictional

201 allocation: State Resources or System Resources. State Resources refer to those
202 resources that accommodate jurisdiction-specific policy. Costs for these resources
203 are assigned to a specific jurisdiction. There are four types of State Resources:
204 demand-side management programs; portfolio standards; qualifying facility
205 contracts; and jurisdiction-specific initiatives. System Resources are all other
206 resources and are allocated across all jurisdictions. This allocation methodology
207 includes an Equalization Adjustment to be applied to each State's revenue
208 requirement, as specifically identified in Section XIV of the 2017 Protocol.

209 Section V includes a commitment by the Company to submit filings
210 seeking authorization from the State Commissions prior to filing for approval
211 from the Federal Energy Regulatory Commission of the re-functionalization of
212 facilities as transmission or distribution. This section also identifies the allocation
213 for transmission costs and revenues as 75 percent Demand-Related and 25 percent
214 Energy-Related.

215 Section VI states that distribution-related expenses and investments are
216 directly assigned to the State in which the related facilities are located where
217 possible. Costs that cannot be directly assigned are allocated based on the factors
218 in Appendix B to the 2017 Protocol.

219 Section VII addressed the allocation of administrative and general costs.
220 Such costs are allocated based on the factors in Appendix B to the 2017 Protocol.

221 Section VIII provides that any Special Contracts - contracts between the
222 Company and one of its retail customers based on specific circumstances of the

223 customer - will be included in load-based dynamic allocation factors identified in
224 Appendix D to the 2017 Protocol.

225 Section IX states that any loss or gain from the sale of a Company-owned
226 resource or transmission asset would be allocated among the States based on the
227 allocation factor used to allocate the fixed costs of the resource or asset at the time
228 of the sale. The 2017 Protocol reserves to each State Commission the authority to
229 determine the appropriate allocation between the Company's customers and
230 shareholders.

231 Section X addresses the treatment of loads lost to alternative energy
232 suppliers through State direct access or other programs.

233 Section XI identifies the treatment of changes in retail load.

234 Section XII includes a commitment that the Company will plan and
235 acquire resources on a system-wide least cost, least-risk basis, with prudently
236 incurred investments reflected in rates consistent with the laws and regulations in
237 each State.

238 Section XIII outlines the parameters for interpretation and governance.
239 Section XIII also provides for a Commissioner Forum to be held annually and an
240 MSP Workgroup, similar to the BRWG, open to any interested stakeholders.
241 Proposals for new inter-jurisdictional allocation procedures, including any
242 modifications proposed to the 2017 Protocol, can be submitted by any Party or
243 Commission using the 2017 Protocol.

244 Section XIV contains additional, State-specific terms. These additional
245 terms include the State-specific Equalization Adjustment negotiated by the

246 Parties. This section also identifies specific commitments by the Company
247 regarding general rate case timing during the effective period of the 2017
248 Protocol.

249 The 2017 Protocol also includes a set of appendices providing defined
250 terms and specific details regarding allocation factors and their derivations. The
251 appendices to the 2017 Protocol are more thoroughly discussed in the testimony
252 of Mr. McDougal.

253 **Term of 2017 Protocol**

254 **Q. Did the Parties agree to a specific effective period for the 2017 Protocol?**

255 A. Yes. The Parties agreed to support Commission adoption or use of the 2017
256 Protocol in all PacifiCorp rate proceedings filed after December 31, 2016, through
257 December 31, 2018. The 2017 Protocol will expire December 31, 2018, unless all
258 state Commissions that approved the 2017 Protocol determine, by no later than
259 March 31, 2017, that the term of the 2017 Protocol will be extended by an
260 optional one-year extension through December 31, 2019. In determining whether
261 the 2017 Protocol should or should not be extended, each state Commission can
262 take such steps or provide such processes for public input as that Commission
263 determines to be necessary or appropriate under applicable state laws.

264 **Q. Why did the Parties agree to a two-year inter-jurisdictional allocation**
265 **methodology?**

266 A. The 2017 Protocol is intended to be a transitional allocation mechanism while the
267 impacts of Rule 111(d) and other multi-jurisdictional issues are better understood
268 and analyzed. The 2017 Protocol also provides an opportunity for PacifiCorp to

269 analyze, among other things, alternative allocation methods that may include the
270 formation for a regional independent system operator, corporate structure
271 alternatives, or divisional allocation methodologies, in light of the changing
272 electric industry in the Western United States.

273 **Q. Assuming that the four state Commissions acknowledge the 2017 Protocol,**
274 **what ongoing processes does the Company envision related to the 2017**
275 **Protocol?**

276 A. As reflected in the 2017 Protocol, the Company committed to perform studies and
277 analysis and to continue to report the results of this ongoing work to the BRWG.
278 Although the elements of the 2017 Protocol are designed to minimize controversy
279 and provide predictability through calendar year 2018, and perhaps 2019, there
280 are always emerging issues on which it is valuable for the BRWG to continue to
281 engage in discussions.

282 **Resource Classification and Cost and Revenue Allocation**

283 **Q. How does the 2017 Protocol allocate costs and revenues?**

284 A. Resources fixed costs, wholesale contracts, and short-term firm purchases and
285 sales are classified as 75 percent Demand-Related and 25 percent Energy-Related.
286 Non-firm purchases and sales are classified as 100 percent Energy-Related. This
287 allocation balances the impact of demand and load on system costs.

288 **Q. What is the difference between State Resources and System Resources?**

289 A. State Resources include four defined types of resources that are dependent on
290 specific state policy. Accordingly, it is appropriate to allocate the benefits and
291 costs associated with these resources to a particular jurisdiction on a situs basis.

292 System Resources include the substantial majority of the Company’s resources,
293 and contribute to retail service across the Company’s entire multi-jurisdictional
294 service territory.

295 **Q. What types of resources are included in State Resources?**

296 A. There are four types of State Resources. The first type of State Resource is
297 demand-side management programs. These programs may include incentives for
298 energy efficiency and demand response to reduce load. Costs associated with
299 these programs are assigned on a situs basis to the jurisdiction in which the
300 investment is made. Benefits from demand-side management programs are
301 reflected in the load-based dynamic allocation factors.

302 The second type of State Resource includes resources acquired to comply
303 with a jurisdiction’s mandated resource portfolio standard, adopted through
304 legislative enactment or by a regulatory commission. The portion of costs
305 associated with portfolio standards that exceed the costs the Company would have
306 otherwise incurred acquiring comparable resources (resources with similar
307 capacity factors, start-up costs, and other output and operating characteristics) are
308 assigned on a situs basis to the jurisdiction adopting the portfolio standard.

309 The third type of State Resource includes qualifying facility contracts
310 executed under the requirements of the Public Utility Regulatory Policies Act
311 (“PURPA”). PURPA requires that a public utility agree to purchase energy from
312 certain cogeneration and small renewable energy generating facilities that meet
313 the definition of a qualifying facility under PURPA. State commissions set the
314 prices for each public utility under its jurisdiction for power purchase agreements

315 under PURPA. The 2017 Protocol assigns the costs associated with qualifying
316 facility contracts on a system basis unless a portion of the cost exceeds the costs
317 the Company would have otherwise incurred acquiring comparable resources
318 (resources with similar capacity factors, start-up costs, and other output and
319 operating characteristics) which would then be assigned on a situs basis to the
320 jurisdiction that approved the contract.

321 The final type of State Resource includes any resources acquired in
322 accordance with an initiative adopted by a specific jurisdiction. Any such resource
323 is assigned on a situs basis to the jurisdiction adopting the initiative. Examples of
324 these jurisdiction-specific initiatives include certain incentive programs, net-
325 metering tariffs, capacity standard programs, solar subscription programs, electric
326 vehicle programs, and the acquisition of renewable energy certificates.

327 **Q. Does the 2017 Protocol alter the Company's resource planning responsibility**
328 **or a Commission's authority?**

329 A. No. Section XII provides that the Company will continue to plan and acquire new
330 resources on a system-wide least-cost least-risk basis. Prudently incurred
331 investments in resources will be reflected in rates consistent with the laws and
332 regulations in each State, and approved by that State's Commissions consistent
333 with such laws and regulations.

334 **Embedded Cost Differential**

335 **Q. Explain the continued use of the Embedded Cost Differential ("ECD") in the**
336 **2017 Protocol.**

337 A. As a result of negotiations, the Parties agreed that the ECD would continue as a

338 component of the 2017 Protocol as modified and incorporated into an overall
339 2017 Protocol Adjustment that will be included in each State's revenue
340 requirement. The ECD is fixed for Wyoming, Idaho and California; for Utah it is
341 zero; and for Oregon, it is dynamic with upper and lower limits, for the duration
342 of the 2017 Protocol. This treatment of the ECD during the term of the 2017
343 Protocol eliminates or mitigates unintended allocation consequences that occurred
344 under the 2010 Protocol.

345 The ECD in the 2017 Protocol is referred to as the Baseline ECD. For
346 California and Wyoming, the Baseline ECD was established using the data, as
347 filed by the Company on March 3, 2015, in the 2015 Wyoming general rate case
348 (Docket No. 20000-469-ER-15). Oregon's 2017 Protocol Baseline ECD is
349 dynamic and will change over time with the parameters described in the 2017
350 Protocol. Idaho's Baseline ECD is its 2010 Protocol Fixed ECD amount. Utah's
351 Baseline ECD is zero consistent with its 2010 Protocol agreement.

352 **Q. Please describe the 2017 Protocol Adjustment and how it is implemented.**

353 A. For the period that the 2017 Protocol remains in effect, a 2017 Protocol
354 Adjustment will be added to each state's annual revenue requirement. The 2017
355 Protocol Adjustment is the sum of the 2017 Protocol Baseline ECD and the 2017
356 Protocol Equalization Adjustment.

357 **Q. Please explain the 2017 Protocol Equalization Adjustment.**

358 A. The Equalization Adjustment is a fixed dollar adjustment to be applied to each
359 state's revenue requirement as specified in Section XIV of the 2017 Protocol.
360 Parties to the 2017 Protocol negotiated an annual Equalization Adjustment of

361 \$9.074 million representing approximately two-tenths of one percent of each
362 state's annual revenue requirement. The Equalization Adjustment is intended to
363 recognize differences among the states' implementation of the 2010 Protocol
364 respective to the treatment of the ECD adjustment i.e.; fixed ECD, dynamic ECD,
365 or no ECD. The result of the 2017 Protocol Equalization Adjustment is to
366 equitably share the allocation shortfall resulting from differences in the
367 implementation of the 2010 Protocol while analysis continues on the development
368 of a more permanent allocation method.

369 **Q. What is the amount of the 2017 Protocol Adjustment that will be added to**
370 **each state's annual revenue requirement?**

371 A. California's 2017 Protocol Adjustment is zero because its Equalization
372 Adjustment exactly offsets its Baseline ECD, Idaho's is \$0.986 million, Utah's is
373 \$4.4 million and Wyoming's is a credit of \$0.251 million. Because Oregon's
374 Baseline ECD is dynamic within specified ranges, its 2017 Protocol Adjustment
375 will be between a \$5.6 million and a \$7.9 million credit.

376 **Q. Describe the difference between the fixed Baseline ECD used by the other**
377 **states versus Oregon's Baseline ECD.**

378 A. As mentioned above, with the exception of Oregon, the Baseline ECD is fixed for
379 the duration of the 2017 Protocol. Oregon will continue to use a dynamic ECD for
380 its Baseline ECD but the value is subject to lower and upper limits based on the
381 negotiations with Oregon parties. Oregon's lower limit (or floor) of the Baseline
382 ECD is \$8.238 million and the upper limit (or cap) is \$10.5 million for the first
383 general rate case filed under 2017 Protocol. If the Company files a second general

384 rate case using 2017 Protocol there's no change to the lower limit but the upper
385 limit of the cap is increased to \$11.0 million.

386 **Q. Why is Oregon's ECD dynamic?**

387 A. The Company agreed to Oregon's continued use of a dynamic ECD calculation as
388 part of the negotiations. A dynamic ECD for Oregon is consistent with the 2010
389 Protocol. However, establishing parameters around the dynamic ECD, as agreed
390 to by Oregon Parties as part of a negotiated outcome, mitigates many of the issues
391 faced by the Company under the 2010 Protocol.

392 **Cost Allocations**

393 **Q. How are transmission costs and revenues allocated under the 2017 Protocol?**

394 A. Costs associated with transmission assets and firm wheeling expenses are
395 classified as 75 percent Demand-Related and 25 percent Energy-Related. These
396 costs are allocated based on a system generation factor. Non-firm wheeling
397 expenses and revenues are allocated on a system energy factor. The system
398 generation factor and system energy factors are described in the appendices to the
399 2017 Protocol.

400 **Q. How are distribution costs assigned under the 2017 Protocol?**

401 A. Distribution-related expenses and investments are directly assigned to the state
402 where they are located where possible. There are certain distribution expenses and
403 investments that cannot be directly assigned. For the costs that cannot be directly
404 assigned, they will be allocated consistent with the factors identified in Appendix
405 B to the 2017 Protocol.

406 **Q. Can the company reclassify its facilities between transmission and**
407 **distribution?**

408 A. Yes. The classification of facilities as transmission or distribution depends on how
409 the facility is used, and may change over time. Any such reclassification is
410 generally done following an analysis by the Company, using tests adopted by the
411 Federal Energy Regulatory Commission. The Company has committed in the
412 2017 Protocol to seek review and authorization of any such reclassification with
413 the State Commissions before filing any request to approve a reclassification of
414 facilities with the Federal Energy Regulatory Commission.

415 **Q. How does the 2017 Protocol allocate administrative and general costs?**

416 A. Appendix B provides for the specific allocation of administrative and general
417 costs, general plant costs and intangible plant costs are allocated consistent with
418 the factors in Appendix B to the 2017 Protocol.

419 **Q. How does the 2017 Protocol address special contracts?**

420 A. The 2017 Protocol provides that revenues associated with special contracts -
421 meaning contracts between the Company and a particular customer based on the
422 specific circumstances of that customer and approved by the state commission -
423 will be included in each State's revenues (situs assigned). Load under the special
424 contract is included in the load-based dynamic allocation factors, for jurisdictional
425 allocation purposes, as defined in Appendix D, as more thoroughly discussed in
426 the direct testimony of Mr. McDougal.

427 **Q. Will the Company allocate any gain or loss from a sale of a resource or**
428 **transmission asset based on the factors used to allocate the cost associated**
429 **with that resource or transmission asset for ratemaking purposes?**

430 A. Yes. The allocation of any loss or gain from the sale of a Company-owned
431 resource or transmission asset will be allocated based on the allocation factor used
432 to allocate fixed costs at the time of its sale. Each state commission will determine
433 the allocation of any loss or gain between the Company's customers and
434 shareholders in accordance with its jurisdictional authority.

435 **State Programs Providing Access to Alternative Electricity Suppliers**

436 **Q. Does the 2017 Protocol Address the treatment of alternative Electricity**
437 **Suppliers or State-specific Direct Access Programs?**

438 A. Yes. The 2017 Protocol specifically addresses the Oregon direct access program.
439 The 2017 Protocol also addresses the potential transfer of electricity service to an
440 alternative electricity supplier in Utah under Utah Code Annotated
441 Section 54-3-32, along with a requirement that the Company inform the State
442 Commissions and Parties if any State adopts laws or regulations governing
443 customer access to alternative electricity suppliers.

444 **Q. How does the 2017 Protocol treat loads lost to the Oregon direct access**
445 **programs during the term of the 2017 Protocol?**

446 A. The 2017 Protocol provides that load associated with customers electing the one-
447 or three-year Oregon direct access programs will be included in the load-based
448 dynamic allocation factors for all resources. Transition adjustment payments from
449 these customers will be situs assigned to Oregon.

450 The treatment of customers electing the five-year opt-out program under
451 the Oregon direct access programs will be treated consistent with Public Utility
452 Commission of Oregon Order No. 15-060, as clarified through Order No. 15-067,
453 and Oregon Schedule 296, which allows customers to permanently opt-out of
454 cost-of-service rates after payment of ten years of transition costs in Oregon.
455 During the ten-year period when Oregon direct access customers are paying
456 transition costs, the Oregon direct access customers' loads will be included in
457 load-based dynamic allocation factors, and the transition cost payments from
458 these customers will be situs-assigned to Oregon. At the end of the ten-year
459 period covered by the transition cost payments, the loads of the Oregon direct
460 access customers will be excluded from load-based dynamic allocation factors.
461 Thereafter, if an Oregon direct access customer elects to return to Oregon cost-of-
462 service rates by providing four-years notice under Schedule 296, its load will be
463 included in load-based dynamic allocation factors at the time the customer returns
464 to Oregon cost of service rates.

465 **Q. Does the 2017 Protocol allow for potential modifications to the Oregon direct**
466 **access program?**

467 A. Yes. Section X of the 2017 Protocol includes a provision to clarify that if Oregon
468 adopts new laws or regulations regarding direct access, the treatment of loads lost
469 to those programs may be re-determined. The Company commits to inform all the
470 State Commissions if this occurs. This is similar to the process that would apply if
471 any State adopts laws or regulations governing customer access to alternative
472 electricity suppliers.

473 **Q. Does the Utah Public Service Commission have a direct access program?**

474 A. No. However, Utah Code Annotated Section 54-3-32 allows certain eligible
475 customers in Utah to transfer electricity service to a non-utility energy supplier. If
476 an eligible customer elects to transfer electricity service to a non-utility energy
477 supplier, the customer must provide its public utility 18 months' notice.
478 Additionally, the Utah Division of Public Utilities must file a petition with the
479 Utah Public Service Commission no later than eight months before the intended
480 date of transfer seeking a determination by the commission regarding: (1) costs or
481 credits allocated to Utah under any inter-jurisdictional cost allocation
482 methodology the commission reasonably expects to be in effect; (2) costs of
483 facilities used to serve the eligible that will not be used by other customers as a
484 direct result of the eligible customer transferring service, and any credits
485 offsetting the costs; and (3) any other costs to the public utility or to other
486 customers of the public utility.

487 **Q. Has the Company committed to notify the State commissions and Parties if**
488 **the Utah Public Service Commission makes such a determination?**

489 A. Yes.

490 **Changes to Company Load**

491 **Q. Does the 2017 Protocol include a provision to address changes in load due to**
492 **changes in the Company's retail service territory?**

493 A. Yes. Section XI addresses the treatment of changes to load as a result of:
494 condemnation or municipalization; the sale or acquisition of new service territory
495 that involves less than five percent of system load; realignment of service

496 territories; changes in economic conditions; or the gain or loss of large customers.
497 These changes would be reflected in changes to the load-based dynamic
498 allocation factors. The load-based dynamic allocation factors are calculated using
499 the States' monthly energy usage and/or contribution to monthly system
500 coincident peak. The allocation of costs and benefits arising from a merger, sale,
501 or acquisition involving more than five percent of system load would be
502 considered on a case-by-case basis in the course of any approval proceedings in
503 each State.

504 **Governance**

505 **Q. What is the purpose of the annual Commissioner Forums?**

506 A. During the term of the 2017 Protocol, PacifiCorp agreed to analyze alternative
507 allocation methods including corporate structure alternatives, divisional allocation
508 methodologies, alternative system allocation methodologies, potential
509 implications of Rule 111(d), and possible formation of a regional independent
510 system operator. As part of the 2017 Protocol, the Company committed to present
511 its analyses of these issues to the MSP BRWG and discuss them at Commissioner
512 Forums.

513 The Company believes that annual Commissioner Forums are an
514 appropriate way to keep the Commissioners and Parties informed, and that they
515 will be an opportunity for all Parties to discuss whether to extend the 2017
516 Protocol for an additional year beyond the initial term. The Company anticipates
517 that all Parties will remain engaged in the process of analyzing the results of these

518 studies, and the Company believes that continuing to engage in this type of
519 collaboration is in the best interests of the Parties and PacifiCorp's customers.

520 **Q. Is there an opportunity for interested stakeholders to raise issues with the**
521 **2017 Protocol?**

522 A. Yes. Any Party or Commission using the 2017 Protocol for inter-jurisdictional
523 allocation purposes may submit proposals for a new inter-jurisdictional allocation
524 procedure or change to the 2017 Protocol. Any such proposal must be provided to
525 the Company so that Company can distribute the proposal to the other Parties and
526 State Commissions and initiate discussions. The Party or Commission proposing
527 the modification or new inter-jurisdictional allocation procedure must, consistent
528 with its legal obligations, attempt to present the proposal to the Commissioner
529 Forum or MSP Workgroup and negotiate a resolution in good faith.

530 **Reservations of Rights**

531 **Q. What have the Parties agreed to with respect to reservations of rights?**

532 A. Any Party may request that the Commission rescind, alter, or amend its order
533 entered in connection with the 2017 Protocol if the Party concludes that the 2017
534 Protocol no longer produces results that are just, fair, reasonable, or in the public
535 interest, due to unforeseen or changed circumstances. In addition, the 2017
536 Protocol will not bind or be used against any Party if unforeseen or changed
537 circumstances, including new developments such as direct access programs
538 implemented in a state, cause that Party to conclude that the 2017 Protocol no
539 longer produces just and reasonable results, reasonable cost recovery for the
540 Company, or is not in the public interest.

541 **State-Specific Terms**

542 **Q. In addition to the Equalization Adjust discussed above, were there other state**
543 **specific implementation terms?**

544 A. Yes. Idaho's \$0.986 million annual 2017 Protocol Adjustment will be included in
545 base rates through a general rate case beginning no earlier than January 1, 2018,
546 or to the extent that a case is filed so the rate effective date is later than that date,
547 its \$0.150 million annual Equalization Adjustment will be deferred on a monthly
548 basis (\$12,500 per month) from January 1, 2018, forward as a regulatory asset
549 until the rate effective date of the Company's next Idaho general rate case at
550 which time (1) the deferred costs and (2) the ongoing impact of Idaho's 2017
551 Protocol Adjustment will be included in rates.

552 In Oregon the Company agreed to a stay-out period so it wouldn't have
553 any pending general rate case that requests rates effective before January 1, 2018.
554 In return, the Oregon Parties agreed that Oregon's Equalization Adjustment of
555 \$2.6 million annually (or \$216,667 monthly) would be deferred from January 1,
556 2017, until the 2017 Protocol Equalization Adjustment is reflected in base rates
557 through the Company's next general rate case. This deferral will be reflected as a
558 debit or reduction to the existing credit balance to be returned to customers in the
559 Open Access Transmission Tariff revenue deferral account originally established
560 through docket UE 246. For the first rate case filed using 2017 Protocol, Oregon's
561 Baseline ECD is capped between \$8.238 million and \$10.5 million. If the
562 Company files a second rate case the top end of the range increases to \$11.0
563 million. The Company committed to file a new tariff to return to Oregon

564 customers the balance of the OATT revenue deferral, net of the 2017 Protocol
565 Equalization Adjustment deferral, within 60 days of an Oregon Commission order
566 approving of the 2017 Protocol. The Company also committed to continued
567 evaluation of the analysis I mentioned earlier and to distribute or present the
568 results of its analysis to the BRWG, based on information available, no later than
569 March 31, 2017.

570 In Utah, the Company agreed to an annual Utah Equalization Adjustment
571 of \$4.4 million and a 2017 Protocol Adjustment of the same amount. The
572 Company also agreed that it will not file a Utah general rate case or major plant
573 addition case prior to May 1, 2016, and new rates will not be effective prior to
574 January 1, 2017. Utah's 2017 Protocol Adjustment shall be included in base rates
575 through a general rate case with rates effective beginning on or after January 1,
576 2017. To the extent that a Utah general rate case or major plant addition case is
577 filed with a rate effective date later than that date, Utah's Equalization Adjustment
578 will be deferred on a monthly basis, (\$366,667 per month), from January 1, 2017,
579 forward as a regulatory asset until the rate effective date of PacifiCorp's next Utah
580 general rate case at which time (1) the deferred costs and (2) the ongoing impact
581 of Utah's 2017 Protocol Adjustment shall be included in rates. The deferred cost
582 amortization period will be determined in the first case that the deferral of the
583 Utah Equalization Adjustment is proposed for inclusion in rates.

584 Wyoming's 2017 Protocol Adjustment of a negative \$0.251 million will be
585 netted against Wyoming's 2017 Protocol revenue requirement. If the Company
586 does not file a general rate case prior to January 1, 2017, Wyoming's Equalization

587 Adjustment of \$1.6 million annually will be deferred, as a regulatory asset, on a
588 monthly basis, (\$133,333 per month), beginning July 1, 2017, until the rate
589 effective date of PacifiCorp's next Wyoming general rate case, at which time (1)
590 the deferred costs and (2) Wyoming's ongoing impact of the 2017 Protocol
591 Adjustment shall be included in rates.

592 **Process for Commission Review of Application**

593 **Q. What process does the Company propose for the Commission review of this**
594 **Application?**

595 A. The Company is hopeful that the Commission will be able to complete its review
596 of this Application by July 1, 2016. Significant analysis has been undertaken and
597 reviewed by many parties since November 2012 as the BRWG considered many
598 options. This analysis enabled the Parties to confidently negotiate the 2017
599 Protocol. The Company anticipates that each of the Parties will file testimony in
600 support of the 2017 Protocol, and the Company believes that the Commission
601 review can be accomplished, with input from the Parties, in this time frame.

602 **Conclusion**

603 **Q. What action do you recommend the Commission take with respect to the**
604 **Agreement?**

605 A. The Company recommends that the Commission find that the 2017 Protocol is in
606 the public interest and requests that the Commission approve this Application
607 including all the terms and conditions of the 2017 Protocol in its order in this
608 proceeding.

609 **Q. Does this conclude your direct testimony?**

610 **A. Yes.**

Rocky Mountain Power
Exhibit RMP__(JKL-1)
Docket No. 15-035-__
Witness: Jeffrey K. Larsen

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Exhibit Accompanying Direct Testimony of Jeffrey K. Larsen

December 2015

2017 Protocol

1 **2017 Protocol**

2 **I. Introduction:**

3 This 2017 PacifiCorp Inter-Jurisdictional Allocation Protocol (the “2017 Protocol”) is the
4 result of general agreement that has been reached between representatives of PacifiCorp (or the
5 “Company”) and certain Commission staff members, consumer advocates and other interested
6 parties from Idaho, Oregon, Utah, and Wyoming (collectively referred to as the “Parties” or
7 individually as a “Party”) regarding issues arising with regards to the 2010 Protocol,
8 PacifiCorp’s status as a multi-jurisdictional utility and future inter-jurisdictional allocation
9 procedures.

10 The 2010 Protocol expires at midnight on December 31, 2016. The Parties have
11 determined that it is in their best interest or the interest of PacifiCorp’s customers to support a
12 new protocol governing inter-jurisdictional allocation procedures. This 2017 Protocol is
13 designed to provide PacifiCorp, State Commissions, and other interested Parties a transitional
14 allocation method while the impacts of the United States Environmental Protection Agency
15 (EPA) rules governing carbon pollution from existing power plants under section 111(d) of the
16 Clean Air Act (111(d)) and other multi-jurisdictional issues are better understood and can be
17 more fully analyzed for their allocation impacts on PacifiCorp and each State. During the term
18 of the 2017 Protocol, PacifiCorp will analyze alternative allocation methods including but not
19 limited to: corporate structure alternatives, divisional allocation methodologies, alternative
20 system allocation methodologies, potential implications of the EPA’s final Rule 111(d), and
21 possible formation of a regional independent system operator. PacifiCorp will present its
22 analyses of these issues to the Multi-State Protocol or MSP Workgroup and discuss them at
23 Commissioner Forums.

1 During the term of the 2017 Protocol, PacifiCorp commits that its generation and
2 transmission system will continue to be planned and operated prudently on an integrated basis
3 designed to achieve a least cost/least risk resource portfolio for PacifiCorp’s customers. This
4 commitment will not prevent PacifiCorp from filing for and requesting State Commission
5 approval to participate in a regional independent system operator organization.

6 The 2017 Protocol describes inter-jurisdictional allocation policies and procedures,
7 which, if applied by each of the States for rate proceedings filed after December 31, 2016, or as
8 otherwise agreed to in Section XIV, are intended to better afford, than would otherwise be the
9 case, PacifiCorp a reasonable opportunity to meet the goal of recovering its prudently incurred
10 cost of service.

11 The apportionment, assignment, or allocation of a particular expense or investment, or
12 allocation of a share of an expense or investment, to a State under the 2017 Protocol is not
13 intended to and will not prejudice the prudence of those costs. Nothing in the 2017 Protocol is
14 intended to abrogate a State Commission’s right and/or obligation to: (1) determine fair, just, and
15 reasonable rates based upon the law of that State and the record established in rate proceedings
16 conducted by that Commission; (2) consider the impact of changes in laws, regulations, or
17 circumstances on inter-jurisdictional allocation policies and procedures when determining fair,
18 just, and reasonable rates; or (3) establish different allocation policies and procedures for
19 purposes of allocation of costs and revenues within that State to different customers or customer
20 classes.

21 Parties who support the 2017 Protocol do so with the intent to continue to achieve
22 equitable resolutions to multi-jurisdictional allocation issues that are in the public interest. A
23 Party’s support of the 2017 Protocol will not, however, in any manner negate the necessary

1 flexibility of the regulatory process to address changed or unforeseen circumstances, including
2 but not limited to changes in laws or regulations, and a Party's support of the 2017 Protocol will
3 not bind or be used against that Party if a Party concludes that the 2017 Protocol no longer
4 produces results that are just, reasonable, and in the public interest, or provides the Company
5 with the opportunity to recover its prudently incurred cost of service. Support of the 2017
6 Protocol will not be deemed to constitute an acknowledgement by any Party of the validity or
7 invalidity of any particular method, theory, or principle of regulation, cost recovery, cost of
8 service, or rate design, and no Party will be deemed to have agreed that any particular method,
9 theory, or principle of regulation, cost recovery, cost of service, or rate design employed or
10 implied in the 2017 Protocol is appropriate for resolving any other issues.

11 The 2017 Protocol describes how the costs and revenues, including wholesale
12 transactions, associated with PacifiCorp's generation, transmission, and distribution systems will
13 be assigned or allocated among its six state jurisdictions.

14 Terms that are capitalized in the 2017 Protocol are either defined in the 2017 Protocol or
15 set forth in Appendix A.

16 A table identifying the allocation factor to be applied to each component of PacifiCorp's
17 revenue requirement calculation is included as Appendix B.

18 The algebraic derivation of each allocation factor is contained in Appendix C.

19 A description and numeric example of how Special Contracts and related discounts will
20 be reflected in rates is set forth in Appendix D.

21 Additional terms specific to each State, including an Equalization Adjustment, are
22 reflected in Section XIV.

1 **II. Effective Period and Expiration:**

2 The Parties agree to support Commission adoption or use of the 2017 Protocol in all
3 PacifiCorp rate proceedings filed after December 31, 2016, or as otherwise agreed to by Parties
4 in Section XIV, up to and including December 31, 2018.

5 The 2017 Protocol will expire December 31, 2018, unless all State Commissions that
6 approved the 2017 Protocol determine, by no later than March 31, 2017, that the term of the
7 2017 Protocol will be extended by an optional one-year extension through December 31, 2019.
8 In determining whether the 2017 Protocol should or should not be extended, each State
9 Commission can take such steps or provide such processes for public input as that Commission
10 determines to be necessary or appropriate under applicable State laws.

11 A Commissioner Forum will be held annually, beginning in January 2017, to discuss
12 inter-jurisdictional allocation issues and whether the 2017 Protocol should be extended for an
13 additional one-year term, as described above.

14 **III. Classification of Resources:**

15 All Resource Fixed Costs, Wholesale Contracts, and Short-term Firm Purchases and Firm
16 Sales will be classified as 75 percent Demand-Related and 25 percent Energy-Related. All Non-
17 Firm Purchases and Sales will be classified as 100 percent Energy-Related.

18 **IV. Allocation of Resource Costs and Wholesale Revenues:**

19 Resources will be assigned to one of two categories for inter-jurisdictional allocation
20 purposes: State Resources or System Resources. A complete description of allocation factors to
21 be used is set forth in Appendix B.

22 There are four types of State Resources. The remaining types of Resources are System
23 Resources, which constitute the substantial majority of PacifiCorp's Resources. Benefits and

1 costs associated with each category and type of Resource will be assigned or allocated to
2 Jurisdictions on the following basis:

3 **A. State Resources**

4 Benefits and costs associated with the four types of State Resources will be
5 assigned as follows:

- 6 1. Demand-Side Management (“DSM”) Programs: Costs associated with
7 DSM Programs, including Class 1 DSM Programs, will be assigned on a
8 situs basis to the Jurisdiction in which the investment is made. Benefits
9 from these programs, in the form of reduced consumption and contribution
10 to Coincident Peak, will be reflected in the Load-Based Dynamic
11 Allocation Factors.
- 12 2. Portfolio Standards: Costs associated with Resources acquired to comply
13 with a Jurisdiction’s Portfolio Standard adopted, either through legislative
14 enactment or a State’s Commission, the portion of which exceeds the costs
15 PacifiCorp would have otherwise incurred, will be assigned on a situs
16 basis to the Jurisdiction adopting the Portfolio Standard.
- 17 3. Qualifying Facility Contracts: Costs associated with Qualifying Facility
18 Contracts, the portion of which exceeds the costs PacifiCorp would have
19 otherwise incurred acquiring Comparable Resources will be assigned on a
20 situs basis to the Jurisdiction that approved the contract.
- 21 4. Jurisdiction-Specific Initiatives: Costs and benefits associated with
22 Resources acquired in accordance with a Jurisdiction-specific initiative
23 will be assigned on a situs basis to the Jurisdiction adopting the initiative.

1 This includes, but is not limited to, the costs and benefits of incentive
2 programs, net-metering tariffs, feed-in tariffs, capacity standard programs,
3 solar subscription programs, electric vehicle programs, and the acquisition
4 of renewable energy certificates.

5 **B. System Resources**

6 All Resources that are not State Resources are System Resources and will be
7 allocated as follows:

- 8 1. Generally, all Fixed Costs associated with System Resources and all costs
9 incurred under Wholesale Contracts will be allocated based upon the
10 System Generation (“SG”) Factor.
- 11 2. Generally, all Variable Costs associated with System Resources will be
12 allocated based upon the System Energy (“SE”) Factor.
- 13 3. Revenues received by PacifiCorp under Wholesale Contracts will be
14 allocated based upon the SG Factor.

15 **C. Equalization Adjustment**

16 The 2017 Protocol includes an Equalization Adjustment to be applied to each
17 State’s revenue requirement, as summarized in Section XIV, for purposes of
18 ratemaking proceedings filed prior to the expiration of the 2017 Protocol. The
19 Equalization Adjustment recognizes differences among the States in the 2010
20 Protocol Agreement implemented in each State and the respective treatment of the
21 embedded cost differential (“ECD”) adjustment – i.e. Baseline ECD, Dynamic
22 ECD, or no ECD. The 2017 Protocol with the Equalization Adjustment is

1 designed to allow PacifiCorp the opportunity to equitably allocate revenue
2 requirement components in rate recovery proceedings in the States.

3 **V. Re-functionalization and Allocation of Transmission Costs and Revenues**

4 Before filing any request to approve a reclassification of facilities as transmission or
5 distribution with FERC, PacifiCorp will submit filings seeking review and authorization of any
6 such reclassification with the State Commissions. The cost responsibility for any assets
7 reclassified under FERC policy will be assigned or allocated consistent with other assets in the
8 relevant function.

9 Costs associated with transmission assets, and firm wheeling expenses and revenues, will
10 be classified as 75 percent Demand-Related, 25 percent Energy-Related and allocated based
11 upon the SG Factor. Non-firm wheeling expenses and revenues will be allocated based upon the
12 SE Factor. In the event that PacifiCorp joins a regional independent system operator, the
13 allocation of transmission costs and revenues may be reevaluated and revised as provided for in
14 Section XIII.

15 **VI. Assignment of Distribution Costs:**

16 All distribution-related expenses and investment that can be directly assigned will be
17 directly assigned to the State where they are located. Those costs that cannot be directly
18 assigned will be allocated consistent with the factors set forth in Appendix B.

19 **VII. Allocation of Administrative and General Costs:**

20 Administrative and General Costs, General Plant costs, and Intangible Plant costs will be
21 allocated consistent with the factors set forth in Appendix B.

22 **VIII. Allocation of Special Contracts:**

23 Revenues associated with Special Contracts will be included in State revenues, and loads

1 of Special Contract customers will be included in Load-Based Dynamic Allocation Factors as
2 appropriate (see Appendix D). Special Contracts may or may not include Customer Ancillary
3 Service Contract attributes. Load curtailments and buy-through arrangements will be handled as
4 appropriate (see Appendix D).

5 **IX. Allocation of Gain or Loss from Sale of Resources or Transmission Assets:**

6 Any loss or gain from the sale of a Company-owned Resource or transmission asset will
7 be allocated based upon the allocation factor used to allocate the Fixed Costs of the Resource or
8 the transmission asset at the time of its sale. Each Commission will determine the appropriate
9 allocation of loss or gain allocated to that Jurisdiction as between customers and PacifiCorp
10 shareholders.

11 **X. State Programs Regarding Access to Alternative Electricity Suppliers:**

12 **A. Treatment of Oregon Direct Access Programs:**

13 This Section describes treatment of loads lost to Oregon Direct Access Programs during
14 the term of the 2017 Protocol.

15 1. Customers electing PacifiCorp's one- and three-year Oregon Direct
16 Access Programs – The load of customers electing to be served on PacifiCorp's one- and
17 three-year Oregon Direct Access Programs will be included in the Load-Based Dynamic
18 Allocation Factors for all Resources, and the transition cost payments from these
19 customers will be situs assigned to Oregon.

20 2. Customers electing PacifiCorp's five year opt-out program under the
21 Oregon Direct Access Program – The treatment will be consistent with Order No. 15-
22 060, as clarified through Order No. 15-067, of the Oregon Public Utility Commission in
23 Docket UE 267, and Oregon Schedule 296, which allow Oregon Direct Access Program

1 Customers to permanently opt-out of cost-of-service rates after payment of ten years of
2 transition costs in Oregon. During the ten-year period for which Oregon Direct Access
3 Customers are paying transition costs, the Oregon Direct Access Customers' loads will
4 be included in Load-Based Dynamic Allocation Factors, and the transition cost payments
5 from these customers will be situs-assigned to Oregon. At the end of the 10-year period
6 covered by the transition cost payments, the loads of the Oregon Direct Access
7 Customers will be excluded from Load-Based Dynamic Allocation Factors. Thereafter,
8 if an Oregon Direct Access Customer elects to return to Oregon cost-of-service rates by
9 providing four-years notice under Schedule 267, its load will be included in Load-Based
10 Dynamic Allocation Factors at the time the customer returns to Oregon cost of service
11 rates.

12 3. To the extent Oregon adopts new laws or regulations regarding Oregon
13 Direct Access Programs, Oregon's treatment of loads lost to Oregon Direct Access
14 Programs may be re-determined in a manner consistent with the new laws and
15 regulations. In the event Oregon adopts such new laws or regulations, the Company will
16 inform the State Commissions and the Parties of the same.

17 **B. Utah Eligible Customer Program:**

18 If, pursuant to Utah Code Annotated Section 54-3-32, an eligible customer in Utah
19 transfers service to a non-utility energy supplier, the Public Service Commission of Utah will
20 make determinations under Utah law as contemplated therein. The Company will inform the
21 State Commissions and the Parties of the Public Service Commission of Utah's determinations.

22 **C. Other State Actions:**

23 In the event any State adopts laws or regulations governing customer access to alternative

1 electricity suppliers, the Company will inform the State Commissions and the Parties of the
2 same.

3 **XI. Loss or Increase in Load:**

4 Any loss or increase in retail load occurring as a result of condemnation or
5 municipalization, sale, or acquisition of new service territory that involves less than five percent
6 of system load, realignment of service territories, changes in economic conditions, or gain or loss
7 of large customers will be reflected in changes in the Load-Based Dynamic Allocation Factors.
8 The allocation of costs and benefits arising from merger, sale, or acquisition transactions
9 proposed by the Company involving more than five percent of system load will be considered on
10 a case-by-case basis in the course of Commission approval proceedings.

11 **XII. Commission Regulation of Resources:**

12 PacifiCorp will plan and acquire new Resources on a system-wide least-cost, least-risk
13 basis. Prudently incurred investments in Resources will be reflected in rates consistent with the
14 laws and regulations in each State, as approved by individual State Commissions.

15 **XIII. Interpretation and Governance:**

16 **A. Issues of Interpretation**

17 If questions of interpretation of the 2017 Protocol arise during rate proceedings, audits of
18 results of PacifiCorp's operations, or both, Parties will attempt, consistent with their legal
19 obligations, to resolve them in good faith in light of the language of the 2017 Protocol and the
20 intent of the Parties.

21 **B. Commissioner Forum**

22 A Commissioner Forum will be held annually beginning January 2017 to discuss the
23 2017 Protocol and other inter-jurisdictional allocation issues that may arise. All seated

1 commissioners from each Jurisdiction will be invited to participate in all Commissioner Forums.

2 Each Commissioner Forum will be a public meeting and all interested parties will be
3 allowed to attend. Prior to attending a Commissioner Forum, each Commission can take such
4 steps and provide such process for public input as the Commission determines to be necessary or
5 appropriate under applicable State laws.

6 At the Commissioner Forum, commissioners will be invited to discuss and may make
7 recommendations regarding extension of the 2017 Protocol and other inter-jurisdictional
8 allocation issues that may arise.

9 **C. MSP Workgroup**

10 The MSP Workgroup will be open to any utility regulatory agency, customer, and other
11 person or entity potentially affected by inter-jurisdictional allocation procedures that expresses
12 an interest in participating. The MSP Workgroup may create sub-committees to investigate,
13 evaluate, or make recommendations as to specified issues. MSP Workgroup meetings may be
14 held in person or by telephone.

15 The Company will promptly convene one or more MSP Workgroup meetings: (i) to
16 discuss the possibility of a new inter-jurisdictional allocation agreement if any Commission
17 indicates that the 2017 Protocol should not be extended pursuant to Section II or as a result of
18 new developments pursuant to Section X, (ii) to discuss an inter-jurisdictional allocation issue
19 identified by any Commission, or (iii) to discuss any other inter-jurisdictional allocation issue
20 raised by any interested stakeholders. MSP Parties will work in good faith to achieve resolution
21 of any issues brought before the MSP Workgroup.

22 Before each annual Commissioner Forum, PacifiCorp will convene an MSP Workgroup
23 meeting for the purpose of discussing and monitoring emerging inter-jurisdictional allocation

1 issues facing PacifiCorp and its customers, the status and implications of Rule 111(d), or the
2 development of a regional independent system operator, in order to inform discussions at the
3 Commissioner Forum. PacifiCorp will provide reasonable staffing and resources to provide
4 minutes of any MSP Workgroup meeting, coordinate MSP Workgroup activities and conduct
5 studies and analysis as agreed to by the MSP Workgroup, and as suggested by the Commissioner
6 Forum.

7 **D. Proposals for New Inter-Jurisdictional Allocation Procedures**

8 Proposals for new inter-jurisdictional allocation procedures, including any changes to the
9 2017 Protocol, ranging from minor modifications to major modifications, may be submitted by
10 any Party or any Commission utilizing the 2017 Protocol. Proposals shall be provided to the
11 Company for the purpose of circulating the proposals to the other Parties and State Commissions
12 and initiating discussions to attempt to address and resolve specific concerns.

13 If any Party intends to propose a new inter-jurisdictional allocation procedure, the Party
14 will attempt, consistent with their legal obligations, to: (1) bring that proposal to the
15 Commissioner Forum or the MSP Workgroup and (2) resolve the proposal in good faith.

16 A Party's initial support or acceptance of the 2017 Protocol will not bind or be used
17 against that Party if unforeseen or changed circumstances, including new developments pursuant
18 to Section X, cause that Party to conclude that the 2017 Protocol no longer produces just and
19 reasonable results, reasonable cost recovery for the Company, or is not in the public interest.
20 Before a Party asks a Commission to deviate from the terms of the 2017 Protocol, the Parties,
21 will be invited by the Company to enter into a discussion, or series of discussions, to attempt to
22 address and resolve their concerns at MSP Workgroup meetings and/or a Commissioner Forum,
23 consistent with any applicable legal obligations.

1 **E. Interdependency among Commission Approvals**

2 The 2017 Protocol has been developed by the Parties as an integrated, interdependent,
 3 organic whole. Support by any Party or Commission of the 2017 Protocol is expressly
 4 conditioned upon similar support of the 2017 Protocol by the Commissions of at least the States
 5 of Idaho, Oregon, Utah, and Wyoming, without material alteration. If a Commission materially
 6 deletes, alters, or conditions approval of the 2017 Protocol, Parties shall promptly meet and
 7 discuss the implications of the material alteration, and will have the opportunity to accept or
 8 reject continued support of the 2017 Protocol in light of such action.

9 **XIV. Additional State-Specific Terms:**

10 For the period that the 2017 Protocol remains in effect, a 2017 Protocol Adjustment will
 11 be added to each State’s annual revenue requirement. For California, Idaho, Utah, and Wyoming,
 12 the 2017 Protocol Adjustment is the sum of the Baseline ECD and the Equalization Adjustment.
 13 For Oregon, the 2017 Protocol Adjustment is the sum of the Baseline ECD, which is dynamic
 14 with the parameters described in paragraph three below, and the Equalization Adjustment. The
 15 Parties agree to an annual Equalization Adjustment of \$9.074 million, with specific State-by-
 16 State 2017 Protocol Adjustment impacts as summarized in this table:

Revenue Requirement (\$000)	Total					
	Company	California	Oregon	Utah	Idaho	Wyoming
2017 Protocol Baseline ECD **	(9,578)	(324)	(8,238) *	0	836	(1,851)
2017 Protocol Equalization Adjustment	9,074	324	2,600	4,400	150	1,600
2017 Protocol Adjustment		(0)	(5,638)	4,400	986	(251)

* Oregon's 2017 Protocol Baseline ECD is dynamic and will change over time with the parameters described in paragraph 3 below. For the other states, the 2017 Protocol Baseline ECD is fixed and does not change over time.
 ** 2017 Protocol Baseline ECD amounts shown in the table for California, Oregon, and Wyoming are based on the test year data as filed by the Company in the 2015 Wyoming general rate case (Docket 20000-469-ER-15) on March 3, 2015. The amount for Idaho's 2017 Protocol Baseline ECD is its 2010 Protocol Fixed ECD amount. Utah's 2017 Protocol Baseline ECD is zero based on its 2010 Protocol agreement.

1 State specific implementation is summarized below:

- 2 1. California's 2017 Protocol Adjustment is zero.
- 3 2. The Idaho Parties and PacifiCorp agree to an annual Idaho 2017 Protocol Adjustment of
4 \$0.986 million to be added to Idaho's 2017 Protocol revenue requirement. Idaho's
5 Equalization Adjustment is \$0.150 million. The Idaho 2017 Protocol Adjustment shall be
6 included in base rates through a general rate case beginning January 1, 2018, or to the
7 extent that a case is filed so the rate effective date is later than that date, the Equalization
8 Adjustment shall be deferred on a monthly basis (\$12,500 per month) from January 1,
9 2018, forward as a regulatory asset until the rate effective date of PacifiCorp's next Idaho
10 general rate case at which time (1) the deferred costs and (2) the ongoing impact of
11 Idaho's 2017 Protocol Adjustment shall be included in rates.
- 12 3. The Public Utility Commission of Oregon Staff ("Commission Staff"), the Citizens'
13 Utility Board of Oregon ("CUB"), and PacifiCorp ("Oregon Parties"), agree to an Oregon
14 Equalization Adjustment of \$2.6 million. The Oregon Parties agree that Oregon's
15 Equalization Adjustment of \$2.6 million annually (or \$216,667 monthly) be deferred
16 from January 1, 2017, until the 2017 Protocol Equalization Adjustment is reflected in
17 base rates through the Company's next general rate case. The Oregon Parties agree that
18 the 2017 Protocol Equalization Adjustment deferral will be reflected as a debit (reduction
19 to the existing credit balance to be returned to customers) in the Open Access
20 Transmission Tariff ("OATT") revenue deferral account originally established through
21 docket UE 246.¹ The Parties agree that the Company will file a new tariff to return to

¹ As a result of the stipulation and Commission Order No. 12-493 in docket UE-246, the Company filed for, and the Commission approved the Company's application to defer incremental OATT revenues from January 1, 2013, until
(Continued...)

1 Oregon customers the balance of the OATT revenue deferral, net of the 2017 Protocol
2 Equalization Adjustment deferral, within 60 days of an Oregon Commission order
3 approving of the 2017 Protocol. The Company commits to continued evaluation of
4 alternative inter-jurisdictional allocation methods, including consideration of corporate
5 structure alternatives, divisional allocation methodologies, and potential implications of
6 the Environmental Protection Agency's final Rule 111(d), and possible formation of a
7 regional independent system operator. The Company will distribute or present the results
8 of its analysis, based on information available, no later than March 31, 2017. If
9 PacifiCorp does not distribute or present the results of its analysis on or before March 31,
10 2017, for each month the analysis is not provided after that date \$216,667 will be credited
11 to the OATT revenue deferral balance unless otherwise waived by the Commission for
12 good cause. The Company agrees that during the effective period of this agreement
13 regarding the 2017 Protocol, the Company will not have any pending general rate case
14 that requests rates effective before January 1, 2018. Oregon Parties may file for deferrals
15 during the general rate case stay-out period, but such filings will be subject to the
16 Commission's guidelines for deferrals established in docket UM 1147, unless otherwise
17 authorized by the Commission. This provision will not alter the operation or application
18 of existing or new rate adjustment mechanisms authorized by the Commission, including
19 but not limited to PacifiCorp's Transition Adjustment Mechanism, the Power Cost
20 Adjustment Mechanism, and the Renewable Adjustment Clause. The Oregon Parties
21 agree that for the duration of the 2017 Protocol, Oregon's results of operations reports

(...continued)

these revenues are reflected in base rates. Commission Order Nos. 13-045, 14-023, and 15-020 approved the Company's applications to defer these incremental revenues for 2013, 2014, and 2015, respectively.

1 and general rate case filings will reflect a Dynamic ECD calculated consistent with the
2 2010 Protocol inter-jurisdictional allocation methodology with the parameters as
3 described below:

- 4 ■ For the Company's first Oregon general rate case filing under the 2017 Protocol
5 (which will be effective no earlier than January 1, 2018), the Dynamic ECD value for
6 Oregon will be set at a level no less than \$8.238m (the baseline value of Oregon's
7 ECD used to negotiate each State's contribution to the 2017 Protocol Equalization
8 Adjustment), and will be capped at \$10.5 million; and
- 9 ■ If the 2017 Protocol is extended to 2019, and the Company files a second Oregon
10 general rate case using the 2017 Protocol, the Dynamic ECD in that general rate case
11 filing will be set at a level no less than \$8.238m and will be capped at \$11.0 million.
12 The Dynamic ECD provisions apply only to the 2017 Protocol as an integrated
13 agreement and do not in any way limit or compromise any party's ability to argue for
14 a different ECD or hydro endowment calculation in any future inter-jurisdictional
15 allocation methodologies.

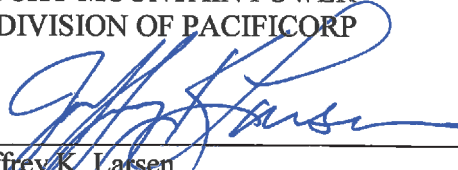
16 The Oregon Parties agree that unless there is formal action by the Public Utility
17 Commission of Oregon to adopt an alternate allocation methodology by January 1, 2019,
18 or unless the 2017 Protocol is extended through 2019 under the terms of the 2017
19 Protocol, PacifiCorp will use the Revised Protocol allocation method for general rate case
20 filings in Oregon after January 1, 2019. The Oregon Parties have negotiated this
21 settlement as an integrated agreement. If the Public Utility Commission of Oregon
22 rejects all or any material portion of this agreement or imposes additional material
23 conditions in approving this agreement, any of the Oregon Parties are entitled to

1 withdraw from the settlement. If the Public Utility Commission of Oregon rejects the
2 2017 Protocol, this agreement terminates upon the date of the order rejecting the 2017
3 Protocol.


4 4. The Utah Parties and PacifiCorp agree to an annual Utah Equalization Adjustment of
5 \$4.4 million and a 2017 Protocol Adjustment of the same amount. The Company agrees
6 that it will not file a Utah general rate case or major plant addition case prior to May 1,
7 2016, and new rates will not be effective prior to January 1, 2017. Utah's 2017 Protocol
8 Adjustment shall be included in base rates through a general rate case with rates effective
9 beginning on or after January 1, 2017. To the extent that a Utah general rate case or
10 major plant addition case is filed with a rate effective date later than that date, Utah's
11 Equalization Adjustment shall be deferred on a monthly basis, (\$366,667 per month),
12 from January 1, 2017, forward as a regulatory asset until the rate effective date of
13 PacifiCorp's next Utah general rate case at which time (1) the deferred costs and (2) the
14 ongoing impact of Utah's 2017 Protocol Adjustment shall be included in rates. The
15 deferred cost amortization period will be determined in the first case that the deferral of
16 the Utah Equalization Adjustment is proposed for inclusion in rates.

17 5. The Wyoming Parties and PacifiCorp agree to an annual credit for Wyoming's 2017
18 Protocol Adjustment of \$0.251 million to be netted against Wyoming's 2017 Protocol
19 revenue requirement. If the Company does not file a general rate case prior to January 1,
20 2017, Wyoming's Equalization Adjustment of \$1.6 million annually shall be deferred, as
21 a regulatory asset, on a monthly basis, (\$133,333 per month), beginning July 1, 2017,
22 until the rate effective date of PacifiCorp's next Wyoming general rate case, at which
23 time (1) the deferred costs and (2) Wyoming's ongoing impact of the 2017 Protocol

1 Adjustment shall be included in rates. The deferred cost amortization period will be
 2 determined in the first case that the deferral of the Wyoming Equalization Adjustment is
 3 proposed for inclusion in rates. If a Wyoming general rate case is filed prior to January 1,
 4 2017, then the Wyoming Equalization Adjustment shall not be deferred and will only be
 5 included in base rates from the rate effective date of a general rate case filing occurring
 6 on or after January 1, 2017. The Wyoming Parties also agree that the Company no longer
 7 is required to file Revised Protocol results (Tab 9) as part of its results of operations
 8 reports effective January 1, 2017.

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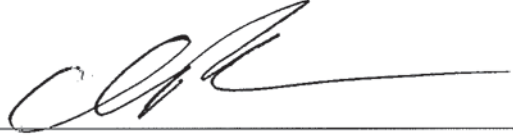
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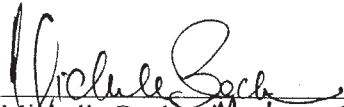
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*This signature does not represent the position of any Wyoming Public Service Commission Commissioner or any Commission staff not directly involved with the negotiations leading to this Settlement Agreement (the “2017 Protocol”).

2017 Protocol – Appendix A Defined Terms

2017 Protocol - Appendix A

Defined Terms

For purposes of this 2017 Protocol, these terms will have the following meanings:

“2010 Protocol” means the PacifiCorp inter-jurisdictional allocation method that was approved by the Idaho, Oregon, Utah, and Wyoming Commissions in 2012 to apply to all PacifiCorp rate proceedings filed after each commission’s approval and before December 31, 2016.

“2017 Protocol Adjustment” means the result of netting the 2016 Baseline ECD against the \$9.074 million Equalization Adjustment for each State’s revenue requirement as specified in Section XIV of the 2017 Protocol. The 2017 Protocol Adjustment is intended to cause PacifiCorp and each of the States participating in the 2017 Protocol to bear a reasonable proportion of the allocation shortfall resulting from differences in the 2010 Protocol inter-jurisdictional allocation procedures utilized by such States.

“Administrative and General Costs” means costs included in FERC accounts 920 through 935.

“Class 1 DSM Programs” means DSM Programs designed to reduce peak loads.

“Coincident Peak” means the hour each month that the combined demand of all PacifiCorp retail customers is greatest. In States using a historic test period Coincident Peak is based upon actual, metered load data adjusted for normalized weather conditions and in States using future test periods Coincident Peak is based upon forecasted normalized loads, in both cases adjusted as appropriate for interruptibility of Special Contracts.

“Commission” means a utility regulatory commission in a Jurisdiction.

“Commissioner Forum” means an annual public meeting held in January of each year beginning in 2017 to which all seated commissioners from each Jurisdiction will be invited to discuss the 2017 Protocol and other inter-jurisdictional allocation issues.

“Company” means PacifiCorp.

“Comparable Resource” means Resources with similar capacity factors, start-up costs, and other output and operating characteristics.

“Customer Ancillary Service Contracts” means contracts between the Company and a retail customer pursuant to which the Company pays the customer for the right to curtail service so as to lower the costs of operating the Company’s system.

“Demand-Related” means capital and other Fixed Costs or revenues incurred or received by the Company in order to be prepared to meet the maximum demand imposed upon its system.

“Demand-Side Management Programs” or “DSM Programs” means programs intended to reduce electricity use through activities or programs that promote electric energy efficiency or conservation, more efficient management of electric energy loads, or reductions in peak demand.

“Embedded Cost Differential” or “ECD” means the sum of (1) PacifiCorp’s total production costs of Pre-2005 Resources expressed in dollars per megawatt-hour compared to the Hydro-Electric Resources forecasted production costs expressed in dollars per megawatt-hour multiplied by the Hydro-Electric Resources megawatt-hours of production, and (2) the differential between the Pre-2005 Resources dollars per megawatt-hour compared to Mid-Columbia Contracts forecasted costs in dollars per megawatt-hour multiplied by the Mid-Columbia Contracts megawatt-hours.

- **“Baseline ECD”** means the amount of the ECD for each State to be used in the determination of the 2017 Protocol Adjustment. For the states of California, and Wyoming, their Baseline ECD amounts are based on the test year data, as filed by the Company in the 2015 Wyoming General Rate Case (Docket 20000-469-ER-15, Exhibit SRM-2), on March 3, 2015. Idaho’s Baseline ECD is its 2010 Protocol Fixed ECD amount. Utah’s 2017 Protocol Baseline ECD is zero based on its 2010 Protocol agreement. For Oregon, the Baseline ECD is dynamic with the parameters described in paragraph three of Section XIV.

- “Dynamic ECD” means the ECD components are updated to the test period utilized in the filing.

“**Energy-Related**” means costs and revenues, such as fuel costs and transmission costs, or sales revenues that vary with the amount of energy delivered by the Company to its customers during any hour plus any portion of Fixed Costs that have been deemed to have been incurred or received by the Company in order to meet its energy requirements.

“**Equalization Adjustment**” means a fixed dollar adjustment to be applied to each State’s revenue requirement as reflected in Section XIV of the 2017 Protocol intended to cause PacifiCorp and each of the States participating in the 2017 Protocol to bear a reasonable proportion of the allocation shortfall resulting from differences in current inter-jurisdictional allocation procedures utilized by such states.

“**FERC**” means the Federal Energy Regulatory Commission.

“**Fixed Costs**” means costs incurred by the Company that do not vary with the amount of energy delivered by the Company to its customers during any hour.

“**General Plant**” means capital investment included in FERC accounts 389 through 399.

“**Hydro-Electric Resources**” means Company-owned hydro-electric plants located in Oregon, Washington or California.

“**Intangible Plant**” means capital investment included in FERC accounts 301 through 303.

“**Jurisdiction**” means any one of the six states where the Company provides retail service.

“**Load-Based Dynamic Allocation Factor**” means an allocation factor that is calculated using States’ monthly energy usage and/or States’ contribution to monthly system Coincident Peak.

“**Mid-Columbia Contracts**” means the various power sales agreements between PacifiCorp and Public Utility District No. 2 of Grant County, PacifiCorp and Douglas County Public Utility District, and PacifiCorp and Chelan County Public Utility District, specifically: the

Power Sales Contract with Public Utility District No. 2 of Grant County dated May 22, 1956; the Power Sales Contract with Public Utility District No. 2 of Grant County dated June 22, 1959; the Priest Rapids Project Product Sales Contract with Public Utility District No. 2 of Grant County dated December 31, 2001; the Additional Products Sales Agreement with Public Utility District No. 2 of Grant County dated December 31, 2001; the Priest Rapids Project Reasonable Portion Power Sales Contract with Public Utility District No. 2 of Grant County dated December 31, 2001; the Power Sales Contract with Douglas County Public Utility District dated September 18, 1963; the Power Sales Contract with Chelan County Public Utility District dated November 14, 1957 and all successor contracts thereto.

“Multi-State Protocol Workgroup” or “MSP Workgroup” means a group consisting of utility regulatory agencies, customers and others potentially affected by inter-jurisdictional allocation procedures who desire to participate in a cooperative workgroup context and who agree to comply with reasonable confidentiality and other procedures adopted by the MSP Workgroup.

“Non-Firm Purchases and Sales” means transactions at wholesale that are not Wholesale Contracts or Short-Term Purchases and Sales.

“Oregon Direct Access Customers” means Oregon retail electricity consumers that procure electricity from a supplier other than PacifiCorp under an Oregon Direct Access Program.

“Oregon Direct Access Program” means Oregon laws, regulations and orders that permit PacifiCorp’s Oregon retail consumers to purchase electricity directly from a supplier other than PacifiCorp.

“Portfolio Standard” means a law or regulation that requires PacifiCorp to acquire: (a) a particular type of Resource, (b) a particular quantity of Resources, (c) Resources in a prescribed manner or (d) Resources located in a particular geographic area.

“Pre-2005 Resources” means Resources (other than Mid-Columbia Contracts and Hydro-Electric Resources) that were part of the Company’s integrated system prior to January 1, 2005.

“Qualifying Facility Contracts” means contracts to purchase the output of small power production or cogeneration facilities developed under the Public Utility Regulatory Policies Act of 1978 (PURPA) and related State laws and regulations.

“Resources” means Company-owned and leased generating plants and mines, Wholesale Contracts, Short-Term Firm Purchases and Firm Sales and Non-firm Purchases and Sales.

“System Energy Factor” or “SE Factor” - refer to Appendix B.

“System Generation Factor” or “SG Factor” - refer to Appendix B.

“Short-Term Firm Purchases and Firm Sales” means physical or financial contracts pursuant to which PacifiCorp purchases, sells or exchanges firm power at wholesale and Customer Ancillary Service Contracts that are less than one year in duration.

“Special Contract” means a contract entered between PacifiCorp and one of its retail customers with prices, terms, and conditions based on the specific circumstances of that customer. Special Contracts may account for Customer Ancillary Services Contract attributes.

“State” means any state that is utilizing the 2017 Protocol for inter-jurisdictional allocation purposes, and is intended to include the states of California, Idaho, Oregon, Utah, or Wyoming.

“State Resources” means Resources whose costs are assigned to a single jurisdiction to accommodate jurisdiction-specific policy preferences.

“System Resources” means Resources that are not State Resources and whose associated costs and revenues are allocated among all States on a dynamic basis.

“Variable Costs” means costs incurred by the Company that vary with the amount of energy delivered by the Company to its customers during any hour.

“Wholesale Contracts” means physical or financial contracts pursuant to which PacifiCorp purchases, sells or exchanges firm long-term power and/or energy at wholesale or Customer Ancillary Service Contracts as discussed in Appendix D.

2017 Protocol – Appendix B

Allocation Factor Applied to each Component of Revenue Requirement

2017 Protocol - Appendix B
Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Sales to Ultimate Customers		
440	Residential Sales Direct assigned - Jurisdiction	S
442	Commercial & Industrial Sales Direct assigned - Jurisdiction	S
444	Public Street & Highway Lighting Direct assigned - Jurisdiction	S
445	Other Sales to Public Authority Direct assigned - Jurisdiction	S
448	Interdepartmental Direct assigned - Jurisdiction	S
447	Sales for Resale Direct assigned - Jurisdiction Non-Firm Firm	S SE SG
449	Provision for Rate Refund Direct assigned - Jurisdiction	S SG
Other Electric Operating Revenues		
450	Forfeited Discounts & Interest Direct assigned - Jurisdiction	S
451	Misc Electric Revenue Direct assigned - Jurisdiction Other - Common	S SO
453	Water Sales Common	SG
454	Rent of Electric Property Direct assigned - Jurisdiction Common Other - Common	S SG SO
456	Other Electric Revenue Direct assigned - Jurisdiction Wheeling Non-firm, Other Common Wheeling - Firm, Other Customer Related	S SE SO SG CN
Miscellaneous Revenues		
41160	Gain on Sale of Utility Plant - CR Direct assigned - Jurisdiction Production, Transmission General Office	S SG SO

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
41170	Loss on Sale of Utility Plant	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General Office	SO
4118	Gain from Emission Allowances	
	SO2 Emission Allowance sales	SE
41181	Gain from Disposition of NOX Credits	
	NOX Emission Allowance sales	SE
421	(Gain) / Loss on Sale of Utility Plant	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General Office	SO
	Customer Related	CN
Miscellaneous Expenses		
4311	Interest on Customer Deposits	
	Customer Service Deposits	CN
	Direct assigned - Jurisdiction	S
Steam Power Generation		
500, 502, 504-514	Operation Supervision & Engineering	
	Remaining Steam Plants	SG
501	Fuel Related	
	Remaining steam plants	SE
503	Steam From Other Sources	
	Steam Royalties	SE
Nuclear Power Generation		
517 - 532	Nuclear Power O&M	
	Nuclear Plants	SG
Hydraulic Power Generation		
535 - 545	Hydro O&M	
	Pacific Hydro	SG
	East Hydro	SG
Other Power Generation		
546, 548-554	Operation Super & Engineering	
	Other Production Plant	SG
547	Fuel	
	Other Fuel Expense	SE
Other Power Supply		
555	Purchased Power	
	Direct assigned - Jurisdiction	S
	Firm	SG
	Non-firm	SE

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT		DESCRIPTION	ALLOCATION FACTOR
556	System Control & Load Dispatch		
		Other Expenses	SG
557	Other Expenses		
		Direct assigned - Jurisdiction	S
		Other Expenses	SG
		Cholla Transaction	SGCT
TRANSMISSION EXPENSE			
560-564, 566-573	Transmission O&M		
		Transmission Plant	SG
565	Transmission of Electricity by Others		
		Firm Wheeling	SG
		Non-Firm Wheeling	SE
DISTRIBUTION EXPENSE			
580 - 598	Distribution O&M		
		Direct assigned - Jurisdiction	S
		Other Distribution	SNPD
CUSTOMER ACCOUNTS EXPENSE			
901 - 905	Customer Accounts O&M		
		Direct assigned - Jurisdiction	S
		Total System Customer Related	CN
CUSTOMER SERVICE EXPENSE			
907 - 910	Customer Service O&M		
		Direct assigned - Jurisdiction	S
		Total System Customer Related	CN
SALES EXPENSE			
911 - 916	Sales Expense O&M		
		Direct assigned - Jurisdiction	S
		Total System Customer Related	CN
ADMINISTRATIVE & GEN EXPENSE			
920-935	Administrative & General Expense		
		Direct assigned - Jurisdiction	S
		Customer Related	CN
		General	SO
		FERC Regulatory Expense	SG
DEPRECIATION EXPENSE			
403SP	Steam Depreciation		
		Steam Plants	SG
403NP	Nuclear Depreciation		
		Nuclear Plant	SG

Allocation Factor Applied to each Component of Revenue Requirement

<u>FERC ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
403HP	Hydro Depreciation	
	Pacific Hydro	SG
	East Hydro	SG
403OP	Other Production Depreciation	
	Other Production Plant	SG
403TP	Transmission Depreciation	
	Transmission Plant	SG
403	Distribution Depreciation Direct assigned - Jurisdiction	
	Land & Land Rights	S
	Structures	S
	Station Equipment	S
	Storage Battery Equipment	S
	Poles & Towers	S
	OH Conductors	S
	UG Conduit	S
	UG Conductor	S
	Line Trans	S
	Services	S
	Meters	S
	Inst Cust Prem	S
	Leased Property	S
Street Lighting	S	
403GP	General Depreciation	
	Distribution	S
	Remaining Steam Plants	SG
	Mining	SE
	Pacific Hydro	SG
	East Hydro	SG
	Transmission	SG
	Customer Related	CN
	General SO	SO
403MP	Mining Depreciation	
	Remaining Mining Plant	SE
AMORTIZATION EXPENSE		
404GP	Amort of LT Plant - Capital Lease Gen	
	Direct assigned - Jurisdiction	S
	General	SO
	Customer Related	CN
404SP	Amort of LT Plant - Cap Lease Steam	
	Steam Production Plant	SG
404IP	Amort of LT Plant - Intangible Plant	
	Distribution	S
	Production, Transmission	SG
	General	SO
	Mining Plant	SE
Customer Related	CN	

Allocation Factor Applied to each Component of Revenue Requirement

<u>FERC ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
404MP	Amort of LT Plant - Mining Plant Mining Plant	SE
404HP	Amortization of Other Electric Plant Pacific Hydro East Hydro	SG SG
405	Amortization of Other Electric Plant Direct assigned - Jurisdiction	S
406	Amortization of Plant Acquisition Adj Direct assigned - Jurisdiction Production Plant	S SG
407	Amort of Prop Losses, Unrec Plant, etc Direct assigned - Jurisdiction Production, Transmission Trojan	S SG TROJP
Taxes Other Than Income		
408	Taxes Other Than Income Direct assigned - Jurisdiction Property System Taxes Misc Energy Misc Production	S GPS SO SE SG
DEFERRED ITC		
41140	Deferred Investment Tax Credit - Fed ITC	DGU
41141	Deferred Investment Tax Credit - Idaho ITC	DGU
Interest Expense		
427	Interest on Long-Term Debt Direct assigned - Jurisdiction Interest Expense	S SNP
428	Amortization of Debt Disc & Exp Interest Expense	SNP
429	Amortization of Premium on Debt Interest Expense	SNP
431	Other Interest Expense Interest Expense	SNP
432	AFUDC - Borrowed AFUDC	SNP

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Interest & Dividends		
419	Interest & Dividends	
	Interest & Dividends	SNP
DEFERRED INCOME TAXES		
41010	Deferred Income Tax - Federal-DR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJD
	Distribution	SNPD
	Mining Plant	SE
	Bad Debt	BADDEBT
	Tax Depreciation	TAXDEPR
41011	Deferred Income Tax - State-DR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJD
	Distribution	SNPD
	Mining Plant	SE
	Bad Debt	BADDEBT
	Tax Depreciation	TAXDEPR
41110	Deferred Income Tax - Federal-CR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJD
	Distribution	SNPD
	Mining Plant	SE
	Contributions in aid of construction	CIAC
	Production, Other	SGCT
	Book Depreciation	SCHMDEXP

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
41111	Deferred Income Tax - State-CR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJD
	Distribution	SNPD
	Mining Plant	SE
	Contributions in aid of construction	CIAC
	Production, Other	SGCT
Book Depreciation	SCHMDEXP	
SCHEDULE - M ADDITIONS		
SCHMAF	Additions - Flow Through	
	Direct assigned - Jurisdiction	S
SCHMAP	Additions - Permanent	
	Direct assigned - Jurisdiction	S
	Mining related	SE
	General	SO
	Production / Transmission	SG
	Depreciation	SCHMDEXP
SCHMAT	Additions - Temporary	
	Direct assigned - Jurisdiction	S
	Contributions in aid of construction	CIAC
	Miscellaneous	SNP
	Trojan	TROJD
	Pacific Hydro	SG
	Mining Plant	SE
	Production, Transmission	SG
	Property Tax	GPS
	General	SO
	Depreciation	SCHMDEXP
	Distribution	SNPD
	Production, Other	SGCT
SCHEDULE - M DEDUCTIONS		
SCHMDF	Deductions - Flow Through	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Pacific Hydro	SG
SCHMDP	Deductions - Permanent	
	Direct assigned - Jurisdiction	S
	Mining Related	SE
	Miscellaneous	SNP
	General	SO

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT		DESCRIPTION	ALLOCATION FACTOR
SCHMDT	Deductions - Temporary		
		Direct assigned - Jurisdiction	S
		Bad Debt	BADDEBT
		Miscellaneous	SNP
		Pacific Hydro	SG
		Mining related	SE
		Production, Transmission	SG
		Property Tax	GPS
		General	SO
		Depreciation	TAXDEPR
		Distribution	SNPD
		Customer Related	CN
State Income Taxes			
40911	State Income Taxes		
		Income Before Taxes	CALCULATED
40911		Renewable Energy Tax Credit	SG
40910		FIT True-up	S
40910		Renewable Energy Tax Credit	SG
		PMI	SE
		Foreign Tax Credit	SO
Steam Production Plant			
310 - 316			
		Steam Plants	SG
Nuclear Production Plant			
320-325			
		Nuclear Plant	SG
Hydraulic Plant			
330-336			
		Pacific Hydro	SG
		East Hydro	SG
Other Production Plant			
340-346			
		Other Production Plant	S
		Other Production Plant	SG
TRANSMISSION PLANT			
350-359			
		Transmission Plant	SG
DISTRIBUTION PLANT			
360-373			
		Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
GENERAL PLANT		
389 - 398	Distribution	S
	Pacific Hydro	SG
	East Hydro	SG
	Production / Transmission	SG
	Customer Related	CN
	General	SO
	Mining	SE
399	Coal Mine	
	Remaining Mining Plant	SE
399L	WIDCO Capital Lease	
	WIDCO Capital Lease	SE
1011390	General Capital Leases	
	Direct assigned - Jurisdiction	S
	General	SO
	Generation / Transmission	SG
INTANGIBLE PLANT		
301	Organization	
	Direct assigned - Jurisdiction	S
302	Franchise & Consent	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
303	Miscellaneous Intangible Plant	
	Distribution	S
	Pacific Hydro	SG
	East Hydro	SG
	Production / Transmission	SG
	Customer Related	CN
	General	SO
	Mining	SE
303	Less Non-Utility Plant	
	Direct assigned - Jurisdiction	S
Rate Base Additions		
105	Plant Held For Future Use	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Mining Plant	SE
114	Electric Plant Acquisition Adjustments	
	Direct assigned - Jurisdiction	S
	Production Plant	SG
115	Accum Provision for Asset Acquisition Adjustments	
	Direct assigned - Jurisdiction	S
	Production Plant	SG

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
120	Nuclear Fuel Nuclear Fuel	SE
124	Weatherization Direct assigned - Jurisdiction General	S SO
128	Pensions General	SO
182W	Weatherization Direct assigned - Jurisdiction	S
186W	Weatherization Direct assigned - Jurisdiction	S
151	Fuel Stock Steam Production Plant	SE
152	Fuel Stock - Undistributed Steam Production Plant	SE
25316	DG&T Working Capital Deposit Mining Plant	SE
25317	DG&T Working Capital Deposit Mining Plant	SE
25319	Provo Working Capital Deposit Mining Plant	SE
154	Materials and Supplies Direct assigned - Jurisdiction Production, Transmission Mining Production - Common General Distribution Production, Other	S SG SE SG SO SNPD SG
163	Stores Expense Undistributed General	SO
25318	Provo Working Capital Deposit Provo Working Capital Deposit	SG
165	Prepayments Direct assigned - Jurisdiction Property Tax Production, Transmission Mining General	S GPS SG SE SO

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
182M	Misc Regulatory Assets	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Mining	SE
	General	SO
	Production, Other	SGCT
186M	Misc Deferred Debits	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General	SO
	Mining	SE
	Production - Common	SG
Working Capital		
CWC	Cash Working Capital	
	Direct assigned - Jurisdiction	S
OWC	Other Working Capital	
131	Cash	SNP
135	Working Funds	SG
141	Notes Receivable	SO
143	Other Accounts Receivable	SO
232	Accounts Payable	SO
	Accounts Payable	SE
	Accounts Payable	SG
253	Deferred Hedge	SE
25330	Other Deferred Credits - Misc	SE
230	Other Deferred Credits - Misc	SE
254105	ARO Reg Liability	SE
Miscellaneous Rate Base		
18221	Unrec Plant & Reg Study Costs	
	Direct assigned - Jurisdiction	S
18222	Nuclear Plant - Trojan	
	Trojan Plant	TROJP
	Trojan Plant	TROJD
141	Notes Receivable	
	Employee Loans - Hunter Plant	SG
Rate Base Deductions		
235	Customer Service Deposits	
	Direct assigned - Jurisdiction	S
2281	Prov for Property Insurance	SO
2282	Prov for Injuries & Damages	SO

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
2283	Prov for Pensions and Benefits	SO
22841	Accum Misc Oper Prov-Black Lung	
	Mining	SE
	Other Production	SG
22842	Accum Misc Oper Prov-Trojan	
	Trojan Plant	TROJD
254105	FAS 143 ARO Regulatory Liability	
	Trojan Plant	TROJP
	Trojan Plant	TROJD
230	Asset Retirement Obligation	
	Trojan Plant	TROJP
	Trojan Plant	TROJD
252	Customer Advances for Construction	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Customer Related	CN
25398	S02 Emissions	SE
25399	Other Deferred Credits	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General	SO
	Mining	SE
254	Regulatory Liabilities	
	Regulatory Liabilities	S
	Regulatory Liabilities	SE
	Insurance Provision	SO
190	Accumulated Deferred Income Taxes	
	Direct assigned - Jurisdiction	S
	Bad Debt	BADDEBT
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Miscellaneous	SNP
	Trojan	TROJD
	Distribution	SNPD
	Mining Plant	SE
281	Accumulated Deferred Income Taxes	
	Production, Transmission	SG
282	Accumulated Deferred Income Taxes	
	Direct assigned - Jurisdiction	S
	Depreciation	DITBAL
	Hydro Pacific	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Miscellaneous	SNP
	Trojan	TROJP
	Depreciation	TAXDEPR
	Depreciation	SCHMDEXP
	System Gross Plant	GPS
	Contribution in Aid of Construction	CIAC
	Mining	SE

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
283	Accumulated Deferred Income Taxes	
	Direct assigned - Jurisdiction	S
	Depreciation	DITBAL
	Hydro Pacific	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Miscellaneous	SNP
	Trojan	TROJD
	Production, Other	SGCT
	Property Tax	GPS
Mining Plant	SE	
255	Accumulated Investment Tax Credit	
	Direct assigned - Jurisdiction	S
	Investment Tax Credits	ITC84
	Investment Tax Credits	ITC85
	Investment Tax Credits	ITC86
	Investment Tax Credits	ITC88
	Investment Tax Credits	ITC89
	Investment Tax Credits	ITC90
Investment Tax Credits	SG	
PRODUCTION PLANT ACCUM DEPRECIATION		
108SP	Steam Prod Plant Accumulated Depr	
	Steam Plants	SG
108NP	Nuclear Prod Plant Accumulated Depr	
	Nuclear Plant	SG
108HP	Hydraulic Prod Plant Accum Depr	
	Pacific Hydro	SG
	East Hydro	SG
108OP	Other Production Plant - Accum Depr	
	Other Production Plant	SG
TRANS PLANT ACCUM DEPR		
108TP	Transmission Plant Accumulated Depr	
	Transmission Plant	SG
DISTRIBUTION PLANT ACCUM DEPR		
108360 - 108373	Distribution Plant Accumulated Depr	
	Direct assigned - Jurisdiction	S
108D00	Unclassified Dist Plant - Acct 300	
	Direct assigned - Jurisdiction	S
108DS	Unclassified Dist Sub Plant - Acct 300	
	Direct assigned - Jurisdiction	S
108DP	Unclassified Dist Sub Plant - Acct 300	
	Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
GENERAL PLANT ACCUM DEPR		
108GP	General Plant Accumulated Depr	
	Distribution	S
	Pacific Hydro	SG
	East Hydro	SG
	Production / Transmission	SG
	Customer Related	CN
	General SO	SO
	Mining Plant	SE
108MP	Mining Plant Accumulated Depr.	
	Mining Plant	SE
108MP	Less Centralia Situs Depreciation	
	Direct assigned - Jurisdiction	S
1081390	Accum Depr - Capital Lease	
	General	SO
1081399	Accum Depr - Capital Lease	
	Direct assigned - Jurisdiction	S
ACCUM PROVISION FOR AMORTIZATION		
111SP	Accum Prov for Amort-Steam	
	Steam Plants	SG
111GP	Accum Prov for Amort-General	
	Distribution	S
	Pacific Hydro	SG
	East Hydro	SG
	Production / Transmission	SG
	Customer Related	CN
	General SO	SO
111HP	Accum Prov for Amort-Hydro	
	Pacific Hydro	SG
	East Hydro	SG
111IP	Accum Prov for Amort-Intangible Plant	
	Distribution	S
	Pacific Hydro	SG
	Production, Transmission	SG
	General	SO
	Mining	SE
	Customer Related	CN
111IP	Less Non-Utility Plant	
	Direct assigned - Jurisdiction	S
111399	Accum Prov for Amort-Mining	
	Mining Plant	SE

2017 Protocol - Appendix C
Allocation Factors
Algebraic Derivations

Allocation Factors

PacifiCorp serves eight jurisdictions. Jurisdictions are represented by the index i = California, Idaho, Oregon, Utah, Washington, Eastern Wyoming, Western Wyoming, & FERC.

The following assumptions are made in the factor derivations:

It is assumed that the 12CP ($j=1$ to 12) method is used in defining the System Capacity (“SC”)

It is assumed that twelve months ($j=1$ to 12) method is used in defining the System Energy (“SE”).

In defining the System Generation (“SG”) factor, the weighting of 75 percent System Capacity, 25 percent System Energy is assumed to continue.

While it is agreed that the peak loads & input energy should be temperature adjusted, no decision has been made upon the methodology to do these adjustments.

System Capacity Factor (“SC”)

$$SC_i = \frac{\sum_{j=1}^{12} TAP_{ij}}{\sum_{i=1}^8 \sum_{j=1}^{12} TAP_{ij}}$$

where:

SC_i = **System Capacity Factor** for jurisdiction i .
 TAP_{ij} = Temperature Adjusted Peak Load of jurisdiction i in month j at the time of the System Peak.

System Energy Factor (“SE”)

$$SE_i = \frac{\sum_{j=1}^{12} TAE_{ij}}{\sum_{i=1}^8 \sum_{j=1}^{12} TAE_{ij}}$$

where:

- SE_i = **System Energy Factor** for jurisdiction i.
 TAE_{ij} = Temperature Adjusted Input Energy of jurisdiction i in month j.

System Generation Factor (“SG”)

$$SG_i = .75 * SC_i + .25 * SE_i$$

where:

- SG_i = **System Generation Factor** for jurisdiction i.
 SC_i = System Capacity for jurisdiction i.
 SE_i = System Energy for jurisdiction i.

Division Generation - Pacific Factor (“DGP”)

$$DGP_i = \frac{SG_i^*}{\sum_{i=1}^8 SG_i^*}$$

where:

- DGP_i = **Division Generation - Pacific Factor** for jurisdiction i.
 SG_i^* = SG_i if i is a Pacific jurisdiction, otherwise
 SG_i^* = 0.
 SG_i = System Generation for jurisdiction i.

Division Generation - Utah Factor (“DGU”)

$$DGU_i = \frac{SG_i^*}{\sum_{i=1}^{i=8} SG_i^*}$$

where:

DGU_i = **Division Generation - Utah Factor** for jurisdiction i.

SG_i^* = SG_i if i is a Utah jurisdiction, otherwise

SG_i^* = 0.

SG_i = System Generation for jurisdiction i.

System Net Plant - Distribution Factor (“SNPD”)

$$SNPD_i = \frac{PD_i - ADPD_i}{(PD - ADPD)}$$

where:

$SNPD_i$ = **System Net Plant - Distribution Factor** for jurisdiction i.

PD_i = Distribution Plant - for jurisdiction i.

$ADPD_i$ = Accumulated Depreciation Distribution Plant - for jurisdiction i.

PD = Distribution Plant.

$ADPD$ = Accumulated Depreciation Distribution Plant.

System Gross Plant - System Factor (“GPS”)

$$GPS_i = \frac{PP_i + PT_i + PD_i + PG_i + PI_i}{\sum_{i=1}^{i=8} (PP_i + PT_i + PD_i + PG_i + PI_i)}$$

- $GP-S_i$ = **Gross Plant - System Factor** for jurisdiction i.
- PP_i = Production Plant for jurisdiction i.
- PT_i = Transmission Plant for jurisdiction i.
- PD_i = Distribution Plant for jurisdiction i.
- PG_i = General Plant for jurisdiction i.
- PI_i = Intangible Plant for jurisdiction i.

System Net Plant Factor (“SNP”)

$$SNP_i = \frac{PP_i + PT_i + PD_i + PG_i + PI_i - ADPP_i - ADPT_i - ADPD_i - ADPG_i - ADPI_i}{\sum_{i=1}^{i=8} (PP_i + PT_i + PD_i + PG_i + PI_i - ADPP_i - ADPT_i - ADPD_i - ADPG_i - ADPI_i)}$$

- SNP_i = **System Net Plant Factor** for jurisdiction i.
- PP_i = Production Plant for jurisdiction i.
- PT_i = Transmission Plant for jurisdiction i.
- PD_i = Distribution Plant for jurisdiction i.
- PG_i = General Plant for jurisdiction i.
- PI_i = Intangible Plant for jurisdiction i.
- $ADPP_i$ = Accumulated Depreciation Production Plant for jurisdiction i.
- $ADPT_i$ = Accumulated Depreciation Transmission Plant for jurisdiction i.
- $ADPD_i$ = Accumulated Depreciation Distribution Plant for jurisdiction i.
- $ADPG_i$ = Accumulated Depreciation General Plant for jurisdiction i.
- $ADPI_i$ = Accumulated Depreciation Intangible Plant for jurisdiction i.

System Overhead - Gross Factor (“SO”)

$$SOG_i = \frac{PP_i + PT_i + PD_i + PG_i + PI_i - PP_{oi} - PT_{oi} - PD_{oi} - PG_{oi} - PI_{oi}}{\sum_{i=1}^{i=8} (PP_i + PT_i + PD_i + PG_i + PP_i - PP_{oi} - PT_{oi} - PD_{oi} - PG_{oi} - PI_{oi})}$$

- SOG_i = **System Overhead - Gross Factor** for jurisdiction i.
- PP_i = Gross Production Plant for jurisdiction i.
- PT_i = Gross Transmission Plant for jurisdiction i.
- PD_i = Gross Distribution Plant for jurisdiction i.
- PG_i = Gross General Plant for jurisdiction i.
- PI_i = Gross Intangible Plant for jurisdiction i.
- PP_{oi} = Gross Production Plant for jurisdiction i allocated on a SO factor.
- PT_{oi} = Gross Transmission Plant for jurisdiction i allocated on a SO factor
- PD_{oi} = Gross Distribution Plant for jurisdiction i allocated on a SO factor
- PG_{oi} = Gross General Plant for jurisdiction i allocated on a SO factor
- PI_{oi} = Gross Intangible Plant for jurisdiction i allocated on a SO factor

Income Before Taxes Factor (“IBT”)

$$IBT_i = \frac{TIBT_i}{\sum_{i=1}^{i=8} TIBT_i}$$

- IBT_i = **Income before Taxes Factor** for jurisdiction i.
- $TIBT_i$ = Total Income before Taxes for jurisdiction i.

Bad Debt Expense Factor (“BADDEBT”)

$$BADDEBT_i = \frac{ACCT904_i}{\sum_{i=1}^{i=8} ACCT904_i}$$

$BADDEBT_i$ = **Bad Debt Expense Factor** for jurisdiction i.
 $ACCT904_i$ = Balance in Account 904 for jurisdiction i.

Customer Number Factor (“CN”)

$$CN_i = \frac{CUST_i}{\sum_{i=1}^{i=8} CUST_i}$$

where:

CN_i = **Customer Number Factor** for jurisdiction i.
 $CUST_i$ = Total Electric Customers for jurisdiction i.

Contributions in Aid of Construction (“CIAC”)

$$CIAC_i = \frac{CIACNA_i}{\sum_{i=1}^{i=8} CIACNA_i}$$

where:

$CIAC_i$ = **Contributions in Aid of Construction Factor** for jurisdiction i.
 $CIACNA_i$ = Contributions in Aid of Construction – Net additions for jurisdiction i.

Schedule M - Deductions (“SCHMD”)

$$SCHMD_i = \frac{DEPRC_i}{\sum_{i=1}^{i=8} DEPRC_i}$$

where:

$$\begin{aligned} SCHMD_i &= \text{Schedule M - Deductions (SCHMD) Factor for jurisdiction i.} \\ DEPRC_i &= \text{Depreciation in Accounts 403.1 - 403.9 for jurisdiction i.} \end{aligned}$$

Trojan Plant (“TROJP”)

$$TROJP_i = \frac{ACCT18222_i}{\sum_{i=1}^{i=8} ACCT18222_i}$$

where:

$$\begin{aligned} TROJP_i &= \text{Trojan Plant (TROJP) Factor for jurisdiction i.} \\ ACCT18222_i &= \text{Allocated Adjusted Balance in Account 182.22 for jurisdiction i.} \end{aligned}$$

Trojan Decommissioning (“TROJD”)

$$TROJD_i = \frac{ACCT22842_i}{\sum_{i=1}^{i=8} ACCT22842_i}$$

where:

$$\begin{aligned} TROJD_i &= \text{Trojan Decommissioning (TROJD) Factor for jurisdiction i.} \\ ACCT22842_i &= \text{Allocated Adjusted Balance in Account 228.42 for jurisdiction i.} \end{aligned}$$

Tax Depreciation (“TAXDEPR”)

$$TAXDEPR_i = \frac{TAXDEPRA_i}{\sum_{i=1}^{i=8} TAXDEPRA_i}$$

where:

$$\begin{aligned} TAXDEPR_i &= \text{Tax Depreciation (TAXDEPR) Factor for jurisdiction i.} \\ TAXDEPRA_i &= \text{Tax Depreciation allocated to jurisdiction i.} \end{aligned}$$

(Tax Depreciation is allocated based on functional pre merger and post merger splits of plant using Divisional and System allocations from above. Each jurisdiction’s total allocated portion of Tax depreciation is determined by its total allocated ratio of these functional pre and post merger splits to the total Company Tax Depreciation.)

Deferred Tax Expense (“DITEXP”)

$$DITEXP_i = \frac{DITEXPA_i}{\sum_{i=1}^{i=8} DITEXPA_i}$$

where:

$$\begin{aligned} DITEXP_i &= \text{Deferred Tax Expense (DITEXP) Factor for jurisdiction i.} \\ DITEXPA_i &= \text{Deferred Tax Expense allocated to jurisdiction i.} \end{aligned}$$

(Deferred Tax Expense is allocated by a run of PowerTax based upon the above factors. PowerTax is a computer software package used to track Deferred Tax Expense & Deferred Tax Balances. PowerTax allocates Deferred Tax Expense and Deferred Tax Balances to the states based upon a computer run which uses as inputs the preceding factors. If the preceding factors change, the factors generated by PowerTax change.)

Deferred Tax Balance (“DITBAL”)

$$DITBAL_i = \frac{DITBALA_i}{\sum_{i=1}^{i=8} DITBALA_i}$$

where:

$DITBAL_i$ = **Deferred Tax Balance (DITBAL) Factor** for jurisdiction i.
 $DITBALA_i$ = Deferred Tax Balance allocated to jurisdiction i.

(Deferred Tax Balance is allocated by a run of PowerTax based upon the above factors. PowerTax is a computer software package used to track Deferred Tax Expense & Deferred Tax Balances. PowerTax allocates Deferred Tax Expense and Deferred Tax Balances to the states based upon a computer run which uses as inputs the preceding factors. If the preceding factors change, the factors generated by PowerTax change.)

2017 Protocol – Appendix D Special Contracts

2017 Protocol - Appendix D Special Contracts

Special Contracts without Ancillary Service Contract Attributes

For allocation purposes Special Contracts without identifiable Ancillary Service Contract attributes are viewed as one transaction.

Loads of Special Contract customers will be included in all Load-Based Dynamic Allocation Factors.

When interruptions of a Special Contract customer's service occur, the reduction in load will be reflected in the host jurisdiction's Load-Based Dynamic Allocation Factors.

Actual revenues received from Special Contract customer will be assigned to the State where the Special Contract customer is located.

See example in Table 1

Special Contracts with Ancillary Service Contract Attributes

For allocation purposes Special Contracts with Ancillary Service Contract attributes are viewed as two transactions. PacifiCorp sells the customer electricity at the retail service rate and then buys the electricity back during the interruption period at the Ancillary Service Contract rate.

Loads of Special Contract customers will be included in all Load-Based Dynamic Allocation Factors.

When interruptions of a Special Contract customer's service occur, the host jurisdiction's Load-Based Dynamic Allocation Factors and the retail service revenue are calculated as though the interruption did not occur.

Revenues received from Special Contract customer, before any discounts for Customer Ancillary Service attributes of the Special Contract, will be assigned to the State where the Special Contract customer is located.

Discounts from tariff prices provided for in Special Contracts that recognize the Customer Ancillary Service Contract attributes of the Contract, and payments to retail customers for Customer Ancillary Services will be allocated among States on the same basis as System Resources.

See example in Table 2

Buy-through of Economic Curtailment

When a buy-through option is provided with economic curtailment, the load, costs and revenue associated with a customer buying through economic curtailment will be excluded from the calculation of State revenue requirements. The cost associated with the buy-through will be removed from the calculation of net power costs, the Special Contract customer load associated with the buy-through will be not be included in the calculation of Load-Based Dynamic Allocation Factors, and the revenue associated with the buy-through will not be included in State revenues.

2017 Protocol - Appendix D - Table 1
Interruptible Contract Without Ancillary Service Contract Attributes
Effect on Revenue Requirement

	<u>Factor</u>	<u>Total system</u>	<u>Jurisdiction 1</u>	<u>Jurisdiction 2</u>	<u>Jurisdiction 3</u>
1 Loads					
2 Jurisdictional Loads - No Interruptible Service					
3		72,000	24,000	36,000	12,000
4		42,000,000	14,000,000	21,000,000	7,000,000
5					
6 Jurisdictional Loads - With Interruptible Service - Reflecting Actual Interruptions					
7		71,700	24,000	35,700	12,000
8		41,962,500	14,000,000	20,962,500	7,000,000
9					
10 Special Contract Customer Revenue and Load - Non Interruptible Service					
11		\$ 20,000,000		\$ 20,000,000	
12		900	-	900	-
13		500,000	-	500,000	-
14					
15 Special Contract Customer Revenue and Load - With Interruptible Service (75 MW X 500 Hours of Interruption)					
16		\$ 16,000,000		\$ 16,000,000	
17					
18		\$ 16,000,000		\$ 16,000,000	
19		600	-	600	-
20		462,500	-	462,500	-
21					
22		\$4,000,000			
23					
24 Allocation Factors					
25 No Interruptible Service					
26	SE1	100.00%	33.33%	50.00%	16.67%
27	SC1	100.00%	33.33%	50.00%	16.67%
28	SG1	100.00%	33.33%	50.00%	16.67%
29					
30 With Interruptible Service (Reflecting Actual Physical Interruptions)					
31	SE2	100.00%	33.36%	49.96%	16.68%
32	SC2	100.00%	33.47%	49.79%	16.74%
33	SG2	100.00%	33.45%	49.83%	16.72%
34					
35					
No Interruptible Service					
36					
37					
38 Cost of Service					
39	SE1	\$ 500,000,000	\$ 166,666,667	\$ 250,000,000	\$ 83,333,333
40	SG1	\$ 1,000,000,000	\$ 333,333,333	\$ 500,000,000	\$ 166,666,667
41		\$ 1,500,000,000	\$ 500,000,000	\$ 750,000,000	\$ 250,000,000
42					
43 Revenues					
44	Situs	\$ 20,000,000		\$ 20,000,000	
45	Situs	\$ 1,480,000,000	\$ 500,000,000	\$ 730,000,000	\$ 250,000,000
46					
47					
With Interruptible Service					
48					
49					
50 Cost of Service					
51	SE2	\$ 498,000,000	\$ 166,148,347	\$ 248,777,480	\$ 83,074,173
52	SG2	\$ 998,000,000	\$ 334,058,577	\$ 496,912,134	\$ 167,029,289
53		\$ 1,496,000,000	\$ 500,206,924	\$ 745,689,614	\$ 250,103,462
54					
55 Revenues					
56	Situs	\$ 16,000,000		\$ 16,000,000	
57	Situs	\$ 1,480,000,000	\$ 500,206,924	\$ 729,689,614	\$ 250,103,462

2017 Protocol - Appendix D - Table 2
Interruptible Contract With Ancillary Service Contract Attributes
Effect on Revenue Requirement

	<u>Factor</u>	<u>Total system</u>	<u>Jurisdiction 1</u>	<u>Jurisdiction 2</u>	<u>Jurisdiction 3</u>
1 Loads					
2 Jurisdictional Loads - No Interruptible Service					
3		72,000	24,000	36,000	12,000
4		42,000,000	14,000,000	21,000,000	7,000,000
5					
6 Jurisdictional Loads - With Interruptible Service - Reflecting Actual Interruptions					
7		71,700	24,000	35,700	12,000
8		41,962,500	14,000,000	20,962,500	7,000,000
9					
10 Special Contract Customer Revenue and Load - Non Interruptible Service					
11		\$ 20,000,000		\$ 20,000,000	
12		900	-	900	-
13		500,000	-	500,000	-
14					
15 Special Contract Customer Revenue and Load - With Interruptible Service (75 MW X 500 Hours of Interruption)					
16		\$ 20,000,000		\$ 20,000,000	
17				\$ (4,000,000)	
18		\$ 16,000,000		\$ 16,000,000	
19		600	-	600	-
20		462,500	-	462,500	-
21					
22		\$4,000,000			
23					
24 Allocation Factors					
25 No Interruptible Service					
26	SE1	100.00%	33.33%	50.00%	16.67%
27	SC1	100.00%	33.33%	50.00%	16.67%
28	SG1	100.00%	33.33%	50.00%	16.67%
29					
30 With Interruptible Service (Reflecting Actual Physical Interruptions)					
31	SE2	100.00%	33.36%	49.96%	16.68%
32	SC2	100.00%	33.47%	49.79%	16.74%
33	SG2	100.00%	33.45%	49.83%	16.72%
34					
35					
No Interruptible Service					
36					
37					
38 Cost of Service					
39	SE1	\$ 500,000,000	\$ 166,666,667	\$ 250,000,000	\$ 83,333,333
40	SG1	\$ 1,000,000,000	\$ 333,333,333	\$ 500,000,000	\$ 166,666,667
41		\$ 1,500,000,000	\$ 500,000,000	\$ 750,000,000	\$ 250,000,000
42					
43 Revenues					
44	Situs	\$ 20,000,000		\$ 20,000,000	
45	Situs	\$ 1,480,000,000	\$ 500,000,000	\$ 730,000,000	\$ 250,000,000
46					
47					
With Interruptible Service & Ancillary Service Contract					
48					
49					
50 Cost of Service					
51	SE1	\$ 498,000,000	\$ 166,000,000	\$ 249,000,000	\$ 83,000,000
52	SG1	\$ 998,000,000	\$ 332,666,667	\$ 499,000,000	\$ 166,333,333
53	SG1	\$ 2,000,000	\$ 666,667	\$ 1,000,000	\$ 333,333
54	SE1	\$ 2,000,000	\$ 666,667	\$ 1,000,000	\$ 333,333
55		\$ 1,500,000,000	\$ 500,000,000	\$ 750,000,000	\$ 250,000,000
56					
57 Revenues					
58	Situs	\$ 20,000,000		\$ 20,000,000	
59	Situs	\$ 1,480,000,000	\$ 500,000,000	\$ 730,000,000	\$ 250,000,000

Rocky Mountain Power
Docket No. 15-035-__
Witness: Steven R. McDougal

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Direct Testimony of Steven R. McDougal

December 2015

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp, dba Rocky Mountain Power (the “Company”).**

3 A. My name is Steven R. McDougal, and my business address is 1407 West North
4 Temple, Suite 330, Salt Lake City, Utah 84116. I am currently employed as the
5 Director of Revenue Requirement.

6 **Qualifications**

7 **Q. Briefly describe your educational and professional background.**

8 A. I received a Master of Accountancy degree from Brigham Young University with
9 an emphasis in Management Advisory Services in 1983, and a Bachelor of
10 Science degree in Accounting from Brigham Young University in 1982. In
11 addition to my formal education, I have also attended various educational,
12 professional, and electric industry-related seminars. I have been employed by the
13 Company or its predecessor companies since 1983. My experience at the
14 Company includes various positions within regulation, finance, resource planning,
15 and internal audit.

16 **Q. What are your responsibilities as director of revenue requirement?**

17 A. My primary responsibilities include overseeing the calculation and reporting of the
18 Company’s regulated earnings or revenue requirement, assuring that the inter-
19 jurisdictional cost allocation methodology is correctly applied, and explaining
20 those calculations to regulators in the jurisdictions in which the Company
21 operates.

22 **Q. Have you testified in previous regulatory proceedings?**

23 A. Yes. I have provided testimony before the Public Service Commission of Utah, the

24 Washington Utilities and Transportation Commission, the California Public
25 Utilities Commission, the Idaho Public Utilities Commission, the Public Service
26 Commission of Wyoming, and the Public Utility Commission of Oregon.

27 **Purpose and Overview of Testimony**

28 **Q. What is the purpose of your testimony in this proceeding?**

29 A. My testimony summarizes the analysis performed by the Company to evaluate
30 allocation alternatives, explains how the 2017 Protocol is calculated and reflected
31 in results of operations, and provides a summary of the Appendices included with
32 the testimony of Mr. Jeffrey K. Larsen.

33 **2017 Protocol Analysis**

34 **Q. Please describe some of the analysis the Company performed and provided to**
35 **the Broad Review Work Group (“BRWG”) to help develop the 2017 Protocol.**

36 A. In preparation for the transition from the 2010 Protocol to a new allocation
37 method for filings made after December 31, 2016, the BRWG began meeting in
38 November 2012 to support the development of a new allocation methodology by
39 evaluating alternative allocation methods. The BRWG met regularly over a three-
40 year period to analyze and discuss various alternatives. The Company prepared
41 foundational studies in 2013 and then updated the base data in the foundational
42 study in 2014 to reflect more current data and to incorporate changes such as new
43 depreciation rates. At the request of the BRWG, various scenarios and sensitivity
44 studies were identified to study the impact of: 1) high load growth; 2) low load
45 growth; 3) varying gas and electric purchase prices; and 4) adding new resources
46 versus front office transactions. Structural separation scenarios were also analyzed

47 by comparing a slice-of-the-system approach versus a control area assignment of
48 resources by the area in which they are physically located. The BRWG also
49 explored the impact of allocating generation resources on separate factors using
50 differing demand and energy weightings and numbers of coincident peaks and
51 peak weightings rather than the System Generation factor, as currently defined.

52 The Company also provided experts to explain the transmission system
53 and transfer capabilities between the East and West balancing authority areas.
54 Analyses were also performed regarding the variability of the Embedded Cost
55 Differential (“ECD”) and the demand-side management (“DSM”) activities in
56 each state, along with the possibility of system versus situs treatment of those
57 costs.

58 **2017 Protocol**

59 **Q. How will the 2017 Protocol Adjustment be included in the Company’s Results**
60 **of Operation reports?**

61 A. The 2017 Protocol Adjustment is a single line item added to each state’s annual
62 revenue requirement. The impact relative to current revenue requirements in each
63 state is an incremental increase by the amount of the 2017 Protocol Equalization
64 Adjustment. California’s annual 2017 Protocol Adjustment is zero, because the
65 Baseline ECD is exactly offset by the Equalization Adjustment (\$0.324 million
66 incremental increase); Idaho’s 2017 Protocol Adjustment increases its revenue
67 requirement by \$0.986 million (\$0.150 million incremental increase); Utah’s 2017
68 Protocol Adjustment increases its annual revenue requirement by \$4.4 million
69 (\$4.4 million incremental increase); and Wyoming’s 2017 Protocol Adjustment

70 reduces its annual revenue requirement by \$0.251 million (\$1.6 million
 71 incremental increase). Oregon’s 2017 Protocol Adjustment will depend on the
 72 amount of the dynamic ECD calculation but it is banded within the ranges
 73 discussed in the 2017 Protocol. Table 1 below summarizes the Baseline ECD,
 74 Equalization Adjustment and 2017 Protocol Adjustment for each state:

Table 1
 Revenue Requirement (\$000)

Revenue Requirement (\$000)	Total Company	California	Oregon	Utah	Idaho	Wyoming
2017 Protocol Baseline ECD **	(9,578)	(324)	(8,238) *	0	836	(1,851)
2017 Protocol Equalization Adjustment	9,074	324	2,600	4,400	150	1,600
2017 Protocol Adjustment		(0)	(5,638)	4,400	986	(251)

* Oregon’s 2017 Protocol Baseline ECD is dynamic and will change over time with the parameters described in the 2017 Protocol. For the other states, the 2017 Protocol Baseline ECD is fixed and does not change over time.

** 2017 Protocol Baseline ECD amounts shown in the table for California, Oregon, and Wyoming are based on the test year data as filed by the Company in the 2015 Wyoming general rate case (Docket No. 20000-469-ER-15) on March 3, 2015. The amount for Idaho’s 2017 Protocol Baseline ECD is its 2010 Protocol Fixed ECD amount. Utah’s 2017 Protocol Baseline ECD is zero based on its 2010 Protocol agreement.

75 **Multi-State Process (“MSP”) 2017 Protocol Appendices**

76 **Q. Please summarize the 2017 Protocol Appendices.**

77 A. The 2017 Protocol has four appendices: Appendix A contains the defined terms
 78 used in the protocol; Appendix B summarizes the allocation factors utilized by
 79 each Federal Energy Regulatory Commission (“FERC”) account; Appendix C
 80 summarizes the algebraic derivations of the allocation factors; and Appendix D
 81 explains two alternative allocation treatments for special contracts.

82 **Q. Please describe Appendix A.**

83 A. Appendix A of the 2017 Protocol is a summary of frequently used terms. Rather
 84 than defining each term in the Protocol itself Appendix A is provided as a quick
 85 reference resource for defined terms. During the development of the 2017

86 Protocol, Appendix A was reviewed to identify defined terms no longer used or
87 new terms added to the 2017 Protocol. Terms no longer used were deleted and new
88 terms were added to the 2017 Protocol.

89 **Q. Please describe Appendix B - Allocation Factors Applied to each Component**
90 **for Revenue Requirement.**

91 A. Appendix B is a summary by FERC account of the appropriate allocation factors
92 used to allocate either the costs or revenues recorded to that account. Only minor
93 changes were made to the 2017 Protocol Appendix B from the 2010 Protocol.
94 These changes included removing any account/factor combinations no longer used
95 or adding new account/factor combinations that have been added since 2010
96 Protocol was approved. For example, FERC accounts 230 and 254105 are new
97 accounts added to Appendix B that prior to 2013 the costs were booked to FERC
98 account 22842.

99 **Q. Please describe Appendix C - Allocation factor - Algebraic Derivations.**

100 A. Appendix C is a summary of the algebraic derivations of the factors used in the
101 2017 Protocol. The derivations of the factors is the same as the derivations used in
102 the 2010 Protocol and no new factors were added to the 2017 Protocol
103 Appendix C.

104 **Q. Please describe Appendix D - Special Contracts.**

105 A. Appendix D is consistent with the 2010 Protocol, with no differences between this
106 Appendix in the 2010 Protocol and 2017 Protocol. The appendix has two options
107 for special contracts designed to provide consistency between the allocation of
108 revenues, costs and benefits derived from adjusting allocation factors. Under

109 option 1, the costs of the contract are embedded in the tariff price, resulting in the
110 jurisdiction approving the contract absorbing the full cost of the program, similar
111 to DSM costs. Since the costs are absorbed by the jurisdiction approving the
112 contract, it also receives the benefits associated with the program through reduced
113 allocation factors. Under option 2, the contract costs are separately identified and
114 allocated to all states. Since the costs are allocated to all states and not to a
115 specific jurisdiction, the monthly load used to calculate allocation factors is
116 calculated assuming no curtailment occurs.

117 **Q. Does this conclude your direct testimony?**

118 A. Yes.